

# General Fund Disbursement Overview

## Summary of General Fund Direct Expenditures

Category	FY 2020 Actual	FY 2021 Adopted Budget Plan	FY 2021 Revised Budget Plan	FY 2022 Advertised Budget Plan	Inc/(Dec) Over Revised	% Inc/(Dec) Over Revised
<b>Expenditures</b>						
Personnel Services	\$869,821,333	\$907,917,682	\$909,339,979	\$916,604,106	\$7,264,127	0.80%
Operating Expenses	383,281,086	355,528,865	535,400,216	352,597,746	(182,802,470)	(34.14%)
Recovered Costs	(33,946,503)	(34,995,105)	(36,726,625)	(35,235,529)	1,491,096	(4.06%)
Capital Equipment	3,743,134	200,000	7,326,034	581,600	(6,744,434)	(92.06%)
Fringe Benefits	391,643,204	399,978,711	400,813,391	404,378,701	3,565,310	0.89%
<b>Total Direct Expenditures</b>	<b>\$1,614,542,254</b>	<b>\$1,628,630,153</b>	<b>\$1,816,152,995</b>	<b>\$1,638,926,624</b>	<b>(\$177,226,371)</b>	<b>(9.76%)</b>
<b>Positions</b>						
Positions	10,444	10,416	10,526	10,617	91	0.86%
Full-Time Equivalents	10,312.20	10,282.33	10,393.52	10,483.77	90.25	0.87%

Details of program and staffing adjustments are provided in the individual agency narratives in Volume 1. Major changes are summarized by category in the narrative description. Additional information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

The FY 2022 Advertised Budget Plan direct expenditure level of \$1,638,926,624 represents a decrease of \$177,226,371 or 9.76 percent from the FY 2021 Revised Budget Plan direct expenditure level of \$1,816,152,995. The FY 2022 funding level reflects an increase of \$10,296,471, or 0.63 percent, over the FY 2021 Adopted Budget Plan direct expenditure level of \$1,628,630,153.

## Personnel Services

In FY 2022, funding for Personnel Services totals \$916,604,106, an increase of \$7,264,127 or 0.80 percent over the FY 2021 Revised Budget Plan funding level of \$909,339,979. Personnel Services increased \$8,686,424, or 0.96 percent, over the FY 2021 Adopted Budget Plan funding level of \$907,917,682. The net FY 2022 General Fund agency positions represent an increase of 91/90.25 FTE positions over the FY 2021 Revised Budget Plan. For agency-level detail, the FY 2022 Advertised Personnel Services by Agency chart in the Overview Volume under the *Financial, Statistical and Summary Tables* tab breaks out Personnel Services funding by each agency. The changes for each category of Personnel Services expenditures are provided as follows:

**Regular Salaries** funding (net of Position Turnover) of \$830,594,959 reflects an increase of \$6,184,468 or 0.75 percent over the FY 2021 Adopted Budget Plan. This increase primarily reflects the addition of new positions to support new facilities and critical programs.

**Limited-Term** position funding (temporary and non-merit benefits-eligible employees) reflects a decrease of \$1,956 or 0.01 percent from the FY 2021 Adopted Budget Plan.

**Overtime Pay** funding reflects an increase of \$80,000 or 0.14 percent over the FY 2021 Adopted Budget Plan primarily due to additional staffing in Public Safety agencies for new facilities.

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**Position Adjustments** in the FY 2022 Advertised Budget Plan reflect a net increase of 91/90.25 FTE positions over the *FY 2021 Revised Budget Plan* due to the following:

