



CLERK'S BOARD SUMMARY

REPORT OF ACTIONS OF THE FAIRFAX COUNTY BOARD OF SUPERVISORS

**TUESDAY
April 22, 2014**

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Budget Mark-Up Session

10-14

EBE:ebe

At a Budget Mark-Up meeting of the Board of Supervisors of Fairfax County, Virginia, held in the Board Auditorium of the Government Center at Fairfax, Virginia, on Tuesday, April 22, 2014, at 10:04 a.m., there were present:

- Chairman Sharon Bulova, presiding
- Supervisor John C. Cook, Braddock District
- Supervisor John W. Foust, Dranesville District
- Supervisor Michael Frey, Sully District
- Supervisor Penelope A. Gross, Mason District
- Supervisor Patrick S. Herrity, Springfield District
- Supervisor Catherine M. Hudgins, Hunter Mill District
- Supervisor Gerald W. Hyland, Mount Vernon District
- Supervisor Jeffrey C. McKay, Lee District
- Supervisor Linda Q. Smyth, Providence District

Others present during the meeting were Edward L. Long Jr., County Executive; David P. Bobzien, County Attorney; Catherine A. Chianese, Assistant County Executive and Clerk to the Board of Supervisors; Patti M. Hicks, Chief Deputy Clerk to the Board of Supervisors; Ekuia Brew-Ewool and Dianne Tomasek, Administrative Assistants, Office of the Clerk to the Board of Supervisors.

BOARD MATTERS1. **MOMENT OF SILENCE** (10:05 a.m.)

Supervisor Hudgins asked everyone to keep in thoughts the family of Mr. Howard Benjamin Peck who died recently. Mr. Peck lived near Frying Pan Park and created the Friends of the Frying Park Group. He was married to his wife Margaret Peck for 67 years.

Supervisor Hyland asked everyone to keep in thoughts the family of his son-in-law Christopher Revere, whose father died on Saturday while visiting from New York.

Supervisor McKay asked everyone to keep in thoughts the family of his staff member Linda Waller, whose mother died unexpectedly yesterday morning.

2. **TYSONS CORNER METRO STATION CONSTRUCTION OF THE PEDESTRIAN BRIDGE CONNECTION** (10:08 a.m.)

Supervisor Smyth said that it is imperative that the pedestrian bridge connection at the Tysons Corner Metro Station be completed by Macerich as soon as possible. Macerich cannot initiate this three week construction project without obtaining final access approval from the Dulles Corridor Metrorail Project, Metropolitan Washington Airports Authority (MWAA.)

Therefore, Supervisor Smyth moved that the Board endorse the letter for Chairman Bulova to send to the Dulles Corridor Metrorail Project (MWAA). Chairman Bulova seconded the motion.

Following a brief discussion regarding the motion, the question was called on the motion and it carried by unanimous vote.

3. **COMMENTS TO THE COMMONWEALTH TRANSPORTATION BOARD (CTB)** (10:10 a.m.)

Chairman Bulova noted that Supervisor McKay will be presenting a board matter regarding the Virginia Department of Transportation (VDOT) Six-Year Plan testimony later in the meeting.

(NOTE: Later in the meeting, this Board Matter was presented. See Clerk's Summary Item #7.)

AGENDA ITEMS**4. 10 A.M. – BOARD DECISION ON THE COUNTY'S AND SCHOOL'S FISCAL YEAR (FY) 2014 THIRD QUARTER REVIEW****AND****BOARD MARKUP OF THE COUNTY EXECUTIVE'S FY 2015 ADVERTISED BUDGET PLAN AND THE FY 2015 ADD-ON PACKAGE**

(10:11 a.m.)

(SARs)

(FPR)

Following remarks, Chairman Bulova relinquished the Chair to Vice-Chairman Gross and stated that she would move approval of the separate motions for the FY 2014 Third Quarter Review and the FY 2015 Mark-Up and the FY 2016 Budget Plan Recommendations.

