



Fairfax County Juvenile and
Domestic Relations District Court

A N N U A L
S T A T I S T I C A L
R E P O R T

FISCAL YEAR 2004
JULY 2003 TO JUNE 2004

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for Human Services

4000 Chain Bridge Road Fairfax, Virginia 22030

For general Court information call:
703-691-7320 (Choose option # 5)

PREFACE

This Annual Statistical Report for FY 2004 reviews the activity of the Court and the work of its 343 state and county employees. The number of complaints brought to the Court was higher in FY 2004 than it was in FY 2003 (21,375 compared to 20,636). The number of youth placed in secure detention increased by 14.4 percent. The total number of youth under supervision in FY 2004 was 1,785, up 1.9 percent from FY 2003 when 1,752 youths were under supervision. The total number of new cases served for adults under supervision in FY 2004 was 311, down 11.6 percent from FY 2003 when 352 new adult cases were served.

With changes in the demographic characteristics of Fairfax County and its increasing urbanization, immigration, changing family structures, and the impact of a number of other local, regional, and national trends, the Court and its staff finds itself dealing with increasingly complex and difficult case problems. Although the total volume of cases coming

to the Court's attention has remained relatively stable, the serious problems these cases present to the Court and its staff stretch its resources. Grant funding has provided some additional resources for work with adult offenders, very young offenders, and intensive supervision services for juveniles.

Special appreciation for the writing and production of this report is extended to the Court's research analysts, Carissa Pappas and Katherine Williams, and to research assistant, Tina Casper from the Chief Judge, Charles Maxfield and Court Directors, Madeline Arter and Jim Dedes.

The Court and its services continue to grow and change as staff face the future. Its effectiveness is in great measure a credit to the quality of the dedicated judges, clerks, and service staff who must balance the need to protect the community with the need to provide for the protection and well-being of the youths and families who come within its jurisdiction.



JUVENILE AND DOMESTIC RELATIONS DISTRICT COURT

JUDGES

4000 Chain Bridge Road Fairfax, VA 22030 703-246-3367

Charles J. Maxfield, *Chief Judge*

Michael J. Valentine, *Judge*

Jane P. Delbridge, *Judge*

David S. Schell, *Judge*

Gayl Branum Carr, *Judge*

Teena D. Grodner, *Judge*

Kimberly J. Daniel, *Judge*



Judges (back left to right) Judge Kimberly J. Daniel, Judge Jane P. Delbridge, Chief Judge Charles J. Maxfield, Judge David S. Schell, Judge Michael J. Valentine, (front seated) Judge Gayle Branum Carr, and Judge Teena D. Grodner.

CLERK'S OFFICE

4000 Chain Bridge Road Fairfax, VA 22030
703-246-3367

Jennifer W. Flanagan, *Clerk of Court*
Emelin M. Beach, *Chief Deputy Clerk*

COURT SERVICES ADMINISTRATION

4000 Chain Bridge Road Fairfax, VA 22030
703-246-3343

James S. Dedes, *Co-Director*
Madeline Arter, *Co-Director*

PROBATION SERVICES

4000 Chain Bridge Road Fairfax, Virginia 22030 703-246-3343

James S. Dedes, *Director for Probation Services*
Bill Goodman, *Probation Supervisor*

NORTH COUNTY SERVICES

1850 Cameron Glen Drive, Suite 400 Reston, VA 22090
703-481-4014

Rice Lilley, *Unit Director*
Tracey Chiles, *Assistant Director*

HIGH SCHOOL AREAS SERVED:

Chantilly Herndon Oakton South Lakes
Westfields

EAST COUNTY SERVICES

2812 Old Lee Highway, Suite 100 Fairfax, VA 22030
703-204-1016

Dave Rathbun, *Unit Director*
Vicki Goode, *Assistant Director*

HIGH SCHOOL AREAS SERVED:

Falls Church Madison Langley McLean
Marshall Stuart Annandale

SOUTH COUNTY SERVICES

8350 Richmond Hwy, Suite 119 Alexandria, VA 22309
703-704-6004

Roxanne Tigh, *Unit Director*
Jack Chapman, *Assistant Director*

HIGH SCHOOL AREAS SERVED:

Edison Hayfield Lee Mount Vernon
West Potomac

CENTER COUNTY SERVICES

10426 Main Street Fairfax, VA 22030
703-383-1391

Robert A. Bermingham, *Unit Director*
Bob Smith, *Assistant Director*

HIGH SCHOOL AREAS SERVED:

Centreville Fairfax Lake Braddock
Robinson West Springfield W. T. Woodson

SPECIAL SERVICES

4000 Chain Bridge Road Fairfax, VA 22030
703-246-2343

James McCarron, *Unit Director*
Tom Jackson, *Parole Supervisor*

FAMILY SYSTEMS COUNSELING UNIT

4000 Chain Bridge Road Fairfax, VA 22030
703-246-2204

Nanette M. Hoback, *L C S W, Director*

JUVENILE INTAKE SERVICES

4000 Chain Bridge Road Fairfax, VA 22030
703-246-2495

Dennis Fee, *Unit Director*
John Miller, *Assistant Unit Director*

DOMESTIC RELATIONS SERVICES

4000 Chain Bridge Road Fairfax, VA 22030
703-246-3040

Laura Harris, *Unit Director*
Jerry Rich, *Assistant Director of Intake Services*
Frank Sedei, *Assistant Director/Adult Probation Services*

RESIDENTIAL SERVICES

4000 Chain Bridge Road Fairfax, VA 22030
703-246-3416

Madeline Arter, *Director for Residential Services*

GIRLS PROBATION HOUSE

12720 Lee Highway Fairfax, VA 22030
703-830-2930

Mary Brantley, *Director*
Myrna Brown-Wiant, *Assistant Director*

BOYS PROBATION HOUSE

4410 Shirley Gate Road Fairfax, VA 22030
703-591-0171

Lorraine Peck, *Program Director*
Mitchell Ryan, *Assistant Director*

SUPERVISED RELEASE SERVICES

4000 Chain Bridge Road Fairfax, VA 22030
703-246-2200

Scott Warner, *Supervisor*
Susan Schiffer, *Assistant Unit Supervisor*

LESS SECURE SHELTER

10650 Page Avenue Fairfax, VA 22030
703-246-2900

Peter Roussos, *Program Director*
Ivy Tillman, *Assistant Director*

JUVENILE DETENTION CENTER

10650 Page Avenue Fairfax, VA 22030
703-246-2844

George Corbin, *Superintendent*
Karen Bisset, David Grabauskas, and Elwood Jones *Assistant Superintendents*

JUVENILE COURT CITIZENS ADVISORY COUNCIL MEMBERS

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HUNTER MILL DISTRICT

Patricia Brandon
Bryon G. Wong

LEE DISTRICT

Jenna M. Mehnert

PROVIDENCE DISTRICT

Keil S. Green
Lesley Persily

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John J. Harold

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Elizabeth K. Ramage
Deborah D. Piland

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Jennifer Flanagan
Alene Grabauskas
Mary Guice
Tom Harrington
Andrew Kersey
Marsha Kiser

SULLY DISTRICT

Caroline Kerns

AT-LARGE

Doreen S. Williams
Amelia Gomez

MT. VERNON DISTRICT

Frederick M. Joyce

HONORARY

Helen Hester

VOLUNTEERS



(Back row, left to right)

Judith Anderson, Raquel Owen, Nubia Lopez, Ann Winsor, Maria Agosto, Bob Carswell, Aimee Sullivan, and Diana Sears.

(Front row, left to right)

Angie Carrera, Etna Richter, Janet Ball, Yolanda O'Malie, Pauline Calvo, Janet Mihm, and Angela Mojica-Madrid.

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I. GENERAL OVERVIEW

The Fairfax County Juvenile and Domestic Relations District Court is responsible for adjudicating juvenile matters, offenses committed by adults against juveniles, and family matters except divorce. The Court offers comprehensive services for delinquent and status offenders under the legal age of 18 who live in Fairfax County, the City of Fairfax, and the towns of Herndon, Vienna, and Clifton. In addition, the Court provides services to adults in these jurisdictions who are experiencing domestic and/or familial difficulties that are amenable to unofficial arbitration, counseling, or legal intervention. The Court also provides services required in adult criminal complaints for offenses committed against juveniles unrelated to them.

HISTORICAL BACKGROUND

Prior to 1956, all juvenile and domestic relations cases were heard by a County Court judge and all probation and investigation functions were handled by the County's Department of Public Welfare. In 1956, the County Board of Supervisors established a separate probation office for the Court with a chief probation officer, three probation officers, and two clerical staff. Court was in session one day a week with the judge of the County Court presiding. In 1962, the Court expanded hearings to three days a week, with each County Court judge sitting for one day. In 1965, the first full-time Juvenile Court judge was appointed and court met daily. By FY 1981, five full-time judges were hearing cases. In FY 1993, a sixth judge was approved by the state; and in FY 1994, a seventh judge was approved.

A major change in the Court's organization resulted from the Court Reorganization Act of 1973. As of July 1974, all judges and those clerical personnel who performed jobs directly related to judicial rather than probation functions became state employees and the responsibility of the Executive Secretary of the Supreme Court. A separate Clerk of the Juvenile and Domestic Relations District Court was appointed in the fall of 1974. This position is responsible for supervising all state clerks. Court recorders became state employees in 1980. Court services remained a local responsibility. The Court Services Unit is one of three local court service units in the state.

County-funded Court staff were reorganized in FY 1980. Three divisions were established: Probation Services, Residential Services, and Administrative Services. The Probation Services Division has four juvenile probation offices throughout the county. The Division also includes separate juvenile and domestic relations intake offices as well as a special services and a family counseling unit located in the courthouse. The Residential Services Division oversees the Juvenile Detention Center, the Less Secure Shelter, the Girls and Boys Probation Houses, and Supervised Release Services. Figure 1 shows the FY 2004 organizational chart for the Court.

The development of special programs to augment traditional probation services has been particularly important to the Court's development. Specialized programs include the Informal Hearing Officer Program, Community Services, Family Counseling, Diagnostic Team, the Volunteer Learning Program, School Probation Officer Program, Traffic School, the Less Secure Shelter, the Juvenile Detention Center, Supervised Release Services, two Probation Houses, and six alternative schools. Several of these programs were initially funded through Federal and state grant funds and were subsequently funded by the County.

The trend in Court services clearly has been to provide a graduated continuum of sanctions and services that delivers a range of correctional and treatment programs to its offender populations. It is anticipated that this trend will continue with the Court significantly focusing in the coming years on strategic planning and on research to help determine which services are most appropriate for specific offenders.

BUDGET AND PERSONNEL

In FY 2004, expenditures for the Court Service Unit totaled \$17,488,582, a 3.2% increase from the year before. Personnel costs accounted for 86% of expenditures with operating costs making up the remaining 14% (Figure 2). During this fiscal year, the Court operated with 343 staff year equivalents. This total included 7 judges and 35 state clerks supported from state funds and 301 local Court Service Unit staff. The Court generated \$3,805,502 in non-County revenue in FY 2004. The majority of these funds represent state reimbursement for the operation of residential facilities.

FIGURE 2

**COMPLAINTS, BUDGET AND PERSONNEL
FAIRFAX COUNTY JUVENILE AND
DOMESTIC RELATIONS DISTRICT COURT
FY 2001-FY 2004**

	FY01		FY02		FY03		FY04	
	NO.	%±	NO.	%±	NO.	%±	NO.	%±
COMPLAINTS	31,346	1.2	20,896	-33.3	20,636	-1.2	21,375	3.6
Juvenile	21,560	-5.5	12,320	-42.9	12,183	-1.1	12,927	6.1
Adult	9,786	19.9	8,576	-12.4	8,453	-1.4	8,448	-0.1
APPROVED FISCAL PLAN	\$16,069,265	12.3	\$17,295,035	7.6	\$17,193,875	-0.6	\$17,885,551	4.0
ACTUAL EXPENDITURES	\$16,078,096	10.5	\$16,853,944	4.8	\$16,943,154	0.5	\$17,488,582	3.2
Personnel Services	13,612,426	11.2	14,369,624	5.6	14,640,575	1.9	15,181,696	3.7
Operating Expenses	2,444,578	8.2	2,447,737	0.1	2,295,835	-6.2	2,304,024	0.4
Capital Equipment	21,092	-56.4	36,583	73.4	6,744	-81.6	2,862	-57.6
ACTUAL NON-COUNTY REVENUE	\$7,138,395	-2.1	\$8,406,042**	17.8	\$4,367,090**	-48.0	\$3,805,502	-12.9
Federal – USDA	141,951	7.9	144,765	2.0	108,192	-25.3	178,146	64.7
State – DJJ Reimbursement/VJCCCA	1,541,921	5.6	1,551,459	0.6	1,547,452	-0.3	857,194	-44.6*
State – Residential	5,126,783	-4.2	6,392,697**	24.7	2,369,523**	-62.9	2,475,512	4.5
Local Fines/Penalties	162,891	4.3	140,096	-14.0	122,003	-12.9	120,261	-1.4
Agency – User Fees	164,849	-14.4	177,025	7.4	219,920	24.2	174,389	-20.7
STAFFING LEVELS (staff year equivalents)	352.0	2.3	352.0	0.0	375.0	6.5	343.0	-8.5
State Positions – Judges	7.0	0.0	7.0	0.0	7.0	0.0	7.0	0.0
State Positions – Clerk Staff	35.0	0.0	35.0	0.0	35.0	0.0	35.0	0.0
LOCAL CSU POSITIONS	310.0	2.6	310.0	0.0	326.0	5.2	301.0	-7.7
Professional Staff	259.0	4.0	259.0	0.0	278.0	7.3	257.0	-7.6
Support Staff	51.0	-3.8	51.0	0.0	48.0	-5.9	44.0	-8.3
GRANT POSITIONS	6.0	0.0	6.0	0.0	6.0	0.0	6.0	0.0
Grant Awards	\$378,654	-8.3	\$713,905	88.5	\$425,704	-40.4	\$532,737	25.1

*In FY 2004 there was a state decrease in the VJCCCA funding stream.

**The Court received reimbursement funding in FY 2002 from the State for construction of the Juvenile Detention Center.

FIGURE 3

**STATISTICAL TRENDS
FY 1985-FY 2004**

1985	689,100	80,970	5,207	.064	4,675	.007
1986	699,900	81,830	5,800	.071	4,330	.006
1987	715,900	81,452	5,333	.066	4,260	.006
1988	739,200	78,882	5,805	.074	4,776	.006
1989	785,000	78,351	5,903	.075	4,573	.006
1990	832,346	77,580	6,010	.077	4,633	.006
1991	843,995	74,902	6,714	.090	5,262	.006
1992	862,700	78,754	7,569	.096	5,617	.007
1993	871,500	79,818	7,423	.093	6,490	.007
1994	885,900	81,298	8,209	.100	6,391	.007
1995	899,500	81,512	7,647	.094	6,643	.007
1996	911,700	82,764	8,254	.100	7,126	.007
1997	933,700	84,038	8,497	.101	5,425	.006
1998	948,800	89,013	7,567	.085	6,399	.007
1999	980,300	91,060	6,442	.071	6,728	.006
2000	991,249	93,452	6,417	.069	6,182	.006
2001	1,020,071	95,414	8,021	.084	9,786*	.010
2002	1,037,333	97,785	5,744 ⁺	.059	8,576*	.008
2003	1,040,700	99,683	5,165 ⁺	.052	8,453*	.008
2004	1,043,600	101,666	5,779 ⁺	.057	8,624*	.008

* New cases are based on the Supreme Court Case Management System (CMS) Reports or new cases filed.

⁺ Cases based on Virginia Department of Juvenile Justice Juvenile Tracking System (JTS) Reports.

a. Includes Fairfax City. Source: Fairfax County Department of System Management for Human Services.

b. County-wide Membership History and 10 year projections, grades 5-12, including special education. Source: Fairfax County Public Schools Facilities Planning.

c. Juvenile complaints excluding traffic, custody, rules, capiases, reviews, attorney appointments, pre-trial motions, record inspection requests, seeing intake counselors for information, and leaving without seeing intake counselor.