- An increase of 16/16.0 FTE positions in the Police Department to continue the process of staffing the South County Police Station.
- An increase of 15/15.0 FTE positions in the Office of the Commonwealth Attorney's to support the ongoing efforts of the Body-Worn Camera program, as well as handling all sex crimes and majority of violent crimes.
- An increase of 13/13.0 FTE positions in the Office of Capital Facilities to address growing workload requirements associated with the planned projects in the Capital Improvement Program.
- An increase of 9/8.50 FTE positions in the Department of Neighborhood and Community Services to support operations and programs at the new Sully Community Center, which will help provide equitable access to health services and recreational opportunities.
- An increase of 8/8.0 FTE positions in the Fire and Rescue Department associated with the Scotts Run Fire Station. Funding provides support for the full-year operation of a Medic Unit.
- An increase of 6/6.0 FTE positions in the Office of the Sheriff to address the opioid epidemic and support the jail-based Medication Assisted Treatment program within the Adult Detention Center to allow for 24/7 medical services coverage.
- An increase of 5/5.0 FTE positions in the Department of Human Resources as a result of the legislative changes for collective bargaining for public employees during the 2020 General Assembly session.
- An increase of 5/4.75 FTE positions in the Health Department: 2/2.0 FTE positions to support operations and programs at the new Sully Community Center, which will help provide equitable access to health services and recreational opportunities; 2/1.75 FTE positions associated with the transition of UASI funding to local government funding; and 1/1.0 FTE position as part of a recommendation from the Opioid Task Force to provide support to opioid-exposed infants and families.
- An increase of 3/3.0 FTE positions in the General District Court to support the County's Diversion First initiative. These positions will support the increase in caseload and provide support to the judges.
- An increase of 2/2.0 FTE positions in Business Planning and Support to provide better support to the Department of Public Works and Environmental Services. This increase is part of the second phase of the IT consolidation in this agency.
- An increase of 2/2.0 FTE positions in the Department of Housing and Community Development to support the creation, rehabilitation, and preservation of affordable housing throughout Fairfax County with an emphasis on the recommendations of the Affordable Housing Resource Panel and Phase II of the Communitywide Housing Strategic Plan to produce 5,000 units of affordable housing over the next fifteen years.

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- An increase of 2/2.0 FTE positions in the Office of Elections: 1/1.0 FTE position to address the increase in complexity of financial activity in the department and 1/1.0 FTE position to address the increased workload associated with managing the County's voting equipment system.
- An increase of 1/1.0 FTE position in the Department of Economic Initiatives to address growing workload requirements associated with the economic opportunity program and recovery initiatives.
- An increase of 1/1.0 FTE position in the Department of Tax Administration to support anticipated growth in the number of businesses in redevelopment areas and increases in the number and complexity of appeals.
- An increase of 1/1.0 FTE position in the Facilities Management Department to assist with the implementation of Phase 1 and Phase 2 of a multi-year Government Center Security Restoration Plan.
- An increase of 1/1.0 FTE position in the Office of the County Attorney to provide legal support to the Board of Supervisors and County staff who will be implementing collective bargaining approved by the General Assembly during the 2020 session.
- An increase of 1/1.0 FTE position in the Office of Emergency Management associated with the transition of Urban Areas Security Initiative (UASI) funding to local government funding.

It should be noted that position movements between General Fund agencies are not included above.

## Fringe Benefits

In FY 2022, funding for Fringe Benefits totals \$404,378,701, an increase of \$3,565,310 or 0.89 percent over the *FY 2021 Revised Budget Plan* level of \$400,813,391 and an increase of \$4,399,990 or 1.10 percent over the FY 2021 Adopted Budget Plan level of \$399,978,711. The increase over the FY 2021 Adopted Budget Plan is primarily due to the following increases, offset by savings in other areas, primarily health insurance and social security.

- An increase of \$7,113,882 in Fringe Benefits is based on funding for new positions added in FY 2022 and funding required for the full-year impact of positions added in FY 2021. This increase impacts Health, Dental and Life Insurance, Social Security, and Retirement.
- An increase of \$2,105,714 in unemployment billing from the Virginia Employment Commission based on year-to-date FY 2021 experience that reflects the impact of the COVID-19 pandemic.
- An increase of \$1,948,101 in employer contributions to the retirement systems is due to increases in the employer contribution rates, partially offset by savings based on year-to-date FY 2021 experience.
- These increases are partially offset by savings in several fringe benefit categories, including a decrease in Health Insurance premiums resulting from participant migration out of the County's highest-cost health plan and a decrease in Life Insurance premiums as a result of a reduction in contracted rates for basic life coverage.