Chairman Bulova moved approval of the FY 2014 Third Quarter Review including approval of Supplemental Appropriation Resolution AS 14171 with Amendment to the Fiscal Planning Resolution AS 14901 which includes the revenue, expenditure and transfer adjustments, grant awards and adjustments, and associated reserve adjustments contained in the County and School's Third Quarter Review as presented on March 4, 2014, as well as the subsequent adjustments to FY 2014 revenue estimates presented to the Board on April 1, 2014, resulting in FY 2014 revenue estimates of \$3.574 billion and an available balance of \$0. Included in this motion is approval of Supplemental Appropriation Resolution AS 13346 which reflects final FY 2013 audit adjustments. Vice-Chairman Gross seconded the motion and it carried by unanimous vote, Supervisor Cook, Supervisor Foust, Supervisor Frey, Supervisor Herrity, Supervisor Hudgins, Supervisor Hyland, Supervisor McKay, Supervisor Smyth, Chairman Bulova, and Vice-Chairman Gross voting "AYE."

Chairman Bulova moved approval of the budget proposal, as follows:

There are no additional resources in FY 2015 although the County Executive's budget forecasted the Board would have a balance of \$10.6 million. However, this did not materialize as we are still dealing with constrained revenue growth as a result of the weakened economy and uncertainty about the federal budget. A corresponding decrease in FY 2016 revenues is anticipated. This proposal also includes School Capital funding support in FY 2016 of \$13.1 million as approved by the Board of Supervisors in its adoption of the Infrastructure Financing Committee report.

	<u>FY 2015</u>	<u>FY 2016</u>
FY 2015 Advertised Balance	\$10,640,747	\$13,730,828
<u>Add-On Adjustments</u>		
Revenue	(\$10,640,747)	(\$10,872,381)
Capital Funding for Schools	\$0	(\$13,100,000)
Subtotal:	(\$10,640,747)	(\$23,972,381)
Balance as of Add-On	\$0	(\$10,241,553)

This package includes an increase in the Real Estate tax rate of a half-cent from \$1.085 to \$1.090 per \$100 of assessed value. This provides an additional \$10.9 million and impacts the homeowner with an additional \$25 annually in average tax. In total, along with the FY 2015 increase based on equalization, the average annual tax bill for County homeowners increases by approximately \$357.

(NOTE: R = Recurring N = Non-recurring)

	<u>FY 2015</u>		<u>FY 2016</u>
Increase of Real Estate Tax Rate from \$1.085 to \$1.090	\$10,932,419	R	\$10,932,419

Chairman Bulova stated that she then looked very closely at the County budget for reductions, taking suggestions from Board Members and the public. As a result, reductions totaling \$16.5 million are recommended. She stated her belief that these reductions are possible and still preserve the important programs that were recommended by the County Executive in his budget and support was heard during the testimony from the community.

	<u>FY 2015</u>		<u>FY 2016</u>
Eliminate Initiatives to Improve Customer Experience	\$300,000	R	\$300,000
Reduce Fire and Rescue Large Apparatus and Ambulance Replacement	\$1,000,000	R	\$1,000,000
Reduce Capital Renewal Paydown	\$5,300,000	R	\$5,300,000
Reduce Information Technology Projects	\$3,607,500	R	\$3,607,500

	<u>FY 2015</u>		<u>FY 2016</u>
Eliminate PC Replacement Increase	\$708,500	R	\$708,500
Reduce - Contributories/Inova Translational Medicine (leaves \$500,000 in FY 2015 and \$1.1 million in FY 2016)	\$600,000	NR	\$0

It is important to invest in economic development activities in the County. This adjustment is based on the timing of the multi-year implementation of the Translational Medicine Institute. Other economic investments, such as the Economic Development Core Team, are critical to position the County to take advantage of opportunities as they relate to new businesses and new commercial sectors in the changing economic environment.

	<u>FY 2015</u>		<u>FY 2016</u>
Eliminate one of three proposed Purchasing positions	\$103,290	R	\$103,290
Eliminate - Contributories/Fairfax Partnership for Youth	\$40,350	R	\$40,350
SACC Fee Increase totaling approximately five percent	\$900,000	R	\$900,000
Eliminate funding for Environmental Projects and identify funding to replace at Carryover	\$535,000	R	\$535,000
Reduce Estimated Premium Increase from eight percent to six percent	\$872,357	R	\$872,357
SACC Expenditure Savings	\$100,000	R	\$100,000
Eliminate additional funding for Employee Development/ Certifications	\$400,000	R	\$400,000
Assumption of Savings from the FY 2015 Incentive Reinvestment Initiative	\$1,200,000	R	\$1,200,000
Revised opening of Merrifield Human Services Center to December, 2014 based on construction schedule	\$400,000	NR	\$0

