



PROPOSED COMPREHENSIVE PLAN AMENDMENT

ITEM: PA 2022-CW-3CP
February 15, 2023

GENERAL LOCATION: Countywide

SUPERVISOR DISTRICT: All

PLANNING AREA: All

PLANNING DISTRICT: All

SUB-DISTRICT DESIGNATION: All

PARCEL LOCATION: All

Editorial revisions to reflect the formal renaming of the former Lee Supervisor District to the Franconia Supervisor District.
For additional information about this amendment call (703) 324-1380.

PLANNING COMMISSION PUBLIC HEARING:
Wednesday, March 8, 2023 @ 7:30 PM

BOARD OF SUPERVISORS PUBLIC HEARING:
Tuesday, April 11, 2023 @ 3:00 PM

**PLANNING STAFF DOES RECOMMEND
THIS ITEM FOR PLAN AMENDMENT**



Reasonable accommodation is available upon 48 hours notice. For additional information about accommodation call the Planning Commission office at (703) 324-2865, or the Board of Supervisors office at (703) 324-3151.

MAP NOT APPLICABLE

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STAFF REPORT FOR PLAN AMENDMENT 2022-CW-3CP

BACKGROUND

On December 6, 2022, the Board of Supervisors (BOS) authorized Comprehensive Plan Amendment 2022-CW-3CP to revise references in the Comprehensive Plan (Plan) from the Lee Supervisor District to the Franconia Supervisor District. The BOS took action on the same day, December 6, 2022, to amend and readopt Fairfax County Code Sections 7-2-3 and 7-2-7 of the Fairfax County Code to rename the Lee Supervisor District to the Franconia Supervisor District.

In March 2021, Supervisor Lusk launched a series of community engagement conversations focused around getting input from residents about changing the Lee District name. In mid-January 2022, the Fairfax County Redistricting Advisory Committee (RAC) evaluated BOS district and precinct names with a focus on equity, as tasked by the Board of Supervisors. As a result of this evaluation, the committee recommended a name change for the Lee District. Based on resident input and the committee recommendation, Supervisor Lusk presented a Board Matter on June 28, 2022, to initiate the process of formally changing the name of the Lee District to Franconia District. The Board of Supervisors approved his Board Matter.

On July 13, 2022, the Fairfax County Park Authority Board took action to change the names of the Lee District RECenter and Lee District Park, to Franconia District RECenter and Franconia District Park, respectively.

This item aligns with focus area eight of the One Fairfax Policy: Neighborhoods that support all communities and individuals through strong social networks, trust among neighbors, and the ability to work together to achieve common goals that improve the quality of life for everyone in the neighborhood. The Redistricting Advisory Committee (RAC) evaluated magisterial district names based on seven criteria, including whether a name is associated with the Confederacy, segregation, racism, and slave ownership.

As noted in the materials provided to the Board prior to the December 6 action for the name change, while the historical record is somewhat inconclusive on whether Lee District is named for Robert E. Lee or a family member, the significance of the Lee name to the Confederacy remains. The specific name of a magisterial district is essential to forming trust within communities and is an expression of community values. Names that are more inclusive enable neighbors to feel more welcome, leading to a greater sense of belonging.

PROPOSED PLAN AMENDMENT

The proposed Plan amendment would revise references in the Plan from the Lee District to the Franconia District. References to the Lee District in the Plan primarily relate to the Lee District Park and Lee District RECenter. References to the Lee District Park will be revised to Franconia District Park, and references to the Lee District RECenter will be revised to Franconia District RECenter. Many of these edits will be found in the Area Plan Volume IV. Maps in the Comprehensive Plan will not need to be updated in association with this Plan amendment.

Editorial changes are not proposed to the published document from consultants that are a part of the Comprehensive Plan. The Lee District references mentioned in the “Fairfax County Bicycle Master Plan”, Appendix 5 of the Transportation Element of the Policy Plan, are not included in the proposed editorial changes, since this is a published document from a consultant, dated October 2014. Updates to the Transportation Element will be considered as part of the Policy Plan review underway.

Staff identified two Planning Sector names that include the name Lee; the Lee Community Planning Sector, within the Providence Supervisor District, and the Lee-Jackson Community Planning Sector, within the Sully Supervisor District. A separate process is recommended to consider the next steps related to renaming these Planning Sectors. The two Planning Sectors were not part of the Lee Supervisor District renaming evaluation discussions with the community or RAC, and were not part of the December 6, 2022, Board action.

Work is also underway to evaluate the next steps related to the renaming of Lee Highway to Route 29 and Lee Jackson Memorial Highway to Route 50, and a separate Plan amendment is anticipated that will incorporate the new names for those roads.

