County of Fairfax, Virginia

GENERAL REGISTRAR'S REPORT

DATE: October 22, 2025

TO: Hon. Katherine K. Hanley, Chairman of the Fairfax County Electoral Board
Kevin R. Pinkney, Vice Chairman of the Fairfax County Electoral Board
Jeffrey K. Shapiro, Secretary of the Fairfax County Electoral Board

FROM: Eric L. Spicer, General Registrar and Director of the Office of Elections

CC: Beth Dixon Methfessel, Clerk to the Electoral Board
Office of Elections – All Staff

SUBJECT: General Registrar's Report for the October 23, 2025, Electoral Board Meeting

Voter Registration

Registered Voters	As of 8/1	As of 9/30	Change from 7/31
Active Registered Voters	746,528	751,617	+5,089
Inactive Registered Voters	57,093	55,016	-2,077
Total	**803,621**	**806,633**	**+3,012**

Active Voter Registration Subtractions (cancellations and transfers out)	8/1 to 9/30	Year-to-Date 2025 (1/1 to 9/30)
Deceased (multiple sources)[1]	849	3,899
Out-of-State (multiple sources)[2]	927	5,224
Declared Non-Citizen (from ELECT)	77	431
Declared Mentally Incapacitated (from Court)	14	54
Felony Conviction (from ELECT)	56	106
Voter Request (paper form from voter)	107	376
Transfer Out to Another Jurisdiction in VA	4,369	14,918
Other Subtractions (administrative error, other)	3	23
Total Cancellations and Transfers	**6,402**	**25,031**

Active Voter Registration Additions	8/1 to 9/30	Year-to-Date 2025 (1/1 to 9/30)
New Voter Registrations (multiple sources)	5,818	21,506
Transfer In from Another Jurisdiction in VA	3,582	11,969
Other Additions (reactivated, reinstated, other)	2,091	4,440
Total	**11,491**	**37,915**

Voter Registration Transactions[3] *(includes transactions that result in additions, subtractions, and no change)*	8/1 to 9/30	Year-to-Date 2025 (1/1 to 9/30)
Online DMV (from ELECT)	43,604	183,873
Online Citizen Portal (from ELECT)	5,481	11,737
Online Third-Party DMV Verified (from ELECT)	275	677
Va. Paper Form Third Party (delivered to the office)	863	3,189
Va. Paper Form In Person (office walk-ins, new citizen ceremonies, at polling locations)	521	901
Va. Paper Form by Mail (delivered to the office)	542	1,912
Federal Post Card Application (multiple sources)	242	1,093
National (EAC) Paper Form (delivered to the office)	110	474
Same Day Registration (office or voting locations)	445	825
Others (voter card, confirmation notice, update form)	469	2,123
Public Assistance, Disability Offices	2	4
Discretionary Agencies (BVS, NTIS, Social Security Administration)	1,252	5,320

[1] Deceased (multiple sources) includes: Bureau of Vital Statistics through ELECT, Report of Death information provided by relative, Death Certificate provided, and General Registrar Report of Death created based on an obituary

[2] Out-of-State (multiple sources) includes: DMV, State mail, NCOA, and other voter registration update forms

[3] All categories include: new voter registrations, change of address, change of name, voter cancellations (including out-of-state), and duplicates (no change of data)

Third Party Mailer

The Voter Participation Center (VPC) and Center for Voter Information (CVI) mailed voter registration applications and absentee ballot applications to voters in Fairfax County in late August. Below is the breakdown of the numbers of absentee ballot applications returned by voters.

Processed	Denied	Duplicate	Total
1,998	1,322	45	3,365

December 9 Special Election for Braddick District Supervisor

The special election to fill the Braddock District supervisor seat on the Fairfax County Board of Supervisors was called by the Circuit Court for December 9. The district includes 29 precincts and about 89,000 voters. Because voting for the Braddock special election and the general election will overlap, a flyer was mailed to Braddock voters with information about their election, including application deadlines and the early voting schedule.

Early voting for Braddock will be underway after the voter registration deadline for the general election has passed ("close of books"), so SDR rules will apply to the Braddock district from October 25 through November 4. Initially, early voting for Braddock will take place only in the Office of Elections, then a satellite location will open at Burke Centre Library on November 29.