	<u>FY 2015</u>		<u>FY 2016</u>
Revised opening of Providence Community Center to January, 2015 based on construction schedule. In addition staff will utilize existing transit options rather than purchasing a vehicle.	\$455,000	NR	\$0
Eliminate proposed increases to Athletic Services Fee. This will result in \$368,000 less for Turf Field replacement.	\$0	R	\$0
Subtotal:	\$16,521,997		\$15,066,997

This package includes an increase in the School Operating transfer of one percent over the Advertised budget, for a total of a three percent increase in funding from the County. It also assumes an increase of three percent to the School Operating transfer in FY 2016 for the School Board and the Superintendent as they start planning for the costs in FY 2016 associated with enrollment growth and employee compensation. While a one percent increase in FY 2015 does not fully meet the School Board's request, with the combination of the three percent increase that the County will be providing now and the approximate \$30 million in funding anticipated from the state, the remaining gap is much more manageable. Additionally, Chairman Bulova encourages the school board and staff to review opportunities for savings, including salary lapse, and tailored pay increases for teachers.

The Board remains committed to the County workforce and this package includes additional pay for all County employees over the 1.29 percent included in the Advertised budget, including an additional 1.00 percent for general County employees, merit increases for uniformed public safety employees on their anniversary dates effective July 1, and an acceleration in the reduction in the employee contribution rate for Police retirement.

Further work is required in the area of compensation. The Board looks forward to the recommendations from the compensation working group concerning a structure for general County employee pay increases and also focus attention on addressing recruitment issues within public safety.

	<u>FY 2015</u>		<u>FY 2016</u>
Increase Operating transfer to FCPS by one percent to three percent in FY 2015	(\$17,169,887)	R	(\$17,513,285)

	<u>FY 2015</u>		<u>FY 2016</u>
Increase Operating transfer to FCPS by one percent to three percent in FY 2016	\$0	R	(\$17,684,984)
Accelerate reduction in employee contribution rate for Police Retirement (completing shift from 10 percent to 8.65 percent) which was included in the FY 2016 budget plan	(\$608,461)	NR	\$0
Provide one percent across-the-board increase for Non-Uniformed General County Employees (and adjust scale)	(\$6,482,968)	R	(\$6,482,968)
Fund Merit Increments for Uniformed Public Safety in FY 2015	(\$3,663,528)	R	(\$7,029,778)
Fund Merit Increments for Uniformed Public Safety in FY 2016	\$0	R	(\$3,929,344)
Managed Reserve/Revenue Stabilization	\$470,428		(\$768,559)
Subtotal:	(\$27,454,416)		(\$53,408,918)

As a result of these changes, the County has a balanced FY 2015 budget. There continues to be a projected shortfall looking ahead to FY 2016. Closing this shortfall should be manageable given that the projected \$37.7 million deficit is approximately one percent of the County's total General Fund budget.

	FY 2015		FY 2016
Final Remaining Balance/(Shortfall)	\$0		(\$37,651,055)

In addition, this budget includes other tax and fee adjustments, including:

- An increase in Sewer Service Charges to \$6.62 per 1,000 gallons. This is an increase from the FY 2014 service charge of \$6.55 per 1,000 gallons.
- An increase in the Sewer Service Base Charge from \$12.79 per quarter to \$15.86 per quarter.
- An increase in Animal Shelter adoption fees for cats from \$30 to a range of \$50 to \$125 depending on age, adoption fees for dogs

from \$40 to a range of \$100 to \$175 depending on age, and boarding fees from \$10 to \$15 per day.

- An increase in the Stormwater Services district tax rate from \$0.020 to \$0.0225 per \$100 of assessed value.
- An increase in the tax rate for the McLean Community Center tax district (Dranesville) from \$0.022 to \$0.023 per \$100 of assessed value, as recommended by the McLean Community Center Governing Board.
- An increase in EMS Transport Fees as follows:
 - Basic Life Support transport from \$400 to \$500
 - Advanced Life Support, level 1 transport, from \$500 to \$650
 - Advanced Life Support, level 2 transport, from \$675 to \$800
 - Charge for ground transport mileage from \$10.00 to 12.00 per mile
- Additionally, the Tysons Service District tax rate is maintained at \$0.040 per \$100 of assessed value.

