Bylaws & Procedures



Fairfax County Planning Commission

DRAFT AS OF <u>July 23 October 5</u>, 2021

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ARTICLE 1 - OBJECTIVES

1-101 ESTABLISHMENT

The Planning Commission was established in conformance with a resolution adopted by the Fairfax County Board of Supervisors on July 6, 1938.

1-102 TITLE

The official title of this Commission shallwill be the "Fairfax County Planning Commission."

1-103 PURPOSE

The Commission has adopted the following articles in order to exercise its powers and duties in accordance with the provisions of Chapter 22, Title 15.2 of the *Code of Virginia*.

1-104 VIRGINIA FREEDOM OF INFORMATION ACT

The Fairfax County Planning Commission is a public body. As such, public access to all meetings and records are governed by the *Virginia Freedom of Information Act*. Virginia Code Section 2.2-<u>3700 – 3715.</u>

ARTICLE 2 - MEMBERSHIP

2-101 COMPOSITION & APPOINTMENT

 In accordance with applicable sections of the Code of Virginia and the Zoning Ordinance of Fairfax County, the Planning Commission shall consist of not less than five nor more than 15 members, appointed by the Board of Supervisors, all of whom shall be residents of the County, qualified by knowledge and experience to make land use recommendations and decisions; provided that at least one half of the members so appointed shall be owners of real property. The Planning Commission will consist of not less than five nor more than 15 members, appointed by the Board of Supervisors, all of whom are residents of the County, qualified by knowledge and experience to make decisions on questions of community growth and development. At least one-half of the appointed members must be Fairfax County landowners, and there must be one member from each District.

2. There shall be one member from each District.

- 32. Members shallwill be appointed for four years, or until a successor takes office, and terms of appointment shallwill be staggered.
- Any vacancy in membership shallwill be filled by Board appointment. It shallwill be for an unexpired term only.
- 54. Any appointed member may be removed by the Board of Supervisors for malfeasance in office.

ARTICLE 3 - ELECTION OF OFFICERS

3-101 OFFICERS

The officers of the Planning Commission shallwill consist of: Chairman Vice Chairman Secretary Parliamentarian

3-102 ELECTION

1. The officers of the Planning Commission shallwill be elected from the members for a one-year term by the Commission at the third regular meeting of the calendar year after the newly constituted Commission convenes with a quorum present.

- 2. The election <u>shallwill</u> be announced at two consecutive meetings prior to the meeting at which the election is held.
- 3. The member receiving a majority vote of the entire membership of the Commission shallwill be declared elected. That member shallwill take office immediately and serve for one year or until a successor shall takes office.

3-103 ORDER OF SUCCESSION

- 1. The order of succession in the temporary absence of or the inability to act by the Chairman shallwill be Vice Chairman, Secretary, and Parliamentarian.
- 2. Permanent vacancies in office <u>shallwill</u> be filled immediately by the election procedures specified in Section 3-102 of these *Bylaws*.

ARTICLE 4 - DUTIES OF OFFICERS

4-101 DUTIES OF CHAIRMAN

- 1. Preside at all meetings.
 - A. Maintain decorum as set forth in Sections 7-101 and 7-103 of the *Bylaws*.
 - B. Ensure that the public hearing procedures and time limitations, as set forth in Section 7-102 of the *Bylaws*, are met.
- 2. Appoint standing and special committees, subject to approval by a majority vote of the Commission membership.
- 3. Exercise general supervision over the Planning Commission staff and assign such duties to the staff as the Commission directs.
- 4. Approve the agenda for Commission hearings in the absence of the Secretary.
- 5. Represent the Commission at official functions and ceremonial events.
- 6. Forward to the Board of Supervisors an annual report, and other reports as deemed necessary, concerning the operation of the Commission and the status of land use planning within the County.
- 7. Perform other duties as are assigned by the Commission.

4-102 DUTIES OF VICE CHAIRMAN

- 1. Assume the duties of the Chairman in cases of the Chairman's inability to act or absence.
- 2. Oversee activities of the Commission's standing and special committees.

