

# FY 2018

Adopted Budget Plan



## Other Funds Overview

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## Other Funds Overview

### OTHER FUNDS OVERVIEW

Other Funds reflect programs, services and projects funded from non-General Fund revenue sources or a mix of General Fund and non-General Fund sources. These sources include federal or state grants, specific tax districts, proceeds from the sale of bonds, and user fees and charges. Included are the following categories of Other Funds:

- ◆ General Fund Group
- ◆ Debt Service Funds
- ◆ Special Revenue Funds
- ◆ Internal Service Funds
- ◆ Enterprise Funds
- ◆ Agency and Trust Funds

Other Funds expenditures are supported through a total available balance of \$10,092,912,942 (excluding the General Fund) and total revenues of \$3,881,802,033 (excluding the General Fund). The revenues are a decrease of \$1,345,778,188, or 25.74 percent, from the *FY 2017 Revised Budget Plan* and a decrease of \$63,893,218, or 1.62 percent, from the FY 2017 Adopted Budget Plan. The decrease from the *FY 2017 Revised Budget Plan* is primarily the result of the carryover of authorized but unissued bonds for capital construction projects, County and regional transportation project revenue, Stormwater Services revenue, anticipated grant revenue, and various other changes rather than the result of changes in the revenue stream for Other Funds. The decrease in revenues from the FY 2017 Adopted Budget Plan is due primarily to increased County and Fairfax County Public Schools (FCPS) retirement fund-related revenues, Stormwater Services and Sewer revenues, anticipated grant revenue and various other revenue changes. Details concerning significant changes in revenue growth are discussed for each specific fund in Volume 2, Capital Construction and Other Operating Funds, in the FY 2018 Adopted Budget Plan. Also, the FY 2018 revenues for Other Funds are summarized by revenue type and by fund type in the *Financial, Statistical and Summary Tables* section of this Overview Volume.

FY 2018 expenditures for Other Funds total \$6,077,952,420 (excluding General Fund direct expenditures), and reflect a decrease of \$2,226,629,467, or 26.81 percent, from the *FY 2017 Revised Budget Plan* funding level of \$8,304,581,887. This decrease is primarily due to the effect of significant carryover for capital construction projects, stormwater projects, sewer construction projects, County and regional transportation projects, and grant-funded projects, and should not be perceived as a major change to programs or operations. Excluding adjustments in FY 2017, expenditures increased \$80,847,521, or 1.35 percent, over the FY 2017 Adopted Budget Plan total of \$5,997,104,899. Of this increase, an amount of \$95,371,034 reflects an increase to the Public School Operating Fund, \$20,851,103 reflects an increase to the Consolidated Debt Service Fund, and \$20,882,107 reflects a net increase to both the Health Benefits Fund and the Public School Health and Flexible Benefits Fund, partially offset by a decrease of \$104,993,827 in the Sewer Bond Construction Fund. In addition, an amount of \$33,431,276 reflects the combined increase in the Employees, Uniformed, Police, and Educational Employees Retirement Funds resulting from a higher number of retirees and higher individual payment levels.

## Other Funds Overview

The following is a brief summary of the various funds types. Not included in these discussions are Capital Projects Funds, which are presented in the Capital Projects Overview of this Overview Volume. A complete discussion of funding and program adjustments for all Other Funds is found in Volume 2, Capital Construction and Other Operating Funds in the FY 2018 Adopted Budget Plan. Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview Volume. It should be noted that Special Revenue funding for the FCPS is discussed in further detail in the Fairfax County School Board's FY 2018 Adopted Budget.

### GENERAL FUND GROUP

The General Fund Group consists of four funds in addition to the General Fund and accounts for revenue and expenditures for the Consolidated Community Funding Pool, Contributory, Revenue Stabilization, and Information Technology Funds. Prior to the FY 2014 Adopted Budget Plan, all of these funds, except for the Revenue Stabilization Fund, were part of Special Revenue Funds. In FY 2018, General Fund Group expenditures total \$31,804,905 (excluding the General Fund), a decrease of \$29,814,202, or 48.38 percent, from the *FY 2017 Revised Budget Plan* funding level of \$61,619,107 due primarily to the carryover of ongoing IT project funds. Excluding adjustments in FY 2017, expenditures increased \$664,721, or 2.13 percent, over the FY 2017 Adopted Budget Plan level of \$31,140,184.