FIGURE 4

**DOCKETED COURT TRANSACTIONS
FY 1985-FY 2004**

FISCAL YEAR	COURT DAYS	NON-TRAFFIC TRANSACTIONS	DAILY AVERAGE	TRAFFIC TRANSACTIONS	DAILY AVERAGE	TOTAL TRANSACTIONS	DAILY AVERAGE
1985	235	24,609	104.7	9,460	40.3	34,069	145.0
1986	240	25,801	107.5	10,338	43.1	36,139	150.6
1987	239	24,172	101.1	13,205	55.3	37,377	156.4
1988	240	24,619	102.6	13,907	57.9	38,526	160.5
1989	239	25,205	105.5	13,705	57.3	38,910	162.8
1990	240	26,004	108.4	11,307	47.1	37,311	155.5
1991	248	28,539	115.1	11,151	45.0	39,690	160.0
1992	246	32,567	132.4	10,656	43.3	43,223	175.7
1993	229	35,953	145.0	8,852	35.7	44,805	180.7
1994	245	38,573	157.4	8,394	34.3	46,967	191.7
1995	247	43,251	175.1	8,888	36.0	52,139	211.1
1996	244	39,116	160.3	8,141	33.4	47,257	193.7
1997	245	41,813	170.7	8,663	35.4	50,476	206.0
1998	247	45,974	186.1	8,360	33.8	54,334	220.0
1999	246	49,838	202.6	8,347	33.9	58,185	236.5
2000	248	52,249	210.7	8,760	35.3	61,009	246.0
2001	248	51,823	209.0	9,713	39.2	61,536	248.1
2002	248	51,228	206.6	9,195	37.1	60,423	243.6
2003	248	46,383	187.0	8,249	33.3	54,632	220.3
2004	248	49,881	201.1	6,647	26.8	56,528	227.9

Note: The State Supreme Court Uniform Docketing System was begun in 1976 and hearings began to be counted uniformly throughout Virginia. Each complaint heard is counted as one hearing. Therefore, if five complaints are heard at one time, the Uniform Docketing System counts them as five hearings.

II. AGENCY MISSION

FIGURE 5

FAIRFAX COUNTY JUVENILE AND DOMESTIC RELATIONS COURT COURT SERVICES UNIT

VISION, MISSION AND VALUES STATEMENT

VISION

To be a leader among the nation's juvenile and domestic relations courts, improving the lives of the youth, adults, and families we work with, enhancing public safety, in partnership with our community.

MISSION

To provide efficient and effective probation and residential services which promote positive behavior change for those children and adults who come within the Court's authority consistent with the well-being of the client, his/her family, and the protection of the community.

VALUES

We believe that we must conduct ourselves responsibly in order to demonstrate professionalism in dealing with each other and the community. We will hold ourselves accountable for our actions and for the expectations of the agency.

We understand the trust placed in us by the public and our colleagues is essential for the performance of our duties. We are committed to honest, lawful and ethical behavior.

We are committed to continuous education and training that enhances professional development. We believe a broad base of current knowledge will help meet our clients' needs and promote implementation of the highest quality services for the community.

We believe healthy relationships with colleagues and clients are critical for successful performance. We are dedicated to building well-functioning, empowering relationships.

We believe effective, open communication is essential to the cohesiveness and performance of our organization. We strive to promote clear and accurate exchange of information, while seeking out and valuing the opinions of others. We also recognize the need to maintain the confidentiality of our clients.

We strive to be fair and objective in all of our interactions. We seek to deliver the appropriate balance between the rehabilitative and authoritative functions of the agency.

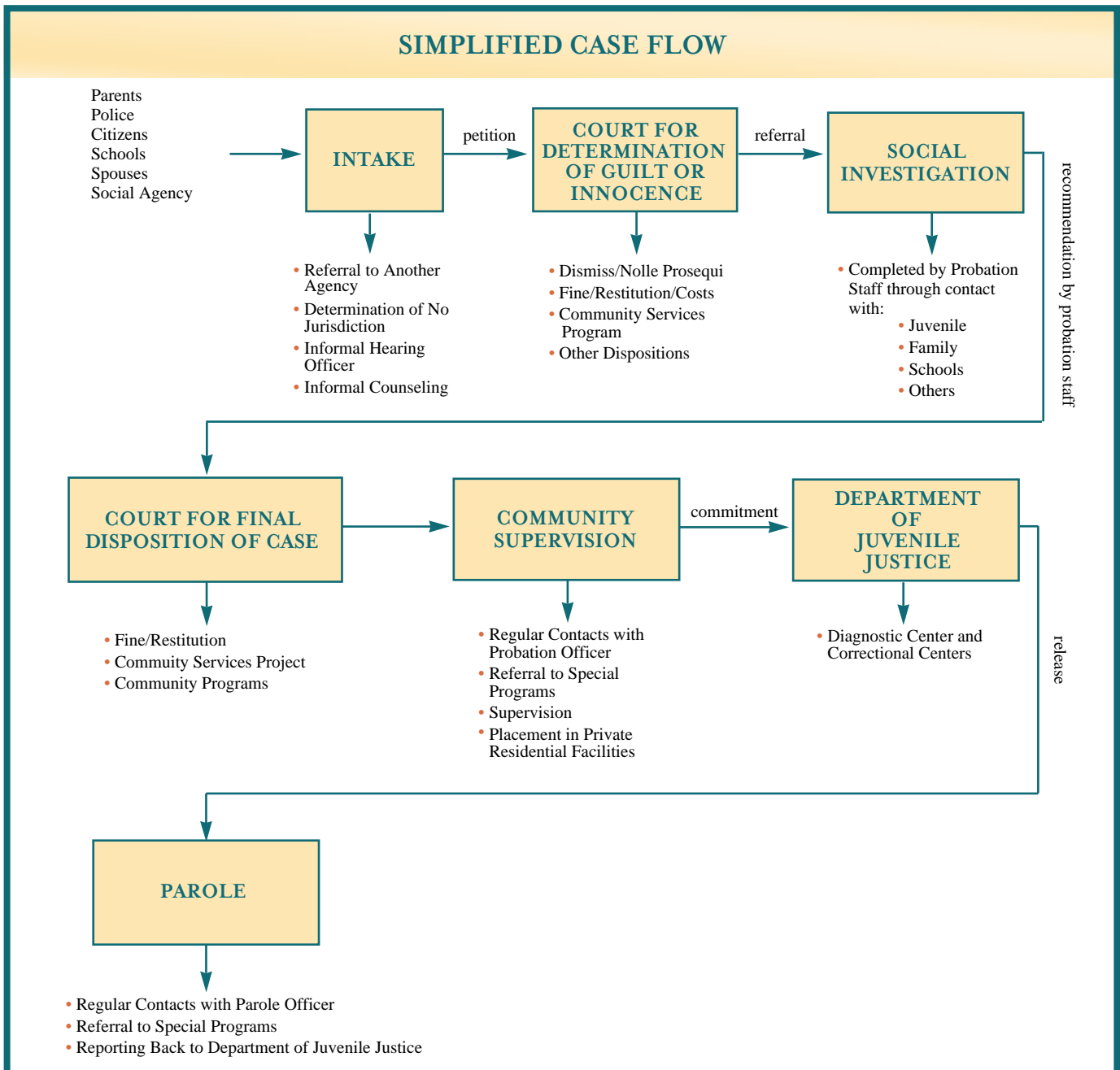
We recognize that clients are often under stress when utilizing our services. We endeavor to perform our work with compassion and understanding.

We respect the diversity, values and opinions of our partners and the community we serve. We will do our utmost to ensure that our services respond to the diversity of our community and are delivered in an equitable and professional manner.

III. JUVENILE CASE PROCESSING

Juvenile cases that progress through the entire juvenile system undergo the following sequence of processing stages, as represented schematically in the simplified case flow given in Figure 6: intake, adjudication, social investigation, disposition, court supervision, commitment, and after-care supervision. Cases do not necessarily go through all stages.

FIGURE 6



INTAKE

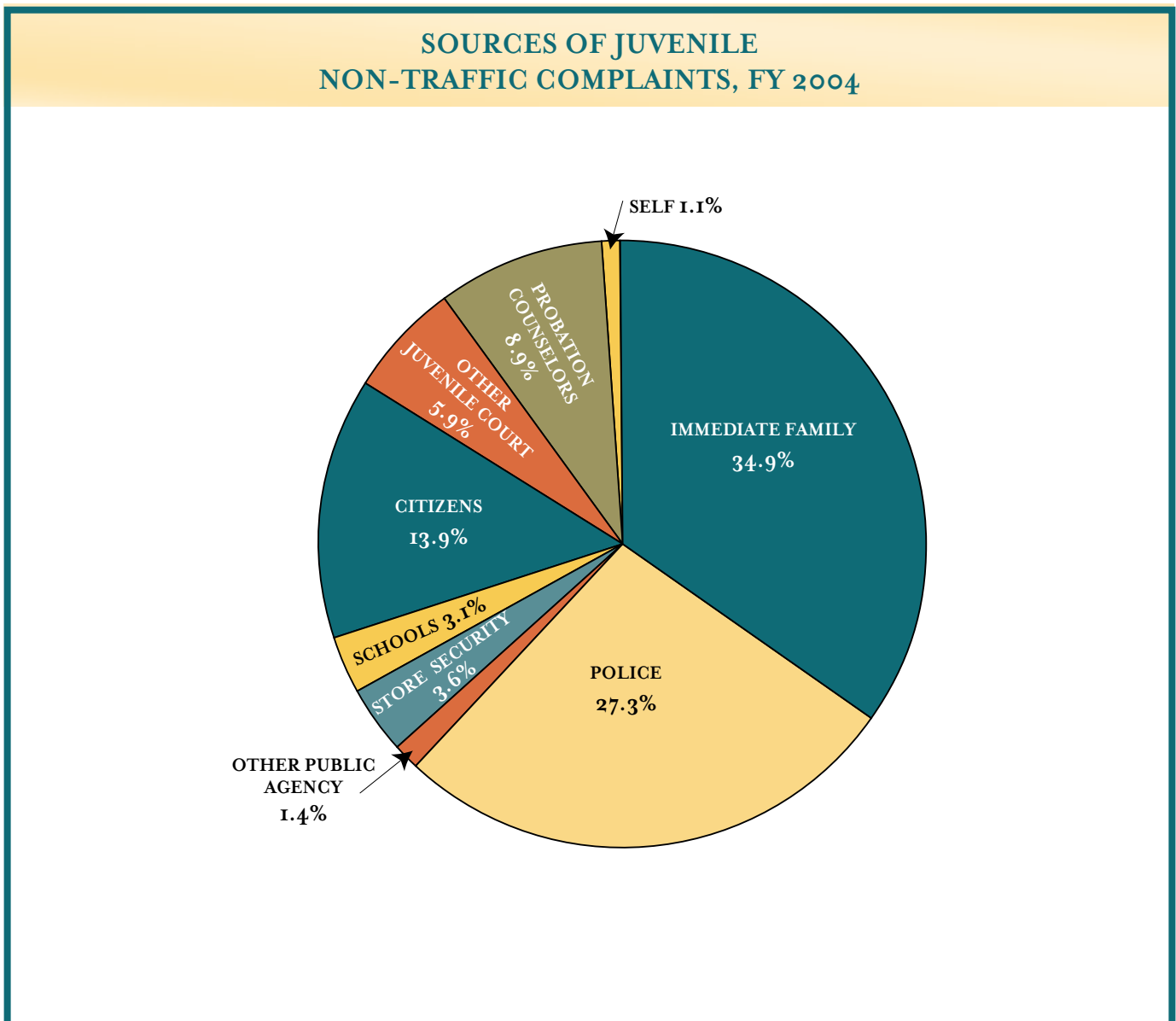
Juveniles thought to have committed offenses which are under the purview of the Juvenile Court are brought into the judicial system either by a police officer witnessing or responding to an alleged criminal offense, or by citizens, families, or other agencies.

When the police are called to the scene of an offense alleged to have been committed by a juvenile, the police officer verifies that an offense has occurred and completes an investigative report. If the suspected violator has been apprehended during Court hours, the police officer may

bring the juvenile to the Intake Department at one of the four locations throughout the county. If the police do not wish to detain the juvenile, they may release the child to the custody of the parents and file a petition at Intake at a later date. A parent or other adult bringing a complaint against a juvenile also files the complaint at one of the Intake offices.

Figure 7 shows the sources of juvenile non-traffic complaints in FY 2004. The trends in sources and complaints for the past five years are given in Figure 8.

FIGURE 7



Although they accounted for 27.3% of the juvenile non-traffic complaints during FY 2004, the police were responsible for 96.5% of all complaints alleging drug offenses, 70.5% of all complaints alleging crimes against

persons, 65.2% of all complaints alleging property offenses, and 88.0% of all complaints alleging crimes against the public peace. Immediate family members brought 62.0% of all complaints involving domestic relations issues.

FIGURE 8

SOURCES OF JUVENILE NON-TRAFFIC COMPLAINTS, FISCAL YEARS 1997-2004						
SOURCE	FY 1997 %	FY 1998 %	FY 2000 %	FY 2002 %	FY 2003 %	FY 2004 %
Police	32.5	36.5	32.1	30.3	23.2	27.3
Immediate Family	24.6	26.4	36.1	35.3	41.1	34.9
DFS	.1	6.8	0.0	0.0	0.0	0.0
Probation Counselors	6.7	6.4	0.4	10.5	8.9	8.9
Private Business/Store Security	4.3	3.5	3.7	3.0	2.6	3.6
Citizens	2.8	2.8	2.0	11.5	14.7	13.9
Other Relative	3.4	4.1	4.4	0.0	0.0	0.0
School	1.9	1.5	2.4	3.4	3.1	3.1
Other Juvenile Court	1.2	1.5	1.2	0.3	5.2	5.9
Other Public Agency	0.5	0.3	7.8	4.3	0.6	1.4
Self	0.1	0.3	0.1	0.5	0.6	1.1
Other/Not Recorded	15.9	9.9	9.8	0.8	0.0	0.0
TOTAL	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

The data for Source of Complaint for FY 1999 and 2001 was unavailable due to changes in the court's data system.

After a complaint has been filed with an intake clerk, each complainant is interviewed by an intake counselor. Intake counselors review cases to determine whether the Court has jurisdiction and the charge meets Virginia Code requirements for the offense. The Intake Officer may not refuse petitions that allege:

- (a) controversy over a child's custody, visitation or support;
- (b) a violation of the support laws;
- (c) the right of either a child or his parents to treatment or services required by law; or
- (d) family abuse has occurred and a protective order has been sought.

When a child is alleged to be abused, neglected, in need of services, in need of supervision, or delinquent and the intake officer believes that probable cause does not exist, the authorization of a petition will not be in the best interest of the family or juvenile, or the matter may be effectively dealt with by some agency other than the court, authorization for filing a petition may be refused.

Should a request for a petition in a felony or Class 1 misdemeanor case be refused, the complainant may appeal to a magistrate who might issue a warrant for the child to appear in Juvenile Court.

The FY 2004 complaints received against juveniles by race and sex are given in Figure 9.

FIGURE 9

JUVENILE COMPLAINTS RECEIVED BY RACE AND SEX, FY 2004

	WM	NWM	WF	NWF	TOTAL
PROPERTY COMPLAINTS					
Petit Larceny	178	214	194	183	769
Grand Larceny	172	230	52	64	518
Vandalism	237	168	42	23	470
Trespassing	99	86	27	15	227
Breaking and Entering	109	91	16	9	225
Fraud	46	70	20	19	155
Arson	73	15	12	2	102
Subtotal	914	874	363	315	2,466
% of Total Property Complaints	37.1%	35.4%	14.7%	12.8%	100%

	WM	NWM	WF	NWF	TOTAL
COMPLAINTS AGAINST PERSONS					
Simple Assault	196	231	76	98	601
Aggravated Assault	28	56	6	27	117
Robbery	21	38	1	1	61
Sex Offenses	20	26	0	4	50
Kidnapping	5	15	0	3	23
Extortion	6	9	0	0	15
Murder	0	1	0	0	1
Subtotal	276	376	83	133	868
% of Total Property Complaints	31.8%	43.3%	9.6%	15.3%	100%

	WM	NWM	WF	NWF	TOTAL
COMPLAINTS AGAINST THE PUBLIC					
Disorderly Conduct	55	87	21	36	199
Weapons Offenses	66	76	11	7	160
Obstruction of Justice	27	29	9	19	84
Telephone	12	7	0	1	20
Abusive and Insulting Language	6	2	5	4	17
Other	12	11	4	6	33
Subtotal	178	212	50	73	513
% of Total Complaints Against the Public	34.7%	41.3%	9.7%	14.2%	100%

	WM	NWM	WF	NWF	TOTAL
DRUG AND ALCOHOL COMPLAINTS					
Drug Possession	241	110	62	8	421
Alcohol Complaints	149	69	56	17	291
Drug Distribution	41	39	6	3	89
Driving While Intoxicated	44	14	11	1	70
Drunk in Public	14	12	1	2	29
Other Drug	2	1	0	0	3
Subtotal	491	245	136	31	903
% of Total Drug and Alcohol Complaints	54.4%	27.1%	15.1%	3.4%	100%

	WM	NWM	WF	NWF	TOTAL
STATUS/CHINS COMPLAINTS					
Truancy	74	123	53	106	356
Status Offenses/CHINS Supervision	95	83	66	91	335
Runaway	35	59	50	115	259
Buy Tobacco	52	17	8	2	79
Subtotal	256	282	177	314	1,029
% of Total CHINS Complaints	24.9%	27.4%	17.2%	30.5%	100%

	WM	NWM	WF	NWF	TOTAL
DOMESTIC RELATIONS COMPLAINTS					
Custody	355	1,006	352	963	2,676
Support	175	355	144	323	997
Visitation	120	255	140	274	789
Protective Orders	36	115	35	107	293
Abuse and Neglect	46	79	50	91	266
Foster Care	35	70	12	54	171
Subtotal	767	1,880	733	1,812	5,192
% of Total Custody Complaints	14.8%	36.2%	14.1%	34.9%	100%

	WM	NWM	WF	NWF	TOTAL
'OTHER' COMPLAINTS					
Parole and Probation Violations	227	294	71	174	766
Contempt of Court	122	133	45	94	394
Failure to Appear	24	48	9	32	113
Psychiatric Inpatient Treatment	15	8	16	12	51
Juvenile & Domestic Court Other	282	202	93	55	632
Subtotal	670	685	234	367	1,956
% of Total Other Complaints	34.3%	35.0%	12.0%	18.8%	100%

TOTAL COMPLAINTS	3,552	4,554	1,776	3,045	12,927
% of Total Complaints	27.5%	35.2%	13.7%	23.6%	100%

WM White Males
 NWM ... Non-White Males
 WF White Females
 NWF Non-White Females

Figure 10 gives the distribution of general complaint categories by age and sex for FY 2004. As it is possible for a single juvenile to be the subject of several different complaints, the number of complaints reported differs

from the number of alleged offenders. In FY 2004, 7,203 different juveniles had at least one complaint. The average number of complaints per alleged offender in FY 2004 was 1.8.