4-103 DUTIES OF SECRETARY

- 1. Perform such duties as required by Section 10-101 of the Bylaws, pertaining to Minutes of the Commission.
- 2. Perform such duties as required by Section 8-101 of the Bylaws, pertaining to Commission agendas.
- 3. Set the order of substantive business for each Commission meeting.
- 4. Notify Commission members of special meetings in accord with the provisions of Section 6-102 of the *Bylaws*.
- 5. Act in the absence of or inability to perform by other officers.

4-104 DUTIES OF PARLIAMENTARIAN

1. Advise on all questions relating to rules and parliamentary procedures.

- A. Parliamentary procedure in Commission meetings shallwill be governed by the current edition of Robert's Rules of Order, newly revised, to the extent they are not inconsistent with these Bylaws.
- B. The rules of the Commission shallwill not be suspended except for a specific purpose and by a two-thirds vote of those members present and voting.
- 2. Act in the absence or inability of the other officers to act.

ARTICLE 5 - COMMITTEES

5-101 STANDING COMMITTEES

1. The Standing Committees shallwill be appointed by the Chairman for one year, subject to approval by a majority vote of the Commission membership.

A. Personnel and Budget Committee

The Personnel and Budget Committee shallwill consist of not less than three nor more than five primary members. It shallwill review the duty, status, performance and workload of the Commission staff; review annually the budget of the Planning Commission; and recommend to the Commission appropriate actions concerning budget and personnel matters.

B. Policy and Procedures Committee

The Policy and Procedures Committee shallwill consist of not less than three nor more than five primary members. It shallwill analyze and recommend Commission positions on County policies and procedures affecting land use issues; propose such *Bylaws* amendments as may be appropriate; and analyze issues recommended by the Commission or those undertaken on its own initiative.

- 2. Alternates may be appointed to each standing committee to serve during the temporary absence of primary committee members.
- A chairman and vice chairman, if desired, <u>shallwill</u> be chosen by the committee membership at the initial committee meeting held subsequent to its annual constitution, except that elected Commission officers <u>shallwill</u> be ineligible for these offices.
- 4. All committee meetings shallwill be announced and shallwill be open to any interested Commissioner.
- 5. All committee meetings shallwill be open to the public to the extent required by the *Virginia Freedom* of Information Act.
- 6. Committees <u>shallwill</u> provide a report of activities for inclusion in the Commission's Annual Report to the Board of Supervisors, and as appropriate, status reports to the Commission during each calendar year.

5-102 SPECIAL COMMITTEES

Special committee members and alternates may be appointed by the Chairman for the purposes approved by a majority vote of the Commission membership. Any Commission member may serve as chairman of a designated special committee, regardless of other offices held.

- 1. A chairman and vice chairman, if desired, shallwill be chosen by the committee membership at the initial committee meeting held subsequent to its annual constitution.
- 2. All special committee meetings shallwill be announced and shallwill be open to any interested Commissioner.
- 3. All special committee meetings shallwill be open to the public to the extent required by the *Virginia Freedom of Information Act*.

4. All special committees shallwill provide a report of activities for inclusion in the Commission's Annual Report to the Board of Supervisors, and as appropriate, status reports to the Commission during the calendar year.

ARTICLE 6 – MEETINGS

6-101 REGULAR MEETINGS

- 1. Regular meetings of the Planning Commission shallwill be held on Wednesday and/or Thursday of each week as the work of the Commission may require, except on legal holidays, and at such other times as the Commission may determine.
- Meetings shallwill be held in the Board Auditorium of the Government Center at 7:30 p.m., or at a time and place designated by the Chairman. If so allowed by law, an electronic meeting may be called at the request of the Chairman. Electronic meetings will be conducted through a dedicated video conference line or such equivalent technology as allowed by law.
- 3. The usual order of business at a regular meeting, upon determination of a quorum, shallwill be:
 - A. Call to order by the Chairman
 - B. Reports and Commission business
 - C. Public hearings
 - D. Adjournment.
- 4. Absent a motion and majority vote of those members present to adjourn at midnight (12:00 a.m.), the Commission meetings shallwill continue until adjourned by the Chairman after consideration of all scheduled agenda items.
- 5. All meetings shallwill be open except as provided for in the Virginia Freedom of Information Act.

