

# FAIRFAX COUNTY PARK AUTHORITY SYSTEM-WIDE SUSTAINABILITY PLAN FOR RECENTERS

Public Information Meeting | June 5, 2018







### AGENDA

- I. Introduction
- 2. Project Scope and Objectives
- 3. Work Plan and Schedule
- 4. Community Engagement Process
- 5. Overview of Sustainability Plan
- 6. Market Analysis
- 7. Financial Analysis
- 8. Strategic Recommendations
- 9. Q & A





### INTRODUCTION

**PROJECT TEAM** 

Brailsford & Dunlavey

**CENTERS** 

Facilities Assessment Development
Advisory,
Market Analysis
and Community
Engagement

Operational Assessment

### PROJECT SCOPE

PLANNING OBJECTIVES

- Position each recreation center to maximize operational effectiveness and financial sustainability
  - Ensure assets and programs are right
  - Assets and programs are procured advantageously
  - Operationally maximize benefits to the constituency
  - 100 percent cost recovery



### WORK PLAN

**Preliminary Assessment (Phase 1)**  **Detailed Assessment** (Phase 2)

**Outcomes for** Phases 1 & 2

**Project Initiation** 

**Facilities Assessment** 

**Preliminary Market Analysis** 

Community Engagement

**Operational Assessment** 

Visioning

**Needs and Targeted Outcomes** 

**Detailed Operations and Program** Analysis

Additional Market Analysis

Recommendations

Community Interest, User Profile and Operating Models

Preliminary Findings and Implementation Strategies for **Capital Improvements** 

AND

**Recommendations for System**wide and Site Specific Improvements

Review Preliminary Findings, Implementation Strategies, and Recommendations with the FCPA

**Publish and Present Final Report** 

### WORK PLAN

#### **COMMUNITY ENGAGEMENT PROCESS**

- Community Interest Survey
- Focus Groups
- User Group Survey
- Public Information Meetings





## SURVEY ANALYSIS

- Survey issued to 100,000+ patrons and 12,000 County residents that are not patrons
- 5,742 survey responses were received (5%) to provide a statistical accurate analysis
- Survey consisted of 60 questions to gauge interest in recreation programs and amenities
- 62% of respondents considered themselves "fully aware" of RECenter offerings
- Those in the 55 to 64, 65+ age brackets were most aware of RECenter offerings
- 70% of respondents have a household income of over \$100,000
- 63% of respondents have a graduate degree
- 82% of respondents were Caucasian

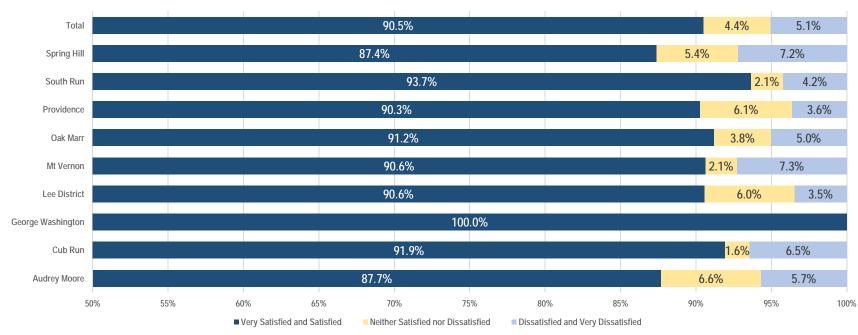
Count Respo	ondent %	Response %	
15	21.13%	7.94%	∃ The atmosphere is poor.
1	1.41%	0.53%	The other patrons are not like me.
23	32.39%	12.17%	The facility is not clean.
1	1.41%	0.53%	The facility is not in a convenient location.
14	19.72%	7.41%	The facility is overcrowded.
14	19.72%	7.41%	The facility hours are not ideal.
13	18.31%	6.88%	The staff is not helpful.
13	18.31%	6.88%	☐ The quality of staff is poor.
21	29.58%	11.11%	☐ There are limited group exercise programs available.
14	19.72%	7.41%	☐ There is a shortage of fitness equipment.
15	21.13%	7.94%	Maintenance issues with the fitness equipment are not addressed in a timely manner
26	36.62%	13.76%	The pass has poor value in relation to those offered at competitive facilities.
8	11.27%	4.23%	The quality of the programs included is poor.
11	15.49%	5.82%	The pass is unaffordable.