Other fee adjustments included in the budget proposal are increases to School-Age Child Care (SACC) fees and refuse disposal rates.

Therefore, having provided public notice and conducted a public hearing as required by Virginia law, Chairman Bulova moved approval of the FY 2015 Budget as Advertised, with the changes summarized, advertised changes to other taxes and fees, and required Managed Reserve adjustments. The tax and fee increases become effective on or before July 1, 2014, unless otherwise noted. These actions result in a balanced budget for FY 2015. Supervisor Hyland seconded the motion.

Following a brief discussion regarding the motion, Chairman Bulova clarified that the tax and fee increases become effective on or **after** July 1, 2014.

PMH:pmh

Discussion ensued with input from Susan Datta, Chief Financial Officer/Director, Department of Management and Budget and Edward L. Long Jr., County Executive, regarding:

- The FY 2016 forecast and projected shortfall
- Employee compensation

- School Transfer
- Investment in public safety personnel
- Reduction in County spending

DET:det

Chairman Bulova noted that Budget Guidance is next and while it does not contain a schedule for additional Budget Committee meetings, additional meetings will be scheduled in anticipation of the next fiscal year, taking a look at such issues as balances, finding reductions and savings, carryover review, and ensuring that the Board is working with the school community.

Discussion ensued about involving the School Board in earlier budget meetings and the creation of a task force similar to the Infrastructure Task Force with several Members of both Boards participating in preparation for the FY 2016 budget.

Vice-Chairman Gross relinquished the Chair to Acting-Chairman Hyland and, noting the number of committee meetings the Board has, asked unanimous consent that the Board direct staff to include on the agenda for those committee meetings, a section devoted to budget consideration in an effort to keep track of those items in a more formal way rather than convening additional budget meetings. Without objection, it was so ordered.

Acting-Chairman Hyland returned the gavel to Vice-Chairman Gross.

Supervisor Smyth, noting the number of updates the Board receives as part of its committee meetings, asked unanimous consent that the Board direct staff to provide written memoranda as opposed to taking up committee time with presentations so there would be more time for Board discussion. Without objection, it was so ordered.

The question was called on the motion to approve the FY 2015 Budget as advertised, with the changes previously summarized, and it **CARRIED** by a recorded vote of seven, Supervisor Foust, Supervisor Frey, Supervisor Hudgins, Supervisor Hyland, Supervisor McKay, Chairman Bulova, and Vice-Chairman Gross voting “**AYE**,” Supervisor Cook, Supervisor Herrity, and Supervisor Smyth voting “**NAY**.”

The Board began consideration of Budget Guidance for FY 2015 and FY 2016.

Fairfax County Public Schools (FCPS) Operating Support

Chairman Bulova announced that this contains language regarding guidance to avoid spending on recurring items with non-recurring funding. The FCPS remain a top priority for the Board of Supervisors and as a result the Board supports a three percent increase for FY 2016 which will become a planning target for 2016.

In addition, the Board and the School Board, and their respective legislative staffs, should work together during the FY 2015 General Assembly session to identify opportunities for increasing State support for education in the County. County Schools receive a much lower percentage of funding from the State than many other school districts. As enrollment growth continues and costs climb, it is more important than ever to ensure that the County is maximizing all available resources.

She noted that during the period of preparation and when working with the General Assembly, the Board and School Board will address its needs and seek to improve its share of State funding as there are County schools that are as much in need as other parts of the State that receive a larger percentage of State funding.

EBE:ebe

County and Schools Infrastructure Investment

Consistent with the recommendations of the Infrastructure Financing Committee and the Board action of March 25, 2014, the Board also directs that the County Executive include a County transfer of \$13.1 million to the School Construction Fund annually, beginning in FY 2016. This increase in the transfer is intended to fund Infrastructure Replacement and Upgrades projects and shall not affect in any way consideration of the County transfer to the School Operating Fund making this recommendation cost neutral to the Schools. FCPS has used an average of \$13.1 million in bond funding each year for the past five years to meet what is now termed Infrastructure Replacement and Upgrades. The Committee has recommended that both the County and Schools limit the practice of funding Infrastructure Replacement and Upgrades through bond or proffer funding. This transfer will fund, through Pay-as-you-go funding, capital replacement and upgrade requirements and will free up general obligation bond funding for large replacement or new capacity requirements.

