

Juvenile and Domestic Relations District Court

Mission

The mission of the Fairfax County Juvenile and Domestic Relations District Court Services Unit is to provide efficient, effective, and equitable probation and residential services. The agency promotes positive behavioral change and reduction of illegal conduct for those children and adults who come within the Court's authority. The agency strives to do this within a framework of accountability, consistent with the well-being of the client, his/her family, and the protection of the community (including victims).

Focus

The Fairfax County Juvenile and Domestic Relations District Court (JDRDC) adjudicates juvenile matters, offenses committed by adults against juveniles, and family matters except divorce. The Court Services Unit (CSU) of JDRDC offers comprehensive probation and residential services for youth, services to adults experiencing domestic and/or family difficulties, and adult probation services to residents of Fairfax County, the City of Fairfax, and the towns of Herndon, Vienna, and Clifton. JDRDC is funded primarily from County general funds. Additional sources of funds include the Virginia Department of Juvenile Justice (DJJ), local court collections, and federal and state grants.

Evidence-Based Practice

Over the past decade, the juvenile and criminal justice fields have developed a body of evidence-based approaches to intervention with youth and adults involved in illegal behavior. JDRDC works to incorporate many of these practices (i.e., risk assessment tools, structured decision-making) into intake, probation case management, and residential programs. These strategies increase consistency and validity of case management decisions, improve system efficiency, and enhance public safety. JDRDC also works to shift the philosophy of probation services from monitoring to one of service delivery focusing on behavior change. This shift includes extensive and continuous staff training in motivational interviewing, use of assessments, implementing evidence-based interventions, effective practices in community supervision (EPICS), and cognitive processes focusing on factors specific to an individual's offending resulting in behavior change.

Family Engagement

Support for individuals, youth, and families before, during, and after their involvement with the juvenile justice system is important for continued success within the community. JDRDC formed a workgroup to lead the efforts within the agency. Agency efforts regarding family engagement include identifying and developing strategies workers use to engage and involve families at all levels within the juvenile justice system. JDRDC created a unified philosophy in working with youth and families and continues to train employees throughout the agency.

Trauma-Informed Programming

JDRDC continues to work towards becoming a trauma-informed agency. Collaboration between JDRDC and the Fairfax-Falls Church Community Services Board (CSB) provides a team of professionals to address individual trauma treatment needs of youth providing consultation, assistance with symptom screening, clinical diagnostic assessment, and referral to trauma-specific treatment providers. JDRDC participates in on-going staff training and completes a bi-annual organizational assessment to identify gaps in services for youth and gain a better understanding of how staff view the trauma-informed process. JDRDC utilizes a trauma screening instrument for youth that identifies both trauma experiences and possible symptoms, allowing staff and the trauma team to target specific behaviors that may need specialized treatment.

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Racial and Ethnic Disparities

JDRDC focuses efforts on reducing racial and ethnic disparities through continual review of policies and procedures throughout the juvenile justice process. JDRDC's internal workgroup continues to provide support to staff and agency leaders. In addition, JDRDC works with other Fairfax County Health and Human Service Agencies, Fairfax County Public Schools (FCPS), and the Fairfax County Police Department (FCPD) identifying ways to improve equity and promote One Fairfax across the system.

Youth Gang Intervention and Prevention

JDRDC is the lead agency in the County's youth gang prevention and intervention activities. The Gang Prevention and Intervention Coordinator facilitates the partnership with the Northern Virginia Gang Task Force to implement regional gang prevention initiatives, monitor the County's internal initiatives, and address human trafficking in Northern Virginia. The coordinator also works closely with law enforcement and FCPS in providing gang prevention and awareness presentations to include human trafficking education.

Partnerships

Education Services: Court-involved youth frequently experience trouble in traditional educational settings. JDRDC and FCPS collaborate in operating or supporting a variety of alternative schools for youth who are unable to benefit from the ordinary public-school experience.

Mental Health and Substance Abuse Services: Youth on probation and in residential facilities frequently have significant mental health and substance abuse issues. JDRDC partners with the CSB to provide several on-site assessment and treatment services including emergency evaluations, dispositional or diagnostic evaluations, special request evaluations, case consultations, and juvenile competency evaluations. Mental health screening is provided for youth entering Diversion programming, Shelter Care, and the Juvenile Detention Center (JDC). Crisis intervention services are also provided to you in the general population at the JDC and Shelter Care facilities.

