

## **Diversion First Update**

Public Safety Committee November 28, 2017

#### Today's Discussion

- Quick Review: Diversion First
- Progress to date
- Five year budget plan



## What is Diversion?

- Decreasing the use of arrest and incarceration of people experiencing mental health behavioral crises by diverting them to treatment instead of bringing them to jail.
- Intervene to help people access treatment at many points of contact.
- Treat people in crisis with respect and provide needed support.
  It is not a crime to have an illness or disability.
- Reduce the likelihood of physical confrontation and use of force.
- Collaboration among law enforcement, other first responders and mental health services.
- Follow best practices and evidence-based approaches.

## Fairfax Definition

- Diversion First offers alternatives to incarceration for people with mental illness or developmental disabilities who come into contact with the criminal justice system for low level offenses.
- The goal is to intercede whenever possible to provide assessment, treatment or needed supports. People needing diversion may also have a substance use disorder, which often co-occurs with mental illness.
- Diversion First is designed to prevent repeat encounters with the criminal justice system, improve public safety, promote a healthier community and is a more cost-effective and efficient use of public funding.

## Why Diversion First?

Roughly 1 in 3 jail inmates have behavioral health issues.



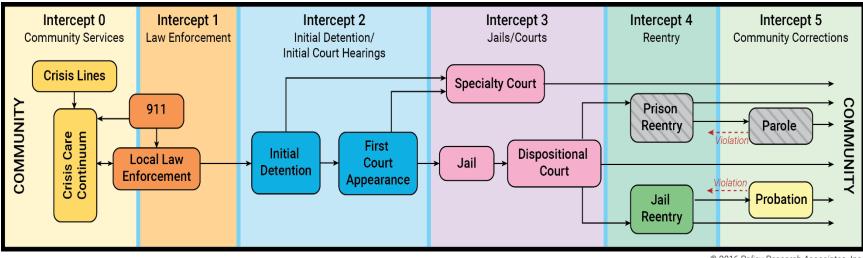
Inmates with behavioral health issues stay 20 days longer in jail than inmates

without behavioral health issues.

More than half of the population recidivate in 3

years.

#### Sequential Intercept Model

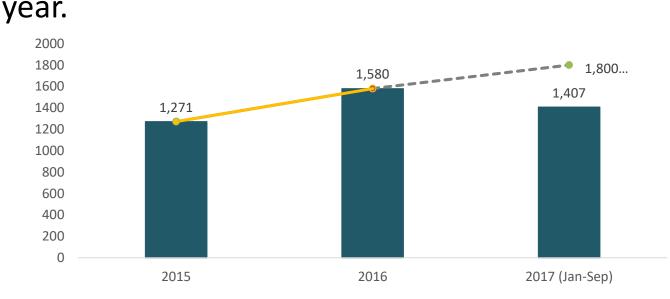


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- Framework for mapping common points where people engage with law enforcement and criminal justice systems.
- Allows us to look at places we might encounter someone with mental illness and "intercept" them, intervene to prevent deeper end justice involvement through linkage to mental health supports.
- An organizing tool to discuss diversion alternatives.

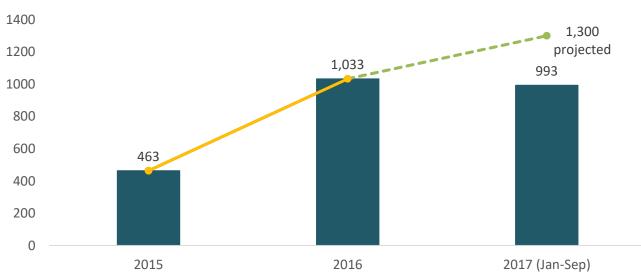
Diversion First Highlights: Merrifield Crisis Response Center (MCRC)

- Law enforcement involved cases
  - The number of law enforcement involved cases increased by 25% from 2015 to 2016.
  - A 14% increase is expected in 2017 from the previous



#### Diversion First Highlights: MCRC

- Emergency Custody Orders (ECOs)
  - The number of ECOs increased by **123%** from 2015 to 2016.
  - A 25% increase is expected in 2017 from the previous year.



#### Diversion First Highlights: MCRC

- Diverted from arrest
  - 680 individuals were diverted from arrest
    from January 2016 through September 2017
    (375 in 2016, 305 in 2017).