The County and Schools are each establishing an Infrastructure Replacement and Upgrades Capital Sinking Fund (the "Capital Sinking Fund") as the new budgetary mechanism for funding of Infrastructure Replacement and Upgrades requirements. Infrastructure Replacement and Upgrades will be funded as the result of a joint commitment to devote a designated amount or percentage of carryover funds to the Capital Sinking Fund beginning with the FY 2014 Carryover Review. The Committee has suggested "ramping up" this commitment over three to five years until the Boards reach a funding level of 20 percent of the unencumbered Carryover balance of both the County and Schools budget not needed for critical requirements. Both Boards agree that the School Board may need additional time to reach this goal based on the need to address the School system's current structural budget imbalance.

The Board of Supervisors has also established a goal of additional pay-as-you-go funding of approximately \$20 million annually beginning in FY 2018. A joint working group of County and school staff should engage in a comprehensive

review of the condition of School and County facilities and recommend to the Board of Supervisors an appropriate formula for annually dividing the new approximately \$20 million in pay-as-you-go funding between Schools, County, and Parks.

Staff is also directed to use proffers for one-time expenditures and new funding sources, whether currently available or through legislative action, to meet Capital Improvement Program (CIP) requirements.

Board approval of the recommendations of the Infrastructure Financing Committee and its follow-on directives shall be effective only upon the parallel approval of the report and recommendations by the School Board.

Employee Compensation

The topic of Employee Compensation for general County employees has been under review for over a year with employees participating in education sessions, focus group discussions and a comprehensive pay survey. The current working group of Board members, representatives of employee groups and County staff has been tasked with recommending a pay structure for general County employees. The recommendation is to be provided to the full Board at a Personnel Committee in September so that it can be reviewed and direction given to the County Executive for development of the FY 2016 budget, at the same time that updated budget projections will be available. The Board appreciates that employees have continued to provide quality services to our residents with professionalism and dedication, even in the face of pay freezes and tough economic times. The Board is pleased to be able to provide an increase of 2.29 percent for general County employees in FY 2015 and anticipates that for FY 2016 and beyond, the results of the current working group will be implemented.

To address issues in recruitment and retention for public safety agencies the Board will work with staff and outside resources as necessary. The work will include, but not be limited to, analysis of the current pay scale structures, pay scale adjustment methodology, internal versus external/market alignment, organizational/rank structure, hiring rates, certification and expertise stipends, and career progression. Any identifiable recruitment or retention challenges will also be reviewed as recommendations are identified for addressing those challenges. The analysis and recommendations should be provided by December 2014 so they can be considered during the development of the FY 2016 budget. To begin addressing public safety pay issues, merit increases are reinstated beginning in FY 2015.

Public Safety Staffing

The Board directs that the County Executive continue the planned implementation of the 5-year analysis of staffing requirements for all Public Safety departments in FY 2016. The plan outlined to the Board on April 1, 2014 should continue to be

used as the means of identifying needs to the Board and community and be updated as appropriate as projected growth and other metrics change.

Providence Community Center Transportation

The original operating plan for the Providence Community Center included the purchase of a vehicle to provide transportation to and from the center for youth and seniors not able to attend otherwise. Given the proximity of the center to a variety of transportation options, staff is directed to incorporate public transportation options within the programming framework for the center and to work with the Department of Transportation to develop and pilot a “youth ride free” program. The program will be initiated as soon as possible and should be evaluated to determine its impact on the participation patterns, any cost savings that have been generated or any barriers to participation that have arisen and a report provided to the Board of Supervisors 18 months after opening. If the lack of transportation to and from school for youth and community points of interest for seniors is impacted, staff may request funds during a subsequent budget review for the purchase and maintenance of an appropriate vehicle.

Disproportionality

The September 2012 release of the report “Disproportionate Minority Contact for African American and Hispanic Youth: The Story Behind the Numbers and the Path to Action” highlighted some of the key issues facing our County’s African American and Hispanic families that result in their over representation in our juvenile justice system. The County human services agencies, along with FCPS staff, have begun to identify key actions at the program and agency level but the report had a key finding: that “a common, cross-system vision promoting the well-being of youth and families and emphasizing collaborative work with families has not been fully developed and implemented.” Therefore, additional efforts must be focused on establishing County-wide policy direction that only can be provided by both boards collectively.