### Operating Expenses

In FY 2022, Operating Expenses total \$352,597,746, a decrease of \$182,802,470 or 34.14 percent from the *FY 2021 Revised Budget Plan* funding level of \$535,400,216. Operating Expenses decreased by \$2,931,119 or 0.82 percent from the FY 2021 Adopted Budget Plan funding level of \$355,528,865. Major adjustments from the FY 2021 Adopted Budget Plan are as follows:

- A net increase of \$1,706,957 in the Facilities Management Department is primarily associated with increases for FY 2022 lease requirements, utility, custodial, repair/maintenance, and landscaping associated with new or expanded facilities, HVAC maintenance contracts, and operating costs for Phase 2 of the Government Center Security Restoration Plan. These increases are partially offset by a decrease to reflect the new process of billing for services.
- An increase of \$796,743 in the Department of Neighborhood and Community Services primarily associated with the transfer of funding for multiple contracts from Agency 67, Department of Family Services to better align service delivery within the health and human services system.
- An increase of \$719,382 in the Police Department associated with operating costs related to the South County Police Station.
- A net decrease of \$9,838,597 in Unclassified Administrative Expenses in the General Fund Pandemic Reserve to offset revenue losses as a result of COVID-19.
- A net decrease of \$1,306,662 in the Department of Family Services primarily associated with anticipated savings based on trends in actual operating expenditures, the transfer of multiple contracts to Agency 79, Department of Neighborhood and Community Services, and the transfer of remaining balance supporting the Artemis House Domestic Violence Shelter contract to Agency 38, Department of Housing and Community Development.

### Capital Equipment

In FY 2022, Capital Equipment funding for General Fund agencies totals \$581,600, a decrease of \$6,744,434 or 92.06 percent from the *FY 2021 Revised Budget Plan* funding level of \$7,326,034. Capital Equipment funding increased by \$381,600 over the FY 2021 Adopted Budget Plan funding level of \$200,000. Funding of \$381,600 is required to purchase equipment for the Police Department to support the establishment of 16/16.0 FTE positions to continue the process of staffing the South County Police Station and \$200,000 is required for the Fairfax County Park Authority to replace outdated critical capital equipment.

### Recovered Costs

In FY 2022, Recovered Costs total \$35,235,529, an increase of \$240,424 or 0.69 percent over the FY 2021 Adopted Budget Plan level of \$34,995,105, and a decrease of \$1,491,096 or 4.06 percent from the *FY 2021 Revised Budget Plan* level of \$36,726,625. This is primarily associated with Capital Facilities' recovered costs for capital projects.

# General Fund Disbursement Overview

## Summary of General Fund Transfers

The FY 2022 Transfers Out from the General Fund total \$2,849,500,560, a decrease of \$43,301,007, or 1.50 percent, from the *FY 2021 Revised Budget Plan* Transfers Out of \$2,892,801,567. These transfers support programs and activities that reflect the Board of Supervisors' priorities.

Adjustments are summarized below.

	Increase / (Decrease) Over FY 2021 Revised
Fund S10000, Public School Operating	\$14,129,610
Fund 10010, Revenue Stabilization Fund	(3,995,212)
Fund 10015, Economic Opportunity Reserve	(14,050,131)
Fund 10030, Contributory Fund	(639,300)
Fund 10040, Information Technology	(10,000,000)
Funds 20000 and 20001, Consolidated Debt Service	(787,151)
Fund 30010, General Construction and Contributions	(5,479,911)
Fund 30015, Environmental and Energy Program	(6,667,848)
Fund 30020, Infrastructure Replacement and Upgrades	(12,315,375)
Fund 30060, Pedestrian Walkway Improvements	(2,218,555)
Fund 40040, Fairfax-Falls Church Community Services Board	29,395
Fund 73030, OPEB Trust	510,000
Fund 80000, Park Revenue and Operating	(1,706,529)
Fund 83000, Alcohol Safety Action Program	(150,000)
<b>Total</b>	<b>(\$43,301,007)</b>

### Fund S10000, Public School Operating

The FY 2022 General Fund transfer to Fund S10000, Public School Operating, is \$2,157,451,821, an increase of \$14,129,610, or 0.66 percent, over the *FY 2021 Revised Budget Plan* transfer of \$2,143,322,211. The greatest share of the County budget is dedicated to Fairfax County Public Schools (FCPS), which underscores that education continues to be the highest priority. The transfer to Public School Operating, the School Construction Fund, and School Debt Service represents 52.8 percent of total General Fund Disbursements.