Key dates:

- **First absentee ballot mail-out:** Oct. 24
- **Early Voting:** Oct. 24 – Dec. 6
    - Office of Elections: Oct. 24 – Dec. 6, including Nov. 4 Election Day
    - Burke Centre Library: Nov. 29 – Dec. 6
    - Saturdays: Oct. 25, Nov. 1, Nov. 29, Dec. 6
    - Sunday: Oct. 26

Early Voting Satellites – November 4 General Election

Early voting for the November 4 General Election began on Friday, September 19. As of Friday, October 17, 37,354 individuals voted across three locations: Fairfax County Government Center, Mount Vernon Governmental Center and North County Governmental Center. An additional 13 locations open on Thursday, October 23 and remain open for 10 consecutive days. There will be two Saturdays of early voting (October 25 and November 1) and one Sunday (October 26). The hours for the Fairfax County Government Center are 8 am to 4:30 pm Monday through Friday. All other locations will be open from 1 pm to 7 pm Monday through Friday. Saturday hours are 9 am to 5 pm, and Sunday hours are 1 pm to 5 pm.

Early Voting Satellites – December 9 Special Election for Braddock District Supervisor

Early voting for the December 9 Special Election for Braddock District Supervisor starts on Friday, October 24, creating an overlap period of nine days during which two elections will run concurrently. This is the first time Fairfax County has conducted early voting for two separate elections at the same time. Our staff are working diligently to ensure that all operations run smoothly during this unprecedented period.

Voting will be held in the Office of Elections reception area Monday through Friday from 8 am to 4:30 pm plus select Saturdays (October 25, November 1, November 29 and December 6) and one Sunday (October 26) through December 6. On Saturday, November 29, Burke Centre Library will open for seven days, with early voting ending on Saturday, December 6. Burke's weekdays hours will be 1 pm to 7 pm.

Absentee by Mail Requests – November 4 General Election

As of October 20, the Office of Elections approved 84,167 absentee ballot applications for the November 4 General Election. 46% of mailed/emailed ballots have been returned. The following shows a breakdown of the absentee applications received for the November 4 General Election:

One Time (SBE 701)	Permanent Absentee (SBE 703.1P)	Permanent Absentee change (SBE 703.1C)	Overseas & Military Voters (FPCA)	Total
8,486	70,193	9	5,479	84,167

Absentee by Mail Requests – December 9 Special Election for Braddock District Supervisor

As of October 20, the Office of Elections approved 8,467 absentee ballot applications for the December 9 Special Election from voters registered in the Braddock Supervisory District. Ballots for this special election will be mailed on October 24. The following shows a breakdown of the absentee applications received for the December 9 Special Election:

One Time (SBE 701)	Permanent Absentee (SBE 703.1P)	Permanent Absentee change (SBE 703.1C)	Overseas & Military Voters (FPCA)	Total
59	7,827	1	580	8,467

Election Officers – November 4 General Election

For the November 4 General Election, 2,324 election officers are assigned across 265 precincts. This includes 1,180 Democratic officers, 850 Republican officers, and 294 unaffiliated officers.

All assigned officers have confirmed their precinct and position assignments and have either completed all required training or are enrolled in an upcoming in-person class. As we receive cancellations each day, we are actively replacing them with another officer of the same party affiliation, if available.

The application deadline for new officers to serve in this election was on October 4. Over 382 new officers (142 Democrats, 101 Republicans, and 139 unaffiliated) completed hiring paperwork appointments and are eligible to serve in this election.

Recruitment efforts remain strong. On August 12, the Office of Elections joined jurisdictions nationwide in National Poll Worker Recruitment Day, highlighting the essential role of election officers and encouraging community members to serve in ensuring secure, accessible elections.

Election Officers – December 9 Special Election for Braddock District Supervisor

For the December 9 Special Election in Braddock District, we expect to assign 5 to 7 officers per precinct, or about 180 election officers total across the 29 precincts involved in that election.

To minimize confusion during the ongoing November election period, outreach for this special election will begin shortly after November 4. We will start by contacting officers who live in or are assigned to the Braddock District in the November election to ask if they are available to serve again in the same precinct and position on December 9.

Because of the short turnaround between elections, several processes and timelines will be compressed or adjusted to fit the schedule. Nonetheless, we expect to complete all election officer assignments by November 20.

Election Officer Training – November 4 General Election

Immediately after the September 9 Special Election, we continued in-person training classes for the November 4 General Election. In September and October, over 1,000 election officers have completed an in-person class, and over 1,300 have completed an online course. We expect over 2,800 training completions across in-person and online formats before Election Day.

