



# CLERK'S BOARD SUMMARY

## REPORT OF ACTIONS

### OF THE FAIRFAX COUNTY BOARD OF SUPERVISORS

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Board Package

MONDAY

APRIL 23, 1990

12-90

AR:ar

The meeting was called to order at 10:25 a.m. with all members being present, and with Chairman Moore presiding.

Others present were J. Hamilton Lambert, County Executive; David T. Stitt, County Attorney; Theodore Austell, III, Executive Assistant to the County Executive; William Howland, Assistant to the County Executive; Viki L. Lester, Deputy Clerk to the Board of Supervisors; and Patti M. Hicks, Deputy Clerk to the Board of Supervisors.

2. 10:00 A.M. - BOARD DECISION ON THE COUNTY'S AND SCHOOLS' FISCAL YEAR (FY) 1990 THIRD QUARTER REVIEW, AND MARKUP OF THE COUNTY EXECUTIVE'S FY 1991 ADVERTISED BUDGET PLAN AND THE FY 1991 ADD-ON PACKAGE (Tapes 1-5)

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(NOTE: The public hearings on the above-stated issues commenced on Monday, April 16, 1990, and were continued until April 17, 18, and 21, 1990. At the public hearing held on April 21, 1990, Chairman Moore closed the public hearing, but left the record open for submission of written testimony.)

Following submission of items for the record by several Board Members, Chairman Moore announced that the record was closed.

Supervisor Bulova moved the following:

- Adoption of Supplemental Appropriation Resolution AS 90038 and Amendment to the Fiscal Planning Resolution AS 90903 which

includes the revenue, expenditure and transfer adjustments contained in the County and School's Third Quarter Review, which results in an available Combined General Fund balance of \$0, and the recommended adjustments to appropriated Other Funds expenditures;

- Approval of the Federal/State grant awards and adjustments reflected in Attachment V of the Memorandum to the Board dated April 23, 1990; and
- Approval of adjusting the Managed Reserve to maintain the reserve at two percent of total Combined General fund disbursements based on actions taken by the Board as part of the Third Quarter Review.

This motion was seconded by Supervisor Hyland and carried by unanimous vote.

#### COMBINED GENERAL FUND ADJUSTMENTS

Supervisor Bulova moved approval of the Combined General Fund Adjustments including:

- Revenue Adjustments reflecting a decrease of \$12,847,928;
- Administrative Adjustment reflecting a increase of \$277,619,
- Mandated Consideration Items totaling \$2,859,632 as reflected in Attachment III of the Memorandum to the Board dated April 23, 1990; and
- Adjusting the Managed Reserve to maintain the Reserve at two percent of total Combined General Fund Disbursements.

This motion was seconded by Supervisor Pennino and carried by unanimous vote.

#### NON-GENERAL FUND ADMINISTRATIVE ADJUSTMENTS AND MANDATED CONSIDERATION ITEMS

Supervisor Bulova moved approval of the Non-General Fund Administrative Adjustments totaling a net of \$549,328 as identified in Attachment II of the Memorandum to the Board dated April 23, 1990 and mandated

Consideration Items totaling \$30,845,374 as identified in Attachment III. This motion was seconded by Supervisor Hyland and carried by unanimous vote.

### BUDGETARY REDUCTIONS

Supervisor Bulova moved approval of the Budgetary Reductions totaling \$16,114,041 as identified on Page Four of the Memorandum to the Board dated April 23, 1990. Balance after recommended reductions is \$0. It should be noted that after these actions the tax rate will be \$1.14. This motion was jointly seconded by Supervisor Hyland and Supervisor Pennino and carried by unanimous vote.

Supervisor Alexander moved to reconsider the motion reducing the balance to \$0. This motion was seconded by Supervisor Davis.

Following a discussion by Supervisor McConnell and Supervisor Alexander with regard to the budget reduction for the Economic Development Authority (EDA), the motion to reconsider was withdrawn by Supervisor Alexander.

### TAX RATE

Supervisor Bulova moved that the Board's intent in the budget process is to reach a tax rate no higher than \$1.11. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

### FISCAL YEAR (FY) 1991 BUDGET REDUCTIONS

Supervisor Bulova moved approval of the additional cuts as listed on handwritten Pages 43 through 45, TAB 1, of the material contained in Memorandum to the Board dated April 13, 1990, with the following modification:

- Reduce Parkout Program by \$600,000, which is a deviation from the County Executive's recommendation, with a note that the Dranesville Parkouts would continue.