### Fund 10010, Revenue Stabilization Fund

The FY 2022 General Fund transfer to Fund 10010, Revenue Stabilization, is \$0, a decrease of \$3,955,212, or 100.00 percent, from the *FY 2021 Revised Budget Plan* transfer of \$3,955,212. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review* and the *FY 2021 Mid-Year Review*. In FY 2022, the reserve will be maintained at its target level of 5.0 percent of General Fund disbursements.

### Fund 10015, Economic Opportunity Reserve

The FY 2022 General Fund transfer to Fund 10015, Economic Opportunity Reserve, is \$0, a decrease of \$14,050,131, or 100.00 percent, from the *FY 2021 Revised Budget Plan* transfer of \$14,050,131. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review* and the *FY 2021 Mid-Year Review*. In FY 2022, the reserve will be maintained at its target level of 1.0 percent of General Fund disbursements.

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## **Fund 10030, Contributory Fund**

The FY 2022 General Fund transfer to Fund 10030, Contributory Fund, is \$14,492,449, a decrease of \$639,300, or 4.22 percent, from the *FY 2021 Revised Budget Plan* transfer of \$15,131,749. More detail on the Contributory Fund is included later in this section.

## **Fund 10040, Information Technology**

The FY 2022 General Fund transfer to Fund 10040, Information Technology, is \$0, a decrease of \$10,000,000, or 100.00 percent, from the *FY 2021 Revised Budget Plan* transfer of \$10,000,000. The *FY 2021 Revised Budget Plan* includes a one-time funding adjustment as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review* for new and ongoing projects.

## **Funds 20000 and 20001, Consolidated Debt Service**

The FY 2022 General Fund transfer to Funds 20000 and 20001, Consolidated Debt Service, is \$328,435,654, a decrease of \$787,151, or 0.24 percent, from the *FY 2021 Revised Budget Plan* transfer of \$329,222,805. This decrease takes into account lower than anticipated bond sales and savings associated with refinancings.

## **Fund 30010, General Construction and Contributions**

The FY 2022 General Fund transfer to Fund 30010, General Construction and Contributions, is \$16,579,278, a decrease of \$5,479,911, or 24.84 percent, from the *FY 2021 Revised Budget Plan* transfer of \$22,059,189. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review*. FY 2022 funding is limited to only the most critical priority projects.

## **Fund 30015, Environmental and Energy Program**

The FY 2022 General Fund transfer to Fund 30015, Environmental and Energy Program, is \$1,298,767, a decrease of \$6,667,848, or 83.70 percent, from the *FY 2021 Revised Budget Plan* transfer of \$7,966,615. Fund 30015 was created in FY 2021 to consolidate all projects associated with the Environmental and Energy Strategy Programs. Some of these programs were previously funded in Fund 30010, General Construction and Contributions and Fund 30020, Infrastructure Replacement and Upgrades.

## **Fund 30020, Infrastructure Replacement and Upgrades**

The FY 2022 General Fund transfer to Fund 30020, Infrastructure Replacement and Upgrades, is \$0, a decrease of \$12,315,375, or 100.00 percent, from the *FY 2021 Revised Budget Plan* transfer of \$12,315,375. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review*. In recent years, it has been the Board's practice to fund some or all of the infrastructure replacement and upgrade projects using one-time funding as available as part of quarterly reviews. Due to budget constraints, there is no funding included as part of the *FY 2022 Advertised Budget Plan*.

## **Fund 30060, Pedestrian Walkway Improvements**

The FY 2022 General Fund transfer to Fund 30060, Pedestrian Walkway Improvements, is \$800,000, a decrease of \$2,218,555, or 73.52 percent, from the *FY 2021 Revised Budget Plan* transfer of \$3,018,555. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review*. FY 2022 funding is limited to only the most critical priority projects.