To address repeated requests from election officers in the Mount Vernon area, we offered multiple days of our required classes at the Mount Vernon Governmental Center—our first off-site classes in five years. Approximately 100 election officers attended and are now eligible to serve.

This year, we have had an exceptionally high volume of training activity driven by the reappointment of election officers and the deployment of new voting equipment. Across in-person classes and workshops, open houses, online on-demand courses, and live webinars, we have recorded over 12,000 participations to date. Feedback has been positive, and we routinely survey election officers to inform continuous improvement of our training offerings and materials.

Election Officer Training – December 9 Special Election for Braddock District Supervisor

We will conduct a Chiefs Briefing before the December 9 Special Election and distribute a Chiefs Notebook to all Chiefs and Assistant Chiefs.

Given that only 29 precincts are participating and that most active election officers have already met their training requirements, we will not offer additional in-person classes for the special election. Election officers will be assigned from those who have already met their training requirements.

Election Day Resource Allocation – November 4 General Election

Early voting turnout for the November 4 General Election has been high, and we are preparing for a strong in-person turnout on Election Day as well. The resource allocation plan originally presented in August continues to provide each precinct with sufficient materials, equipment, and staffing to accommodate high participation levels.

Each precinct will receive ballots for 50% to 80% of its active registered voters, depending on past turnout patterns. Precincts are also equipped with three to five e-pollbooks (Poll Pads), two ballot marking devices (ExpressVotes), two ballot scanners (DS300s), and between 5 and 12 election officers, including one or two Provisional Specialist officers at almost all precincts.

Election Day Resource Allocation – December 9 Special Election for Braddock District Supervisor

For each election, we develop a resource allocation plan and order ballots based on comparable past elections. In previous special elections, in-person election day turnout has ranged from 15% to 22% overall, with 5% to 31% in individual precincts.

We also have the benefit of the recent September 2025 Special Election, in which in-person turnout in the Braddock District was 19%, ranging from 5% to 27% by precinct.

For this election, each precinct will receive three to five e-pollbooks (Poll Pads), two ballot marking devices (ExpressVotes), two ballot scanners (DS300s), and five to seven election officers.

The ballot order for this election is based on a new allocation formula designed to provide enough ballots to meet projected turnout without producing a large surplus. Each precinct will receive ballots for 15% to 30% of its active registered voters, for a total of 25% countywide. This refined approach balances efficiency and preparedness—achieving meaningful cost savings while ensuring every precinct has sufficient ballots for the expected number of voters.

If turnout exceeds projections, we are fully prepared to print additional ballots on our ballot-on-demand (BOD) printers and deliver them to precincts as needed. Election officers report turnout to our office multiple times throughout the day, enabling us to monitor ballot usage closely and identify early if any precinct may need more. This proactive communication allows our staff to respond quickly and ensure continuous availability of ballots at all voting locations.

To further strengthen readiness, each precinct will also receive additional ExpressVote cards beyond past levels. While we expect that these extra cards should never be needed, they serve as another safeguard to ensure uninterrupted voting should any precinct temporarily need more ballots before BOD deliveries arrive.

If this new allocation approach performs as expected, we plan to continue using this more efficient formula in future elections. Doing so will allow us to maintain high levels of preparedness while reducing overall ballot printing quantities and costs.

Ballot Printing Pilot for December 9 Special Election for Braddock District Supervisor

As part of our long-term planning for cost efficiency and operational resilience, we are conducting a ballot printing pilot during this election. Approximately two-thirds of precincts will receive ballots printed by our standard print vendor, while the remaining one-third will receive ballots printed in-house using ballot-on-demand printers. This pilot will allow us to evaluate print quality, timing, and handling logistics under real election conditions. The goal is to determine whether in-house ballot production can meet all technical, legal, and operational standards while improving flexibility and reducing costs for future small special elections.

The in-house printed ballots will undergo the same logic and accuracy testing protocols as all other ballots before the election. These tests will confirm that all ballots are read and tabulated correctly by the scanners. As they meet all the same printing protocols, we do not anticipate any issues with the in-house printed ballots.

To ensure complete reliability, each precinct participating in the pilot will also receive a supplemental pack of 200 vendor-printed ballots as a ready backup. Should any issue arise with the in-house ballots, precincts can immediately switch to these vendor-printed ballots without interruption in voting.

This pilot represents a measured and carefully controlled step toward expanding our in-house ballot printing capacity. It will provide valuable operational data and firsthand experience while maintaining all safeguards needed to ensure that every precinct has reliable, fully tested, and compliant ballots available at all times.