Collaboration between the FCPS and County agencies is important but they cannot be seen as separate initiatives. They must be coordinated as a part of a County-wide effort to reduce disproportionate outcomes and are critical to addressing disparities in mental health, academic achievement, and other areas. These issues are all interrelated, and require us as policy makers to view all our policies through an “equity lens.” How can we ensure that we are considering the impacts on equity – equity of opportunity and equity of outcome – in our decisions?

Therefore, given the length of time since the report was released and the need to be responsive to the concerns raised in the report, the following should be undertaken expeditiously:

- Direct staff to report progress and the existing strategy plan at a Joint meeting with the Fairfax County School Board and the Board of Supervisors.
- Urge the Fairfax County Board of Supervisors and the Fairfax County School Board to determine the cost, identify funding source(s), and seek an independent review of disproportionate and disparate impact outcomes for youth and families of color and other vulnerable youth in schools and the County Human Service agencies.

Behavioral Health Services

The expansion of Behavioral Health services included in the FY 2015 budget is an important step in meeting the critical needs in the community for services to youth and their families. Staff is directed to continue to develop specific implementation policies and programs and report to the Board at the first Human Services Committee in FY 2015. The report should identify opportunities for enhanced collaboration with the Fairfax County Public Schools, a clear explanation of the use of funds approved for the expansion, options for acceleration of future funding, and a report on the demand of services in FCPS and Fairfax County.

School-Age Child Care

We need to expand the School-Age Child Care Program (SACC). This program is critically important to many working families and its popularity is a double-edged sword. While many families assume they cannot afford to enroll their children in the program because they are unaware of the sliding fee scale, many others find themselves on a long waiting list. At least fifteen elementary schools scattered throughout the County have waiting lists that range from 60 to 135 children. Board of Supervisors and School Board staff should work together immediately and prepare a budget request to expand SACC capacity at the five schools with waiting lists between 91 and 135 children. Staffs should also prepare a plan for future consideration to address capacity at the ten schools with waiting lists of 61 to 90 children. It is also very important to review the current fee schedule and add additional tiers between the current top tier of \$52,000 in adjusted household income and higher incomes. Currently, there is no difference between the fees paid by a family with an adjusted household income of \$52,000 and one with a higher income. Part of the increase in fees could be earmarked to handle critically needed expansions.

Successful Children and Youth

Both of our boards are committed to boosting achievement at our neediest schools yet some of our students are slipping through the cracks because of a lack of coordination among the various County and Schools initiatives designed to promote children's safety, health, and academic achievement.

As such, the Board should continue to support the Successful Children and Youth Policy Team (SCYPT) in working to revamp our approach to improving academics. With the Board's support, the committee would be able to work to develop a comprehensive plan that replaces piecemeal programming, develops better communication among organizations, and creates an overarching support infrastructure for children and youth.

We look forward to working with Superintendent Karen Garza and the School Board on efforts to improve student achievement in our high risk populations.

County and School Transportation

As Fairfax County communities change, there is a need to examine the role of bus service for schools and General County relative to how the community is served best. A discussion addressing the synergy between the public transportation needs of the community and transportation needs of the school system could enlighten not only how the two organizations acquire vehicles, but how we more effectively and efficiently meet the transportation needs of an entire community.

The Board of Supervisors directs that staff analyze the FCPS and Fairfax County transportation departments in an effort to identify whether a common transportation organization may provide more efficient transportation services to both FCPS and Fairfax County, thus developing a comprehensive transportation service for all County transportation needs.

Chairman Bulova moved the Budget Guidance which will help direct the FY 2016 Budget process. Supervisor Hyland and Supervisor McKay jointly seconded the motion.

Discussion ensued, regarding:

- The Budget Guidance for School Aged Child Care (SACC) and researching alternatives working with non-profit organizations to reduce waiting lists
- The need to have meetings to discuss the Budget and revenue updates before advertising the budget

Supervisor Foust asked unanimous consent that the Board direct the County Executive to provide an update to the Board before finalizing his advertised budget as to what parameters have changed since Budget Mark-up and adoption and a list of the non-recurring items in the FY 2015 Budget. Without objection, it was so ordered.

Following discussion on the budget, Supervisor Herrity moved that the Board add an additional section as follows:

- **Additional Board Budget Committee Meetings**

Following the adoption of the FY 2015 Budget, the Board should plan several additional meetings of the budget committee before the release of the County Executive's Budget.