This motion was seconded by Supervisor Pennino.

Supervisor Davis moved a substitute omnibus motion that the Board approve all additional cuts as a block, rather than via seriatim vote. This motion was seconded by Supervisor McConnell and FAILED by a recorded vote of seven, Supervisor Davis and Supervisor McConnell voting "AYE".

Supervisor McConnell moved a substitute motion that the Board eliminate the entire Parkout Program by cutting \$977,161. This motion was seconded by Supervisor Pennino and FAILED by a recorded vote of seven, Supervisor McConnell and Supervisor Pennino voting "AYE".

The question was then called on the main motion (Supervisor Bulova's) to reduce the Parkout Program by \$600,000, which carried by a recorded vote of six, Supervisor Davis, Supervisor McConnell and Supervisor Richards voting "NAY".

Supervisor Bulova moved the following additional cut: Reduce Training and Conferences by \$600,000. This motion was jointly seconded by Supervisor Hanley and Supervisor Pennino and carried by unanimous vote.

Supervisor Bulova moved the following additional cut: Reduce Contribution to the Community Services Board by \$1,000,000. This motion was seconded by Supervisor Davis and FAILED by a recorded vote of five, Supervisor Alexander, Supervisor Davis, Supervisor Hyland and Chairman Moore voting "AYE".

Supervisor Bulova moved the following additional cut: Increase Position Turnover by approximately one percent, in the amount of \$1,841,097, with a note that \$953,604 has already been deducted in the previous motion which brought the \$0 balance. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Supervisor Bulova moved the following additional cut: Reduce Number of New General Fund and General Fund Supported Positions from 309 to 149, by the amount of \$5,901,671. This motion was seconded by Supervisor Hanley and carried by unanimous vote.

Supervisor Bulova moved the following additional cut: Reduce Operating Expenses by one-half percent, by the amount of \$1,319,396. This motion was seconded by Supervisor Davis.

Supervisor Hanley moved to amend the motion to specify that this reduction does not reduce the operating expenses of the contributors. This motion was seconded by Supervisor Hyland. The question was then called on the motion, and as amended, carried by unanimous vote.

Supervisor Bulova moved the following additional cut: Eliminate funding for Storm Drainage Projects in the amount of \$1,099,500 and recommend that these projects be considered for inclusion in a Fall Bond Referendum. The motion was seconded by Supervisor Pennino.

Supervisor Hanley moved to amend the motion to include money from previously completed General Fund storm drainage projects and apply it to this funding. The motion was seconded by Supervisor Alexander. The question was then called on the motion, and as amended, carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Bulova moved the following additional cut: Reduce Systems Furniture Reconfiguration From \$640,000 to \$200,000, by the amount of \$440,000. This motion was seconded by Supervisor Hyland and carried by a recorded unanimous vote.

Supervisor Bulova moved the following additional cut: Defer Renovation of Roads and Parking Lots at Wakefield Park, in the amount of \$132,000. This motion was seconded by Supervisor Hyland and carried by unanimous vote.

Supervisor Bulova moved the following additional cut: Defer Repair of Stonework Steps, Patios and Walkways at Cabell's Mill, in the amount of \$28,535. This motion was seconded by Supervisor Pennino and carried by a recorded vote of eight, Supervisor McConnell voting "NAY".

Supervisor Bulova moved the following additional cut: Reduce Funding for Installation of New Streetlights from \$3,000,000 to \$428,813, by the amount of \$2,571,187. This motion was seconded by Supervisor Pennino.

Supervisor Alexander asked that the motion be amended to include a caveat that this item will be revisited in the near future and this was accepted. The question was then called on the motion, and as amended, carried by unanimous vote.

Supervisor Bulova referred to the additional cuts, beginning on Page 50, TAB 1, and moved to eliminate funding for the School Counselling Resource Advisory Program (SCRAP) at J.E.B. Stuart and Falls Church High Schools in the amount of \$167,526. This motion was seconded by Supervisor Alexander and FAILED by a recorded vote of seven, Supervisor Bulova and Supervisor Pennino voting "AYE".