Domestic Violence Partnerships: Fairfax County's Domestic Violence Action Center (DVAC) provides culturally responsive information and support services for victims and families of intimate partner violence and stalking and promotes offender accountability through specialized prosecution and supervision. JDRDC supplements the resources necessary to maintain the Protective Order Compliance Monitoring program, a key element in DVAC's holistic response to domestic violence. JDRDC also collaborates with the Domestic Violence Coordinating Council to provide a Domestic Violence Victim Advocacy Program.

Robert F. Kennedy National Resource Center (RFK): RFK is currently providing JDRDC with technical assistance in implementing the recommendations to enhance system practice, performance, and access to evidence-based services to improve youth and family outcomes.

Diversion

JDRDC expanded diversion opportunities for both adults and juveniles while still holding them accountable for their actions. JDRDC partnered with the schools, the police, and Northern Virginia Mediation Services to implement and operate the Alternative Accountability Program (AAP). In addition, JDRDC's redesigned juvenile intake process increased opportunities for diversion and ensured that youths' risks and needs are accurately identified and addressed while ensuring public safety.

For adults, the Pre-Trial Supervision Program allows offenders to remain in the community under supervision while awaiting trial. The program provides support services, screening, and investigative information to judicial officers to assist in determining risk to public safety. These services run parallel with Fairfax County's Diversion First initiative which offers alternatives to incarceration for individuals in contact with the criminal justice system for low level offenses and suffering from mental illness or developmental disabilities. The goal is to offer assessment, treatment, and needed support while maintaining public safety. Without pre-trial services, many offenders spend significant amounts of time in jail before trial and/or sentencing.

Residential Facilities

JDRDC operates four residential facilities housing five programs that provide a safe, stable, and structured environment for youth awaiting court processing or receiving treatment services. The Juvenile Detention Center (JDC) serves pre-dispositional and post-dispositional youth with serious criminal charges that require a secure placement. Shelter Care serves youth with less serious charges, but still require an out-of-home placement. Both facilities provide counseling stabilization, mental health services, medical services, and on-site schools.

In addition, JDRDC operates three treatment programs for post-dispositional youth providing intensive individual, group, and family counseling services as well as educational programming. Stepping Stones, located at the JDC, is a 12-bed group home serving adolescent males. The Foundations Program is a 12-bed facility serving adolescent females with long-term treatment needs and their families. The Beta Program, located at the JDC, is a post-dispositional 11-bed sentencing/treatment program for court-involved youth (primarily male) requiring incarceration and treatment services. Beta is a 12-month program with six months of confinement and six months of community supervision.

Community-Based Services

In response to the high needs of youth who are at risk to reoffend and at risk to be removed from their homes and communities, JDRDC implemented the Community Based Services (CBS) Program. Based on assessment outcomes, CBS provides in-depth home-based services to qualifying youth and families. Youth and families receive services for up to six months with a max of ten direct service hours a week.

Mediation

The Mediation program incorporates the benefits of the Intake Officers' access to the clients, the resources provided within the County and the power of the court. If eligible, clients are required to participate in mediation prior to court hearings reducing court wait times and increasing the number of clients reaching agreement without judicial interference. JDRDC manages the overall mediation process including assigning cases to mediators, supervising internal and staff roster mediators, directing the flow of cases, resolving issues regarding the cases and their assignments, reviewing all court orders for compliance, and serving as a liaison to the court. This expanded mediation program also helps reduce the stress and trauma on the children while promoting earlier resolution of the issues and encourages a collaborative approach over an adversarial approach to these critical family issues.

