

Lake Accotink Dredging

Item Type: Recommendation

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Lake Accotink Dredging Project

FAIRFAXCOUNTY

- Park visited by over 250,000 people per year
- Accessible to residents from numerous communities
- Community engagement process in 2016 2019 to discuss management options results in decision to implement a permanent dredging program
- Dredge program project goals:
 - Establish 8 ft average lake depth
 - Implement maintenance dredging program
- Dredge program intended to maintain lake as aesthetic and recreational amenity



Additional Resources:

- Lake Accotink Dredging (AC89-0009) | Public Works and Environmental Services (fairfaxcounty.gov)
- The Story of Lake Accotink Park: https://storymaps.arcgis.com/stories/b85512da45b8420085167291998d19af

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| Project Timeline | | | |
|--------------------------------|---|--|--|
| 2016 - 2019 | Community engagement process on management of Lake Accotink resulted in a decision to implement a permanent dredging program | | |
| October 29, 2019 | BOS approves Lake Accotink Dredging Financing Plan | | |
| June 25, 2020 | BOS authorizes staff to apply for \$30.5 million for Lake Accotink Dredging from the Virginia Clean Water Revolving Loan Fund (VCWRLF) | | |
| September 2020 | County staff hire Arcadis and begin dredge program project | | |
| September 2020 – February 2023 | Project team gathers data, develops alternatives analysis, develops cost estimates, holds stakeholder and public meetings, and re-evaluates alternative smaller off-line lake option (once cost of dredging understood) | | |
| July 27, 2021 | BOS authorizes staff to apply for an additional \$30 million for Lake Accotink Dredging from VCWRLF based on revised estimates | | |
| February 9, 2023 | DPWES staff launches story map with updated estimates of cost and environmental and social impacts and recommends not to pursue dredging | | |
| February 15 & 16, 2023 | Public Meetings | | |
| February 16 to April 1, 2023 | Public Survey and Comment Period | | |



Dredging Program Overview



Base Dredging Program – one-time 500,000 cubic yard (cy) removal event (assumed 3-year duration)

Maintenance Dredging Program – 150,000 cy removal every 5 years on average

Evaluating Options

- Dry and wet dredging options were evaluated.
- County staff & consultants evaluated ulletnineteen potential spoils processing locations.
- Seven pipeline locations were evaluated for ulletviable spoils processing areas.
- Nine spoils disposal options were assessed ulletincluding site disposal on county lands and beneficial reuse.

Alternative Components

Dewatering Locations

North of Braddock Road

- Howrey Field
- Wakefield Park Maintenance Facility
- Wakefield Ball Fields
- Dominion Energy (Dominion) Right-of-Way (ROW)

Lake Accotink Park

- Lake Accotink Upper Settling Basin
- Lake Accotink Island Current Footprint
- Lake Accotink Island Expanded Footprint

Concrete Plant

B.

Concrete Plant

Detailed Evaluation in Exhibit 4 of **Alternatives Analysis Report**

Pipeline Alignments

North of Braddock Road

- Cross-County Trail
- **Queensberry Avenue**
- Flag Run / Port Royal Road 3.
- Flag Run / Interstate 495

Lake Accotink Park

Lake Accotink Trail

Concrete Plant

- 6. Amtrak ROW
- Residential Route

Detailed Evaluation in Exhibit 5 of Alternatives Analysis Report



ARCADIS

Dredge Program Cost

| Category | Opinion of Probable Cost ^(a) |
|--|---|
| Base Dredge Event ^(b) | |
| Dewatering Site & Permanent Pipeline Construction ^(c) | \$13.0M (\$9.1M to \$19.5M) |
| Dredging | \$23.0M (\$16.1M to \$34.6M) |
| Material Processing | \$24.9M (\$17.4M to \$37.3M) |
| Transportation & Disposal ^(d) | \$34.4M (\$24.1M to \$51.6M) |
| Total for Base Dredge | \$95.3M (\$66.7M to \$143.0M) |
| Maintenance Dredging Events ^(e) | |
| Event 1 (Year 5 Post-Base Dredge) | \$46.5M |
| Event 2 (Year 10 Post-Base Dredge) | \$59.4M |
| Event 3 (Year 15 Post-Base Dredge) | \$96.8M |
| Event 4 (Year 20 Post-Base Dredge) | \$123.5M |

Notes:

- (a) The opinions of probable cost presented herein are based on Arcadis' experience, vendor estimates, and Fairfax County staff input. These opinions of probable cost have been prepared for the purpose of comparing potential alternatives and are based on available information from site investigations and the anticipated dredge program scope. These opinions of probable cost are AACE Class 4 level and expected to be within -30% to +50% of the actual project cost. Changes in cost elements are likely to occur as a result of new information and data collected during an engineering design phase, selection of dewatering site location, and determination of final disposal location. Utilization of this cost information beyond the stated purpose is not recommended.
- (b) The base dredge event is assumed to include removal of 500,000 cubic yards of sediment from Lake Accotink and be completed over a three-year period from 2024 to 2026. Costs shown were developed in 2022 dollars and escalated to the midpoint of construction (2025) using a 5% annual inflation factor. Costs are shown to the nearest \$0.1M.
- (c) Cost assumes dewatering site constructed at the Wakefield Park Maintenance Facility location.
- (d) Cost shown assumes transportation and disposal to Luck Ecosystems.
- (e) Maintenance dredging events are expected to continue in perpetuity but only the first four maintenance dredging cycles are shown. The costs presented herein assume \$30.0M (in 2022 dollars) per maintenance dredging event and are escalated to the applicable event year using a 5% annual inflation factor and completion of the first maintenance dredge in 2031.