## SURVEY ANALYSIS EXAMPLE

- 90% of program registrants indicated they were either satisfied or very satisfied with their existing or most recent program
- Satisfaction levels range from 94% at South Run to 87% at Spring Hill





# FOCUS GROUPS

- Conducted 8 focus groups with pass-holders, program enrollees and aquatic renters at the RECenters as part of secondary research
- A focus group was conducted at Mt. Vernon as part of a previous study
- Objective of the focus group was to get qualitative feedback on the following aspects of RECenters
  - Physical asset
  - Market demand / opportunities for recreation programs
  - Operational patterns





### FOCUS GROUPS EXAMPLE

#### **CUB RUN**

#### OAK MARR

#### SPRING HILL

Five foot depth lanes are highly utilized and demand exceeds capacity.

Fitness facility layout does not allow for easy addition of more equipment.

Demand for use of the aquatics facility often exceeds capacity.

**Opportunities** Market/

Asset

Demand is present for additional weekend aquatics programs.

- Respondents indicated there is additional demand for stretch, dance, and Zumba programs.
- Residents expressed demand is present for additional warm water pool to host adaptive, children's programs.

- Patrons are pleased with the quality of RECenter staff and volunteers at the check-in desk.
- Parktakes is limited in its effectiveness of communicating class cancellations.
- Children's programming times are irregular and enrollment often exceed capacity.

perational Patterns

#### WHAT DEFINES SUSTAINABILITY?

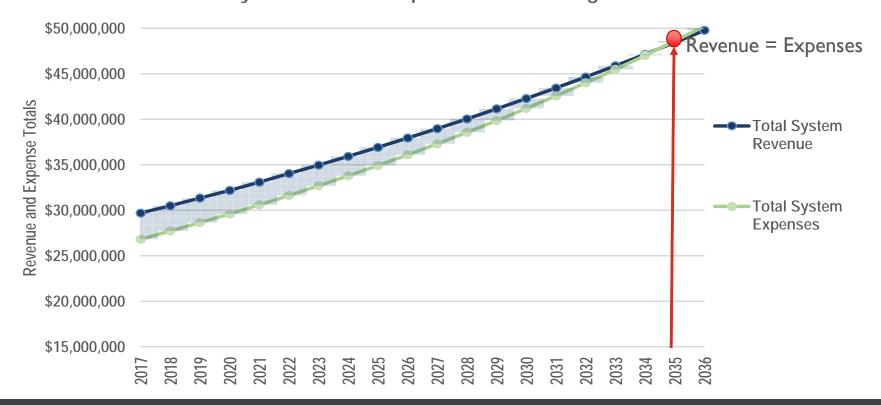
- What constitutes "sustainability" for the RECenter system?
- Sustainability **is defined** by the system's ability to maintain and improve upon the value the system delivers to Fairfax County residents
- Sustainability is achieved by addressing and developing recommendations for three key components that:
  - Ensure existing financial performance is protected and improved upon;
  - Improve community responsiveness throughout the County and system; and
  - Maximize operational effectiveness of individual sites and throughout the system.

#### **OVERVIEW OF RECOMMENDATIONS & TARGETED OUTCOMES**

- I. The Park Authority provides strong stewardship of the RECenter system, resulting in strong financial performance and very high patron satisfaction levels
- 2. System financial performance is being impacted by new market entrants, limited investment at many sites, and increasing expenses, including shifting cost from the general fund to the revenue fund
- 3. A passive approach to capital investment will cause a more pronounced financial downturn or compromise level of service; both **cannot** be maintained in its absence
- 4. Strategic capital investments will reverse the downward financial trend, facilitate improved community responsiveness, and ensure long-term sustainability
- 5. Strategic investments would yield \$38.7 Million in net present day improved financial performance over a 20-year horizon