FIGURE 10

TYPE OF JUVENILE NON-TRAFFIC COMPLAINTS BY SEX AND AGE, FY 2004														
OFFENSE TYPE	MALE							FEMALE						
	<i>Less Than</i>					<i>Over</i>		<i>Less Than</i>					<i>Over</i>	
	13	13	14	15	16	17	17	13	13	14	15	16	17	17
Offense Against Property	72	101	147	299	402	506	255	31	44	101	123	132	151	93
Offense Against Persons	28	50	83	120	148	138	85	5	15	49	32	43	46	25
Offense Against the Public and Morality Status	8	26	55	66	85	101	65	1	11	13	38	29	18	9
Drug and Liquor	21	27	62	84	139	160	44	7	24	69	86	129	145	23
Domestic Relations	2	9	33	85	143	273	164	0	1	17	11	36	57	42
Other	2,045	103	81	91	90	78	28	2,002	94	77	108	102	87	23
Subtotal	14	30	91	213	280	375	475	8	17	57	120	129	180	146
Subtotal by Sex	2,190	346	552	958	1,287	1,631	1,116	2,054	206	383	518	600	684	361
	Males: 8,080 (62.7%)							Females: 4,806 (37.3%)						
GRAND TOTAL	12,886													
The total number of complaints displayed in this table is different from Table 9 because age data was incomplete.														

Figure 11 shows the changing distribution of juvenile complaints by race and sex since FY 1998. Overall, during this period, the percentage of complaints brought against

white males and females decreased while complaints against non-white males and non-white females have increased.

FIGURE 11

JUVENILE NON-TRAFFIC COMPLAINTS RACE AND SEX DISTRIBUTION TRENDS FY 1998-FY 2004						
	FY 1998	FY 1999	FY 2000	FY 2002	FY 2003	FY 2004
White Male	33.3%	31.3%	30.9%	28.6%	27.8%	27.5%
White Female	16.0%	16.5%	16.5%	13.6%	13.9%	13.7%
Non-White Male	32.1%	31.6%	31.9%	34.8%	35.3%	35.2%
Non-White Female	18.6%	20.6%	20.7%	23.0%	23.0%	23.6%
TOTAL	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
n	16,239	16,898	15,992	12,320	12,183	12,927
The data for FY 2001 is unavailable due to changes in the court's management information system.						

Figure 12 shows the change in juvenile complaints, both traffic and non-traffic, from FY 1999 thru FY 2004.

FIGURE 12

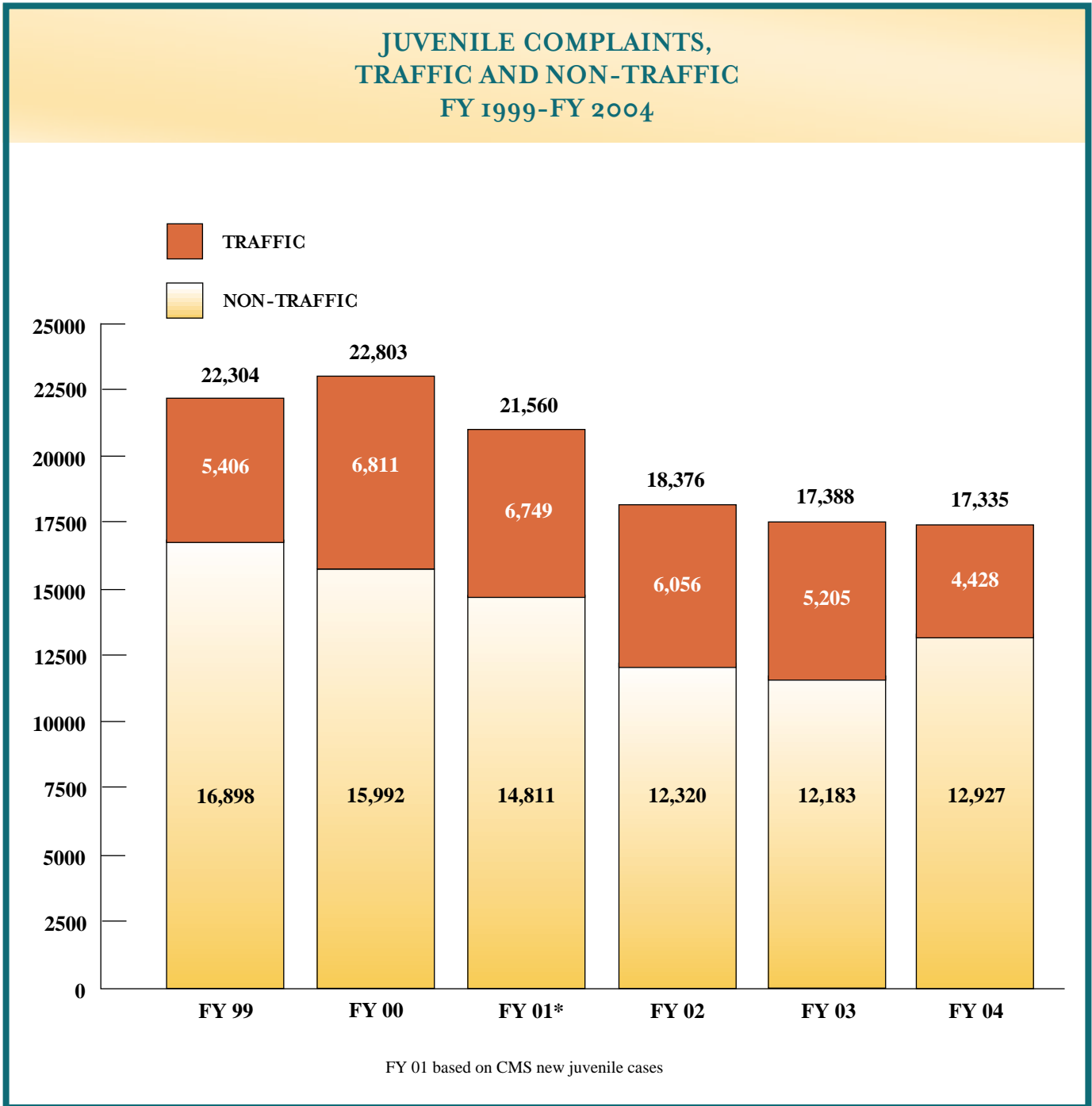


Figure 13 graphs the changes in the categories of juvenile complaints since FY 1999.

FIGURE 13

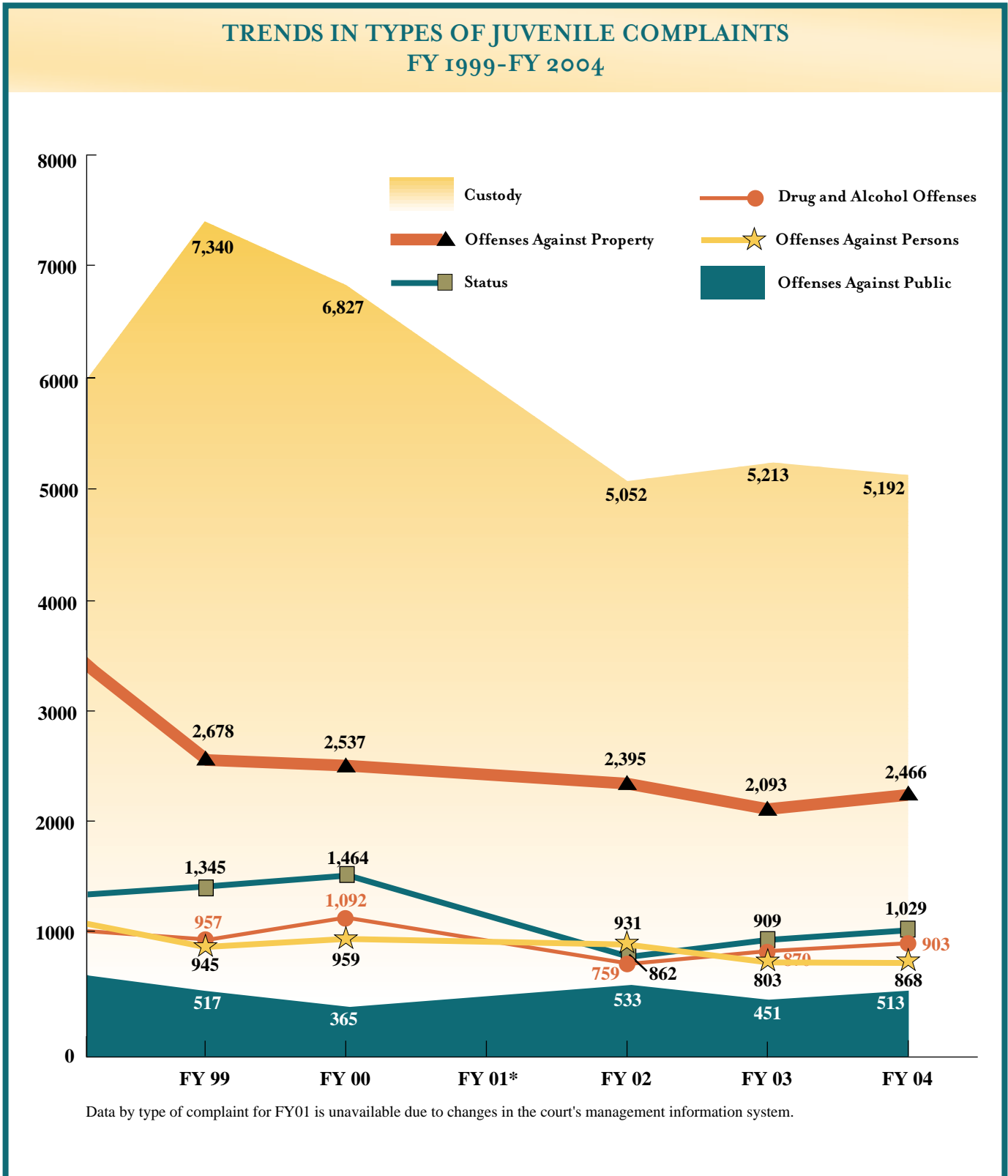


Figure 14 displays the changing distribution of juvenile complaints by offense type since FY 1998. The

chart refers to all juvenile complaints excluding traffic complaints.

FIGURE 14

PERCENTAGE DISTRIBUTION OF TYPES OF JUVENILE COMPLAINTS RECEIVED 1998-2004, EXCLUDING TRAFFIC CASES						
OFFENSE TYPE	FY 1998 N=16,239	FY 1999 N=16,898	FY 2000 N=15,992	FY 2002 N=12,320	FY 2003 N=12,283	FY 2004 N=12,927
Offenses Against Property	22.4%	15.8%	15.8%	19.4%	17.1%	19.1%
Offenses Against Persons	6.5%	5.6%	6.0%	7.6%	6.6%	6.7%
Offenses Against Public	3.5%	3.1%	2.3%	4.3%	3.9%	4.0%
Drug and Alcohol Offenses	6.3%	5.7%	6.8%	6.2%	7.0%	7.0%
Status Offenses	8.0%	8.0%	9.2%	7.0%	7.4%	8.0%
Domestic Relations	34.6%	43.4%	42.7%	41.0%	42.5%	40.2%
Other	18.8%	18.4%	17.2%	14.5%	15.5%	15.1%
TOTAL	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Data by type of complaint for 2001 is unavailable due to changes in the court's management information system.

In FY 2004 court staff conducted 11,512 intakes on juvenile complaints. Some intakes involve more than one complaint; there was an average of 1.3 complaints per juvenile non-traffic intake in FY 2004, almost the same

as last year. In FY 2004, Intake set for Court 84% of all juvenile non-traffic, non administrative complaints.

Figure 15 shows percentages of complaints set for court by Intake, by offense type, for FY 2000 through FY 2004.

FIGURE 15

INTAKE DISPOSITIONS BY TYPE OF JUVENILE NON-TRAFFIC OFFENSE, FY 2000-FY 2004								
OFFENSE TYPE	FY 2000		FY 2002		FY 2003		FY 2004	
	NO. OF COMPLAINTS	PERCENT SET FOR COURT	NO. OF COMPLAINTS	PERCENT SET FOR COURT	NO. OF COMPLAINTS	PERCENT SET FOR COURT	NO. OF COMPLAINTS	PERCENT SET FOR COURT
Offense Against Property	2,538	78.4	2,398	80.6	2,093	76.8	2,466	74.7
Offense Against Persons	959	83.4	893	85.1	803	85.3	868	86.3
Offense Against the Public	365	86.6	609	89.8	488	84.0	526	84.2
Drug and Alcohol	1,092	94.2	704	89.6	822	88.3	874	85.1
Status	1,464	74.0	774	55.0	904	60.4	1,020	47.3
Custody	6,836	93.1	7,312	93.7	5,217	92.1	6,611	89.1
“Other”					1,858	94.6	2,137	95.5
TOTAL	13,254	86.8	12,690	84.6	12,185	86.5	14,502	95.5

Data by type of complaint for 2001 is unavailable due to changes in the court's management information system.



INFORMAL HEARING OFFICER

Juvenile Intake Services includes the Hearing Officer Program which was developed in 1970 to hear minor misdemeanor cases that may be resolved by informal arbitration and sanctions. Section 16.1-227 and Section 16.1-260 of the Code of Virginia describes the purpose and intent of the juvenile court to divert when possible, consistent with the protection of public safety, those cases that can be handled through alternative programs. The Hearing Officer is used most frequently in trespassing, minor property, petty theft, and alcohol cases where the juvenile acknowledges his/her involvement in the offense.

The Hearing Officer explains the nature of the hearing to the juvenile, the parents and/or complainants, and discusses the situation with all involved. Depending on

the problem and the nature of the responses, the Hearing Officer decides on the course of action. Most often, community service or restitution is assigned, or the case is continued for a period of time and closed if the juvenile commits no further offenses. Other sanctions which are used with this process include STOP (Shoplifter Theft Offender Program), SAFE (Substance Abuse Focused Education Program), Firestop Program, and contributions to charitable organizations.

The successful completion of an informal hearing by the juvenile does not result in any conviction to their record. However, if the juvenile fails to complete informal sanctions, a petition may be filed for formal processing.

Figure 16 shows that 688 informal hearings were held in FY 2004.

FIGURE 16

HEARING OFFICER ACTIVITY, FY 1989-2004			
FISCAL YEAR	NUMBER OF HEARINGS	FISCAL YEAR	NUMBER OF HEARINGS
1989	554	1997	816
1990	506	1998	564
1991	684	1999	431
1992	777	2000	478
1993	771	2001	442
1994	714	2002	402
1995	812	2003	458
1996	693	2004	688

JUVENILE INTAKE

SUMMARY OF FY 2004 HIGHLIGHTS

The overall volume of non-traffic complaints increased by 6.1 percent during FY 2004. The Juvenile Court received 12,927 juvenile non-traffic complaints in FY 2004, compared to 12,183 non-traffic complaints received in FY 2003.