## **Fund 40040, Fairfax-Falls Church Community Services Board**

The FY 2022 General Fund transfer to Fund 40040, Fairfax-Falls Church Community Services Board, is \$147,583,964, an increase of \$29,395, or 0.02 percent, over the *FY 2021 Revised Budget Plan* transfer of \$147,554,569. This net increase is primarily due to additional funding and positions to

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combat the opioid use epidemic, additional funding and positions to support the Diversion First initiative, additional funding and positions to provide support coordination services, and additional funding and positions to support healthcare business operations, partially offset by a reduction of \$1,400,000 in Operating Expenses. Detailed information can be found in the Fund 40040, Fairfax-Falls Church Community Services Board, narrative in Volume 2 of the [FY 2022 Advertised Budget Plan](#).

### **Fund 73030, OPEB Trust**

The FY 2022 General Fund transfer to Fund 73030, OPEB Trust, is \$5,000,000, an increase of \$510,000, or 11.36 percent, over the *FY 2021 Revised Budget Plan* transfer of \$4,490,000. This increase is due to an increase in the Actuarially Determined Contribution (ADC) that is primarily the result of actual retiree claims experience. Detailed information on the County Insurance Fund can be found in the Fund 60000, County Insurance, narrative in Volume 2 of the [FY 2022 Advertised Budget Plan](#).

### **Fund 80000, Park Revenue and Operating**

The FY 2022 General Fund transfer to Fund 80000, Park Revenue and Operating, is \$0, a decrease of \$1,706,529, or 100.00 percent from the *FY 2021 Revised Budget Plan* transfer of \$1,706,529. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review*.

### **Fund 83000, Alcohol Safety Action Program**

The FY 2022 General Fund transfer to Fund 83000, Alcohol Safety Action Program, is \$774,807, a decrease of \$150,000, or 16.22 percent from the *FY 2021 Revised Budget Plan* transfer of \$924,807. The *FY 2021 Revised Budget Plan* includes one-time funding adjustments as approved by the Board of Supervisors as part of the *FY 2020 Carryover Review*.

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## Summary of Contributory Agencies

Fund 10030, Contributory Fund, was established in FY 2001 to reflect General Fund support for agencies or organizations that receive County contributions. FY 2022 contributory funding totals \$14,493,160 and reflects a decrease of \$14,300 or 0.1 percent from the FY 2021 Adopted Budget Plan funding level of \$14,507,460. The required Transfer In from the General Fund is \$14,492,449. Individual contributions are described in detail in the narrative of Fund 10030, Contributory Fund, in Volume 2 of the FY 2022 Advertised Budget Plan.

Contributory funding is in compliance with the Board of Supervisors' policy to make General Fund appropriations of specified amounts to various nonsectarian, nonprofit, or quasi-governmental entities for the purpose of promoting the general health and welfare of the community. Since public funds are being appropriated, contributions provided to designated agencies are currently made contingent upon submission and review of quarterly, semiannual, and/or annual reports. This oversight activity includes reporting requirements prescribed by the County Executive, which require designated agencies to accurately describe the level and quality of services provided to County residents. Various County agencies may be tasked with oversight of program reporting requirements. Contributory agencies that do not file reports as requested, may, at the discretion of the County Executive, have payments withheld until appropriate reports are filed and reviewed.

The following chart summarizes the funding for the various contributory organizations.