Supervisor Frey seconded the motion. Chairman Bulova announced that she will not support the motion because it is not consistent with budget guidance.

Supervisor Herrity moved to amend his motion to add the following at the end:

- “...to update the FY 2016 Guidance to the County Executive.”

Following discussion regarding the amendment, Supervisor Frey withdrew his second to the motion.

Supervisor Cook seconded the motion.

Following discussion regarding the need for additional budget discussions, Supervisor Herrity clarified his motion as follows:

- **Additional Board Budget Committee Meetings**

Following the adoption of the FY 2015 Budget, the Board should plan on several additional meetings of the Budget Committee before the release of the County Executive's Budget to discuss updated revenue projections and potential amendments of the FY 2016 Budget Guidance.

The question was called on the motion, as amended, and it **FAILED** by a recorded vote of five, Supervisor Hudgins, Supervisor Hyland, Supervisor McKay, Chairman Bulova and Vice-Chairman Gross voting “NAY.”

PMH:pmh

With regard to the main motion, discussion ensued regarding the:

- School-Age Child Care (SACC) Program
- Successful Children and Youth Policy Team (SCYPT)

Supervisor Cook asked unanimous consent that the Board direct staff to:

- Review the issue of giving greater priority to behavioral health and mental health issues

- Provide an update on the Community Funding Pool

Without objection, it was so ordered.

The question was called on the main motion and it **CARRIED** by a recorded vote of nine, Supervisor Herrity voting “NAY.”

Supervisor Smyth referenced the memorandum to the Board, from the Health Care Advisory Board (HCAB), dated June 19, 2012, regarding the Inova Translational Medicine Institute (ITMI). In that memorandum, the HCAB recommends that the Board review the project’s feasibility and develop a plan to hold Inova accountable for the ITMI’s stated goal of economic development. Further, the HCAB recommends that funding for the project be conditional on the achievement of measurable objectives with a timetable for accomplishing the objectives and that “knowledgeable and expert” community members be asked to participate in the development of goals, key measurements, and milestones.

Therefore, Supervisor Smyth moved that the Board accept the recommendation of the HCAB regarding the ITMI investment. Supervisor Hudgins seconded the motion.

Discussion ensued, regarding:

- Confidential business information
- The composition of a group of “knowledgeable and expert” community members
- Inova as a community partner
- Board commitment to the project
- Economic development opportunities

The question was called on the motion and it carried by unanimous vote.

5. **BOARD DECISION ON THE CAPITAL IMPROVEMENT PROGRAM FOR FISCAL YEARS 2015–2019 (WITH FUTURE FYs TO 2024)**
(12:26 p.m.)

Chairman Bulova moved Board approval of the FY 2015–FY 2019 Capital Improvement Program (with future fiscal years to 2024) with the following amendments:

- Make all necessary adjustments to reflect actions taken during the Board’s decision on the FY 2015 Adopted Budget Plan that impact the CIP

- Review the prioritization of the South County Police Station during the development of the FY 2016-2020 Capital Improvement Program

Supervisor McKay seconded the motion and it carried by unanimous vote.

ADDITIONAL BOARD MATTERS

6. **ESTABLISHMENT OF A TASK FORCE TO CONSIDER A MEALS TAX REFERENDUM** (12:27 p.m.)

Chairman Bulova said that throughout the past months as the Board and the community deliberated on the Advertised Fiscal Year 2015 Budget, and a number of individuals and organizations have urged the Board to put the question of a meals tax to the voters.

In the Commonwealth of Virginia towns and cities are permitted to have a meals tax subject to an affirmative vote by the governing body. In Northern Virginia all of the cities and towns around and within the County have adopted a meals tax. Counties, however, may establish a meals tax only if a referendum is approved by the voters. The last time this proposal was put on the ballot in the County was in April 1992. The referendum was not successful.

Chairman Bulova said that there has been a growing sentiment during recent years for the Board to again allow the voters to decide whether they wish to avail themselves of this additional source of revenue. Reasons for urging this include the desire to diversify the revenues available to fund schools, public safety, parks, libraries, and human services. If adopted at the same approximate rate as cities and towns in Northern Virginia, the rate would be four percent of the cost of a restaurant meal and would result in revenue of approximately \$88 million.