#### National Involvement and Recognition

- Stepping Up Summit\* and National Leadership Institute, 2016\*
- Course Corrections Mid-Atlantic Summit, March 2017\*\*
- Best Practice Implementation Academy, June 2017\*
- Data Justice Design Institute, September 2017\*
- NACo Data Justice Peer Exchange, November 2017\*
- Progress Made Possible Justice Behavioral Health Conference, December 2017\*\*
- \* Competitive Application
- \*\* Fairfax Invited Speaker

#### Next Steps: Four Key Outcome Measures

#### Reduce

The number of people with behavioral health /SMI booked into jail

Intercept 1, 2, 3:

Merrifield Crisis Response Center (MCRC), Police, Jail, Court

#### Shorten

The average length of stay for people with behavioral health/SMI in jail

Intercept 2, 3: Jail, Court, CSB Jail-based services

#### Increase

The percentage of connection to care for people with behavioral health/SMI in jail

Intercept 1, 5: CSB (MCRC), Homeless shelters, etc. Lower

Rates of recidivism

> Intercept 4: Jail, Court, Police

## **DIVERSION FIRST** 2017 Focus on Courts

- Courts Stakeholders group.
- Extensive pretrial service practice changes.
- Strengthened collaboration across system especially in General District Court.
- Virginia Supreme Court approved Drug Court application for Circuit Court.
- Need to align Juvenile and Domestic Relations Court.

# DIVERSIONFY 2017 PretrialFIRSTServices' Statistics

- 4,769 Pretrial Evaluations on GDC defendants.
- 2,736 recommendations made to the judiciary.
- 96% recommendation acceptance rate by the judiciary.
- Supervised 1,646 defendants on SRP resulting in 179,942 days of active supervision.
- Ran 27,518 record checks (1,959 for adult J&DR defendants).

## DIVERSIONAdditional Pretrial ProcessFIRSTChanges are Needed

- Presently, evaluations and recommendations are <u>not</u> provided on incarcerated adult J&DR defendants identified as needing a further mental health assessment by the BJMHS.
- From January to June 2017, 2,258 GDC pretrial evaluations were completed resulting in 242 Diversion First placements; however, <u>none</u> were completed for adult J&DR defendants.
- In FY 2017, there were more than 1,900 adult J&DR defendants admitted to the ADC pending trial.

#### New Focus on Super-Utilizers

- Individuals with complex behavioral, physical, and/or social needs who are frequent users of a broad range of services and may have a high number of contacts with emergency departments and law enforcement.
- Despite the large amount of resources devoted to this population, they are often provided in fragmented ways that do not lead to stabilization or improved outcomes for inividuals.

#### HIGH UTILIZER CASE STUDY

#### **Representative Sample of Interactions**

#### Fairfax County, VA - 1.2 million

$\frown$	About		
$(\underline{Q})$	Gender	Male	
	Age	58	
	Ethnicity	Hispanic	

#### TOTAL CONTACTS IN THE LAST 365 DAYS

24	17	75
EMS/Hospitals	Police	Jail IIIIII
unk	9	Hospital

Date	System	Interaction	
1/1/17- 7/1/17	FRD	24 calls for service	
1/1/17- 7/1/17	EMT	24 transports	
1/1/17- 7/1/17	ED/Hospital	24 ED visits/6 admissions	
7/1/16- 6/30/17	CSB	9 Jail-based services contacts	
1/1/17- 7/1/17	Police	17 contacts with 13 arrests	
1/1/17- 7/1/17	Jail	75 nights in jail and counting	

6 month total estimated expenditures: **\$168,179.80** 

#### **DIVERSION FIRST** Budget

- Strengthens operations at the MCRC.
- Establishes a third Mobile Crisis Unit with a co-responder design.
- Provides court system resources.
- Provides needed housing, transport and other resources.
- Strengthens behavioral health services at needed intercepts.

Diversion First Multi-Year Proposed Budget							
FY 2019	FY 2020	FY 2021	FY 2022	FY 2023			
14 FTEs	13 FTEs	10 FTEs	9.0 FTEs	5.0 FTE			
\$1,929,049	\$2,223,969	\$2,207,157	\$1,814,832	\$848,374			