Category	FY 2020 Actual	FY 2021 Adopted Budget Plan	FY 2021 Revised Budget Plan	FY 2022 Advertised Budget Plan
<b>Legislative-Executive Functions/Central Service Agencies:</b>				
Dulles Area Transportation Association	\$15,000	\$15,000	\$15,000	\$15,000
Metropolitan Washington Council of Govts.	1,203,241	1,231,388	1,256,388	1,240,409
National Association of Counties	21,635	21,635	21,635	21,635
Northern Virginia Regional Commission	743,197	744,711	744,711	756,917
Northern Virginia Transportation Comm.	164,451	163,471	163,471	160,006
Virginia Association of Counties	240,655	245,469	245,469	244,944
Washington Airports Task Force	50,000	50,000	50,000	50,000
<b>Subtotal Legislative-Executive</b>	<b>\$2,438,179</b>	<b>\$2,471,674</b>	<b>\$2,496,674</b>	<b>\$2,488,911</b>
<b>Public Safety:</b>				
NOVARIS	\$9,577	\$9,577	\$9,577	\$9,577
NVERS	10,000	10,000	10,000	10,000
<b>Subtotal Public Safety</b>	<b>\$19,577</b>	<b>\$19,577</b>	<b>\$19,577</b>	<b>\$19,577</b>
<b>Health and Welfare:</b>				
Health Systems Agency of Northern Virginia	\$108,200	\$108,200	\$108,200	\$108,200
Legal Representation for Immigrants	200,000	0	0	0
Medical Care for Children	237,000	237,000	237,000	237,000
Northern Virginia Healthcare Center/ Birmingham Green Adult Care Residence	2,808,377	2,867,393	2,867,393	2,849,012
Volunteer Fairfax	441,142	405,772	405,772	405,772
<b>Subtotal Health and Welfare</b>	<b>\$3,794,719</b>	<b>\$3,618,365</b>	<b>\$3,618,365</b>	<b>\$3,599,984</b>
<b>Parks, Recreation and Cultural:</b>				
ARTSFAIRFAX	\$1,104,445	\$1,104,445	\$1,104,445	\$1,104,445
Dulles Air and Space Museum	100,000	100,000	100,000	100,000
Fairfax Symphony Orchestra	261,032	261,032	261,032	261,032
Fort Belvoir Army Museum	150,000	150,000	150,000	150,000
Korean Community Center	500,000	0	0	0
Northern Virginia Regional Park Authority	2,193,507	2,244,050	2,244,050	2,229,880
Reston Historic Trust	16,150	16,150	16,150	16,150
Town of Herndon	40,000	40,000	40,000	40,000
Town of Vienna Teen Center	32,300	32,300	32,300	32,300
Turning Point Suffragist Memorial	0	0	600,000	0
Wolf Trap Foundation for the Performing Arts	125,938	125,938	125,938	125,938
<b>Subtotal Parks, Recreation &amp; Cultural</b>	<b>\$4,523,372</b>	<b>\$4,073,915</b>	<b>\$4,673,915</b>	<b>\$4,059,745</b>

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Category	FY 2020 Actual	FY 2021 Adopted Budget Plan	FY 2021 Revised Budget Plan	FY 2022 Advertised Budget Plan
<b>Community Development:</b>				
Architectural Review Board	\$8,200	\$8,500	\$8,500	\$10,005
Commission for Women	6,916	6,916	6,916	6,916
Convention and Visitors Corporation	3,227,545	3,012,470	3,012,470	3,012,470
Earth Sangha	16,150	16,150	16,150	16,150
Fairfax County History Commission	21,013	21,013	21,013	21,013
Fairfax ReLeaf	41,990	41,990	41,990	41,990
Greater Reston Incubator	24,225	24,225	24,225	24,225
Inova Fairfax County Longitudinal Study	500,000	500,000	500,000	500,000
Northern Virginia 4-H Education Center	15,000	15,000	15,000	15,000
Northern Virginia Community College	114,742	113,912	113,912	113,421
Northern Virginia Conservation Trust	227,753	227,753	227,753	227,753
Southeast Fairfax Development Corporation	183,320	183,320	183,320	183,320
Women's Center of Northern Virginia	27,023	27,023	27,023	27,023
<b>Subtotal Community Development</b>	<b>\$4,413,877</b>	<b>\$4,198,272</b>	<b>\$4,198,272</b>	<b>\$4,199,286</b>
<b>Nondepartmental:</b>				
Employee Advisory Council	\$33,000	\$33,000	\$33,000	\$33,000
Fairfax Public Law Library	92,657	92,657	92,657	92,657
<b>Subtotal Nondepartmental</b>	<b>\$125,657</b>	<b>\$125,657</b>	<b>\$125,657</b>	<b>\$125,657</b>
<b>Total County Contributions</b>	<b>\$15,315,381</b>	<b>\$14,507,460</b>	<b>\$15,132,460</b>	<b>\$14,493,160</b>