Supervisor Bulova moved to reduce funding for HVAC/Electrical Systems from \$750,000 to \$250,000, by the amount of \$500,000. This motion was seconded by Supervisor Davis and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Bulova moved to reduce Roof Repairs from \$825,000 to \$225,000, by the amount of \$600,000. This motion was seconded by Supervisor Pennino and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Bulova moved to eliminate funding for Carpet Replacement in the amount of \$96,000. This motion was seconded by Supervisor Pennino and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Bulova moved to reduce funding for Parking Lot Resurfacing from \$685,000 to \$185,000, for a reduction of \$500,000. This motion was seconded by Supervisor Pennino and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Bulova moved to eliminate funding for various computer systems, but not for the GIS Mapping System, by the amount of \$375,000. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Chairman Moore relinquished the Chair to Vice-Chairman Pennino and moved to eliminate an additional \$400,000 (in addition to the previous reduction of \$600,000) from Training and Conferences. This motion was seconded by Supervisor Davis and carried by unanimous vote.

Supervisor Moore moved to reduce the Indigent Health Care contribution increase by \$1.1 million, leaving a \$1.1 million balance. The motion died for lack of a second.

Supervisor Moore moved to reduce Object Code Operating Expenses by an additional \$2.7 million (in addition to the previous reduction of \$1.3 million, making a total reduction of \$4 million), to include contributories as well. This motion was seconded by Supervisor Davis and FAILED by a recorded vote of five, Supervisor Davis, Supervisor Hyland, Supervisor McConnell and Supervisor Moore voting "AYE".

Supervisor Moore moved to reduce the Transfer to the School Board by \$3 million. This motion was seconded by Supervisor Alexander and FAILED by a recorded vote of seven, Supervisor Alexander and Supervisor Moore voting "AYE".

Vice-Chairman Pennino returned the gavel to Chairman Moore.

3. RECESS (TAPE 3)

At 12:40 p.m., the Board recessed briefly, and at 12:50 p.m., reconvened in the Board Room with all Members present, and with Chairman Moore presiding.

The following actions were taken regarding Consideration Items from Pages 7 through 9, TAB 1:

Supervisor Bulova moved approval of a reduction of the Personal Property Tax Rate for Privately Owned Handicapped Vehicles, Volunteer Firemen and Rescue Squads and Vanpoolers to one cent per \$100 of assessed value, for a total add-on of \$526,357. This motion was seconded by Supervisor McConnell and carried by unanimous vote.

Supervisor Davis moved approval of an add-on in the amount of \$100,000 for the Hospice Program. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Supervisor Davis moved approval of an add-on in the amount of \$42,509 to go to the YMCA Life Program (Assistance to Young Pregnant Teenagers). This motion was seconded by Supervisor Pennino and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Davis moved approval of an add-on in the amount of \$75,000 to fund an increment (across from the dam) of the Columbia Pike Trail. This motion was seconded by Supervisor Hyland and FAILED by a recorded vote of six, Supervisor Davis, Supervisor Hyland and Supervisor McConnell voting "AYE".

Supervisor Richards moved to increase the Office for Children Child Care Subsidy Rate by \$5.00 per week, an add-on of \$465,000. This motion was seconded by Supervisor Hyland and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Richards moved funding of \$30,000 for expanded services for retarded adults (planning and steps toward future implementation), Community Services Board. This motion was seconded by Supervisor Hyland.

Supervisor McConnell moved a substitute motion for funding of \$265,000 to cover start-up of this program. This motion was seconded by Supervisor Pennino. Following discussion, Supervisor McConnell amended her substitute motion to change the amount of the add-on from \$265,000 to \$50,000 and this was accepted. The question was then called on the main motion, as substituted, which carried by unanimous vote.

Supervisor Richards moved funding of \$75,000 to build the Grove Avenue Trail. This motion was seconded by Supervisor Hyland and FAILED by a recorded vote of six, Supervisor Hyland, Supervisor Richards and Chairman Moore voting "AYE".

Supervisor Hyland moved funding of \$38,462 for two positions in the Offender Aide and Restoration Program. This motion was seconded by Supervisor Alexander and carried by a vote of eight, Chairman Moore voting "NAY".