Domestic Relations complaints composed the largest (40.2 percent) of non-traffic juvenile complaints. Property offenses continued to be the most common criminal offense among juveniles (19.1 percent of non-traffic complaints), followed by status offenses (8.0 percent), drug and alcohol offenses (7.0 percent), and offenses against persons (6.7 percent). Offenses against the public represented 4.0 percent of non-traffic juvenile complaints. "Other" types of complaints, such as probation and parole violations, motions, etc., represent 15.1 percent of total juvenile non-traffic complaints.

The largest increase in delinquency complaints was in property offense complaints, which increased 17.8 percent from 2,093 in FY 2003 to 2,466 in FY 2004.

Offenses against the public increased by 13.7 percent. There were 451 offenses against the public in FY 2003 and 513 in FY 2004. The two most common complaints involved disorderly conduct and weapons offenses.

The number of status offense complaints increased. There were 909 complaints in FY 2003 and 1,029 in FY 2004, an increase of 13.2 percent.

"Other" types of complaints, which include violations of probation or parole, capiases, and seeing an intake counselor for information, increased by 6.1 percent, from 1,844 in FY 2003 to 1,956 in FY 2004.

There was a 0.4 percent decrease in custody complaints, from 5,213 in FY 2003 to 5,192 in FY 2004.

There was a 50.2 percent increase in the number of hearings held by the Informal Hearing Officer, from 458 in FY 2003 to 688 in FY 2004.

The total number of delinquency and status complaints increased by 12.7 percent between FY 2003 and FY 2004, from 5,126 in FY 2003, to 5,779 in FY 2004.

In FY 2004, 34.9 percent of all youth were brought to Court by someone in their immediate family and another 27.3 percent were brought by the police.

The average age of a youth brought to court for delinquency or status offenses is 16 years.

RESIDENTIAL PRE-DISPOSITIONAL PLACEMENTS

In more serious cases that are not informally diverted, the intake counselor must decide whether the youth should be detained or placed outside of their home prior to a court hearing or whether they can be released to parents or a guardian. If holding is necessary, the Fairfax County Juvenile Court operates two pre-dispositional placement facilities for juveniles — the Less Secure Shelter and the Juvenile Detention Center.

The decision by Intake to hold youth outside of their homes is made because the youth may present a danger to the community or to themselves, and the judge may decide to detain if it is determined that the youth is unlikely to appear for the court hearing. In all cases in which children are placed outside their homes pending a hearing, a judicial determination to continue detention must be made by a judge the next working day after a youth is first

detained to ensure that continued detention is appropriate. As of FY 1985, the Code of Virginia prohibited the detention of CHINS offenders in secure facilities except out-of-state runaway youth. However, revisions to the Code on July 1, 1989 allow for the secure detention of CHINS offenders who are in violation of a court order.

LESS SECURE SHELTER —

The Less Secure Shelter is a pre-dispositional nonsecure, residential facility for juveniles. Most of the youth held in this facility are children in need of services and supervision. However, some placements are for delinquent offenders. The Less Secure Shelter opened on January 28, 1980, funded by the Office of Juvenile Justice and Delinquency Prevention (OJJDP) federal grant. In December 1991 it moved into a facility adjacent to the new Juvenile Detention Center. This program was revised in FY 1991 to provide an intermediate 90-day treatment program for those youth who did not require a year-long residential program. Due to overcrowding at the facility, the intermediate program was suspended in 2001. Teachers from Fairfax County Public Schools provide a year-round academic curriculum.

JUVENILE DETENTION CENTER —The Juvenile Detention Center (JDC) is a secure pre- and post-dispositional, 121-bed holding facility that houses both male and female residents. It originally opened in 1982 with a capacity for 33 residents. It was expanded to 55 beds in October 1990, and then was increased in 1998 to its current capacity of 121 beds. The facility is designed both architecturally and programmatically to reduce stress for the residents while providing control and safety. Security is maintained primarily through physical surveillance and personal contact between staff and residents in conjunction with electronic equipment. The extensive use of internal windows facilitates surveillance without obtrusiveness. Glass-lined corridors border two open inner courtyards that are surrounded by small group living areas. Each living area includes eleven bedrooms that open into a common dayroom that replaces the traditional cellblock. The building also provides specialized single-purpose space for schooling, art therapy and crafts, physical exercise in the form of a gym, a dining



Court Staff at Residential Director Madeline Arter's retirement (left to right) Kim McCarthy, Leatha Braesch, Madeline Arter, and George Corbin.

hall, an area for intakes and visiting, a medical office and exam room that is staffed by two full-time nurses and a part-time attending physician, and a reception and administrative area. Special attention is given to screening the medical and mental health needs of the residents and providing a balanced, low-sugar diet. The addition of a licensed psychologist and a mental health therapist in September 2002 has helped facilitate the management of residents with

mental health concerns. In 1998, JDC established a post-dispositional unit where residents are sentenced for as long as six months. Residents assigned to this 15-bed unit are provided mental health and alcohol and drug services through a grant acquired by the local Community Service Board (CSB). Individual, group, and family counseling are also a part of the post-dispositional program. The Juvenile Detention Center has received numerous facility and employee awards for outstanding performance.

SUPERVISED RELEASE SERVICES — Supervised Release Services (SRS) encompasses the Outreach Detention and Electronic Monitoring Programs. It provides highly structured supervision, monitoring, and services to juveniles who are awaiting adjudication or final disposition of charges, and might otherwise be detained at the Juvenile Detention Center or placed at the Less Secure Shelter. Judges may release juveniles to SRS at a detention hearing, or an adjudication or dispositional hearing, on the condition that they follow the rules established by the Court in conjunction with the SRS program. Intake officers may also release juveniles to SRS as an alternative to issuing a detention or shelter care order. SRS staff meets with the assigned juveniles immediately after their release to SRS, or within 24 hours, to establish SRS rules as required by State minimum standards. Staff also orient juveniles and parents to other expectations, such as frequency and place of visits, and sanctions for rule violations. SRS staff visits juveniles four times per week, which include at least once every other day, weekdays, and weekends. Visits take place at a juvenile's home, place of employment, or school. Staff contact parents or guardians at least weekly.

Figures 17, 18 and 19 show numbers and lengths of juvenile stays in these various placements in FY 2004, as well as secure confinement trends since 1999 Figures 17 through 21 are based on juveniles released from placement during FY 2004.

These figures report numbers of stays, which exceed

the number of juveniles confined since a single juvenile may be confined more than once in the same year. In FY 2004, 916 different juveniles were confined at the Fairfax Juvenile Detention Center. During the previous fiscal year, a total of 874 different juveniles were held in juvenile detention.

FIGURE 17

JUVENILES CONFINED IN SECURE DETENTION AND DETENTION ALTERNATIVES BY PLACE, RACE, AND SEX, FY 2004						
RACE AND SEX	FAIRFAX COUNTY JUVENILE DETENTION CENTER			SUPERVISED RELEASE SERVICES		
	Placements	No. Days	ALOS*	Placements	No. Days	ALOS*
White Male	338	6,032	17.8	165	6,904	41.8
White Female	116	1,704	14.7	76	2,885	38.0
Non-White Male	673	14,152	21.0	202	7,120	35.3
Non-White Female	243	4,188	17.2	135	4,616	34.2
TOTAL	1,370	26,076	19.0**	686***	25,833	37.7
LESS SECURE SHELTER						
	Placements	No. Days	ALOS*			
White Male	72	1,068	14.8			
White Female	57	530	9.3			
Non-White Male	71	812	11.4			
Non-White Female	157	1,357	8.6			
TOTAL	357	3,767	10.6			

*ALOS = Average length of stay. **Average length of stay is for predisposition only. ***Race and/or sex missing from 108 cases.

FIGURE 18

AVERAGE LENGTH OF STAY (days) BY AGE AND PLACE, FY 2004			
AGE	FAIRFAX COUNTY JUVENILE DETENTION CENTER*	SUPERVISED RELEASE SERVICES	LESS SECURE SHELTER
11	12.0	13.5	6.0
13	16.4	29.8	10.0
15	20.3	37.1	15.3
17+	17.3	42.0	7.6

*Average length of stay is for predisposition only.

FIGURE 19

SECURE CONFINEMENT TRENDS, FY 1999-FY 2004						
FAIRFAX JUVENILE DETENTION CENTER*	FY 1999*	FY 2000*	FY 2001*	FY 2002**	FY 2003**	FY 2004**
Number Released	1,430	1,475	1,344	1,365	1,198	1,370
Child Care Days	36,222	31,493	24,339	25,420	26,219	26,076
Average Length of Stay	25.3	21.3	18.1	18.6	21.9	19.0

*Includes both predispositional and sentencing programs.
** Predispositional only.

Figure 20 shows the changes in the number of days spent in detention or detention alternatives between FY

1999 and FY 2004. Figure 21 plots changes over the past six years in the average length of stay in various placements.

FIGURE 20

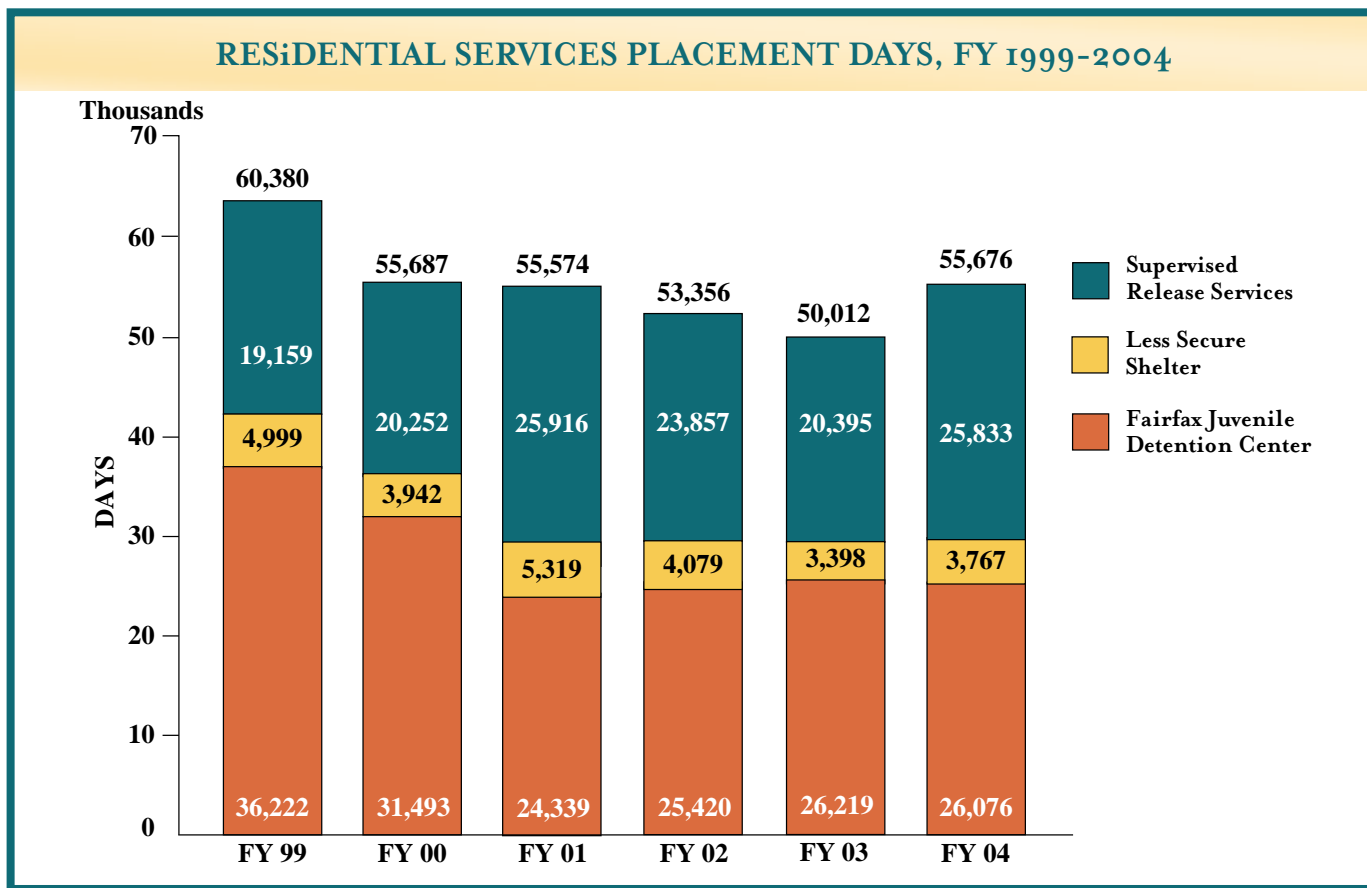


FIGURE 21

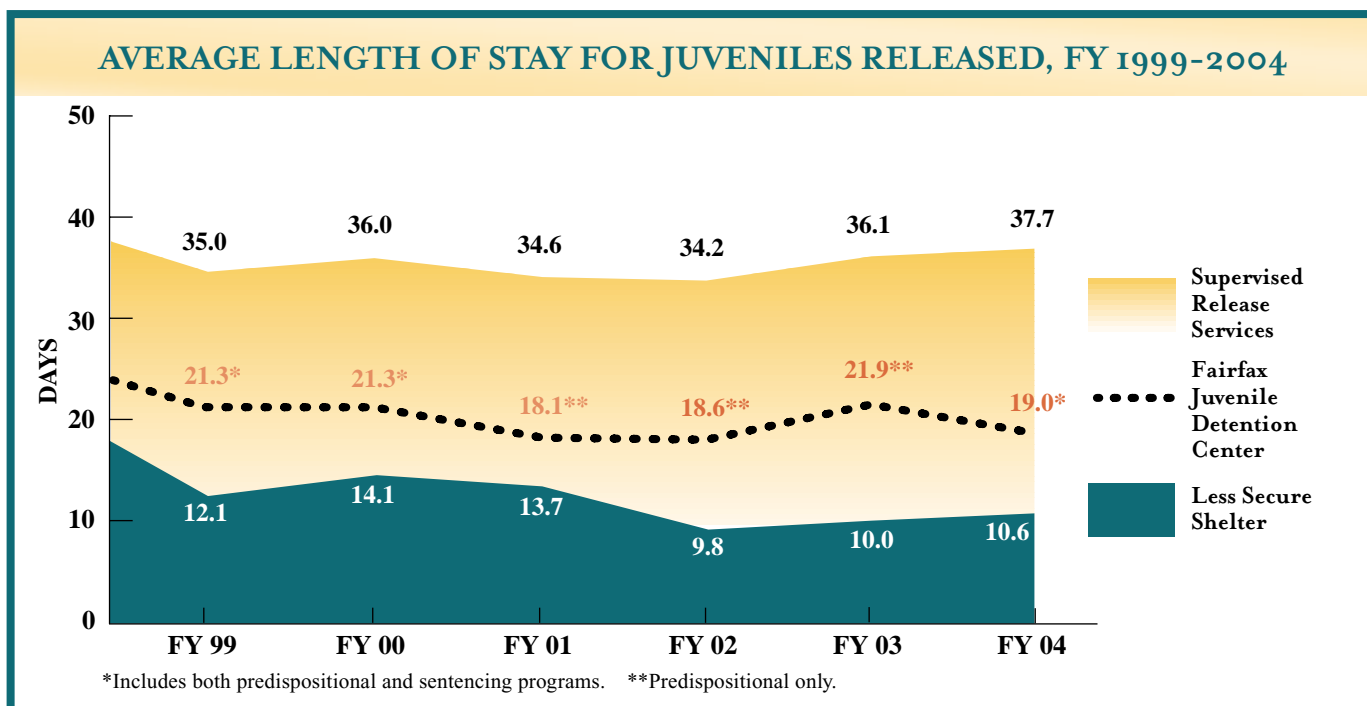
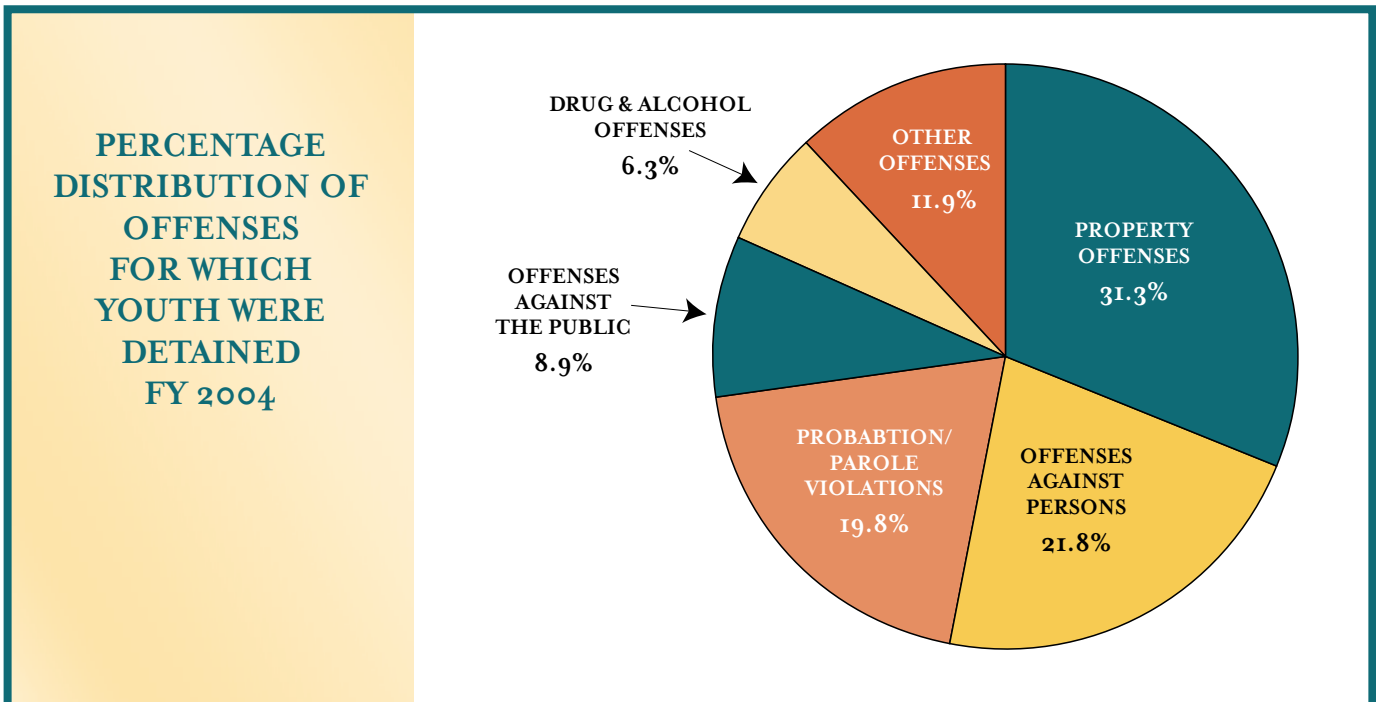


