

Mission

To provide and maintain highly professional and responsive 9-1-1 emergency and non-emergency communication services to the citizens of Fairfax County, City of Fairfax, Town of Herndon, Town of Vienna, Fort Belvoir, those that work in and visit Fairfax County and to the Fairfax County Police, Fire and Rescue, and Sheriff departments in a collaborative and supportive work environment that utilizes highly trained and qualified staff. To deliver emergency and non-emergency communications utilizing state-of-the-art technology through a variety of systems integrated to provide 9-1-1 telephone, computer-aided dispatch, multi-channel trunked radio and wireless data networks in a cost-effective, sustainable, reliable and technologically innovative manner; and to utilize industry accepted best policies, practices and standards in an efficient and cost-effective manner.

Focus

primary

The activities and programs in Fund 40090, E-911, provide support to the operations of the Department of Public Safety Communications (DPSC) and various other public safety information technology projects. DPSC is designated as the

Public

Safety

9-1-1

The E-911 supports the following County Vision Element:



Maintaining Safe and Caring Communities

Answering Point (PSAP) for all 9-1-1 calls originating within Fairfax County as well as the city and towns therein. The agency also provides Emergency Medical Dispatch (EMD)/Pre-Arrival Instruction (PAI), which is an emergency medical service (EMS) intervention program where DPSC call takers provide emergency medical instructions over the telephone until fire-rescue-EMS units arrive on the scene of an emergency incident. Due to the vital, mission-critical, and time-sensitive service provided by DPSC personnel, they are, for many reasons, recognized as the "First of the First Responders." Additionally, DPSC receives all commercial and residential security, fire and medical alarm requests for service calls from private alarm service providers. Some examples of non-emergency services provided include responding to police non-emergency calls received; reporting of towed vehicles and private vehicle impounds; calls for Animal Control Unit services, a subsidiary of the Fairfax County Police Department (FCPD); and responding to non-emergency calls for service for fire and rescue assistance and information. DPSC also provides National Crime Information Center (NCIC) and Virginia Criminal Information Network (VCIN) teletype operations related to property (e.g., stolen guns and vehicles), people (e.g., protective orders and missing persons), events (e.g., fatal accidents and security matters), and queries (e.g., wanted persons/warrant confirmation). These operations ensure criminal and investigative information is shared with the appropriate authorities within the County and on a regional, state, and federal level. Additionally,

DPSC serves as the official custodian of approximately 8,700 hours of audio recordings of all telephone calls and radio traffic pertaining to public safety as required by law and approximately 88,000 hours of Computer-Aided Dispatch (CAD) records. DPSC receives and responds to court subpoenas and Freedom of Information Act (FOIA) requests for audio transmissions and data records. Audio and data recordings are also maintained per national standards for investigative, quality assurance and training purposes. The Department of Information Technology (DIT) supports the telephony, radio, CAD, and audio visual infrastructure and maintenance within Fund 40090.

Information Technology (IT) Projects

In FY 2020, IT Projects funding totals \$8.51 million, no change from <u>FY 2019 Adopted Budget Plan</u> level. Funding is provided for four specific projects in FY 2020. For detailed descriptions of each project, please see the project detail sheets which follow after the Fund 40090 Fund Statement.

Revenues

There are four main revenue categories in the E-911 Fund: Communications Sales and Use Tax (CSUT), State Wireless E-911 Reimbursement, Interest Income and Other Revenue (which reflects annual revenue from the City of Fairfax for dispatch services, FOIA fees, and reimbursement from Nextel to cover County expenses related to the Nextel 800 MHz re-banding initiative).

The CSUT is a statewide tax first implemented in January 2007, after the 2006 Virginia General Assembly session approved legislation that changed the way in which taxes are levied on communications services. Based on this legislation, local taxes on land line and wireless telephone services were replaced with a 5 percent statewide CSUT. In addition to the communications services previously taxed, the 5 percent CSUT applies to satellite television and radio services, internet calling and long-distance telephone charges. As part of this legislation, local E-911 fees were repealed and replaced with a statewide \$0.75 per line fee. All communications taxes are remitted to the state for distribution to localities based on the locality's share of total statewide FY 2006 collections of these taxes. Fairfax County's share is currently 18.89 percent.