Supervisor Hyland moved funding of \$376,589 for the Homeowner's Assistance Program, Septic System Emergency Assistance. This motion was seconded by Supervisor Pennino and carried by a recorded vote of five, Supervisor Alexander, Supervisor Bulova, Supervisor Davis and Supervisor Hanley voting "NAY".

Supervisor Hyland moved funding of \$83,347 for the Lorton Senior Center at Gunston Manor. This motion was seconded by Supervisor McConnell and carried by a recorded vote of five, Supervisor Bulova, Supervisor Davis, Supervisor Hanley and Chairman Moore voting "NAY".

Supervisor Hyland moved funding of \$38,000 for Elkins Street Sidewalk Construction. This motion was seconded by Supervisor Davis and carried by a recorded vote of five, Supervisor Bulova, Supervisor Hanley, Supervisor McConnell and Supervisor Pennino voting "NAY".

Supervisor Alexander moved funding of \$15,000 for the Hearing Impaired Program. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Supervisor Alexander moved funding of \$250,000 for the Volunteer Firefighter Length of Service Award Program. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Supervisor Alexander moved funding of \$772,000 for Retiree Health Benefits to increase Subsidy from \$30 to \$60 per month. This motion was seconded by Supervisor Hyland.

Supervisor Bulova moved a substitute motion for funding of \$386,000, to increase the Subsidy from \$30 to \$45 per month. This motion was seconded by Supervisor McConnell and FAILED by a recorded vote of five, Supervisor Bulova, Supervisor Hanley, Supervisor McConnell and Chairman Moore voting "AYE".

The question was then called on the main motion (Supervisor Alexander's) for funding of \$772,000 which carried by a recorded vote of five, Supervisor Davis, Supervisor McConnell, Supervisor Richards and Chairman Moore voting "NAY".

Supervisor Alexander moved funding of \$444,482 for restoration of the advertising program for the Economic Development Authority (EDA). This motion was seconded by Supervisor McConnell. However, following Board discussion, with input from J. Hamilton Lambert, County Executive, Supervisor Alexander withdrew his motion, and moved the following instead:

Supervisor Alexander moved funding of \$200,000 for the EDA advertising budget, with a notation that the funds will be escrowed until consultation between the EDA and the Board of Supervisors. This motion was seconded by Supervisor Davis and carried by a recorded vote of six, Supervisor Bulova, Supervisor Hanley and Supervisor Richards voting "NAY".

4. RECESS (TAPE 5)

At 2:05 p.m., the Board recessed briefly, and at 2:20 p.m., reconvened in the Board Room with all Members present, and with Chairman Moore presiding.

Supervisor Pennino moved funding of \$98,602 for expansion of the Spanish Speaking Committee. This motion was seconded by Supervisor Davis and carried by a recorded vote of seven, Supervisor Bulova and Supervisor McConnell voting "NAY".

Supervisor Pennino moved funding of \$50,000 for the Wolf Trap Center for the Performing Arts. This motion was seconded by Supervisor McConnell and FAILED by a recorded vote of seven, Supervisor McConnell and Supervisor Pennino voting "AYE".

Supervisor Pennino moved funding of \$75,000 for planning funds for the Chantilly Youth Assessment Center. This motion was jointly seconded by Supervisor Hyland and Supervisor Richards and carried by a recorded vote of seven, Supervisor Davis and Chairman Moore voting "NAY".

Supervisor Richards moved to reconsider the Board's earlier action to approve funding of \$772,000 for the Retiree Health Benefits Subsidy. This motion was seconded by Supervisor Davis and carried by a vote of seven, Supervisor Alexander and Supervisor Pennino voting "NAY".

Supervisor Richards moved the following substitute motion funding of \$386,000 for the Retiree Health Benefits to increase the Subsidy from \$30 to \$45 a month. This motion was seconded by Supervisor Bulova and carried by a vote of eight, Supervisor Davis voting "NAY".

Chairman Moore relinquished the Chair to Vice-Chairman Pennino and moved that the Board direct the County Executive to absorb the outstanding deficit at this point, and return with comments and recommendations. The motion was seconded by Supervisor Davis and FAILED by a vote five, Supervisor Davis, Supervisor Hyland, Supervisor McConnell and Chairman Moore voting "AYE".