6-102 SPECIAL MEETINGS

Special meetings of the Planning Commission may be called by the Chairman or by two members upon written request to the Secretary.

- 1. The Secretary shallwill cause to be mailed to all members, at least five days in advance of a special meeting, a written notice fixing the time, place and purpose of the meeting.
- 2. Written notice of a special meeting shall<u>will</u> not be required if the time of the special meeting has been fixed at a previous regular meeting or if members have filed a written waiver of the required notice.

6-103 CLOSED SESSIONS

Closed Sessions may be held for the purposes and in accordance with the processes provided for in the *Virginia Freedom of Information Act*.

- 1. No meeting <u>shallwill</u> become a Closed Session unless there <u>shall havehas</u> been recorded an affirmative vote to that effect by the Commission.
- 2. Immediately subsequent to each Closed Session, the Planning Commission shallwill certify, in open session that only matters specifically identified for convening the Closed Session were discussed or considered.
- 3. No action agreed upon in a Closed Session <u>shallwill</u> become effective unless confirmed by the Commission in an open meeting.
- 4. At a Closed Session, the Chairman, with the approval of the Commission membership, may invite attendance by any person(s) the Commission believes will contribute to discussion of the matter.

6-104 QUORUMS AND ACTIONS

- 1. A majority of the membership of the Commission or its standing and special committees shallwill constitute a quorum.
 - A. Whenever circumstances prevent a member from attending a Commission or committee meeting, said member shallwill notify Planning Commission Office staff as early as possible on or before the day of the meeting.
 - B. The temporary absence from the meeting room of members sufficient to constitute a quorum shallwill not be deemed to prevent the hearing of presentations or the discussion of matters.
- 2. In the absence of a quorum, no official actions shallwill be taken by the Commission or its standing and special committees.
- 3. No action of the Commission or its standing and special committees shallwill be valid unless authorized by a majority vote of those present and voting.
 - A. At the request of any Commissioner, the Chairman shallwill restate the motion or ask another Commissioner to do so.
 - B. An action may be reconsidered only upon a motion by a member who voted with the prevailing side on the original vote. A motion to reconsider must be made at the same or immediately subsequent regular meeting.
 - C. If a motion to reconsider passes, the substantive matter to be reconsidered shallwill be scheduled for a date certain and notice shallwill be given in accordance with any applicable standing resolution of the Commission or special resolution of the Commission adopted at the time of reconsideration.

ARTICLE 7 - PUBLIC HEARINGS

7-101 DECORUM

Decorum during a Commission public hearing shallwill be maintained by the Chairman, who may request such assistance as necessary in maintaining order.

7-102 PROCEDURES

It shall will be the Chairman's responsibility to enforce the procedures and time limitations set forth below.

The procedures normally followed for a public hearing, on any matter other than the consideration of the Comprehensive Plan or section or part thereof, shallwill be:

1. <u>Call of the agenda item(s)</u>

The Chairman shallwill inform those present of the procedures to be followed, to include time limitations.

- A. The Chairman shallwill ask any citizen with a written statement to present it to the Clerk before any speakers are called to allow review time by Commission members.
- B. The Chairman shallwill encourage organizations to have only one representative speak, with others standing to demonstrate their support.
- C. The Chairman will announce periodically that all citizens planning to testify should sit in the two designated rows of the Board Auditorium to help speed the public hearing process.
- 2. <u>Reaffirmation of the affidavit</u>

Prior to each public hearing, the applicant or authorized agent <u>shallwill</u> make an oral statement that the new or reaffirmed affidavit is correct and accurate as of the date of that hearing. Following the reaffirmation, the Chairman will query Commission members to ascertain the need for any disclosures based on provided information.