Of the total amount of the CSUT, the Cable Franchise Fee portion is directed to Fund 40030, Cable Communications. As a result of increasing requirements in Fund 40090, E-911, starting in FY 2015, Fairfax County revised the methodology by which it applies the remaining revenues received through the CSUT. Thus, a larger proportion of these revenues are now applied to Fund 40090, with a commensurate decrease reflected in the proportion of CSUT revenues applied directly to the General Fund. This eliminates the need for a General Fund Transfer to Fund 40090 and results in a projected FY 2019 CSUT revenue total for Fund 40090 of \$43.0 million. The prioritization of CSUT fees towards the E-911 fund reflects the increasing costs of this system based on staffing and technology requirements.

The Wireless E-911 Revenue category is derived from a monthly \$0.75 surcharge on all wireless/cellular telephones and is distributed to localities as part of the Wireless E-911 State Reimbursement. Prior to FY 2019, the reimbursements were based on the total number of all incoming 9-1-1 calls, wireless 9-1-1 calls, and personnel costs. On July 1, 2018, the PSAP funding percentages produced through the formula were recalculated as required by the Code of Virginia §56-484.17. In addition, based on the approval by the state's 9-1-1 Services Board in September 2017, the formula was adjusted and reimbursements were based on 9-1-1 call load and population data beginning in FY 2019. The estimated fiscal impact was a decrease in revenue to the E-911 Fund of about \$1.2 million. This formula will be fixed for five years and recalculated in 2023 (impacting FY 2024 revenues). It should be noted the Commonwealth has transferred approximately \$8 million from the Wireless E-911 fund to support non-9-1-1 matters in other state agencies.

Budget and Staff Resources

	FY 2018	FY 2019	FY 2019	FY 2020	FY 2020
Category	Actual	Adopted	Revised	Advertised	Adopted
FUNDING					
Expenditures:					
Personnel Services	\$23,810,837	\$27,433,563	\$27,433,563	\$29,655,598	\$29,944,531
Operating Expenses	11,147,407	14,108,728	17,775,922	14,133,728	14,133,728
Capital Equipment	0	0	87,634	0	0
IT Projects	6,792,269	8,507,552	16,308,283	8,507,552	8,507,552
Total Expenditures	\$41,750,513	\$50,049,843	\$61,605,402	\$52,296,878	\$52,585,811
AUTHORIZED POSITIONS/FULL-TIM	E EQUIVALENT (FTE)				
Regular	205 / 205	205 / 205	205 / 205	215 / 215	215 / 215

FY 2020 Funding Adjustments

The following funding adjustments from the <u>FY 2019 Adopted Budget Plan</u> are necessary to support the FY 2020 program. Included are all adjustments recommended by the County Executive that were approved by the Board of Supervisors, as well as any additional Board of Supervisors' actions, as approved in the adoption of the Budget on May 7, 2019.

♦ Employee Compensation

\$1,349,938

An increase of \$1,349,938 in Personnel Services includes \$551,599 for a 2.10 percent market rate adjustment (MRA) for all employees and \$40,629 for performance-based and longevity increases for non-uniformed merit employees, both effective July 2019, as well as \$757,710 for FY 2020 merit and longevity increases (including the full-year impact of FY 2019 increases) for uniformed employees awarded on the employees' anniversary dates.

♦ Increased Personnel Requirements

\$1,161,030

An increase of \$1,161,030 is associated with 10/10.0 FTE new positions to increase 9-1-1 call capacity as a result of changing the dispatch model to single dispatch with the opening of the new South County Police Station and the greater demand on dispatching as a result of the Next Generation 9-1-1 telephony system.

♦ Increased Operating Requirements

\$25,000

An increase of \$25,000 in Operating Expenses is included for ongoing costs associated with maintaining the McConnell Public Safety and Transportation Operations Center.