Language Access Program

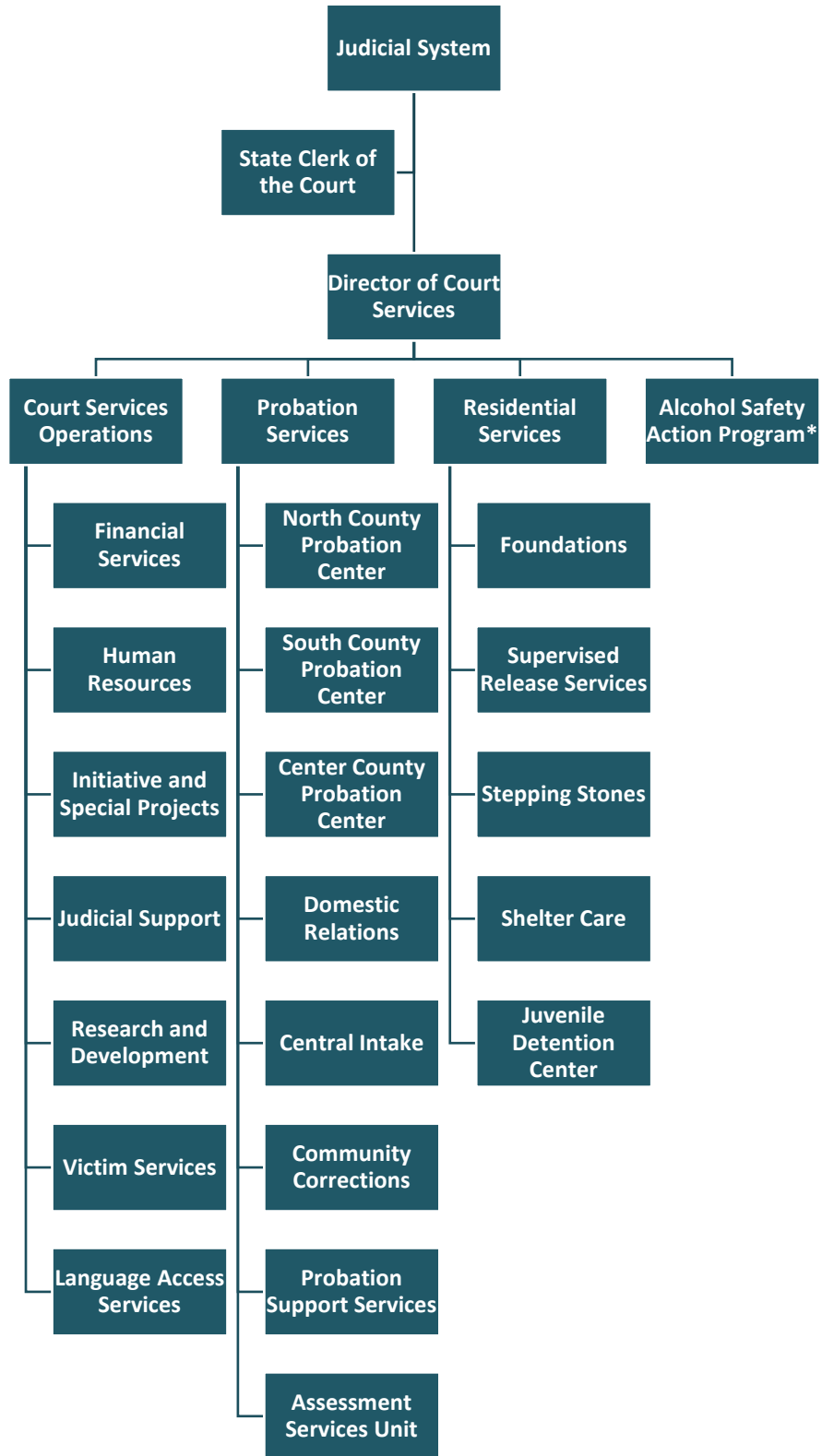
The continued growth of language diversity in the County presents an ongoing service challenge to staff and clients. The agency has addressed spoken and written translation needs with its Language Access Program by utilizing paid interpretation and translation services, volunteers, as well as staff's personal language capabilities. Language Access supervises 36 volunteer interpreters providing 793 hours of interpretation services for FY 2021. The agency also has 41 staff participating in the County's Language Stipend Program. The Language Access Program continues to use video remote interpretation services for clients who are unable to have in-person interpretation services provided.

Supervised Visitation and Exchange Program

The Supervised Visitation and Exchange program provides safe and supportive visitation and exchange services allowing families the opportunity to build healthier relationships. The program encourages opportunities that strengthen the parent-child bond while avoiding unnecessary stress, complicated adult conflicts, and safety issues.