Drivers for Lake Dredging Cost Increases

- 43% more sediment needs to be removed
- Much higher processing costs than original concept
- Much higher trucking and disposal costs that original concept
- Market adjustments
- Frequent maintenance dredging
- Inflation over years of maintenance dredging
- Project cost estimates consistent with all Fairfax County projects for consideration of long-term maintenance costs and application of 5% consumer price index for future actions.

Drivers for Dredging Cost Increases

Summary of Differences Between Project Conception and Today

| Considerations in 2018 | Feasible Yes/No | Requirements 2023 |
|---|--|--|
| Use Wakefield Power Lines to process dredge sediment | No (restrictions due to powerline infrastructure and operations/in the floodplain) | Wakefield Park Maintenance Area: requires significant forest clearing Or Southern Drive: heavy truck traffic through residential communities |
| Dredge and process 350,000 cubic yards of sediment | No | Dredge and process 500,000 cubic yards of sediment |
| Dispose of sediment on-site or trucking with low cost disposal | No | Significant cost for trucking and disposal at permitted quarry |
| Was base dredging duration estimated | No | Minimum 3 years |
| Total base dredge estimated cost \$30 million | No | Total base dredge estimated cost \$95 million |
| Was maintenance dredging frequency estimated | No | Every five years |
| Was maintenance dredging duration estimated | No | One year |
| Estimated maintenance dredging quantity 150,000 cubic yards of sediment | Yes | Same |
| Was maintenance trucking volume estimated | No | Estimated 15,000 truck trips for transport and disposal of sediment |
| Was maintenance dredging cost included | No | Estimated maintenance dredging cost \$300 million for first 20 years after base dredging |

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Re-evaluation of Other Lake Management Options

- Escalating project costs drove staff to evaluate additional management options.
- Smaller off-line lake would maintain open water.

Evaluating Smaller Off-line Lake

- Increased sediment removal.
- 82,500 truck trips to haul out unsuitable sediment and 40,000 truck trips to import suitable fill.
- \$198 million construction cost.
- Significant risk to county for long-term public safety and maintenance due to large dam/levee.
- Staff recommend not pursuing smaller off-line lake option.



Illustration of potential smaller off-line lake

Implications to Fairfax County of Not Dredging

Community Impacts:

- Loss of some or all of open-water aesthetic and recreational opportunities.
- Continued management of Lake Accotink Park for social, recreational and aesthetic benefits.
- Avoidance of trucking, noise, and disruption of recreation resources.

Environmental Impacts:

- Most of the sediment not captured by the lake will be caught within the Accotink Creek floodplain.
- Restoration within the Accotink Creek channels is required whether or not lake is dredged and will reduce instream sediment and assist in recovery of stream organisms.
- Avoidance of loss of forest cover and wetlands.
- Opportunity to manage lake footprint for higher quality habitat and climate resiliency

Regulatory:

- Fairfax County must reduce sediment impacts to Accotink within the stream channels above and below Lake Accotink as required under the Accotink Creek TMDL.
- Staff anticipate minimal increase in additional assigned load reduction below the lake.

Project Costs:

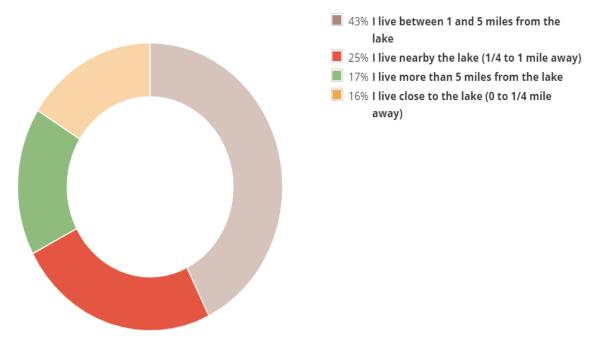
- Avoidance of estimated \$16 million annual cost of dredging over 25 years (before debt service)
- Stream restoration in Accotink Creek is necessary to meet county permit requirements even if lake is dredged. 10

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Summary of the Public Survey and Comments

- Public Input Survey, open Feb 16 Apr 1, 2023
- 1,078 responses
- All responses read and evaluated
- Standard social science methods were used to analyze survey data
- Respondents had opportunity to write their comments rather than answer yes/no questions
- Many respondents had multiple comments that were captured
- Survey results including all comments available for residents at: <u>Lake Accotink Dredging (AC89-0009)</u>
 <u>Public Works and Environmental Services</u> (fairfaxcounty.gov)

* Which best describes your where you live in relation to Lake Accotink?



1,080 respondents

Summary of the Public Survey and Comments

Of 1,078 responses

- 84% lived within 5 miles of lake (all but 5 responses in Virginia)
- 89% were somewhat or very familiar with study
- 51% visit weekly or monthly; 32% occasionally; 9% daily; 8% rarely
- Hiking/walking/running most reported use (89%); boating was 8th most reported use (26%)

From open-ended comments:

- Nearly equal number support dredging versus not dredging (26% Dredge vs 27% Don't Dredge)
- 20% concerned about dredging costs
- 16% needed more information
- 16% supported return to park visioning
- 14% supported transition to wetland; 5% concerned about wetlands

Staff Recommendations

County staff recommend that Lake Accotink not be dredged due to significant community and environmental impacts and excessive cost.

County staff recommend that we refocus our attention on completing a new master plan for Lake Accotink Park and reinvesting in that community vision.

Reimagining Lake Accotink Park could include further analysis of managing the lake footprint to support community needs, wildlife habitat and Fairfax County and Park Authority policies.