♦ IT Projects \$8,507,552

Funding of \$8,507,552 has been included for IT Projects. Of this total, \$3,531,352 supports the replacement of the existing fleet of mobile and portable subscriber radios in public safety agencies, \$1,616,200 is included to support mobile computer terminal (MCT) replacement, a program designed to replace one-fifth of the public safety fleet each year, \$2,180,000 is included to continue a multi-phase effort to transition core 9-1-1 services into a more robust and technologically up-to-date operating environment, and \$1,180,000 is included to continue an ongoing replacement cycle for all the equipment that supports the computer-aided dispatch (CAD) system.

Changes to FY 2019 Adopted Budget Plan

The following funding adjustments reflect all approved changes in the FY 2019 Revised Budget Plan since passage of the <u>FY 2019 Adopted Budget Plan</u>. Included are all adjustments made as part of the FY 2018 Carryover Review, FY 2019 Third Quarter Review, and all other approved changes through April 30, 2019.

♦ Carryover Adjustments

\$11,555,559

As part of the *FY 2018 Carryover Review*, the Board of Supervisors approved funding of \$11,555,559, including carryover of Information Technology (IT) projects and IT project encumbrances of \$10,372,891 and \$1,182,668 in encumbered carryover.

Cost Centers

Department of Public Safety Communications¹

Categor	у		2018 ctual	FY 2019 Adopted	FY 2019 Revised	FY 2020 Advertised	FY 2020 Adopted
EXPEND	ITURES						
Total Ex	penditures	\$:	34,958,244	\$41,542,291	\$45,297,119	\$43,789,326	\$44,078,259
AUTHOR	RIZED POSITIONS/FULL-TIME EQUIVA	ALENT	(FTE)				
Regul	ar		205 / 205	205 / 205	205 / 205	215 / 215	215 / 215
1	Director	1	Programme		1	Info. Tech. Progra	m Manager I
2	PSTOC General Manager Assistant Directors	2 1	Business Ar Managemer	•	1 1	Info. Tech III Human Resources	Generalist III
5	PSC Squad Supervisors	2	Managemer	nt Analysts II	1	Human Resources	Generalist I
20	PSC Asst. Squad Supervisors	1	Financial Sp		1	Geog. Info. Spatia	
166	PSCs III (10)	1	Financial Sp		1	Geog. Info. Spatia	
1	PSC Records Analyst	1	Financial Sp	ecialist I	1 3	Network/Telecomr Administrative Ass	
	. POSITIONS						
	sitions (10) / 215.0 FTE (10.0) iformed / 23 Civilian					() Denotes New Po	ositions

¹ It should be noted that the Cost Center table does not include IT Projects-related funding. In FY 2020, this totals an amount of \$8,507,552.

Key Performance Measures

		Prior Year Act	Current Estimate	Future Estimate	
Indicator	FY 2016 Actual	FY 2017 Actual	FY 2018 Estimate/Actual	FY 2019	FY 2020
Percent 9-1-1 calls arriving at DPSC answered within 20 seconds	93%	96%	95%/93%	95%	95%
Percent 9-1-1 calls arriving at DPSC answered within 10 seconds	90%	94%	90%/89%	90%	90%

A complete list of performance measures can be viewed at https://www.fairfaxcounty.gov/budget/fy-2020-adopted-performance-measures-pm

Performance Measurement Results

In FY 2018, with an 89 percent rate, DPSC fell short of the National Emergency Number Association (NENA) standard of 90 percent of 9-1-1 calls answered within 10 seconds. With a 93 percent rate, DPSC fell short of the NENA standard of 95 percent of 9-1-1 calls answered within 20 seconds. Staff vacancies continued to be a challenge in FY 2018 due to the difficulty with hiring sufficient numbers of qualified applicants, the long lead time of training newly hired public safety communicators, retaining trainees, and facing the reality of experienced public safety communicators retiring from the agency. While successfully maintaining a prudent and disciplined management of financial resources, the agency was still required to meet minimum operational staffing using overtime expenditures. DPSC anticipates making progress in FY 2020 with retaining staff and training new public safety communicators to reduce its dependence on overtime and improve the cost efficiency of its operations.