Logic and Accuracy Testing – November 4 General Election

Logic and accuracy testing activities for the November 4 General Election are nearly complete. Remaining tests are scheduled for the following date:

Electronic Pollbooks and Ballot-on-Demand Equipment:

- **Election Day – Electronic Pollbooks:**
  November 2 at 9:00 a.m. (Fairfax County Government Center, Suite 251)

Logic and Accuracy Testing – December 9 Special Election for Braddock District Supervisor

Logic and accuracy testing activities for the December 9 Special Election are ongoing on the following dates:

Early Voting Satellites – Ballot Scanners and Ballot Marking Devices
Location: Morrissette Operations Center**,** 8600-UA Morrissette Dr., Springfield, VA 22152
Starts: October 17 at 8:00 a.m.

Election Day Polling Places – Ballot Scanners and Ballot Marking Devices
Location: Morrissette Operations Center
Starts: November 18-19 (or until complete) at 8:00 a.m.

Absentee Mail – High-Speed Ballot Scanners
Location: Fairfax County Government Center, 12000 Government Center Pkwy, Suite 339, Fairfax, VA 22035
Date: November 21 at 9:00 a.m.

Electronic Pollbooks and Ballot-on-Demand Equipment:

- **Early Voting Satellite – Ballot-on-Demand for the Government Center:**
  October 17, 9:00 a.m. (Fairfax County Government Center, Suite 251)
- **Early Voting Satellite – Electronic Pollbooks:**
  October 17, 9:00 a.m. (Fairfax County Government Center, Suite 251)
- **Early Voting Satellite – Ballot-on-Demand for Burke Centre Library:**
  November 18 at 9:00 a.m. (Morrissette Operations Center)
- **Election Day – Electronic Pollbooks:**
  December 7 at 9:00 a.m. (Fairfax County Government Center, Suite 251)

Office Personnel

Arash Setayeshi, a member of the Training and Operations Division since March 2025, successfully competed for the Election Officer Manager position, starting in the new position on September 20.

George Panagakos, who served in the Office of Elections since 2012 and was in the Business Analyst I position under the Elections IT Division, successfully competed for the Business Analyst II position, starting in the new position on September 20.

The Voter Services/SDR division completed the interview process to recruit for the vacant Language Accessibility Coordinator position.

VFOIA and NVRA

We have received 17 VFOIA requests and four NVRA requests since the August 14, 2025, Electoral Board meeting, bringing the total this year to 51 VFOIA requests and 21 NVRA requests.

Electronic Pollbook Replacement Project

All electronic pollbooks received as part of the new purchase have gone through acceptance testing and are in the process of being programmed for the November 4 General Election. The three open early voting locations are currently utilizing the new pollbooks. The old pollbooks are being decommissioned and returned as per the lease agreement.

Awards and Recognitions

Ten staff members from the Office of Elections will receive Outstanding Performance Awards (OPAs) during an employee awards ceremony at the Fairfax County Government Center on Friday, November 7.

Recognized staff include:

- Cheryl Jones, Deputy General Registrar and Deputy Director
- Ravi Udeshi, Deputy General Registrar and Deputy Director
- Ann Hines, FOIA/Records/Outreach Manager
- Cord Whitehouse, IT Manager
- George Panagakos, IT Assistant Manager
- Matthew Meads, GIS Analyst II
- Abigale Peters, Election Officer Specialist for Chiefs and Assistant Chiefs
- R. Kurt Mockenhaupt, Election Officer Recruiter
- Kelly Roberts, Election Officer Team Staff
- Linus Bumbaca, Election Officer Team Staff

Further information about these awards can be found in Attachment A to this report.

Communications and Outreach

The Communications Division is responding to a variety of requests from the public and media relating to the upcoming November 4 and December 9 elections, working closely with the Fairfax County Office of Public Affairs. Proactive information regarding election deadlines and activities is posted regularly on the Fairfax County Government web site and NewsCenter, as well as on Facebook, X, and Bluesky.

In addition, Office of Elections Outreach staff attended the "Get to Know Your County Agencies" event in the Government Center lobby, spent at morning at the Fairfax County Burke-Springfield Center for Active Adults, and visited senior living facilities in the community. At each event, staff provided voter registration and absentee ballot applications, assisted residents in checking voter registration status, and responded to questions regarding upcoming elections, voting early in person and by mail, and becoming an election officer. The Outreach team hosted a troop of Girl Scouts in the Office of Elections on October 20 to discuss voting and elections and will meet with a Cub Scout den to tour an early voting location on October 28.