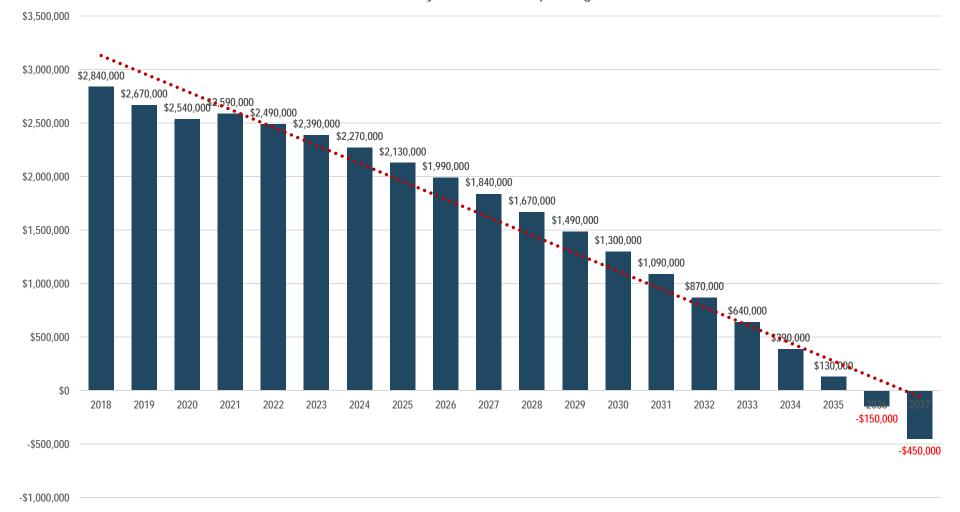
#### 20-YEAR PROJECTED SYSTEM FINANCIAL PERFORMANCE

- Revenues and expenses will converge at a rate of \$150,000 and breakeven by 2035 without further capital investment
- Capital investments are <u>critical</u> for reversing the RECenter system trend *RECenter* System-Wide Extrapolation of Existing Conditions



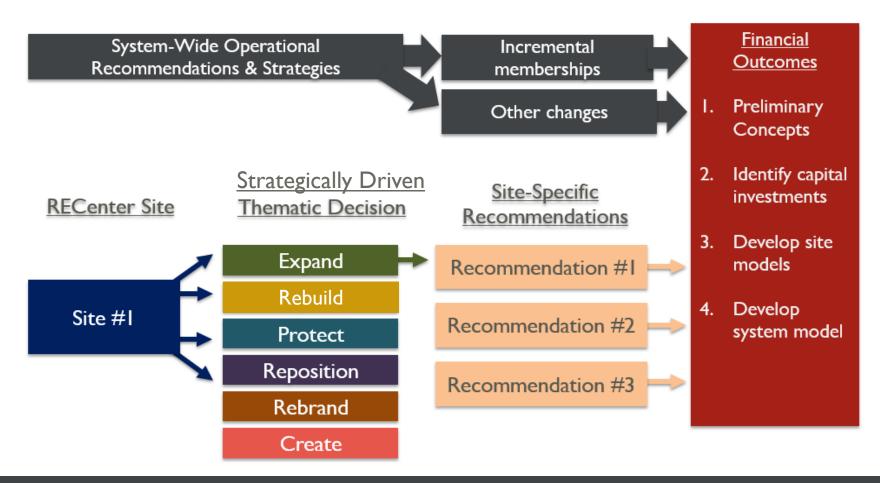
#### 20-YEAR PROJECTED SYSTEM NET REVENUE

**RECenter System-Wide Net Operating Income** 



OVERVIEW

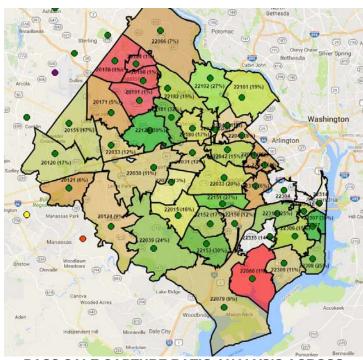
• Capital investment recommendations rely on a formal decision framework



### MARKET ANALYSIS

#### RECENTER SYSTEM COVERAGE

- RECenter siting throughout the County promotes and nearly achieves equitable access
- Over 90% of County residents fall within at least one RECenter service area
- RECenter pass sales are noticeably lacking in only two areas – Reston/Herndon and Fort Belvoir
- Program offerings and enrollment are also remarkably consistent throughout the County