FUND STATEMENT

Fund 40090, E-911

_	FY 2018 Actual	FY 2019 Adopted Budget Plan	FY 2019 Revised Budget Plan	FY 2020 Advertised Budget Plan	FY 2020 Adopted Budget Plan
Beginning Balance	\$11,305,117	\$2,583,979	\$16,727,726	\$3,128,879	\$3,128,879
Revenue:					
Communications Sales and Use Tax	\$42,012,354	\$44,450,304	\$44,450,304	\$46,697,339	\$46,986,272
State Reimbursement (Wireless E-911) ¹	4,933,410	3,396,251	3,396,251	3,396,251	3,396,251
Other Revenue ²	160,349	150,000	150,000	150,000	150,000
Interest Income	67,009	10,000	10,000	10,000	10,000
Total Revenue	\$47,173,122	\$48,006,555	\$48,006,555	\$50,253,590	\$50,542,523
Total Available	\$58,478,239	\$50,590,534	\$64,734,281	\$53,382,469	\$53,671,402
Expenditures:					
Personnel Services	\$23,810,837	\$27,433,563	\$27,433,563	\$29,655,598	\$29,944,531
Operating Expenses	11,147,407	14,108,728	17,809,922	14,133,728	14,133,728
Capital Equipment	0	0	53,634	0	0
IT Projects ³	6,792,269	8,507,552	16,308,283	8,507,552	8,507,552
Total Expenditures	\$41,750,513	\$50,049,843	\$61,605,402	\$52,296,878	\$52,585,811
Total Disbursements	\$41,750,513	\$50,049,843	\$61,605,402	\$52,296,878	\$52,585,811
Ending Balance	\$16,727,726	\$540,691	\$3,128,879	\$1,085,591	\$1,085,591

¹ Localities receive wireless 9-1-1 funding based on annual true-up data (total number of all incoming 9-1-1 calls, wireless 9-1-1 calls and personnel costs). On July 1, 2018, the PSAP funding percentages produced through the formula were recalculated as required by the <u>Code of Virginia</u> §56-484.17. This formula will be fixed for five years and recalculated in 2023.

² This revenue category includes annual revenue from the City of Fairfax for dispatch services, FOIA fees, and reimbursement from Nextel to cover County expenses related to the Nextel 800 MHz rebanding initiative.

³ IT projects are budgeted based on the total project costs and most projects span multiple years. Therefore, funding for IT projects is carried forward each fiscal year, and ending balances fluctuate, reflecting the carryover of these funds.

2G70-056-000, Public Safety Communications Wireless Radio

IT Priorities:

- Improved Service and Efficiency
- Enhanced County Security

FY 2018	FY 2019	FY 2020	FY 2020
Expenditures	Revised Budget Plan	Advertised Budget	Adopted Budget
\$3,525,417	\$3,703,750	\$3,531,352	\$3,531,352

Description: This project was established in FY 1995 (along with Project 2G70-059-000) to replace and upgrade the County's critical Public Safety Communications Network (PSCN) and its various component systems. The network's component systems are vital for ensuring immediate and systematic response to emergencies, and replacement and enhancement is necessary to maintain performance, availability, reliability, and capacity for growth due to increases in County population and demand for public safety services. The PSCN supports emergency communications for the DPSC, Police, Fire and Rescue, and Sheriff's departments. This includes public safety call taking (E-911, Cellular E-911, non-emergency calls for service), dispatching, and all affiliated communications support for public safety agencies.

This specific project supports the replacement of the existing fleet of mobile and portable subscriber radios in public safety agencies. The FCC mandated public safety radios had to meet the 700 MHz narrowband requirement by the end of December 2016 (FY 2017). The purchase of the mobile and portable radio equipment for Fairfax County met this 700 MHz narrowbanding requirement and preserved regional interoperability.

FY 2020 funding of \$3.5 million reflects the seventh of eight payments on a lease purchase to replace the existing fleet of mobile and portable subscriber radios in public safety agencies. Replacement radios were purchased in mid FY 2014 and a funding schedule was developed using existing project balance in FY 2014 as the initial payment, and then splitting the remaining cost of \$24.7 million over seven years, starting in FY 2015.