Supervisor Bulova moved that the Board:

- Increase the Business Utility Tax to a 10 percent rate with a \$10,000 cap for electric;
- Increase the Business Utility Tax to a 10 percent rate with a \$3,000 cap for gas; and
- Approve a Special Rate of 4.5 percent for interruptible users;

This motion was seconded by Supervisor Pennino and carried by a recorded vote of five, Supervisor Davis, Supervisor Hyland, Supervisor McConnell and Chairman Moore voting "NAY".

Supervisor Hanley moved that the Board direct the County Executive and the County Attorney to submit as expeditiously as possible the appropriate ordinance amendments to correct those instances where residential customers are paying the commercial utility tax rate. The motion was seconded by Supervisor Richards and carried by unanimous vote.

Supervisor Bulova moved that the Board adopt the 1991 Budget and direct staff to return on April 30, 1990 with appropriate Resolutions. This motion was seconded by Supervisor Pennino and carried by a recorded vote of six, Supervisor Davis, Supervisor McConnell and Chairman Moore voting "NAY".

Supervisor Bulova moved that the Board:

- Direct staff to pursue the approach to budgeting by program rather than by organization/office, with the target of submitting the Fiscal Year (FY) 1992 Budget Plan using this approach, as recommended by the Citizens Budget Overview Committee (CBOC); and
- Direct staff to develop a means of presentation which shows proposed and discussed transportation projects and potential funding sources, with the understanding that the FY 1992 target date may not be feasible for this item.

This motion was seconded by Supervisor Hyland and carried by unanimous vote.

Supervisor Bulova moved that the Board approve the CBDC recommendation that the Board proceed as expeditiously as possible with its study of the Business, Professional, Occupational License (BPOL) tax structure with the goals of revising it to make it as neutral as possible, more equitable among the various categories of business, and more revenue intensive. This motion was seconded by Supervisor Hyland.

Supervisor Pennino moved a substitute motion that the Board defer consideration of this BPOL item until a later date. This motion was seconded by Supervisor Alexander.

Supervisor Hyland moved to amend the substitute motion as follows:

- Schedule a joint session of the Board of Supervisors and the Executive Committee of the Chamber of Commerce to discuss not only the BPOL tax, but other matters of mutual interest and concern to both the Board and the business community; and
- Establish a target date, within 90 days from this date, for completion of a preliminary report on the direction the Board will take with regard to BPOL.

This motion was seconded by Supervisor Richards.

Supervisor Hanley moved that the Board table the discussion on BPOL for one week until April 30, 1990. This motion was seconded by Supervisor Pennino and carried by unanimous vote.

Supervisor Hanley moved that the Board declare its intent at the end of this Fiscal Year to:

- Remove the \$250,000 that is in this budget (which will show up as Carryover) in the Housing Expense Relief Program under "Unclassified Administrative Expenses";
- Match this amount with \$750,000 from the Housing Trust Fund to start the rental program for the elderly, handicapped, and low income working families;
- Establish mechanisms to accomplish the above; and
- Request the Redevelopment and Housing Authority to review the Housing Expense Relief Program as it will be established.

This motion was seconded by Supervisor Davis and carried by a vote of eight, Chairman Moore voting "NAY".

As a result of today's Board action, Supervisor Bulova asked unanimous consent that the Board direct staff to provide an update on the following guidelines previously established by the Board:

- To keep the average homeowner's bills below the rate of inflation; and
- To monitor the increase in expenditures.

Without objection, it was so ordered.

5. 10:00 A.M. - BOARD DECISION ON THE COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) STATEMENT OF OBJECTIVES AND USE OF FUNDS FOR PROGRAM YEAR 16 (FY 1991) (TAPE 5)

Supervisor Davis moved approval of the County Executive's recommendations on the Community Development Block Grant (CDBG). This motion was seconded by Supervisor Pennino.

Following discussion, Supervisor Davis moved that the Board direct staff to return as expeditiously as possible with a recommendation with regard to applying \$200,000 of the reallocations from Fiscal Year (FY) 1990 to the Braddock Community Center and the Homestretch Program. This motion was seconded by Supervisor Hyland.

Following further discussion, the question was called on the motion to approve the recommendations on the CDBG, which carried by unanimous vote.

The question was then called on the motion with regard to the expenditure of \$200,000 of the FY 1990 reallocation, which carried by unanimous vote.

6. ADJOURNMENT (TAPE 5)

At 3:15 p.m., the Board adjourned.