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Organizational Chart



*All staffing and operating support for ASAP is found in Fund 83000, Alcohol Safety Action Program, in Volume 2.

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Budget and Staff Resources

Category	FY 2021 Actual	FY 2022 Adopted	FY 2022 Revised	FY 2023 Advertised
FUNDING				
Expenditures:				
Personnel Services	\$20,644,252	\$22,666,384	\$22,965,884	\$24,062,450
Operating Expenses	3,233,516	3,229,284	3,376,223	3,531,456
Capital Equipment	7,594	0	16,394	0
Recovered Costs	114,000	0	0	0
Total Expenditures	\$23,999,362	\$25,895,668	\$26,358,501	\$27,593,906
Income:				
Fines and Penalties	\$9,947	\$55,330	\$54,714	\$54,714
User Fees (Parental Support)	15,141	19,549	19,549	19,549
State Share Court Services	2,681,771	2,027,869	2,027,869	2,027,869
State Share Residential Services	2,953,437	2,913,371	2,913,371	2,913,371
Fairfax City Contract	608,866	608,866	510,081	646,912
USDA Revenue	59,338	99,500	99,500	99,500
Total Income	\$6,328,500	\$5,724,485	\$5,625,084	\$5,761,915
NET COST TO THE COUNTY	\$17,670,862	\$20,171,183	\$20,733,417	\$21,831,991
AUTHORIZED POSITIONS/FULL-TIME EQUIVALENT (FTE)				
Regular	307 / 306	307 / 306	305 / 304	306 / 304.5
State	42 / 42	42 / 42	42 / 42	42 / 42

FY 2023 Funding Adjustments

The following funding adjustments from the FY 2022 Adopted Budget Plan are necessary to support the FY 2023 program:

Employee Compensation \$1,354,065

An increase of \$1,354,065 in Personnel Services includes \$892,943 for a 4.01 percent market rate adjustment (MRA) for all employees and \$461,122 for performance-based and longevity increases for non-uniformed merit employees, both effective July 2022.

Salary Supplement for State Clerks \$17,029

An increase of \$17,029 is included for salary supplements for state employees. This amount will fully fund the increased cost of the 15 percent subsidy that is provided by the County based on the state providing a 5 percent salary increase in FY 2022.

Department of Vehicle Services Charges \$2,342

An increase of \$2,342 in Department of Vehicle Services Charges is based on anticipated billings for maintenance and operating-related charges.

Language Access Expansion \$100,000

An increase of \$100,000 is included for language translation and interpretation services. Language and Interpretation Services includes in-person interpretation, document translation, over the phone interpretation, and video remote interpretation services. Increases in the need for these services is a direct result of the increase in the County's and Court's increasing non-English speaking population. These services meet JDRDC's Title VI requirements and mandates from the Supreme Court of Virginia to provide language services for clients falling under the jurisdiction of Juvenile and Domestic Relations District Court.

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Supervised Visitation and Exchange Program \$224,802

An increase of \$224,802 and 1/0.5 FTE new Probation Counselor I position are included to support the Supervised Visitation and Exchange Program. This program allows children to maintain a relationship with both of their parents in a safe and secure setting where the child can visit the parent who does not have custody of the child. The total includes \$24,972 in Personnel Expenses, and \$199,830 in Operating Expenses. It should be noted that an increase of \$15,198 in Fringe Benefits funding is included in Agency 89, Employee Benefits, for a total cost of \$240,000 in FY 2023.

Changes to FY 2022 Adopted Budget Plan

The following funding adjustments reflect all approved changes in the FY 2022 Revised Budget Plan since passage of the FY 2022 Adopted Budget Plan. Included are all adjustments made as part of the FY 2021 Carryover Review, FY 2022 Mid-Year Review, and all other approved changes through December 31, 2021:

Carryover Adjustments \$462,833

As part of the FY 2021 Carryover Review, the Board of Supervisors approved funding of \$462,833, including \$299,500 in Personnel Services for a one-time compensation adjustment of \$1,000 for merit employees and \$500 for non-merit employees paid in November 2021. The remaining amount of \$163,333 is due to encumbered carryover of \$16,394 in Capital Outlay, \$130,919 in Operating Expenses and \$16,020 due to the transfer of the Gang Prevention Reserve to JDRDC to support to support a collaborative, multi-agency effort to respond to and prevent gangs in Fairfax County.