- 3. <u>Call for the staff presentation</u>
 - A. Staff shallwill describe the application or amendment at issue and explain its findings.
 - B. The staff presentation or any part thereof may be waived, or a time limit thereon established, by majority vote of the Commission.
- 4. Call for the applicant's presentation
 - A. An applicant may appear on his/her the applicant's own behalf or be represented by an agent.
 - B. The time limit for the applicant's presentation shallwill ordinarily be ten minutes. The Chairman may allow additional time for the applicant's opening presentation in complex cases.
- 5. Call for testimony from the public

Public testimony shall may be provided in-person (unless the meeting is an electronic meeting), or by telephone, or via video submission at the Board Auditorium of the Government Center during the public hearing unless designated otherwise by the Chairman. Written testimony may also be submitted. Limits for public testimony shallwill be as follows:

- A. Five (5) minutes for individuals appearing on their own behalf. or on behalf of a business entity, if signed up on the *Speakers List* by <u>31</u>:00 p.m. on the scheduled date of the public hearing.
- B. Ten (10) minutes for individuals representing a civic association, homeowners association, business or professional association, or other similar organization or group., if signed up on the *Speakers List* by 31:00 p.m. on the scheduled date of the public hearing. Each such organization or group is entitled to one ten (10) minute presentation, which may be presented by one or several speakers, as the organization or group may elect.
- C. Three (3) minutes for individuals, who have not signed up on the *Speakers List* by 31:00 p.m. on the scheduled date of the public hearing, regardless of whom they may represent.
- D. Speakers who wish to submit video testimony must do so by 9:00 a.m. on the day before the meeting in order for the submission to be included.
- E. Members of the public who wish to submit written testimony may do so until the public hearing is closed, but in order to ensure the distribution of their testimony to the Commissioners by the start of the public hearing, written testimony must be submitted by 1:00 p.m. on the day of the public hearing.
- 6. <u>Rebuttal</u>

Call for rebuttal testimony by the applicant/ agent. There shallwill be a ten (10) minute time limit on such testimony, although additional time may be permitted at the discretion of the Chairman.

 <u>Closing staff comments</u> Call for closing comments and recommendations from the staff. There <u>shallwill</u> be a five (5) minute time limit on such comments and recommendations.

Time limits provided in this Section may be extended at the discretion of the Chairman.

8. <u>Closure of the public hearing</u>

Announce closure of the public hearing and call for action on the application.

- A. The Commissioner handling the application shallwill comment on the application and introduce a motion for consideration. The Planning Commission may defer any action to a future date.
- B. Other members of the Commission may, prior to the vote, comment on the application and/or the motion.

7-103 COMPREHENSIVE PLAN REVIEW

It shallwill be the Chairman's responsibility to enforce the procedures and time limitations set forth below for all hearings on proposed amendments to the Comprehensive Plan.

- 1. Call of the public hearing by the presiding officer Chairman.
- 2. Description of the area under study, together with a presentation by staff and/or Commission members of recommendations for development of the designated area.
- 3. Call by the <u>presiding officer Chairman</u> for names of interested parties who wish to speak to the proposed Plan amendment.
- 4. Presentation by interested parties on the proposed Plan amendment with the following times allotted. Public testimony shallall may be provided in-person (unless the meeting is an electronic meeting), or by telephone, or via video submission at the Board Auditorium of the Government Center during the public hearing unless designated otherwise by the Chairman. Written testimony may also be submitted.

Anyone not designated on the Speaker List: 3 minutes

For individuals signed up on the Speaker List by 31:00 p.m. on the scheduled date of the public hearing:

5 Minutes 10 Minutes Individuals Homeowners Associations/Civic Associations /Countywide Associations

Speakers who wish to submit video testimony must do so by 9:00 a.m. on the day before the meeting in order for the submission to be included.

Members of the public who wish to submit written testimony may do so until the public hearing is closed, but in order to ensure the distribution of their testimony to the Commissioners by the start of the public hearing, written testimony must be submitted by 1:00 p.m.

- 5. Staff/Commission discussion.
- 6. Commission action. (At the Commission's discretion, a separate markup session may be scheduled for action.)