FIGURE 22

DETENTION PLACEMENTS BY COMPLAINT TYPE, FY 2004					
OFFENSE TYPE	PLACEMENTS	% of TOTAL	OFFENSE TYPE	PLACEMENTS	% of TOTAL
Larceny	293	47.1%	Drug Possession	34	27.0%
Vandalism	138	22.2%	Purchase Alcohol	32	25.4%
Breaking and Entering	89	14.3%	Drug Distribution	32	25.4%
Arson	41	6.6%	Drunk in Public	21	16.7%
Trespassing	31	5.0%	Other Drug Offenses	7	5.6%
Fraud	30	4.8%	TOTAL	126	100.0%
TOTAL	622	100.0%			
Assault	337	78.0%	Parole/Probation Violations	393	62.5%
Robbery	43	10.0%	Contempt of Court	149	23.7%
Kidnapping	26	6.0%	Failure To Appear	46	7.3%
Sex Offenses	21	4.9%	Other Offenses	41	6.5%
Extortion	5	1.2%	TOTAL	629	100.0%
TOTAL	432	100.0%			
Disorderly Conduct	37	21.0%			
Weapons Offenses	37	21.0%			
Abusive Language	6	3.4%			
Other	96	54.5%			
TOTAL	176	100.0%			

*Youth may have been placed in detention for more than one offense. However, only the most serious offense is listed in the database.

FIGURE 23



DETENTION

SUMMARY OF FY 2004 HIGHLIGHTS

Total stays in secure confinement increased 14.4 percent over the last year from 1,198 in FY 2003 to 1,370 in FY 2004.

The majority of juveniles held in the Fairfax County Juvenile Detention Center were detained for property offenses (31.3 percent), followed by offenses against persons (21.8 percent), while 19.8 percent were held for parole and probation violations. Almost 9.0 percent of youth were detained for offenses against the public and 6.3 percent were held for drug and alcohol offenses. Finally, 11.9 percent of youth were detained for “Other” offenses (see Figure 23 for a detailed listing of offenses).

There was an increase in the utilization rate at the Fairfax County Juvenile Detention Center, from 69.2 percent of capacity in FY 2003 to 75.6 percent of capacity in FY 2004.

The average length of stay at the JDC decreased from 21 days in FY 2003 to 19 days in FY 2004 (see figure 31).

The utilization rate of the Less Secure Shelter decreased from 83.2 percent in FY 2003 to 82.6 percent in FY 2004 (see Figure 31).

The Supervised Release Service Program is composed of the Electronic Monitoring Program and the Outreach Detention Program. Utilization in the program increased from 119.3 percent in FY 2003 to 142.3 percent in FY 2004.

ADJUDICATION

If children are confined in the Juvenile Detention Center or the Less Secure Shelter, their adjudication hearings are scheduled within 21 days of the detention hearing. Otherwise, the adjudicatory hearing is generally set four to six weeks after the filing of the petition.

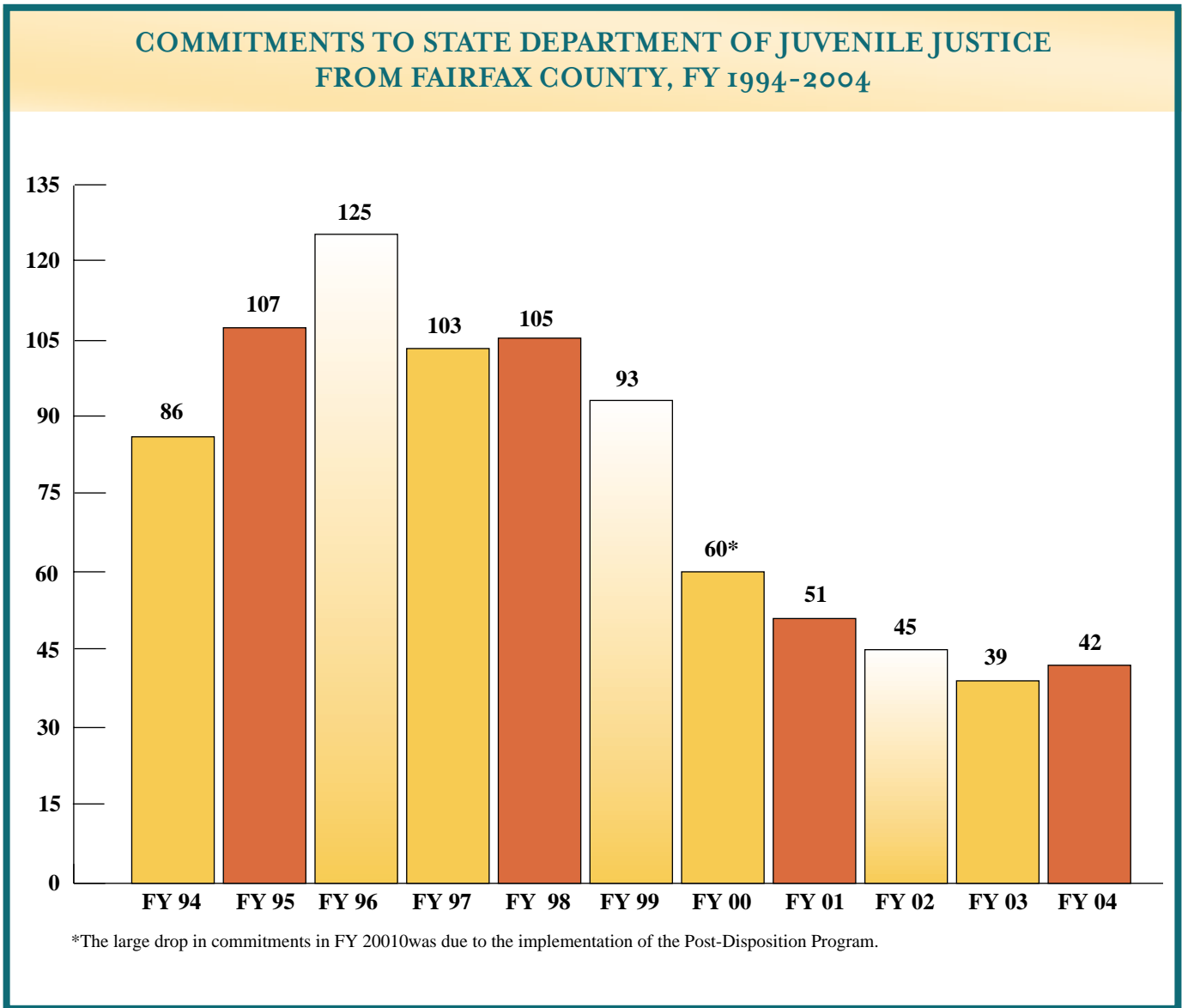
If the offense is one for which a child may lose his or her freedom, the youth is advised of their right to legal representation. If the youth requests representation, he/she may retain their own attorney or if they cannot afford one, the court will appoint an attorney. The judicial decision on court appointed attorneys depends on the family’s financial situation. At the hearing, the juvenile is informed by the judge of the alleged offense and is asked for a plea of innocent or guilty. In cases where the juvenile pleads innocent, the petitioner explains the circumstance which led to the filing of the petition, the accused juvenile may respond to the charges, and any other witnesses are called. The judge then determines

guilt or innocence and decides the disposition of the case. Options available to the judge at this point include, but are not limited to:

- continuation of the case to be determined at a future date if there are further violations of the law,
- payment of fine and court costs or restitution to the victim,
- order to perform community service,
- completion of a community-based treatment program designed for the rehabilitation of the youth and his/her parents,
- placement of the child under court probation supervision,
- placement in a community residential treatment facility for adolescents or in a Court Probation House,
- commitment to the Virginia State Department of Juvenile Justice.

Figure 24 reports the number of commitments to the Virginia State Department of Juvenile Justice since FY 1993.

FIGURE 24



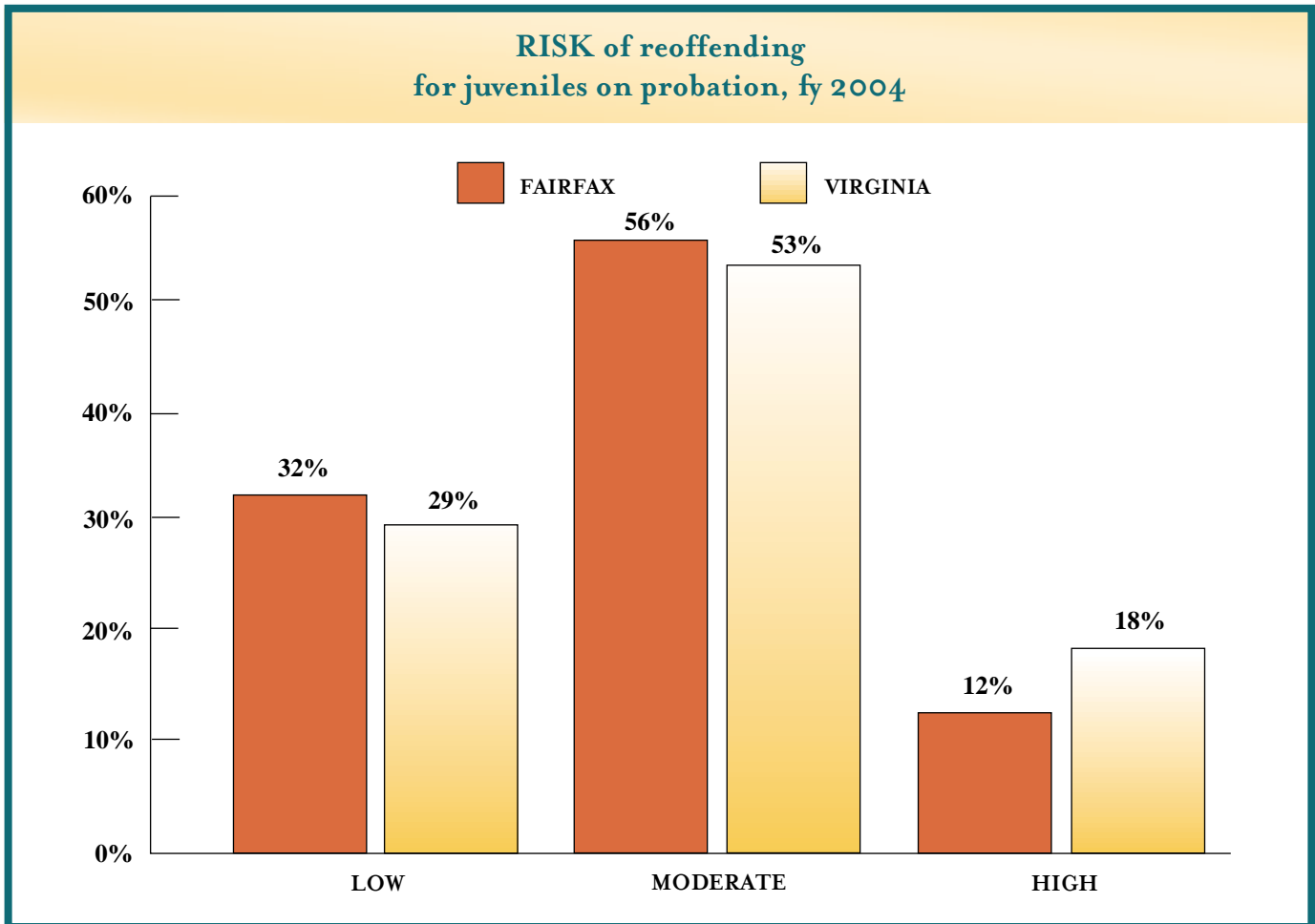
SUPERVISION

If juveniles are placed under Court supervision, they are assigned a probation counselor in their area of the county. Rules for probation are prepared, signed by the juvenile, the juvenile's parents and the probation counselor and are given to the youth. Figures 26 and 27 show the race, sex, and ages by court center of juveniles under different types of supervision during FY 2004.

The total number of juveniles under supervision was 1,660 in FY 2004, compared with 1,752 in FY 2003, 2,179 in FY 2002, 2,225 in FY 2000, and 2,598 in FY 1999. In FY 2003, the Court began using the Virginia Juvenile Tracking System (JTS) to collect supervision information. The number of supervisions dropped significantly due to this switch.

JUVENILE PROBATION RISK OF REOFFENDING

FIGURE 25



In FY 1999 the Virginia Department of Juvenile Justice developed and implemented a risk assessment instrument for youth on probation and parole supervision. The one page, 12 item instrument is designed to determine the risk of reoffending. The Fairfax County Juvenile and Domestic Relations Court probation staff began using the instrument in July 2000. Figure 25 provides the overall risk of reoffending of youth on juvenile probation who were assessed during FY 2004.

In addition to the overall risk level, the instrument provides a description of the youth on supervision on a number of individual dimensions. These indicators allow the Court Service Unit to more accurately plan for programs that meet specific needs. In FY 2004 the items on the Risk Assessment show that for the youth under supervision:

22% were age 13 or younger when they were first referred to the Court

10% had three or more petitions for violent offenses in their history with the Court

30% had problematic use of alcohol and/or other drugs

15% had dropped out or been expelled from school

30% had mostly delinquent peers

58% had some delinquent peers

26% had a history of running away from home or escaping from residential facilities

14% had been victims of abuse and/or neglect

30% came from families with major disorganization in functioning

20% had a parent and/or sibling who had been incarcerated or on probation during the past three years.

FIGURE 26

AGE	CENTER	NORTH	SOUTH	EAST	SPECIAL SERVICES	TOTAL NO.	PERCENT
Under 13	5	1	5	6	2	19	1.5
13	6	13	14	15	10	58	4.5
14	40	22	47	18	12	139	10.9
15	54	40	70	52	16	232	18.2
16	67	72	62	47	17	265	20.8
17 and over	166	132	136	110	18	562	44.1
Sub Total	338	280	334	248	75	1,275	100.0

AGE	CENTER	NORTH	SOUTH	EAST	SPECIAL SERVICES	TOTAL NO.	PERCENT
Under 13	2	1	1	2	2	8	1.6
13	5	2	2	6	0	15	2.9
14	12	11	10	13	5	51	10.0
15	25	24	36	20	1	106	20.8
16	36	32	34	25	12	139	27.3
17 and over	62	50	42	32	5	191	37.5
Sub Total	142	120	125	98	25	510	100.0
GRAND TOTAL	480	400	459	346	100	1,785	

FIGURE 27

RACE AND SEX OF JUVENILES UNDER PROBATION SUPERVISION DURING FY 2004 (By Court Units)

	CENTER		NORTH		SOUTH		EAST COUNTY		SPECIAL SERVICES		TOTAL	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
White Male	171	35.6	147	36.8	134	29.2	123	35.5	46	46.0	621	34.8
White Female	58	12.1	49	12.3	41	8.9	42	12.1	13	13.0	203	11.4
Non-White Male	167	34.8	133	33.3	200	43.6	125	36.1	29	29.0	654	36.6
Non-White Female	84	17.5	71	17.8	84	18.3	56	16.2	12	12.0	307	17.2
TOTAL	480	100.0	400	100.0	459	100.0	346	100.0	100	100.0	1,785	100.0
% of Total	26.9%		22.4%		25.7%		19.4%		5.6%		100%	



Juvenile Detention Center, Fairfax

JUVENILE SUPERVISION

SUMMARY OF FY 2004 HIGHLIGHTS

The proportion of supervision services by unit was distributed as follows:

Center County	26.9 percent
South County	25.7 percent
North County	22.4 percent
East County	19.4 percent
Special Services	5.6 percent

The total number of youth under supervision in FY 2004 was 1,785, up 1.9 percent from FY 2003 when 1,752 youths were under supervision.