Position Adjustments \$0

A review of positions for potential reduction was conducted as part of the FY 2021 Carryover Review, and 2/2.0 positions were eliminated in Agency 81, Juvenile and Domestic Relations Court, as a result of this review. Based on current budget constraints, this position was unfunded and could be eliminated without adversely impacting agency operations.

Cost Centers

Juvenile and Domestic Relations District Court Services has three cost centers: Court Services Administration, Probation Services, and Residential Services.

Court Services Administration

The Court Services Administration cost center is responsible for the overall administrative management of the Juvenile Court's services. Staff in this cost center provides information technology support, research/evaluation, training, quality improvement monitoring, financial services, human resources administration, and court facilities management. Additional responsibilities include Victim Services, Restitution Services, Volunteer Services, and the Language Access Program.

Category	FY 2021 Actual	FY 2022 Adopted	FY 2022 Revised	FY 2023 Advertised
EXPENDITURES				
Total Expenditures	\$3,693,761	\$3,536,933	\$3,619,351	\$3,790,690
AUTHORIZED POSITIONS/FULL-TIME EQUIVALENT (FTE)				
Regular	33 / 33	33 / 33	34 / 34	34 / 34
State	42 / 42	42 / 42	42 / 42	42 / 42

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Probation Services

The Probation Services cost center includes three decentralized juvenile probation units located in North, South, and Center County. Additionally, the Central Intake Services Unit, the Community Corrections Unit, the Domestic Relations Services Unit, and the Assessment Unit provide probation services not specifically tied to County geography. These units are responsible for processing all juvenile and adult-related complaints, operating a 24-hour intake program to review detention requests before confinement of all juveniles, and supervising juveniles and adults placed on probation by the Court.

Category	FY 2021 Actual	FY 2022 Adopted	FY 2022 Revised	FY 2023 Advertised
EXPENDITURES				
Total Expenditures	\$7,894,480	\$8,991,123	\$9,113,223	\$9,742,966
AUTHORIZED POSITIONS/FULL-TIME EQUIVALENT (FTE)				
Regular	118 / 117	118 / 117	115 / 114	116 / 114.5

Residential Services

The Residential Services cost center operates and maintains four residential programs for court-involved youth including the 121-bed Juvenile Detention Center and three treatment programs for post-dispositional youth providing intensive individual, group, and family counseling services as well as educational programming. Stepping Stones is a 12-bed group home, serving adolescent males with long-term treatment needs and their families; Foundations is a 12-bed facility, serving adolescent females with long-term treatment needs and their families; and the Beta Program (located at JDC) is a post-dispositional 11-bed sentencing/treatment program for court-involved youth (primarily male) requiring incarceration and treatment services. Shelter Care and Supervised Release Services, which includes outreach detention, electronic monitoring, and the Intensive Supervision Program, are also operated out of this cost center.

Category	FY 2021 Actual	FY 2022 Adopted	FY 2022 Revised	FY 2023 Advertised
EXPENDITURES				
Total Expenditures	\$12,411,121	\$13,367,612	\$13,625,927	\$14,060,250
AUTHORIZED POSITIONS/FULL-TIME EQUIVALENT (FTE)				
Regular	156 / 156	156 / 156	156 / 156	156 / 156

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Position Detail

The FY 2023 Advertised Budget Plan includes the following positions:

COURT SERVICES ADMINISTRATION – 76 Positions			
Judicial			
1	Chief District Court Judge S	7	District Court Judges S
State Clerk of the Court			
1	Clerk of the Court S	27	State Clerks S
6	Supervising State Clerks S		
Director of Court Services			
1	Director of Court Services		
Court Services Operations			
1	Asst. Dir. Of Court Services	1	Administrative Assistant V
Financial Services			
1	Financial Specialist III	1	Administrative Assistant IV
1	Financial Specialist I	1	Administrative Assistant III
Human Resources			
1	Human Resources Generalist III	2	Administrative Assistants IV
1	Training Specialist III	1	Volunteer Services Manager
1	Human Resources Generalist I		
Initiatives and Special Projects			
1	Probation Supervisor II	1	Management Analyst III
1	Probation Counselor III	1	Management Analyst I
1	Internet/Intranet Architect II		
Judicial Support			
1	Administrative Assistant IV	2	Administrative Assistants II
1	Administrative Assistant III		
Research and Development			
1	Management Analyst III	2	Management Analysts I
1	Management Analyst II		
Victim Services			
1	Probation Supervisor I	4	Probation Counselors II
Volunteer and Interpreter Services			
1	Management Analyst II	1	Administrative Assistant III
1	Volunteer Services Coordinator II		
PROBATION SERVICES – 116 Positions			
Probation Services			
1	Asst. Director of Court Services	3	Probation Counselors II
1	Probation Supervisor I	1	Administrative Assistant II
1	Probation Counselor III		
North County Services			
1	Probation Supervisor II	1	Administrative Assistant III
1	Probation Counselor III	1	Administrative Assistant II
7	Probation Counselors II		
South County Services			
1	Probation Supervisor II	1	Administrative Assistant III
2	Probation Counselors III	1	Administrative Assistant II
7	Probation Counselors II		
Center County Services			
1	Probation Supervisor II	1	Administrative Assistant III
2	Probation Counselors III	1	Administrative Assistant II
6	Probation Counselors II		
Community Corrections Services			
1	Probation Supervisor II	1	Administrative Assistant III
1	Probation Supervisor I	1	Administrative Assistant II
13	Probation Counselors II		
3	Probation Counselors I		

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Central Intake Services			
1	Probation Supervisor II		1 Administrative Assistant IV
2	Probation Supervisors I		1 Administrative Assistant III
1	Probation Counselor III		2 Administrative Assistants II, 1 PT
9	Probation Counselors II		
Assessment Services			
1	Probation Supervisor II		6 Probation Counselors II
1	Probation Counselor III		1 Administrative Assistant II
Domestic Relations			
1	Probation Supervisor II		2 Probation Counselors I [+1 PT]
3	Probation Supervisors I		1 Administrative Assistant IV
2	Probation Counselors III		1 Administrative Assistant III
13	Probation Counselors II		6 Administrative Assistants II
RESIDENTIAL SERVICES – 156 Positions			
Residential Services			
1	Asst. Director of Court Services		
Foundations			
1	Probation Supervisor II		4 Probation Counselors I
1	Probation Supervisor I		1 Administrative Assistant III
1	Probation Counselor III		1 Food Service Specialist
8	Probation Counselors II		
Supervised Release Services			
1	Probation Supervisor II		12 Probation Counselors I
1	Probation Supervisor I		1 Administrative Assistant III
1	Probation Counselor II		1 Administrative Assistant II
Stepping Stones			
1	Probation Supervisor II		7 Probation Counselors I
1	Probation Supervisor I		1 Administrative Assistant III
1	Probation Counselor III		1 Food Service Specialist
5	Probation Counselors II		
Shelter Care			
1	Probation Supervisor II		9 Probation Counselors I
1	Probation Supervisor I		1 Administrative Assistant III
2	Probation Counselors II		
Juvenile Detention Center			
1	JDC Administrator		1 Administrative Assistant III
3	Probation Supervisors II		1 Food Service Supervisor
5	Probation Supervisors I		1 Gen. Building Maint. Worker II
8	Probation Counselors III		1 Gen. Building Maint. Worker I
18	Probation Counselors II		1 Maintenance Trade Helper I
42	Probation Counselors I		1 Food Service Specialist
2	Public Health Nurses II		4 Cooks
1	Administrative Assistant IV		
+	Denotes New Position(s)		
S	Denotes State Position(s)		
PT	Denotes Part-time Position(s)		

Performance Measurement Results

The Court Services Administration cost center outcome performance measures quantify the extent and value of volunteer programs supporting court services. The JDRDC has two programs monitoring volunteers. The Volunteer and Intern Program provides volunteers and interns for all areas of the JDRDC upon request. In addition, the Volunteer Interpreter Program provides much needed interpretation and translation services to JDRDC. In FY 2021, these two programs had 97 volunteers who provided 9,136 hours of services to JDRDC programs at a value of \$266,208.