PASS SALE CAPTURE RATIO ANALYSIS ACROSS FAIRFAX COUNTY



### FINANCIAL ANALYSIS

#### SITE COST RECOVERIES

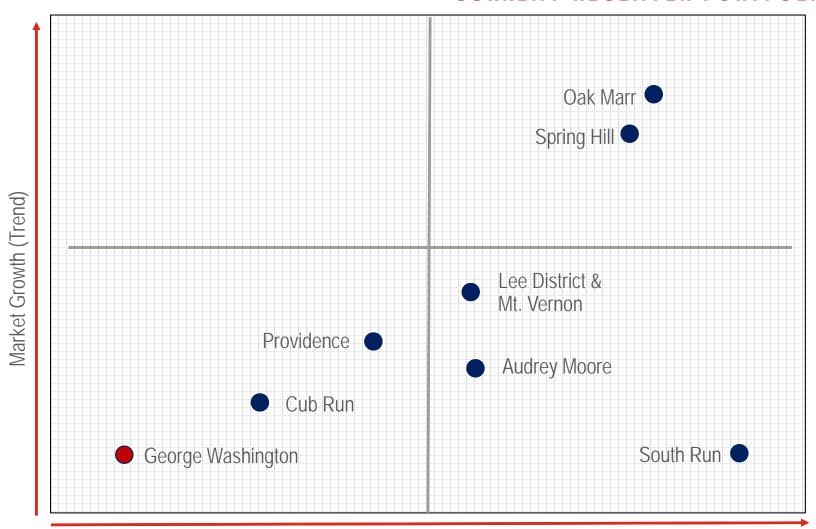
- System-wide cost recovery averaged 109% from 2014 to 2016
- Recovery is significantly down from 2012 and 2013 peaks of 115% and 113%
- System downturn is partially attributable to South Run's declining performance and increase in direct and indirect costs
  - South Run's Net Operating Income (NOI) has fallen from \$1.7 M in 2012 to \$1.1 M in 2016
- Recent investments in Oak Marr and Spring Hill have improved system income

Year	Revenue	Recovery
2007	\$20,244,632	112.8%
2008	\$21,313,262	110.6%
2009	\$22,025,504	107.0%
2010	\$22,786,076	112.3%
2011	\$23,918,252	110.2%
2012	\$25,447,157	114.6%
2013	\$26,283,844	113.3%
2014	\$26,144,272	108.4%
2015	\$27,473,328	110.0%
2016	\$28,358,114	109.2%
Source: FCPA		

Source: FCPA

### FINANCIAL ANALYSIS

#### **CURRENT RECENTER PORTFOLIO**



High Performance

#### PRIORITIZATION AND CLASSIFICATION



 Critical Improvements are essential to maintaining near-term financial and operational outcomes at sites and require a <u>sense of</u> <u>urgency</u>



• Core Improvements are essential to serving the FCPA's mission, facilitating strategic outcomes, and improving on financial outcomes