7-104 CONDUCT

- 1. No person shallwill speak to the Commission without first having been recognized by the Chairman.
 - A. Except as provided for in Section 7-102, speakers shallwill speak but once unless called back to the podium recognized at the request of a Commissioner.
 - B. A person whose allotted time to speak has expired (as outlined in Section 7-102) shallwill be notified by the Chairman to conclude his remarks.
 - C. After the public hearing is closed, no person shallwill be recognized to address the Commission

with the exception of staff, unless called back to the podium <u>recognized</u> at the request of a Commissioner.

- 2. Questions posed by Commissioners <u>shallwill</u> be reserved, insofar as possible, until the end of a presentation, to avoid interrupting the speaker, interfering with the time-keeping process, or duplicating testimony that a speaker may eventually cover.
 - A. Discussion and debate by Commissioners <u>shallwill</u> be conducted following presentation of testimony on the pending item.
 - B. A member who has spoken to the item <u>shallwill</u> not be again recognized until each member desiring to speak <u>shallwill</u> have had an opportunity to do so.
- 3. Upon a majority vote of the Commission, the record of any public hearing may be held open for the receipt of written statements until such time as specified prior to the final determination.

ARTICLE 8 - AGENDA

8-101 APPROVAL OF AGENDA

- 1. The Planning Commission, through its Secretary and in conjunction with the Planning Commission staff, shallwill develop and approve agendas for all Commission meetings.
- 2. In addition to those hearings required by law, the Commission at its discretion may hold public hearings or special meetings.
- 3. Notice of public hearings and publication thereof in a newspaper of general circulation shallwill be made as required by Chapter 22, Title 15.2 of the *Code of Virginia* and by ordinances enacted by the Fairfax County Board of Supervisors.

ARTICLE 9 - BOARD OF ZONING APPEALS BZA APPLICATIONS

Under the provisions of Article 19.8 of the Zoning Ordinance (Chapter 112.1 of the County Code, effective July 1, 2021), the Planning Commission may review and make recommendations to the Board of Zoning Appeals (BZA) on appeals of the Zoning Administrator's decisions and on applications for special permits and variances deemed to have significant land use implications. The Commission may elect to consider said applications in the forum of an administrative review or a public hearing.

9-101 NOTIFICATION

- 1. The Commission shallwill notify by certified mail, return receipt requested, the applicant or his representative of the date of the scheduled administrative review or public hearing.
- 2. The Planning Commission shallwill fix a reasonable time for considering the pending application, indicating if said consideration should be an administrative review only or a public hearing.
- 3. In the event the Commission elects to consider the pending application in the forum of a public hearing, notice requirements as outlined in Appendix 1 of these *Bylaws* shallwill apply.
- 4. The Commission shallwill make every effort to render a decision prior to the scheduled BZA hearing date, unless otherwise agreed upon by the Planning Commission, the BZA, and the applicant.
- 5. Upon completion of the Commission's action on the pending application, a recommendation shallwill be forwarded to the BZA for its consideration and final action.
- 6. The Commission shallwill notify the applicant or his representative in writing of the action taken by the Planning Commission.

9-102 PROCEDURES

It shallwill be the Chairman's responsibility to enforce the procedures and time limits set forth below.

1. Administrative Review

In the event that the Planning Commission votes to hold an administrative review on a BZA application, the following procedures shallwill apply:

- A. <u>Call of the agenda item</u> The Chairman shallwill inform those present of the procedures to be followed, to include time
 - limitations.
- B. <u>Call for the staff presentation</u>
 - (1) Staff shallwill describe the application and explain its recommendations.
 - (2) The staff presentation or any part thereof may be waived, or a time limit thereupon established, by a majority vote of the Commission.
- C. <u>Call for the applicant/appellant's presentation</u>
 - (1) The applicant/appellant may appear on his/her the applicant/appellant's own behalf or be otherwise represented.
 - (2) The time limit for the applicant/ appellant's presentation shallwill be ten (10) minutes.
- D. Closure of the administrative review and call for action
 - (1) The Commissioner from the District involved shallwill comment on the case and introduce a motion for consideration.
 - (2) Other members of the Commission may, prior to the vote, comment on the application and/or the motion.
- 2. Public Hearing

In the event the Planning Commission votes to hold a public hearing on a pending application before the BZA, hearing procedures as outlined in Section 7-102 of these *Bylaws* shallwill apply.