A little over 70 percent of the youth supervised were male, while almost 30 percent were female (see Figure 26).

A little over 40 percent of all youth under supervision were 17 years old and over; while 22.6 percent of all youth under supervision were 16 years of age.

COURT PROGRAMS

SPECIALIZED PROGRAMS

The effective reduction of future offenses by juveniles brought to its attention is of critical importance to the Court. Consequently, many specialized services have been developed to enhance court intervention. In FY 2004 these included diagnostic services; community service, education, and family counseling programs; coordination of volunteer activity; direct court placement; and restitution.

PSYCHOLOGICAL SERVICES — Judges may order psychological evaluations, usually as part of social investigations, for juveniles within the purview of the Court. Probation counselors also may request such evaluations during the course of social investigations to aid in the formulation of treatment plans. Although private doctors and psychologists perform some of these evaluations, emergency cases are performed by staff psychologists from the Community Services Board assigned to the Court. The Court has used psychological support services since the fall of 1970; it contracts with a private service provider for all other needed evaluations.

DIAGNOSTIC TEAM — Coordinated by a probation counselor assigned to the Special Services Unit, the Diagnostic Team is an interagency group whose membership includes a psychologist assigned to the Court, a family counselor from the Court staff, and, according to the particular case under consideration, representatives from the Health Department, the Department of Family Services (DFS), Fairfax County Public Schools, Alcohol and Drug Services, and other agencies. The group reviews especially difficult cases referred by judges or probation counselors, and reports its recommendations to the Court. DFS counselors occasionally refer cases of Court-involved juveniles. Most juveniles whose cases come before the team have failed to respond to prior treatment efforts. The team considers a range of specialized diagnostic evaluations about each juvenile it sees, and facilitates collaboration among the different agencies whose cooperation is required to implement recommended treatment plans. Special emphasis is placed on checking whether community resources have been exhausted before recommending the removal of any juvenile from the community. The team has operated since 1974.

FAMILY COUNSELING UNIT — The Family Systems Counseling Program, developed in 1970, provides ongoing family counseling services to families involved with the Court. The counseling is designed to assist families who are experiencing problems with a child's behavior, custody visitation, or support matters, or marital difficulties. The goal of the program is to aid family members in understanding the development and maintenance of the problems in order to develop more thoughtful and effective problem-solving methods. Referrals to the program are made by Court service staff and judges. Two eight-hour seminars are offered about five times a year: The Impact of Separation and Divorce on Families Seminar (ISDV) and Family Anger Management Seminar (FAM). The program also prepares evaluations for the Court's Inter-disciplinary and Diagnostic Team and offers training and consultation to other Court staff. The unit offers diversion counseling in connection with the Intake Diversion Program, which provides short-term family therapy for juveniles who are being monitored by an intake officer and their families in an effort to avoid formal court intervention. Staff from this unit coordinates the Drug Court Team, which is comprised of interagency representatives, and provides case management for juveniles who are court-ordered to participate in Drug Court while enrolled in a drug and alcohol treatment program. This unit also provides substance abuse screening, evaluations, education groups and substance abuse counseling by certified substance abuse counselors.

VICTIM SERVICES — The State of Virginia enacted the Virginia Crime Victim and Witness Rights Act (19.2-11.0 Code of Virginia) circa 1995 to address the needs of victims. In response, the Victim Services Program was developed to aid victims who have been victimized by juvenile offenders. Victim referral forms are completed by the complainant during the intake process and are forwarded to Victim Services by the Juvenile Intake staff. The victim, adult or juvenile, is contacted and afforded the choice to actively participate, with appropriate assistance, in all stages of the criminal justice process. Services provided to the victim include but are not limited to emotional support, advanced notice of court proceedings, preparing the victim for court, home visits, assistance in

writing Victim Impact Statements and filing Restitution Claim Forms, arrangement of victim/offender meetings, resource referrals for counseling, medical or psychological services, assistance in obtaining compensation through the Criminal Injuries Compensation Fund and notification of offender status. Victim services staff advocate on behalf of the victim to the Commonwealth's Attorney, in cooperation with probation staff, to insure their rights to participate in an offender's sentencing and to have knowledge of any plea bargain being offered to the court. In addition, probation staff may call upon Victim Services to obtain information from the victim when preparing an Investigation and Report for the court or to request a probation meeting, with a probationer, for the purpose of victim impact education.

JUVENILE TRAFFIC SCHOOL – The Juvenile and Domestic Relations District Court offers a program of driver improvement for youth who have been cited and come to court due to a traffic law infraction. This program, The Youth /Parent Perceptive Driving Seminar, requires that a parent or legal guardian attend and participate with the youth. The course utilizes the parent's experience in helping their son or daughter to correct and improve any driving behaviors which could lead to other infractions or possible traffic accidents. The parents are also provided with "tools" which aid them in assessing what further skill development is needed on the part of their youth.

The Youth/Parent Perceptive Driving Seminar involves nine hours of classroom time and at least five hours of driving practice outside of class with the parent at home. Youth who successfully complete the seminar will receive a Certificate of Completion and may have their citations dropped or charges reduced by the court.

Effective July 1, 1998 any youth, under the age of 18 is required to attend a driver improvement program if they are convicted of a traffic law violation. Youth under the age of 18 are no longer permitted to receive safe driving points. The parent attending with his/her son or daughter can receive safe driving point credit or have participation noted on their driving record for insurance premium reduction purposes.

VOLUNTEER SERVICES – Volunteers from Fairfax County and the region participate in the delivery of court services in numerous ways. They assist as court aides, restitution aides, courtroom assistants, attorney advisement day assistants, victim service aides, foreign language interpreters for the court, special activities leaders, and administrative assistants. Students from regional universities earn college credits through the court

by assisting with probation and parole, in the Family Systems Counseling Unit, in Domestic Relations Services, and other programs. The Volunteer Services Coordinator recruits and screens the volunteers and interns, works with the Training Coordinator to orient them to the court system, and places them with the staff members they will be assisting. The coordinator acts as a liaison between the court and the local colleges, community organizations, the Volunteer Center for Fairfax County, and concerned citizens.

VOLUNTEER INTERPRETER PROGRAM – The Volunteer Interpreter Program (VIP) assists staff working with individuals for whom English is a barrier. This helps clients and visitors to access appropriate court services as well as court staff to more effectively process clients. The program currently provides Spanish language interpretation, and some other languages are available upon request. Trained and supervised volunteer interpreters are available for all units, facilities, and some courtroom hearings. Interpretation services include face-to-face interpretations between staff and clients as well as telephone interpretations. Translation services for written documents are also available. The Language Access Coordinator supervises the program.

SPECIAL PLACEMENTS/SERVICES – In July 1993, in accordance with the implementation of the Comprehensive Services Act (CSA), funds for the purchase of residential placements and for non-residential services for Court youths were transferred from the State level to the local government level. Five Family Assessment and Planning Teams review the need for services and are responsible for ensuring that existing local resources have been utilized prior to approval of out-of-home placements. When a placement is approved, the team's emphasis is on selecting the least restrictive placement while still meeting the needs of the youth. The Court's two placement coordinators assume casework responsibilities for placements and provide probation/parole supervision to those youths. They visit youths in placement, work with the placement in achieving treatment goals, and work with parents toward changes that will ensure the youth's successful return to the community. Supervision continues for a minimum of six months once a youth returns home. Placement coordinators are also responsible for administrative functions (e.g., billing and encumbrances) for non-residential services approved under the CSA. Placement coordinators also serve as standing members of the Family Assessment and Planning Teams, representing the Juvenile Court.

INTENSIVE SUPERVISION PROGRAM – The Intensive Supervision Program (ISP), which is part of Special Services, was developed in June 1999. This program provides evening and weekend supervision to youth identified as serious or habitual offenders through SHOCAP and youth on parole or probation. Three ISP probation officers (2.5 positions) work rotating shifts so that at least one probation officer is monitoring the behavior of these youth in the community each night of the week. They conduct home visits to confirm adherence to probation and parole conditions and administer tests to monitor for illicit drug or alcohol usage. These probation officers provide crisis intervention counseling to families (if needed), submit progress reports to the supervising probation officers, share information with local police departments, and are integrated into the police dispatch system.

The Intensive Supervision Program uses the concept of graduated sanctions in response to non-compliance with probation or parole rules. It is the goal of this program to reduce recidivism while keeping juveniles in the community.

INTERDISCIPLINARY TEAM – Section 16.1-278.5 of the Code of Virginia requires the establishment of an interagency team to review and make recommendations on youth adjudicated to be Children In Need of Supervision (truants and runaways), prior to the Court making a final disposition. Members of the Interdisciplinary Team include: mental health, public schools, alcohol and drug services, Court Services staff and the Department of Family Services. The team is coordinated by the Assistant Director of Family Systems Counseling unit. The purpose of the team is to evaluate a youth's individualized service needs for the Court's consideration in its dispositional findings. Due to the interagency approach and early intervention strategies, the team is able to address a multitude of problems faced by the youth and families.

COMMUNITY SERVICE PROGRAM – The Community Service Program (CSP) serves as a resource for the informal hearing officer program and for the judges in sentencing delinquents and Children in Need of Supervision clients. Originally, the program was designed to serve first and second time misdemeanants. However, the program is now used for more serious felony offenders and for violations of probation. The program assigns youngsters to work without pay in a governmental or non-profit agency. Youth are assigned a certain number of hours to perform according to the seriousness and number of offenses for which they are adjudicated not innocent. Those who fail to complete their hours are subject to a show cause

order for contempt of court. The program also offers mini-CSP sites that operate on weekends under the supervision of court volunteers to probation violators who are referred for an informal sanction by their probation counselor. Four probation counselors serve as staff for CSP.

EDUCATION PROGRAMS

The Court and the Fairfax County Public Schools' School Board collaborate in operating or supporting a variety of alternative schools for youngsters who are unable to benefit from the ordinary public school experience. Five of these schools were created by joint action of the Court and the School Division. These are: Falls Bridge School in Reston, Sager School in Fairfax City, Gunston School in Mount Vernon, and Hillwood School and Elizabeth Blackwell School in Merrifield.

The Court provides facilities and administrative support, and the Fairfax County Public Schools' School Division provides full-time teachers, books and supplies for each school. Each school has the capacity to handle from eight to ten students under probation supervision by the Court who have experienced behavior and/or attendance problems in school. Students are referred by their probation counselors who closely monitor their attendance in the alternative schools. Students receive individualized remedial instruction, designed to enable them within a year to either return to a regular school, obtain a high school equivalency diploma, or enroll in a vocational or work-study program. Sager School opened in the fall of 1974, Falls Bridge School in September of 1977, Gunston School in November of 1977, and Hillwood School in September of 1985.

ELIZABETH BLACKWELL MIDDLE SCHOOL – The Elizabeth Blackwell Middle School was created in November 2001 to serve the growing population of middle school students involved in the court system. A part of the Interagency Alternative Schools, Elizabeth Blackwell has a capacity to include twelve students and is located in the East County Probation Office in Merrifield along with the Hillwood School. The program offers all the core subjects, including remedial work in all four areas. Placement is the joint decision of a parent or guardian and court officers.

ENTERPRISE SCHOOL – The Enterprise School is a private, nonprofit school that provides a therapeutic learning environment for up to 40 juveniles of average and above-average intelligence whose emotional and

behavioral problems have prevented them from coping effectively in regular public schools. Students are enrolled in a seven-credit academic program that stresses addressing individual needs within a small group instructional setting. In addition, students participate in biweekly group counseling and are required to participate in multiple-family group counseling sessions with their parents. Fairfax County Public Schools Department of Special Education provides six full-time teachers.

VOLUNTEER LEARNING PROGRAM – The Volunteer Learning Program (VLP) was established in 1975. Sponsored jointly by Fairfax County Adult and Community Education, Fairfax County Juvenile Court, and the Fairfax County Public Library System, it is a tutorial program designed to meet the needs of Fairfax County juveniles and adults who are withdrawn from public school. Consistent with the mission of the Fairfax County Adult and Community Education to provide programs to meet specific educational needs of the adult community, the VLP’s goal is to advance the knowledge and skills of its learners as they strive to complete a high school (or equivalent) program. Through participation in one-to-one tutoring sessions, learners acquire increased competency in reading, writing, mathematics, social studies, and science. As they achieve their academic goals, learners develop self-confidence and increased motivation to obtain high school credential, which most often is the GED.

The co-sponsors of the VLP share project support. The program is staffed by Fairfax County Public Schools (FCPS) with one full-time coordinator, two part-time placement counselors, and one part-time clerical assistant. In addition, FCPS provides educational materials and supplies. Fairfax County Juvenile Court furnishes the office space, and Fairfax County Public Library provides space for tutoring. VLP staff supervises the tutoring program. Volunteers are recruited, trained, and provided with instructional plans and materials. Learners are interviewed, assessed, and then counseled regarding their educational goals. Tutors and learners meet once a week at a local library and work together to achieve specific goals. In addition to assisting individual learners, tutors are also assigned to FCPS and Court Alternative Schools. Approximately one-eighth of the learners are court-referred; other referrals come from the public schools, other county agencies, and other program participants. Fairfax County’s Volunteer Learning Program is a nationally unique and innovative program which combines the resources of community education, juvenile court, and public libraries in order to provide free tutoring services for a diverse

population of students. It has been extremely popular with both tutors and learners and enjoys ongoing support from its founding partners.

INDEPENDENT STUDY – In 1992, the Court and Fairfax County Public Schools’ School Board developed the Independent Study Program to work with youth on probation or parole. The program is designed to address the educational needs of youths who have been unable to benefit from traditional classroom instruction or alternative school programs. The program’s four teachers serve youths who may be pending expulsion, or who may have been expelled but permitted to attend the specialized program by the School Board. The Independent Study Program has educational and work components. Youths meet with teachers twice each week for school assignments and individual instruction. They are required to find employment to supplement their education. Program participants may earn high school credit, or prepare for the GED Test.

SCHOOL PROBATION OFFICER PROGRAM – Jointly sponsored by the Court and the Fairfax County Public Schools, teachers in high schools are designated as part-time probation counselors. They work to handle student problems through counseling and referral either before or after the students become involved with the Court. Court probation officers work closely with school staff to assist them in supervision of youth placed on probation.

RESIDENTIAL SERVICES

GIRLS PROBATION HOUSE – The Girls Probation House (GPH) provides an individualized, structured, and rehabilitative treatment program in the local community for court-involved adolescent females who exhibit chronic behavior problems. With a capacity to serve twelve residents, the target population for GPH are those juveniles whose behavior has brought them to the attention of the court through both CHINS and/or criminal offenses. Ranging in age from 13 to 17 years old, residents learn, through a point and level behavior modification system, to alter negative, destructive behaviors and adopt more open and positive interactions with their families, peers, and communities.

Two programs are currently being offered at GPH. The Variable Stay Program (with a three- to six-month length of stay) teaches personal responsibility and the value of working together in a group in a positive peer culture. Residents participate in weekly individual, group, and family counseling that is designed to give them maximum



Girls' Probation House



Boys' Probation House

support for interrupting a cycle of dysfunctional behavior and trying out new behavior and healthier interactions. Parents are vital partners for their daughters and their families in the change process and must be willing to invest and participate fully in family counseling, a parent group, and program activities. All treatment is designed to facilitate a resident's return to her home and community. The Shelter Care Program varies in length and intensity based upon the needs of shelter care residents, who are placed in the program under judicial order and are often transferred to the Variable Stay Program.

Education is highly valued at GPH; two educators from the Fairfax County Public School System provide the residents with individually tailored instruction. Most residents are able to view themselves as successful students — often for the first time in their school history. An educational day program offers program graduates the opportunity to complete a semester or school year before returning to their base schools.