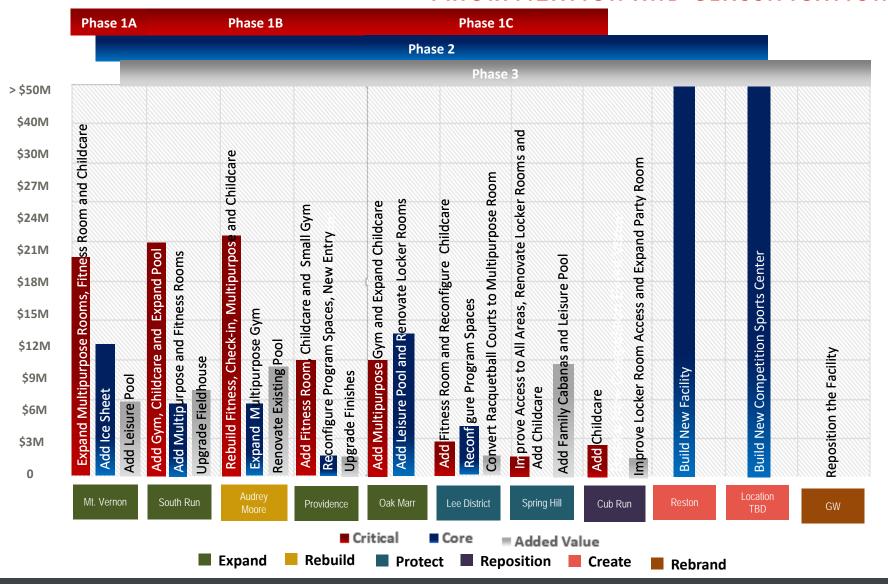


 Added Value Improvements would enhance the experience at a RECenter but are not considered essential to its operation

#### THEMATIC DECISIONS BY SITE

- Expand (Mt. Vernon, South Run, Providence, Oak Marr): Sites require addition of program spaces to meet market demand and generate revenue
- Rebuild (Audrey Moore): Necessitates rebuilding the site in phases or at once. Infrastructure costs are so significant rebuilding is most efficient financial solution.
- Protect (Spring Hill, Lee District): Requires reconfiguration or operational changes to insulate the site from new market entrants and protect market share
- Reposition (Cub Run): Realignment of operational policies or program offerings to improve financial performance
- Rebrand (George Washington): Entails rebranding the site to appropriately match programmatic
  offerings and deliver a consistent RECenter experience
- Create (Reston, Multi-Purpose Facility): Create a new facility to target underserved areas or achieve a strategic goal

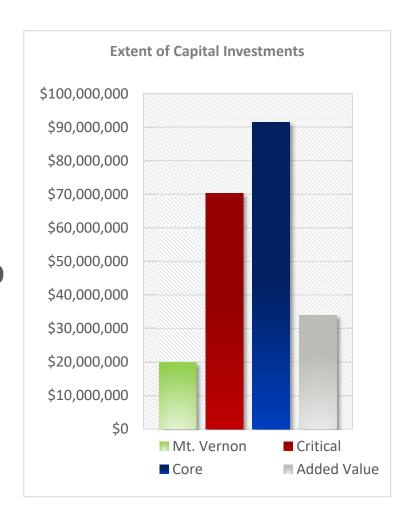
#### PRIORITIZATION AND CLASSIFICATION





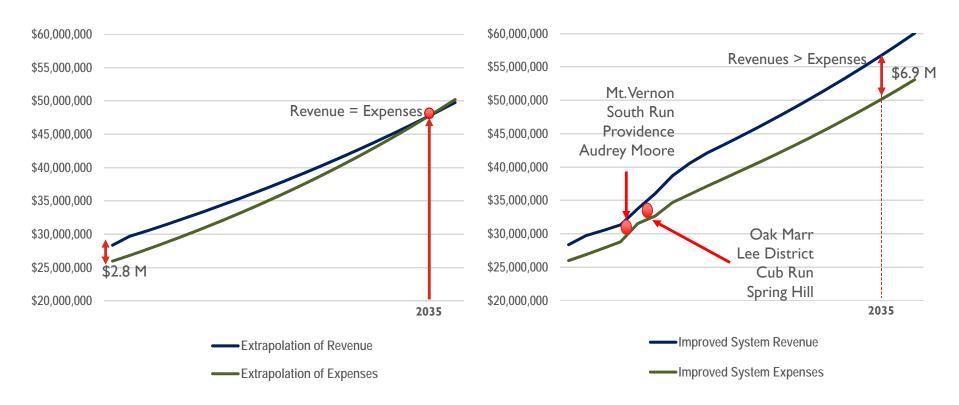
CRITICAL, CORE, ADDED VALUE

- Table compares extent of critical, core and added value capital investments for the system
- Total capital investments are approximately \$215
   Million in hard and soft costs (2017 figures)
- Total critical improvements are approximately \$90
   Million in hard and soft costs
- Critical improvements for the system are approximately \$70 Million in hard and soft costs, excluding Mount Vernon