Chairman Bulova said that she is proposing to establish a task force to consider the issue of putting a meals tax to referendum. The mission of the task force will be:

- To recommend to the Board whether to proceed with a referendum for a meals tax
- If it is the recommendation of the task force to do so, it should recommend the timing (what year?) for the question to be put to the voters
- To report to the Board with a recommendation for how revenue from a meals tax should be used

Chairman Bulova said that she has asked former Board Chairmen Tom Davis and Kate Hanley to co-chair this task force and they have accepted.

Chairman Bulova said that she is proposing that the following organizations be invited to participate in the task force and to provide, as soon as possible, the names of their representative to serve:

- The Republican and Democratic parties
- Fairfax County Chamber of Commerce
- Restaurant Association of Metropolitan Washington
- Visit Fairfax
- Federation of Citizens Associations
- League of Women Voters
- Fairfax County Taxpayers Alliance
- Fairfax County Council of PTAs
- Fairfax Education Association (FEA)
- Fairfax County Federation of Teachers (FCFT)
- Service Employees International Union (SEIU Virginia 512)
- Park and Library foundations
- Fairfax County Alliance for Human Services
- Public safety organizations, e.g. Police Employee Pay and Benefits Committee, International Association of Firefighters (IAFF) Local 2068, etc.
- Local/regional chambers, e.g. the Dulles Regional, McLean, Reston, Annandale, Central Fairfax, Mount Vernon/Lee, Asian, Hispanic, etc.

Additionally, Co-Chairmen Davis and Hanley may have suggestions for additional membership to the Task Force.

The Task Force is asked to report with its recommendations by the June 17, 2014 Board meeting.

Supervisor Smyth asked to include representatives from Greater Merrifield Business Association and the Tysons Regional Chamber of Commerce.

Chairman Bulova stated that representatives from the Economic Development Authority should be included.

Supervisor Cook noted that individuals representing the “citizens perspective” should also be included.

Vice-Chairman Gross returned the gavel to Chairman Bulova.

7. **COMMENTS TO THE COMMONWEALTH TRANSPORTATION BOARD (CTB)** (12:38 p.m.)

Supervisor McKay said that on April 16 the Virginia Department of Transportation (VDOT) released its Draft Six-Year Interstate, Urban, Primary, and Transit Improvement Program for Fiscal Years (FYs) 2015 through 2020. By law, the CTB has the responsibility to hold public hearings and adopt a final program based on the official revenue forecast by July 1, 2014. For Northern Virginia, the public hearing will be held on Thursday, April 24 at VDOT's Northern Virginia District Office.

Supervisor McKay said that the General Assembly's passage of HB 2 directs the CTB to develop a process for allocating State transportation funds after July 1, 2016. As a result, funding for some projects which have not completed the State environmental review process or the federal National Environmental Policy Act (NEPA) process has been removed from the plan, and other changes of this type are expected prior to final adoption of the plan. This will affect projects Statewide, including a number of projects in the County and Northern Virginia.

Supervisor McKay said that staff has prepared the draft testimony based on review of the Adopted FYs 2014-2019 Six-Year Improvement Program and Draft Fiscal Years 2015 - 2020 Program which was presented at the October 22, 2013, public hearing.

Therefore, Supervisor McKay moved approval of the April 24 testimony included with his written Board Matter to be forwarded to the Virginia Secretary of Transportation and authorize the Chairman of the Board's Transportation Committee to present the Board's comments to the CTB at the Six-Year Program hearing with the following amendment (page 4 of the testimony, last bullet point):

- “The Virginia Department of Rail and Public Transportation is wrapping up a transit alternatives analysis of Route 1. The Findings are due this fall and we hope the State finds a way to prioritize funding to support the study’s findings. The Board has prioritized Route 1 improvements in its request to NVT A for project funding.”

Supervisor Hyland seconded the motion.

Discussion ensued regarding Interstate 66 (I-66), with input from Tom Biesiadny, Director, Department of Transportation.

With regard to the I-66 Tier 2 Environmental Impact Statement (EIS), Supervisor McKay amended his motion to include a recommendation that the CTB be asked to pursue advancement of the project, and this was accepted.

The question was called on the motion, as amended, and it carried by unanimous vote.

8. **BOARD ADJOURNMENT** (12:42 p.m.)

The Board adjourned.