ARTICLE 10 - OFFICIAL RECORDS

10-101 MINUTES

- 1. The Planning Commission shallwill maintain audio and video records of all public hearings and audio records of all Committee meetings.
- 2. The Planning Commission shallwill maintain and keep minutes in conformance with the *Virginia* <u>Freedom of Information Act</u> of all proceedings showing:
 - A. The names and, if known, the addresses of all witnesses giving testimony.
 - B. Evidence presented.
 - C. Findings of fact by the Commission.
 - D. The vote of each member upon each question or, if absent or failing to vote, such fact.
 - E. The date, time and location of the meeting.
 - F. The members present and absent.
 - G. A summary of the discussion on matters proposed, deliberated or decided.

Minutes for electronic meetings or meetings in which one or more members participate through electronic means, shallwill be in conformance with the requirements listed in the Virginia Freedom of Information Act and The Fairfax County Planning Commission Policy for Participation in Meetings by Electronic Communications.

3. The Secretary <u>shallwill</u> present Minutes of preceding meetings to the Commission for approval no later than six months from any meeting date.

- 4. The Clerk to the Commission shallwill sign all Minutes after their approval by the Commission.
- 5. The Clerk to the Commission shallwill seal all approved Minutes with the official seal of the Planning Commission.

10-102 VERBATIM TRANSCRIPTS

Except as the Commission shall otherwise direct, verbatim transcripts for each agenda item shall be prepared and retained by the Commission staff, after closure of the public hearing. The Commission may direct the verbatim transcript to commence at a time later than either immediately after closure of the public hearing or, in the case of a deferred decision, after the case is called.

10-1032 PUBLIC RECORD

Copies of Minutes and/or verbatim excerpts after closure of the public hearing shallwill be made available by the Clerk to the Commission to any person pursuant to the *Virginia Freedom of Information Act*.

10-104<u>3</u> REPORTS AND CORRESPONDENCE

- 1. The Commission shallwill transmit a report on all actions taken to the Board of Supervisors.
 - A. A minority of the Commission shallwill have the right to file a separate report to accompany the report embodying the recommendations or actions of the majority.
 - B. All official papers representing the Planning Commission shallwill bear the signature of the Chairman or Vice Chairman, or that of the Executive Director, or designee, to include the Assistant Director or Clerk to the Planning Commission.
- 2. It shallwill be the duty of the Chairman to draft and sign all correspondence necessary for the execution of the duties and functions of the Commission, except that the Chairman may authorize delegation of this duty to the Executive Director, or designee, as appropriate.

ARTICLE 11 -- INCLEMENT WEATHER POLICY

11-101 INCLEMENT WEATHER POLICY

In the event of inclement weather, the County Executive may close all County offices or may grant unscheduled leave to County employees. In the case of a County closure, all Planning Commission meetings and public hearings scheduled for that day shallwill be cancelled and the applications rescheduled for the next available meeting date which can accommodate the hearings and allows sufficient time for re-advertising. In the case of unscheduled leave, or in the case of inclement weather regardless of County operating status, the Chairman may cancel or hold meetings at his/her the Chairman's discretion. This determination will be made by 1:00 pm on the day of the hearing or meeting.

ARTICLE 12 - AMENDMENTS AND VALIDATION

12-101 AMENDMENTS

- 1. These bylaws may be amended or modified by a recorded two-thirds vote of the Commission membership after two weeks advance notice of intent to change has been given in writing to each Commission member.
- 2. Any proposed amendment shallwill be subject to further amendments at the meeting at which the vote is taken.

12-102 VALIDATION

- 1. Nothing in the foregoing *Bylaws and Procedures* shallwill be deemed as invalidating any official business transacted by the Commission prior to the adoption of these *Bylaws and Procedures*.
- 2. The foregoing *Bylaws and Procedures* shallwill become effective upon a vote of two-thirds of the Commission at a regular meeting.
- 3. Date approved: May 20, 2015 [Enter Approved Date]

Fairfax County Planning Commission Bylaws & Procedures

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