**COMPARISON OF 20-YEAR PERFORMANCE** 

### Comparison of Improved System Performance and Extrapolation of Existing Conditions



Existing Conditions with No Improvements

Improved System Performance with Critical,
Core and Added Value Improvements

#### RECENTER PORTFOLIO COMPARISON

- Improvements results in the portfolio
- Mt. Vernon, Lee District, and South Run improve performance
- ◆ The portfolio is a much "healthier" mix of assets with improved long-term outlooks

Market Growth (Trend)

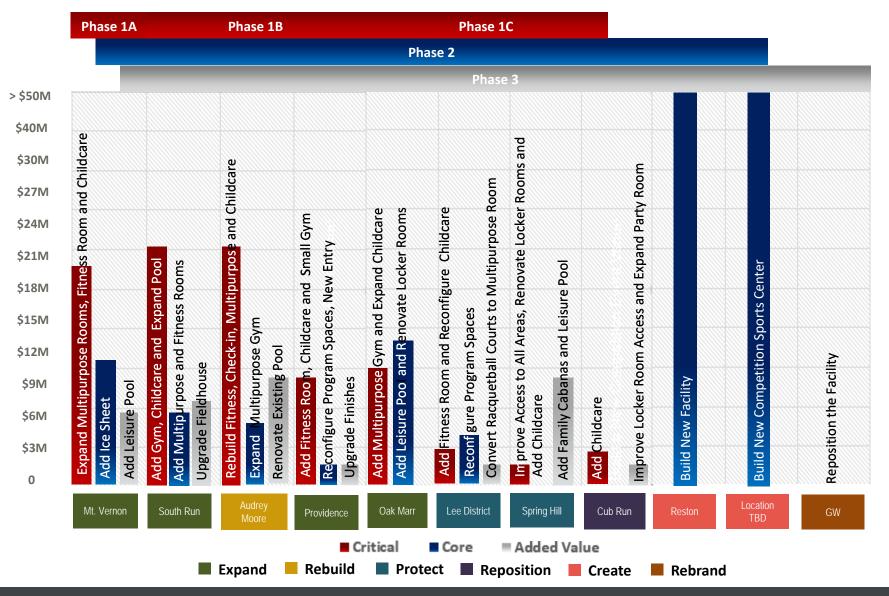
#### **Before** Investment



#### **After** Investment



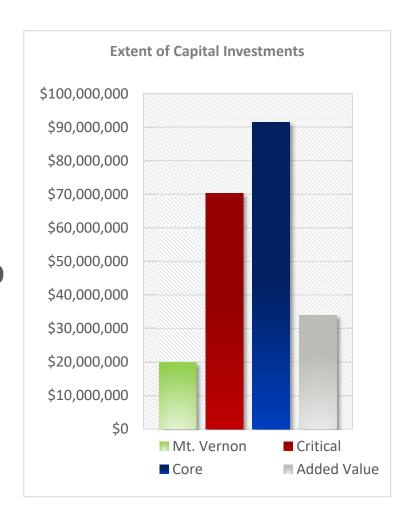
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### NEXT STEPS

- Publish Complete RECenter Sustainability Plan Final Report- May 2018
- Hold Public Meeting/Open House June 2018
- Complete Design of Mt. Vernon RECenter Renovation/Expansion Project including the design for the second sheet of ice.
- Start Design of Audrey Moore RECenter Core & Lifecycle Improvements
- Continue to Complete RECenter Critical Lifecycle Improvements as Funding is Identified
- Continue to Partner with the County to evaluate the development of a multisports complex to support Sports Tourism
- Complete Design of Patriot North Diamond Athletic Field Complex
- Continue to Partner with the County and Master Developer for OMHS site for Potential Options for GW as part of redevelopment

### NEXT STEPS-Continued

- Look at Options for Future Reston Facility
- Fine Tune Cost Estimates Prior to 2020 Park Bond
- Work with County Staff to Identify Capital Funding in 2020 and 2024 Park Bonds

### NEXT STEPS

#### PRE-IMPLEMENTATION OF CAPITAL INVESTMENTS

- To see the full report or tonight's slide presentation please visit our website at:
- https://www.fairfaxcounty.gov/parks/planning-development/recenter-study

### QUESTIONS

◆ Additional Questions can be sent via e-mail to: parkmail@fairfaxcounty.gov



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