BOYS PROBATION HOUSE — The Boys Probation House (BPH) is a community based, multi-program facility providing non-secure residential treatment to adolescent male offenders with the goal of reducing chronic, acting-out behavior. Two distinct programs are offered. The first is a long-term (10-12 months) therapeutic program that works intensely with the boys and their families to identify and facilitate the changes in behavior necessary for successful return to the home and the community. This

program has a capacity of sixteen residents between 14 and 17 years of age. The underlying premise for this program is that less intensive methods of intervention have proven unsuccessful so the establishment of a highly structured, peer-accountable approach is the final intervention before incarceration. The program emphasizes the acceptance of personal responsibility through means of staff supervision, behavior modification, role-modeling, individual, group and family counseling as well as public health education, the use of community mental health centers and local substance abuse treatment services.

The Fairfax County Public Schools provide three teachers and an aide to conduct year-round classes or G.E.D. instruction in a daily program to address the educational needs for the therapeutic residents. Physical education is also a requirement for the residents.

The other program offered is the Transitional Living Program, which exposes residents to the demands and difficulties of independent living. This is a five to seven month program that requires residents to work full-time in the community while pursuing their education and while learning the curriculum associated with living on their own. The program has a capacity of six residents who are between 17 and 18 years of age and living at home is no longer an option. The Program Coordinator provides aftercare for each resident. Supervision and supportive services will be given to the residents for 60 days following their completion of the program.

Figures 28, 29, 30 and 31 provide activity indicators for the Court's specialized and education programs and residential facilities, as well as utilization rates and costs for the residential facilities.

FIGURE 28

TYPE OF CASE	COURT-ORDERED	VOLUNTARY	TOTAL	% OF TOTAL
Delinquent/Chins	59	11	70	35.4%
Interdisciplinary Team Evaluations	119	0	119	60.1%
Diagnostic Team Evaluations	3	0	3	1.5%
Court Ordered Family Evaluations	6	0	6	3.0%
TOTAL CASES ASSIGNED	187	11	198	100.0%
Adult	7	17	24	42.1%
Custody/Visitation	11	22	33	57.9%
TOTAL CASES ASSIGNED	18	39	57	100.0%
Screenings	41	13	54	77.1%
Assessments	9	7	16	22.9%
TOTAL CASES ASSIGNED	50	20	70	100.0%
Family Anger Management	12	5	17	10.4%
Impact on Separation and Divorce on Families Seminar*	57	89	146	89.6%
TOTAL SEMINAR ATTENDANCE	69	94	163	100.0%
TOTAL # FAMILIES SEEN FOR FAMILY COUNSELING FY 2004				269
TOTAL # FAMILIES RECEIVING OTHER SERVICES				550
<i>(Family Systems evaluations, seminars, substance abuse screenings, and assessments, IDT staffings)</i>				
*Reflects number of cases, not number of people. In some cases 1 parent attends, in other cases 2 parents attend.				

FIGURE 29

VOLUNTEER SERVICES, FY 1998-2004							
	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004
COURT VOLUNTEER PROGRAMS							
No. of volunteers	336	360	394	320	346	220	173
No. of volunteer-hours	21,879	18,226	21,962	15,472	18,256	13,659	13,036
VOLUNTEER LEARNING PROGRAM							
No. of volunteer tutors	231	222	173	183	159	169	263
No. of volunteer-hours	9,242	9,115	9,468	9,977	9,054	9,280	10,707

FIGURE 30

UTILIZATION AND COSTS OF RESIDENTIAL FACILITIES, FY 2004				
FACILITIES	CHILD CARE DAYS	AVG. LENGTH OF STAY FOR THOSE RELEASED	UTILIZATION RATE	COST PER BED DAY
Girls Probation House	3,213	72.4	73.2%	\$259.00
Boys Probation House	5,252	161.2	65.2%	\$200.00
Less Secure Shelter	3,629	10.6	82.6%	\$230.00
Juvenile Detention Center ¹	33,462	20.6	75.6%	\$211.00
Supervised Release Services	25,006	36.0	142.3%	\$51.00

¹ Usage by Fairfax County cases only. Placements of youths from other jurisdictions are not included. (Child Care Days, Utilization Rate, and Cost based on pre and post dispositional programs. Average Length of Stay for pre-dispositional only.)

FIGURE 31

CASELOADS OF PROGRAMS AND RESIDENTIAL FACILITIES FY 1999-2004						
COURT PROGRAMS	NUMBER OF CASES¹					
SPECIALIZED PROGRAMS	FY 1999	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004
Psychological Evaluation <i>(Court Psychologists)</i>	425	482	508	529	551	646
Interdisciplinary Team	120	152	199	186	186	191
Community Service Project	1,163	1,213	1,278	1,437	1,545	1,742
Family Counseling Program	411	537	269	242	210	296
Substance Abuse Services <i>(screenings and assessments)</i>			306	397	349	70
Special Placements Program	40	32	98	55	75	100
Juvenile Traffic School ²	1,184	972	1,200	1,051	962	1,119
Victim Services				185	223	234
Volunteer Interpreter Program	901	1,336	1,602	1,973	2,678	4,023
EDUCATION PROGRAMS						
Falls Bridge School	13	16	19	14	16	16
Hillwood School	12	10	8	13	27	16
Elizabeth Blackwell Middle School					12	7
Sager School	34	12	36	40	36	28
Gunston (South County) School	17	19	22	19	19	18
The Enterprise School ³	32	28	39	44	43	47
Volunteer Learning Program ⁴	226	169	139	155	167	160
Independent Study Program	97	101	100	90	50	114
PLACEMENTS						
Boys Probation House	67	50	45	45	40	53
Girls Probation House	25	29	29	36	33	52
Supervised Release Services	572	634	800	736	618	686
Less Secure Shelter	238	350	397	420	348	368
Juvenile Detention Center	1,529	1,584	1,472	1,472	1,295	1,399

¹ The "number of cases" refers to all cases active on July 1, plus all new cases during the fiscal year.

² Number represents juveniles only. A parent also attends with each child.

³ Includes Court-referred and non-Court-referred learners.

⁴ Includes Fairfax County cases only.

IV. ADULT CASE PROCESSING

DOMESTIC RELATIONS CASE PROCESSING

In November 1986, Fairfax Juvenile and Domestic Relations Court organized probation services into two separate “tracks:” Juvenile Intake and Probation Services and Domestic Relations Intake and Services. These changes were implemented so people experiencing domestic problems could receive specialized services beginning at the intake level and continuing through the subsequent Court process.

Domestic Relations Services (DRS) handles all adult criminal offenses and family (contested custody, support, visitation and family violence) complaints.

ADULT CRIMINAL CASE PROCESSING

Crimes committed between members of a family and crimes committed by an adult against a juvenile are under the jurisdiction of the Juvenile and Domestic Relations District Court. These offenses are brought to the attention of the Court either by a police officer witnessing an offense or learning of it as a result of an investigation, or by a citizen or member of the family acting as complainant.

If a police officer determines that a crime has been committed between members of a family or by an adult against a juvenile, the adult offender is arrested and brought before the magistrate. If a member of the family or citizen is acting as complainant, the victim must go before the magistrate and swear that the person has committed an offense. If the magistrate believes that there is probable cause that an offense was committed, a warrant is issued and the alleged offender is arrested.

Adult misdemeanor charges under the Juvenile and Domestic Relations District Court’s jurisdiction are heard in their entirety in the Juvenile and Domestic Relations District Court. Domestic Relations has six adult probation officers who provide pre-sentencing investigations for the Court and who supervise misdemeanants who are placed on probation. Preliminary hearings are conducted for adult felonies and if the charge is reduced, the entire case is heard. If the charge is not reduced and the preliminary hearing reveals probable cause, the case is referred to the Grand Jury. In FY 2004, the Domestic Relations Unit supervised 311 new adult misdemeanants.

The complaints received against adults in FY 2004 appear in Figure 32. The numbers of new adult complaints from FY 2000-FY 2004 are presented in Figure 34.

FIGURE 32

NEW DOMESTIC RELATIONS CASES FY 2004		
NEW COMPLAINTS	NEW CASES	% OF TOTAL
Civil Support	2,634	31.2%
Capias/Show Cause Rules	1,759	20.8%
Misdemeanors	2,644	31.3%
Spousal Abuse	796	9.4%
Felonies	612	7.2%
“Other”	3	0.0%
TOTAL	8,448	100.0%

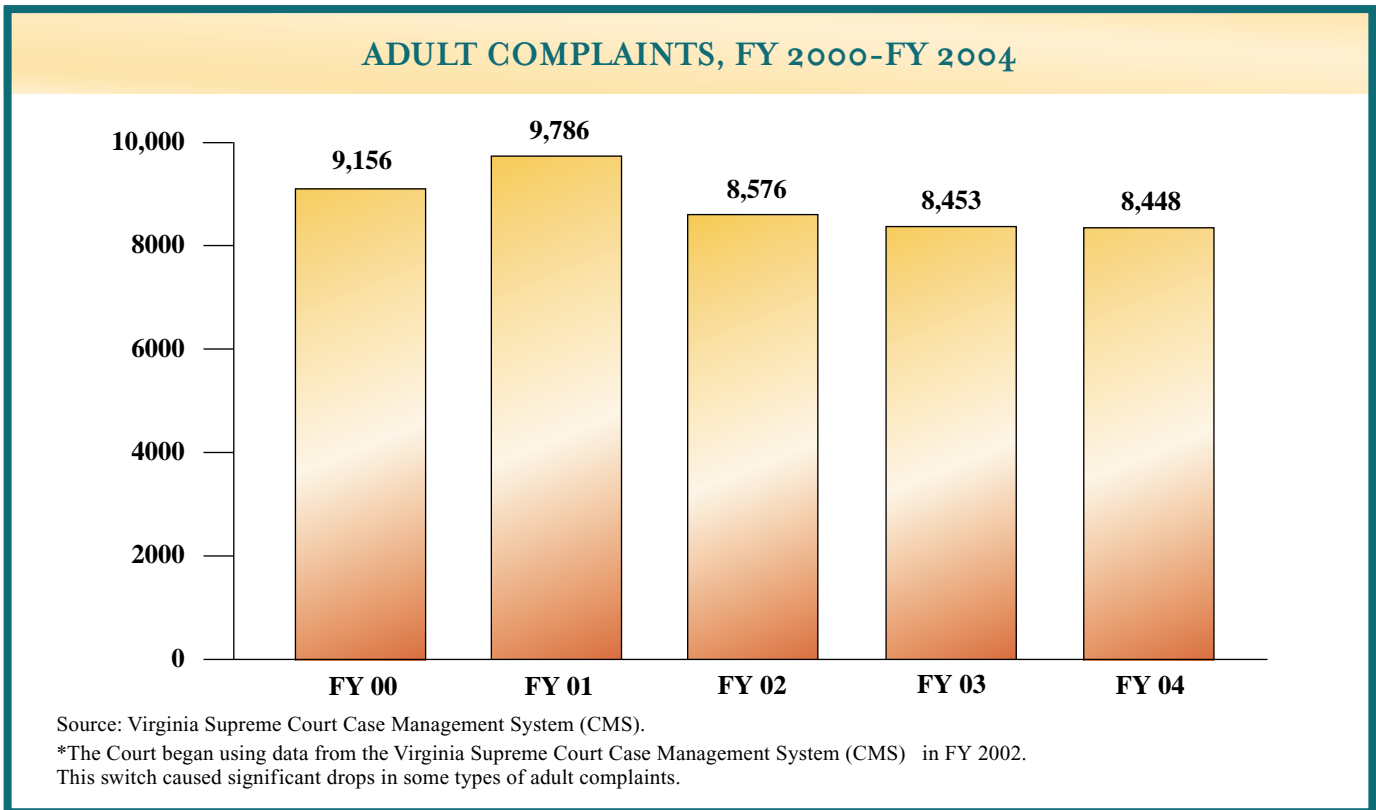
Source: Virginia Supreme Court Case Management System (CMS).

FIGURE 33

NEW COMPLAINTS	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004
Misdemeanors	3,321	3,304	1,500	2,311	2,644
Felonies	552	598	549	612	612
Capias/Show Cause	1,738	1,753	2,007	1,608	1,759
Support	2,705	3,123	3,328	2,797	2,634
Spousal Abuse	840	1,008	1,192	926	796
Other	—	—	—	199	3
TOTAL	9,156	9,786	8,576	8,453	8,448

Source: Virginia Supreme Court Case Management System (CMS).
 *The Court began using data from the Virginia Supreme Court Case Management System (CMS) in FY 2002. This switch caused significant drops in some types of adult complaints.

FIGURE 34



Alleged adult offenders who are arrested early in the day are scheduled for an arraignment hearing the same day. At this hearing the defendant is formally charged, bond conditions are set or a determination regarding release on recognizance is made. The defendant is informed of the right to counsel, which provides for a Court-appointed attorney if the defendant cannot afford one. If the conditions of bond are met by the defendant or if the

defendant is released on recognizance (R.O.R.), he or she is released from custody and instructed to appear before the Court at a later date. If the bond is not posted, the defendant remains in the Fairfax Adult Detention Center. If the arrest occurs when Court is not in session, the magistrate sets bond or releases the adult on recognizance. If the bond is not met, the defendant is kept in the Adult Detention Center until the next working day, at which time

Final dispositions available in adult cases include jail sentences and probation. In juvenile cases when a child is over 15 and treated as an adult in Juvenile Court, the same dispositions, including jail sentences, may be used.

Adults who are found guilty in Juvenile and Domestic Relations Court are often referred to Domestic Relations Services for pre-sentencing investigations and probation supervision.

FIGURE 35

DOMESTIC RELATIONS COURT ADULT PROBATION				
FY 2001- FY 2004				
	FY 2001	FY 2002	FY 2003	FY 2004
Average number of new cases per month	26.0	13.8	29.3	25.9
Total number of new cases served	308.0	166.0	352.0	311.0
Total number of cases closed	239.0	436.0	103.0	194.0
Total number of cases closed successfully	225.0 (94.1%)	420.0 (96.3%)	84.0 (81.6%)	144.0 (74.2%)

ADULT COMPLAINTS

SUMMARY OF FY 2004 HIGHLIGHTS

The Court received a total of 8,448 adult complaints in FY 2004, a decrease of 0.05 percent over the 8,453 complaints received in FY 2003.

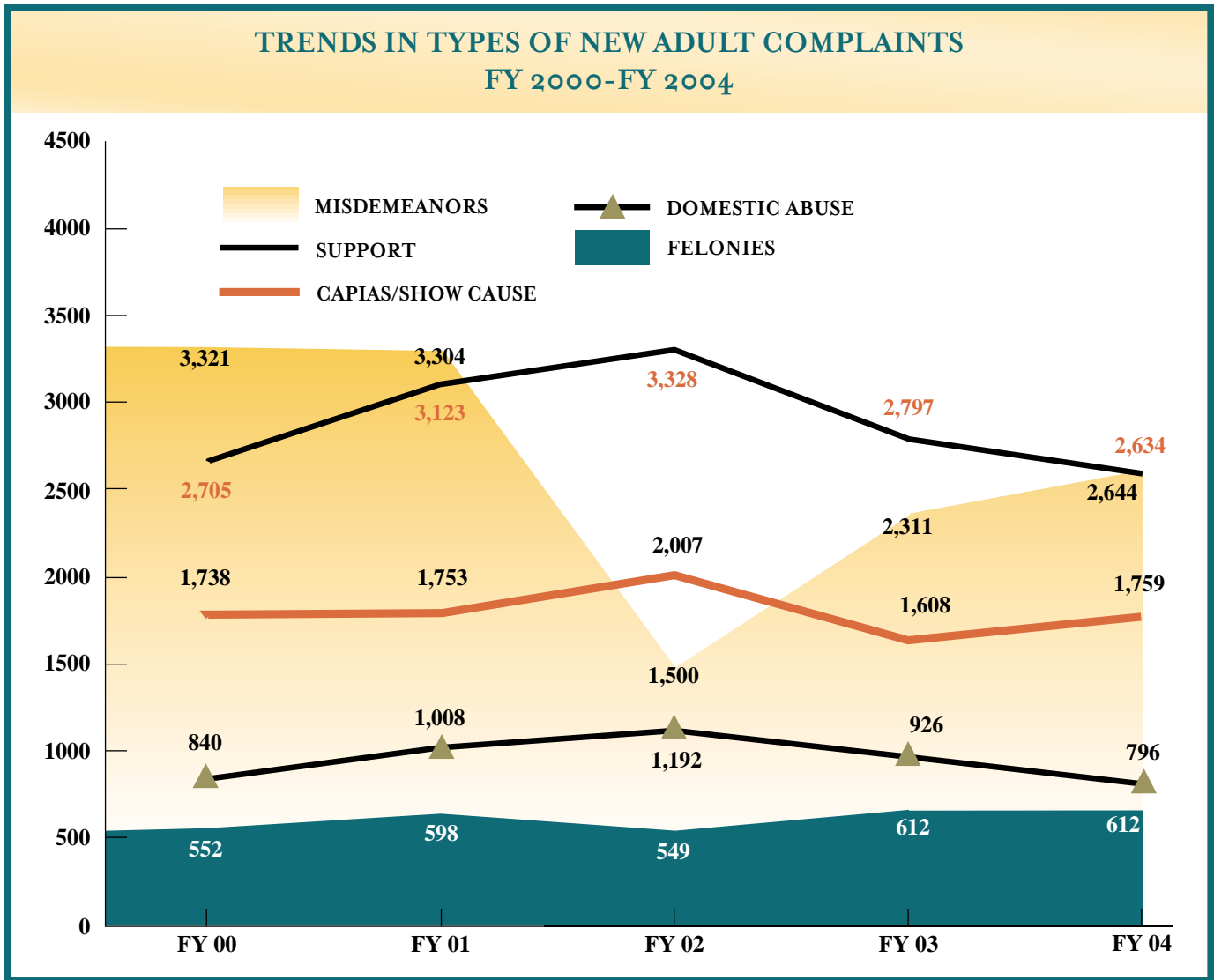
Support and spousal abuse complaints composed 40.0 percent of all adult complaints received.