### DEBT SERVICE FUNDS

The Consolidated Debt Service Fund accounts for the general obligation bond debt service of the County as well as general obligation bond debt for the FCPS. In addition, debt service expenditures are included for the Economic Development Authority Lease Revenue bonds associated with County government and School facilities and payments for Fairfax County Redevelopment and Housing Authority (FCRHA) Lease Revenue bonds. Revenues for the debt service funds are derived principally from a transfer from the General Fund. Debt service on sewer revenue bonds is reflected in the Enterprise Funds. FY 2018 Debt Service expenditures total \$341,373,647.

### SPECIAL REVENUE FUNDS

Special Revenue Funds account for the proceeds from specific sources that are legally restricted to expenditures for a specific purpose. These proceeds include state and federal aid, income derived through activities performed by the Division of Solid Waste, special levies, program activity revenue, and operation of the public school system. In FY 2018, Special Revenue Fund expenditures total \$3,602,821,983, a decrease of \$713,232,873 or 16.53 percent, from the *FY 2017 Revised Budget Plan* funding level of \$4,316,054,856 due primarily to the effect of significant carryover of unexpended project balances in the County and Regional Transportation Projects Fund and the Stormwater Services Fund as well as the carryover of unexpended grant balances previously approved by the Board of Supervisors in the Federal/State Grant Fund. Excluding adjustments in FY 2017, expenditures increased \$101,111,776, or 2.89 percent, over the FY 2017 Adopted Budget Plan level of \$3,501,710,207.

### INTERNAL SERVICE FUNDS

Internal Service Funds account for services commonly used by most agencies, and for which centralized organizations have been established in order to achieve economies of scale necessary to minimize costs. These internal agencies provide services to other agencies on a cost reimbursement basis. Such services consist of vehicle operations, maintenance, and replacement; insurance coverage (health, workers compensation, automobile liability, and other insurance); data communications and processing; and

## Other Funds Overview

document services. Where possible, without degradation of quality, joint County and School service delivery (printing and vehicle maintenance) or joint procurement (health insurance) activities are conducted in order to achieve economies of scale and to minimize costs. FY 2018 Internal Service expenditures total \$820,810,264, a decrease of \$42,584,630, or 4.93 percent, from the *FY 2017 Revised Budget Plan* level of \$863,394,894 primarily due to one-time FY 2017 expenditures in the County Insurance Fund related to Tax Litigation Expenses. Excluding adjustments in FY 2017, expenditures increased \$19,897,675, or 2.48 percent, over the FY 2017 Adopted Budget Plan level of \$800,912,589.

### ENTERPRISE FUNDS

Fairfax County's Enterprise Funds consist of five funds within the Wastewater Management Program (WWM), which account for the construction, maintenance and operational aspects of the countywide sewer system. The cost of providing sewer service to County citizens and businesses is financed or recovered primarily from user charges. FY 2018 Enterprise Funds expenditures for sewer operation and maintenance and sewer debt service total \$219,351,311, a decrease of \$187,724,894, or 46.12 percent, from the *FY 2017 Revised Budget Plan* total of \$407,076,205 primarily due to the carryover of unexpended project balances in the Sewer Bond Construction and Sewer Construction Improvement Funds to provide funding for



**The County's wastewater treatment plant serves an estimated 365,838 households with public sewer service.**

future treatment plant requirements. Excluding adjustments in FY 2017, expenditures decreased \$108,718,809, or 33.14 percent, from the FY 2017 Adopted Budget Plan level of \$328,070,120.

### AGENCY AND TRUST FUNDS

Agency and Trust funds account for assets held by the County in a trustee or agency capacity and include the four pension trust funds administered by the County and Schools, as well as County and Schools trust funds to pre-fund other post-employment benefits. FY 2018 Agency and Trust funds combined expenditures total \$800,051,219, an increase of \$40,753,849, or 5.37 percent, over the *FY 2017 Revised Budget Plan* funding level of \$759,297,370. This increase is primarily due to increases in the four existing retirement funds resulting from a higher number of retirees and higher individual payment levels. Excluding adjustments in FY 2017, combined Agency and Trust funds expenditures increase \$38,677,709, or 5.08 percent, over the FY 2017 Adopted Budget Plan level of \$761,373,510.