Referrals to Commonwealth's Attorney and Attorney General

Based on the Electoral Board policy enacted at the September 16, 2024, Electoral Board meeting, each month the General Registrar refers individuals identified by ELECT as potential non-citizens to the Commonwealth's Attorney and Attorney General.

ELECT cancelled the registration records for 77 individuals between August 1, 2025, and September 30, 2025, on the grounds that they were potential non-citizens. This was initiated because the citizenship confirmation notice they were mailed was not returned within the mandated two-week period. Of those 77, six registered and affirmed their citizenship after the cancellation. On October 6, 2025, the General Registrar referred the remaining 71 individuals to the Commonwealth's Attorney and Attorney General for possible unlawful elections conduct.

Electoral Board Requests - August 14, 2025, Meeting

1. The Board requested that staff investigate a streamlined way to address surplus ballots, "reducing in the appropriate places the allocation of ballots through use of contingency planning." Information responding to this request is included above in the sections on resource allocation and the ballot printing pilot for the December 9 Special Election.

2. Under the Secretary's report from the August 14, 2025, Electoral Board meeting, two articles regarding aspects of voter registration and list maintenance were entered into the record. The Electoral Board asked that the General Registrar review the articles and consider if any of the information presented could be used to "better clean the voter rolls."

While the Code of Virginia and ELECT policy do not permit registrars' offices to use third-party data in conducting list maintenance actions, we consider input and take advantage of opportunities to review our procedures in line with applicable election law and state guidance.

Our voter registration team reviewed the two articles for Fairfax County voter information and overall list maintenance practice:

For potential duplicate registrations, our office has a thorough process in place that includes a daily review of any record reported through the statewide database as a possible duplicate match. These records are flagged by ELECT after voter information comparisons meet a significant confidence threshold for a match. Comparisons at the state level are conducted using information from multiple sources, including non-public data such as Social Security numbers. We found no records of concern after reviewing the article.

For potential non-citizen registrations, we adhere to state-mandated procedures and Electoral Board policy. All registrants identified by ELECT through a daily statewide database-generated report are mailed a citizenship affirmation notice. Those who do not respond to affirm their citizenship within two weeks of the date of the letter have their registration cancelled automatically. Our office continues to learn that a significant number of these flagged records stem from paperwork and processing errors at the DMV.

After reviewing several examples from the article, we found that registration records indicate voting history aligns with active voter status and that any registrants who did not respond to the citizenship affirmation were properly cancelled. Some of these voters later re-registered and voted as active registrants. In accordance with Electoral Board policy enacted September 2024, the General Registrar is referring to the Commonwealth's Attorney and Attorney General all individuals identified by ELECT as potential non-citizens who do not affirm their citizenship within the deadline.

Following this review, we did not identify any substantive information that would support a change in our list maintenance procedures.

3. As requested at the August meeting, a list of Fairfax County public buildings used as polling places was compiled, including those facilities not in use. Where appropriate, voter satellite offices were highlighted. The list was circulated to the Electoral Board.

Statutorily Required Hole Punch in Absentee Ballot Return Envelope

As required by Virginia Code §24.2-704(B), since 2021, the absentee ballot return envelope used in Fairfax County includes a hole punch as a tactile indicator that confirms for visually impaired and print disabled voters the envelope they should use to return their voted ballot.

In response to public concerns about the design and layout of the return ballot envelope, on October 15 we posted a statement about the envelope format and security measures on our website and on social media. On October 20, we posted a statement on our website and on social media to provide further information about measures that voters can take if they are concerned about the design of the return ballot envelope. This includes a suggestion for individuals to fold their ballots with the vote selections facing inward, so their ballot selections won't show through the envelope hole punch.

We hadn't received complaints about the design of the envelope until last week, so we immediately investigated the issue presented. As some have noted, it is possible for the oval used to mark a voter's ballot selection to be visible through the hole punch if a voter places the ballot in the envelope in a specific orientation. However, it is also possible for the ballot to be inserted in several different ways to prevent votes from being visible. While we are confident about the security measures that we have in place to ensure the secrecy of absentee ballots, we understand and appreciate the concerns that have been raised. Prior to future elections we will consider ballot contest layout as it relates to the design of the absentee ballot return envelope.