Probation Services encompasses two major types of activities: (1) intake, the processing of juvenile and adult complaints brought into the JDRDC system and (2) supervision services, the assessment, counseling, and supervision of youth and adults who have been placed on probation. Intake offices processed 6,309 non-traffic complaints in FY 2021, a small percent decrease from FY 2020. In FY 2021, the agency diverted 10 percent of youth from formal court processing. These cases are either provided services at the intake level or are referred to other, more appropriate service providers. One hundred percent of the clients responding to the intake customer satisfaction survey indicated they were satisfied with the intake services they had received.

In FY 2021, the average monthly juvenile probation officer caseload was 12; the average monthly adult probation officer caseload was 57. Juvenile probation caseloads decreased from FY 2020; while adult probation caseloads increased. One hundred percent of court-ordered investigations for juveniles were submitted at least 72 hours prior to the court date in FY 2021. Seventy-five percent of parents responding to the customer satisfaction survey indicated that they were satisfied with the probation services their child received. In FY 2021, juveniles on probation with no new criminal convictions within 12 months of case was 69 percent.

Residential Services includes four major service areas: Supervised Release Services (SRS) which includes outreach detention, electronic monitoring, and intensive supervision; Shelter Care (SC) provides shelter care and crisis intervention for court-involved youth; Secure Detention Services (SDS) which includes the Juvenile Detention Center; and Community-Based Residential Services (CBRS) which includes both the Foundations Program and Stepping Stones.

In FY 2021:

- SRS operated at 158 percent of its capacity at a cost of \$185 per day. Ninety-eight percent of youth had face-to-face contact with SRS staff within 24 hours of assignment to the service. Seventy-eight percent of the youth in the program remained free of new criminal or Child In Need of Supervision or Services (CHINS) petitions while under SRS supervision.
- Shelter Care operated at 45 percent of capacity at a cost of \$331 per bed day. One hundred percent of the parents responding to customer satisfaction surveys were satisfied with the shelter care services. Eighty-eight percent of the youth placed in the shelter during the year appeared at their scheduled court hearing.
- The Juvenile Detention Center operated at 32 percent of staffed capacity at a cost of \$211 per bed day. Twenty-one percent of the placements in FY 2021 resulted in the need to use physical restraint on a youth. This is an increase from previous years due to the changes in policy and procedures around the use of sanctions and data collection. One hundred percent of the youth held in detention appeared at their scheduled court hearing, exceeding the performance target of 98 percent.

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- Community-Based Residential Services programs operated at 55 percent of capacity at a cost of \$399 per bed day. One hundred percent of the parents responding to the follow-up survey expressed satisfaction with the programs with which their child was involved. In FY 2021, juveniles discharged from CBRS with no new delinquent petitions for one year was 85 percent.

Indicator	FY 2019 Actual	FY 2020 Actual	FY 2021 Estimate	FY 2021 Actual	FY 2022 Estimate	FY 2023 Estimate
Court Services						
Value of services added	\$457,291	\$466,459	\$475,000	\$266,208	\$475,000	\$475,000
Probation Services						
Percent of youth diverted from formal court processing	17%	17%	25%	10%	15%	15%
Percent of juveniles with no new criminal convictions within 12 months of case closing	75%	69%	65%	69%	65%	65%
Residential Services						
Percent of Supervised Release Services (SRS) youth with no new delinquency or Child In Need of Supervision or Services (CHINS) petitions while under supervision	88%	87%	85%	78%	85%	85%
Percent of Shelter Care (SC) youth who appear at scheduled court hearing	88%	94%	90%	88%	90%	90%
Percent of Secure Detention Services (SDS) youth who appear at scheduled court hearing	100%	100%	98%	100%	98%	98%
Percent of Community-Based Residential Services (CBRS) discharged youth with no new delinquent petitions for 1 year	65%	59%	65%	85%	65%	65%

A complete list of performance measures can be viewed at
<https://www.fairfaxcounty.gov/budget/fy-2023-advertised-performance-measures-pm>