Return on Investment (ROI): The return on investment for this project is realized by the performance, productivity, and effectiveness of public safety services in Fairfax County. Replaced and upgraded technology for these systems is critical to the safety of the public and the public safety personnel they support. Upgraded technology preserves the investments in technology that have been made and allows increased functionality, performance, and reliability to be achieved to facilitate responses to, and management of, emergencies. It mitigates the need for extraordinarily large additions of personnel that would be necessary to provide the same level of service and results without this technology. The increased access to important information, improvements to maintenance and reliability, increased capacity for growth, and enhanced functionality for users now and in the future builds upon past investments, responds to critical existing requirements, and sets the stage for the next generation of public safety communications technology.

2G70-059-000, Mobile Computer Terminal Replacement

IT Priorities:

- Improved Service and Efficiency
- Enhanced County Security

FY 2018	FY 2019	FY 2020	FY 2020
Expenditures	Revised Budget Plan	Advertised Budget	Adopted Budget
\$1,333,199	\$2,805,268	\$1,616,200	\$1,616,200

Description: This project was established in FY 1995 (along with Project 2G70-056-000) to replace and upgrade the County's critical Public Safety Communications Network (PSCN) and its various component systems, which are vital for ensuring immediate and systematic response to emergencies. Replacement and enhancement are necessary to maintain performance, availability, reliability, and capacity for growth due to increases in County population and demand for public safety services. This includes public safety call taking (E-911, Cellular E-911, non-emergency calls for service), dispatching, and all affiliated communications support for public safety agencies.

Funding of \$1,616,200 supports Mobile Computer Terminal (MCT) replacement, a long-standing program designed to replace one-fifth of the public safety fleet each year to keep technology up-to-date. This equipment supports field personnel by granting them access to the CAD system, Virginia Criminal Information Network, County Enterprise System, and a host of other remote databases required in their daily functions. This mandated functionality supports the DPSC, Police, Fire and Rescue, and the Sheriff's Office. Current equipment will not support existing public safety access to available remote systems due to a lack of connectivity ports and devices in the vehicle. If ports and additional power to connect devices to these units are not provided, a risk of non-compliance to regulation and an inability to access criminal information systems could occur. Docking stations that support connectivity of MCT units to the CAD and other systems are purchased on an as needed basis, older units are breaking on a regular basis due to age, and are rapidly becoming obsolete. Funding will move towards accomplishing a complete replacement cycle with the updated technology needed to maintain a rapidly changing mobile fleet environment.

Return on Investment (ROI): The ROI for this project is realized by the performance, productivity, and effectiveness of public safety services in Fairfax County. Replacement and upgraded technology for these systems is critical to the safety of the public and the public safety personnel they support. Upgraded technology preserves the investments in technology that have been made and allows increased functionality, performance, and reliability to be achieved to facilitate responses to, and management of, emergencies. It mitigates the need for extraordinarily large additions of personnel that would be necessary to provide the same level of service and results without this technology. The increased access to important information, improvements to maintenance and reliability, increased capacity for growth, and enhanced functionality for users now and in the future builds upon past investments, responds to critical existing requirements, and sets the stage for the next generation of public safety communications technology.

3G70-078-000, E-911 Telephony Platform Replacement

IT Priorities:

- Improved Service and Efficiency
- Enhanced County Security
- Maintaining a Current and Supportable Technology Infrastructure

FY 2018	FY 2019	FY 2020	FY 2020
Expenditures	Revised Budget Plan	Advertised Budget	Adopted Budget
\$1,868,022	\$4,879,112	\$2,180,000	\$2,180,000

Description: The Fairfax County Public Safety Answering Point (PSAP) 9-1-1 network is operating on an end-of-life technology platform under a contract services arrangement with Verizon that expired on January 1, 2017. Verizon is no longer continuing to dedicate its business resources (and by extension its subcontracted services and equipment with other vendors) on the existing technology. Fairfax County has begun a multi-phase effort to transition its core 9-1-1 services into a more robust and technologically up-to-date operating environment. Widespread adoption of rapidly advancing technologies like text, video, Voice over Internet Protocol (VoIP) and the saturation of high-speed broadband access has raised the expectations of 9-1-1 services for the citizens of Fairfax County. Improvements are needed to support new requirements and expectations. The upgrades will allow the County to migrate to NG9-1-1 as that technology matures. NG9-1-1 will provide the ability to accept multimedia data (e.g. text, video and photo) and improve interoperability, call routing, PSAP call overflow, and location accuracy. NG9-1-1 will strengthen system resiliency and reliability, as well as increases opportunities to potentially achieve fiscal and operational efficiency through cost-sharing arrangements.