Spousal abuse complaints decreased 14.0 percent from 926 in FY 2003 to 796 in FY 2004.

Misdemeanor complaints increased by 14.4 percent, from 2,311 in FY 2003 to 2,644 in FY 2004.

There was no change in the number of felony offense complaints received this year, from 612 in FY 2003 to 612 in FY 2004.

FIGURE 36



SUPPORT, CUSTODY AND VISITATION COMPLAINT CASE PROCESSING

A common adult offense, and the one with the highest incidence of recidivism, is non-support. This is usually a civil matter rather than a criminal charge. Persons who need support from a spouse or the parent of their children may file a petition for support through the Domestic Relations Services intake department. The intake officer will authorize a petition and obtain a court date.

Outgoing and incoming UIFSA cases (Uniform Interstate Family Support Act) are filed when the petitioner and respondent live in different states. In an out-going reciprocal, a petitioner will file for support against an individual in another state. The petitioner then appears before a judge to swear that the contents of the petition are true. The Court sends the petition to the court having

jurisdiction where the respondent is in residence. If the respondent is located by the other court, that court has the responsibility for entering and enforcing an order. An incoming reciprocal is the opposite of an outgoing reciprocal. A petitioner in another state files against a respondent in Fairfax County. The Court sets a hearing at which time the respondent is placed under an order.

Division of Child Support Enforcement (D.C.S.E.), a State agency, processes all out-going UIFSA child support petitions. Domestic Relations Services processes out-going UIFSA spousal support petitions.

Support payments for all UIFSA cases are processed through D.C.S.E. and that agency is responsible for



From left to right, Clerk of the Court, Jennifer Flanagan and Judge Gayle Branum Carr.

enforcement of the child support orders. The Commonwealth's Attorney's Office enforces spousal support orders.

Orders involving child or spousal support which are made in the Circuit Court as a result of divorce or pre-divorce actions can be delegated to the Juvenile and Domestic Relations District Court for enforcement and modification. Finally, support orders can result from a juvenile action when the custody of a juvenile is granted to someone other than the legal parents; the judge may order that the legal parents pay support for their child to the guardians, or to the residential facility where the child has been placed.

At the request of the petitioner or respondent, local orders may also require that payments be collected by D.C.S.E. A petitioner may also request enforcement services from that agency.

If payments are made directly to the payee (instead of through D.C.S.E.), the petitioner is responsible for enforcing the order. To do this, motions for wage assignments, contempt proceedings and other enforcement mechanisms are filed through Domestic Relations Services.

FIGURE 37

**FINES, COSTS, AND RESTITUTION
FY 1991-2004**

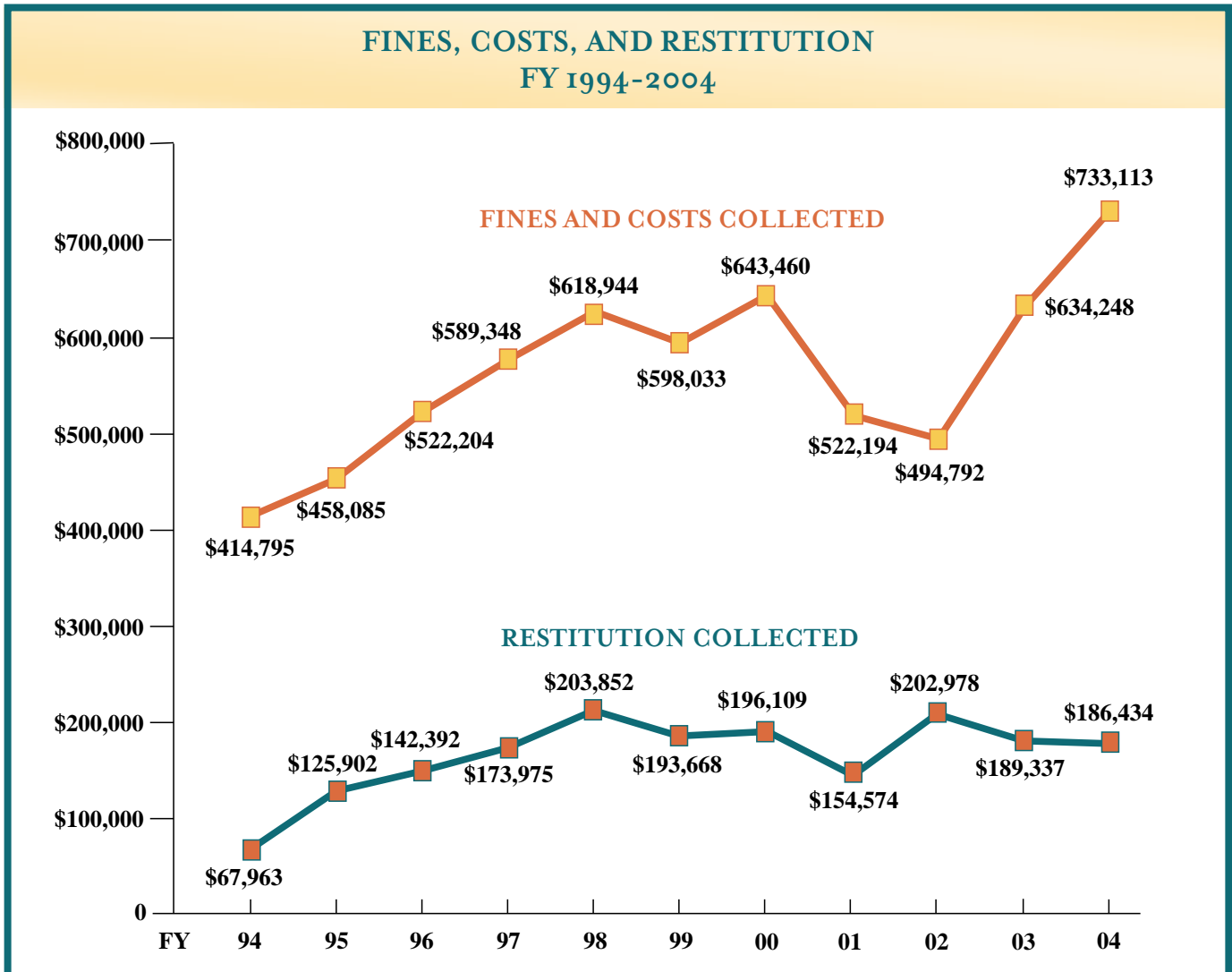
YEAR	RESTITUTION COLLECTED	FINES COLLECTED	COSTS COLLECTED	FINES & COSTS COLLECTED
1991	95,284.00	324,808.90	175,803.02	500,611.92
1992	105,101.57	280,429.00	118,900.00	399,329.00
1993	95,435.39	263,085.66	163,229.86	426,315.52
1994	67,962.60	254,944.28	159,850.35	414,794.63
1995	125,901.96	268,617.76	189,467.72	458,085.48
1996	142,392.33	308,109.06	214,095.32	522,204.38
1997	173,975.18	349,227.73	240,620.55	589,848.28
1998	203,852.13	373,242.60	245,701.68	618,944.28
1999	193,668.17	333,311.83	264,721.38	598,033.21
2000	196,109.60	368,023.73	275,437.16	643,460.89
2001	154,574.00	316,686.39	205,507.74	522,194.13
2002	202,978.00	290,558.20	204,234.03	494,792.23
2003	189,336.86	252,173.21	382,074.98	634,248.19
2004	186,434.96	232,780.38	500,332.74	733,113.12

Custody and visitation issues are processed in the same manner as local support matters, with an attempt made to mediate a settlement whenever possible. Any agreements reached in support, custody and visitation matters can be entered as an order of the Court in the form of a consent order. When custody or visitation problems go to trial, the judge sometimes orders a home study, which is an investigation of the physical, emotional and educational needs of the children and the ability of each parent to meet those needs. The custody investigator submits a report to the court prior to the dispositional hearing and testifies at the hearing. The Code of Virginia prohibits an intake officer from denying petitions for custody, support and visitation. However, an intake officer does point out jurisdictional and venue issues and explains options to the petitioners.

FAMILY ABUSE

Since 1984, persons who have been physically abused by a family member can obtain a civil protective order in Juvenile and Domestic Relations District Court. The victim of abuse discusses the problems with an intake counselor who then draws up an affidavit and petition. If the petitioner is in imminent danger of further abuse, the judge may sign a temporary protective order pending a full court hearing. Fairfax County Juvenile and Domestic Relations District Court has counselors who specialize in assisting families who are experiencing domestic violence. Domestic Violence Intake Officers do the intake work and provide other advisory and counseling services. In FY 1993, a Code change went into effect which broadened the definition of family when referring to domestic disputes to include non-related people living together.

FIGURE 38



V. RESEARCH AND DEVELOPMENT

JUVENILE COURT GRANTS

Court's research staff provided proposal development, reporting and evaluation support for several multi-year grants awarded by the Virginia Department of Criminal Justice Services (DCJS). Three of the grant programs support specialized services for juveniles — the Young Offender Program, the Juvenile Sex Offender Program, and the Intensive Supervision Program for serious and habitual offenders. A joint grant to the Juvenile and Domestic Relations Court and the General District Court from the Comprehensive Community Corrections Act provides supervision for adult offenders.

YOUNG OFFENDER PROGRAM

In FY 2002, the Court Services Unit received a five-year grant from the Virginia Department of Criminal Justice Services to develop an intervention program for adjudicated offenders age thirteen or younger who have been placed in detention or shelter care. Funds provide a case manager and a menu of short-term, contract treatment services.

The program is designed to provide in depth, timely assessment of both youth and family, to initiate immediate, age-appropriate interventions, and to link the youth and family to longer term services if necessary. Grant activities also help educate staff in the characteristics of child delinquents and their service needs.

JUVENILE SEX OFFENDER PROGRAM

In October 2002, the Fairfax County Juvenile Court Services unit was awarded funds from the Department of Juvenile Justice (DJJ) to participate in the replication of a broad-based model for enhanced juvenile sex offender treatment that has been developed by Dr. John Hunter at the University of Virginia. The approach is based on the social-ecological perspective that emphasizes the importance of treating youth in the context of family and community. The program builds on existing services and adds intensive assessment, intensive supervision, small caseloads, and home-based family intervention. This program has been a significant addition to the Court's capacity to serve this population.

INTENSIVE SUPERVISION PROGRAM

The Federal Juvenile Accountability Incentive Block Grant (JAIBG) program provides grants to States and units of local government to enhance their efforts to combat serious and violent juvenile crime and to promote greater accountability in the juvenile justice system. A local JAIBG grant was awarded to the County in January 1999. The Court has used these funds to establish an Intensive Supervision Program (ISP) to address the increasing needs of the probation department to monitor high risk youth on probation.

COMPREHENSIVE COMMUNITY CORRECTIONS ACT (CCCA)

The Juvenile Court portion of the Comprehensive Community Corrections Act (CCCA) grant funds three Probation Counselor II positions. These counselors are responsible for supervising adult misdemeanor offenders ordered to complete anger management courses, and/or other community-based programs. All offenders are eligible for jail and are facing criminal charges.



*Court Staff at Day of Training
(back left to right) Rae Ann Stein and Betsy Curilla
(front left to right) Mony Thaoivalappil and Hory Outhuok.*

FINDINGS FROM RESEARCH STUDIES AND REPORTS

The Research Analysts in the Court Director's Office completed several studies and reports during the year. A brief description and highlights of findings follow. Copies of full reports are available upon request from the Department of Research and Development.

DOMESTIC RELATIONS CUSTOMER SATISFACTION SURVEY

The survey was designed collaboratively by the Research and Development Unit and the Domestic Relations Unit. The survey questions collected demographic information such as sex and race as well as the reason for the clients' visit. Questions measured how long clients had to wait for services and whether they were satisfied with their services. A total of 405 surveys were gathered between October 2003 and January 2004.

Overall, the results of the survey were positive. Most clients that visited the Domestic Relations Unit said they were satisfied with the services they received. In addition, many clients (99.7 percent) felt welcomed by the worker that handled their case. Reasons for client visits varied, 53.8 percent for child support issues; 46.4 percent of respondents came to the Domestic Relations Office regarding custody issues,

21.8 percent for protective orders, 17.5 percent of respondents for visitation issues, and 6.9 percent for general information.

JUVENILE INTAKE CUSTOMER SATISFACTION SURVEY

The survey was designed collaboratively by the Research and Development Unit and the Juvenile Intake Units. The survey questions collected demographic information such as sex and race as well as the reason for the clients' visit. The purpose of the survey was to determine whether the parents/citizens who are served are satisfied with the services they receive and whether the intake process itself operates as effectively as possible. The Intake offices gathered 235 surveys between March 2004 and June 2004.

Overall, the results of the survey were positive. Most clients that visited the Intake units said they were satisfied with the services they received. In addition, many clients felt welcomed by the worker that handled their case (98.7%). The results of this study seem particularly impressive given the high volume of intake complaints processed by the Intake office each year.



Court Staff at Day of Training (from left to right) Anjela Suleiman Yabro, Lois Duncan, Laura Harris, Pilar Leon, and Richard Manley.

SUMMARY OF FY 2004 TRAINING AT JDRDC

Training for residential and non-residential staff is mandated by different codes. The community probation mandate in 6VAC 35-150-90 requires professional probation staff to receive 40 hours of training annually and clerical staff 20 hours of training. Residential training as mandated by 6VAC 35-140-280 requires 40 hours of training annually for professionals, and includes many specific requirements. 100% of staff met their training requirements in FY04. The table below provides data on the training received per unit, comparing FY03 and FY04.

FIGURE 39

Training hours by UNIT, division and agency						
UNIT NAME	TOTAL # OF STAFF		# TRAINING HOURS		AVERAGE # HOURS	
	FY 03	FY 04	FY 03	FY 04	FY 03	FY 04
Subtotal Residential	218	233	12,307	11,554	56	50
Subtotal Probation	122	119	6,520	6,449	53	54
Administration Services	26	28	1,462	1,417	56	51
AGENCY TOTALS	366	380	20,289	19,420	55	51

Over 19,400 hours of training were received by JDRDC staff during FY04, with the agency average at 51 hours per person. This is well beyond Virginia Code requirements and reflects the value the agency places on training and performance improvement. Given the 380 employees who were active at some time in FY04 and the 2,860 records in the FY04 Training Database, we find that each employee attended an average of 7.5 workshops. On average, each workshop was 6.8 hours long.

While, the JDRDC FY04 Training Budget started with \$14,000, other resources were leveraged to get an additional \$53,700 worth of training from Fairfax County, OJJDP and DJJ. Major outlays for training addressed such topics as intensive Spanish classes, university classes through the Tuition Assistance Program (TAP), gang intervention, anger management and sex offender management.

In the Fall 2004 the Training Advisory Group (TAG) was formed to guide training development agency-wide. It is made up of one representative of each unit and is a

vertical slice of the agency, from the Probation Officer I level to Probation Supervisor II. The TAG first helped plan and implement the 2004 Day of Training and then began work on an Integrated Training Plan for the agency.

The Integrated Training Plan (ITP) builds on past work of the Court, including strategic planning on case management, communication and work force development, the probation core curriculum and County and JDRDC performance elements, among others. The ITP goals are to:

- Ensure that all required knowledge, skills and abilities needed to perform essential tasks and duties are developed in Court staff, and
- Organize and coordinate the diverse parts of Court training so that it is efficiently and effectively developed, implemented and evaluated.

The most important outcome of the Integrated Training Plan is gaining a broader perspective on the full range of training needed for each position, unit and division.



**19TH JUDICIAL DISTRICT
JUVENILE AND DOMESTIC RELATIONS
DISTRICT COURT**