

# Development of a Plastic Bag Tax Ordinance

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## **Legislation Overview**

- Legislation authorizes Fairfax County to adopt an ordinance imposing a \$0.05 tax on most disposable plastic bags provided by grocery stores, convenience stores and drugstores.
- The state Tax Commissioner is "to collect, administer, and enforce" the tax in essentially the same manner that the retail sales and use tax is collected, administered, and enforced.
- Revenues are to be appropriated for (1) environmental clean-up, (2) mitigation of pollution and litter, (3) education, and (4) the provision of reusable bags to recipients of federal food support program (i.e., SNAP and WIC).

#### **State Guidelines**

- State law provides in part that "[t]he Tax Commissioner shall develop and make publicly available guidelines implementing the provisions of this article."
- No state guidelines to date. Instead, Virginia Department of Taxation has notified localities that:
  - it intends to wait to issue guidelines until at least one locality adopts an ordinance (November 6); and
  - it sees no reason to set forth specific policy decisions, despite locality questions on topics including scope of applicability and enforcement (November 17).

#### **Revenue Considerations**

- The SB 11 Fiscal Impact Statement estimated that the proposed tax could potentially generate annual aggregate local revenues of between \$20.8-\$24.9 million statewide.
- Based on experiences of other jurisdictions, such a tax likely will recover declining revenues over time, as customer behavior changes.
- Montgomery County and DC annual plastic-bag revenues are about \$2 million/year, but county revenues likely will be below this because the tax would apply to fewer types of retailers and bags.

# Regional Activity

- The NVRC Waste Management Board has begun exploring issues related to the legislation.
- City of Alexandria staff is monitoring activity through the fall and plans to make a recommendation to the City Council.
- Arlington County plans to convene a public workgroup early in 2021 to discuss adoption of a plastic bag tax and issues including equity.

### **Next Steps**

- OEEC is coordinating with county agencies (OCA, DMB, DTA, DPWES) and external actors (NVRC and local jurisdictions in the region).
- OEEC anticipates a two-phase process in 2021:
  - A public engagement phase focused on obtaining community input.
    - Following this phase, OEEC would report to the Board and request Board direction.
  - A second phase, triggered by Board direction, that would involve a joint effort on the part of county agencies to develop a draft.
    - The draft would reflect input received during the first phase.

## **Anticipated Activities**

#### Phase 1: Public Engagement

- Development of an informative webpage
- One or more workshops or meetings (virtual if needed) to solicit input
- An electronic survey

#### Phase 2: Development of an Ordinance

- An updated webpage with the proposed ordinance and request for comment
- Presentations to EQAC and the Board's Environmental Committee
- Requests for Board authority to advertise a public hearing and to hold the public hearing

## Questions?

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