An overview of 9-1-1 today with NG9-1-1 is shown below:

9-1-1 Today	Full NG9-1-1
Primarily voice calls via telephone	Voice, text, or video information available from many
handsets	different types of communication devices sent over IP
	networks
Most information transferred via voice	Advanced data sharing is automatically performed
	(e.g. telematics)
Callers to 9-1-1 routed through legacy	Enhanced backup capabilities provided as calls can be
selective routers, limited forwarding /	routed to different PSAP locations more dynamically
backup ability	(if required)
Routing is based on phone number /	Ability to route "calls" more accurately (routing is
Master Street Address Guide (MSAG)	based on GIS coordinates)

Funding of \$2.18 million is included in FY 2020 to continue this transition process. It is anticipated this level of funding will be required through at least FY 2021 and then depending on the available NG9-1-1 technology in the future, additional funds will likely be required.

Return on Investment (ROI): The ROI for this project is realized by the performance, productivity, and effectiveness of public safety services in Fairfax County. Replaced and upgraded technology for these systems is critical to the safety of the public and the public safety personnel they support. Upgraded technology preserves the investments in technology that have been made and allow increased

functionality, performance, and reliability to be achieved to facilitate responses to, and management of, emergencies. It mitigates the need for extraordinarily large additions of personnel that would be necessary to provide the same level of service and results without this technology. The increased access to important information, improvements to maintenance and reliability, increased capacity for growth, and enhanced functionality for users now and in the future builds upon past investments, responds to critical existing requirements, and sets the stage for the next generation of public safety communications technology.

3G70-079-000, Public Safety CAD System Replacement

IT Priorities:

- Improved Service and Efficiency
- Enhanced County Security
- Maintaining a Current and Supportable Technology Infrastructure

FY 2018	FY 2019	FY 2020	FY 2020
Expenditures	Revised Budget Plan	Advertised Budget	Adopted Budget
\$65,631	\$3,498,616	\$1,180,000	\$1,180,000

Description: Funding of \$1,180,000 is included to begin a new five-year recurring cycle to refresh and update the hardware/software environment that supports the CAD system. The CAD System supports all of Fairfax County Public Safety in their mission to keep Fairfax County and its citizens safe. The CAD System is the primary dispatch records system that is used 24/7/365 by DPSC call-takers to process all calls for service received on 9-1-1 and other emergency and non-emergency lines. With this system, they are able to efficiently process over 5,000 calls for service each day, and document each event with full details of the activities associated with the incident from the time the call is received to dispatch of the call and on through to unit arrival, clearing the call for service and then transfer of the information to the associated records management system where the responding unit(s) can retrieve data to complete an incident report.

Call information is downloaded to the CAD System, added comments are inserted and then the call for service is routed to the appropriate DPSC dispatcher(s) who then use the same CAD system to identify the closest appropriate field units for the event, and dispatch and track those units responding to the event and documenting services provided. Through the CAD System interfaces, users have instant access to records from a diverse collection of other systems like Virginia Criminal Information Network, National Crime Information Center, Geographic Information Systems (GIS), Virginia Hospital & Healthcare Association status tracking system, agency specific Record Management Systems, Sheriff's Information Management System, to name a few. The field units can also use the CADs in their vehicles to provide them directions to any location within and immediately surrounding the County.

Return on Investment (ROI): The ROI for this project is realized by the performance, productivity, and effectiveness of public safety services in Fairfax County. Replaced and upgraded technology for these systems is critical to the safety of the public and the public safety personnel they support. Upgraded technology preserves the investments in technology that have been made and allow increased functionality, performance, and reliability to be achieved to facilitate responses to, and management of, emergencies. It mitigates the need for extraordinarily large additions of personnel that would be necessary to provide the same level of service and results without this technology. The increased access to important information, improvements to maintenance and reliability, increased capacity for growth, and enhanced functionality for users now and in the future builds upon past investments, responds to critical existing requirements, and sets the stage for the next generation of public safety communications technology.