CONCLUSION

This Plan amendment proposes editorial changes to the Comprehensive Plan that will revise references from the Lee District to the Franconia District. There are limited references to the Lee District in the Comprehensive Plan, and the proposed edits primarily refer to the renaming of Lee District Park and Lee District RECenter. In total, there are 23 proposed edits to the Comprehensive Plan to reflect this change.

RECOMMENDATION

Staff recommends the Comprehensive Plan be modified as shown below. Text proposed to be added is shown as underlined and text proposed to be deleted is shown with a ~~striketrough~~. Text shown to be replaced is noted as such.

PROPOSED CHANGES TO THE POLICY PLAN

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Policy Plan, Visual and Performing Arts, amended through 3-4-2014, page 1:

“INTRODUCTION

...

Planning for the future of the arts is viewed within the changing character and demographics of Fairfax County and in relationship to existing arts venues within the county and region. Fairfax County is an established county in the sense that it has been largely built out, particularly from a traditional residential perspective. Significant redevelopment and expansion of commercial centers, however, will continue. The demographics of Fairfax County are shifting significantly. Given the size and diversity of Fairfax County, residents tend to associate themselves with their communities and these communities have varying arts opportunities. From an arts venue perspective, the District of Columbia (Kennedy Center, Smithsonian, Corcoran, etc.) and Wolf Trap National Park for the Performing Arts serve as “bookends,” providing performing and visual arts of international stature. The Center for the Arts at George Mason University provides additional programming of national and international quality, as well as an educational arts environment. The Lorton Workhouse is a major arts venue in the county, with facilities for working artists, performing groups, and exhibitions. Increasingly, the Workhouse will become not only a Fairfax County asset, but regional and national in scope. Smaller local arts venues in the county include among others Alden Theatre at the McLean Community Center, Center Stage at the Reston Community Center, the James Lee Community Center Theater, ArtSpace in Herndon, Greater Reston Arts Center, and the McLean Project for the Arts. Four amphitheaters of varying sizes are located in Fairfax County parks and nature/historic sites including Burke Lake Park, Ellanor C. Lawrence Park, Mason District Park, and Lee Franconia District Park.”

PROPOSED CHANGES TO THE AREA IV PLAN

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Mount Vernon Planning District, amended through 3-8-2022, MV1-Huntington Community Sector, page 57:

**“FIGURE 20
PARKS AND RECREATION RECOMMENDATIONS
SECTOR MV1**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Mount Vernon Planning District, amended through 3-8-2022, MV2-Hybla Valley Community Planning Sector, page 65:

**“FIGURE 24
PARKS AND RECREATION RECOMMENDATIONS
SECTOR MV2**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Mount Vernon Planning District, amended through 3-8-2022, MV3-Belle Haven Community Planning Sector, page 73:

**“FIGURE 29
PARKS AND RECREATION RECOMMENDATIONS
SECTOR MV3**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Mount Vernon Planning District, amended through 3-8-2022, MV4-Wellington Community Planning Sector, page 79:

**“FIGURE 32
PARKS AND RECREATION RECOMMENDATIONS
SECTOR MV4**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Mount Vernon Planning District, amended through 3-8-2022, MV5-Groveton Community Planning Sector, page 86:

**“FIGURE 35
PARKS AND RECREATION RECOMMENDATIONS
SECTOR MV5**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Richmond Highway Corridor Area, amended through 2-23-2021, Introduction, page 4:

“A community Advisory Group was appointed, with members representing the Mount Vernon and Lee Franconia Districts, SFDC, and one at-large member provided local area expertise. The group offered guidance on staff’s technical work and findings, contributed to development of recommendations, and engaged other stakeholders to encourage awareness and participation in the Plan amendment process. The greater community participated through public meetings, workshops, and online media.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, Overview, page 13:

**FIGURE 6
ROSE HILL PLANNING DISTRICT
EXISTING PUBLIC PARKS
(As of 11/22/2017)**

	LOCAL	DISTRICT	COUNTYWIDE	RESOURCE-BASED	REGIONAL
RH1	<ul style="list-style-type: none"> • Franconia Forest 			<ul style="list-style-type: none"> • Indian Run Stream Valley 	
RH2	<ul style="list-style-type: none"> • Bush Hill • Mark Twain 				
RH3	<ul style="list-style-type: none"> • Burgundy • Clermont • Heritage Hill • Loftridge 				
RH4	<ul style="list-style-type: none"> • Banks • Beulah • Kingstowne • Manchester Lankes • Tara Village 	<ul style="list-style-type: none"> • Greendale Gold Course 		<ul style="list-style-type: none"> • Dogue Creek Stream Valley 	
RH5	<ul style="list-style-type: none"> • Ridgeview • Wilton Woods School Site 				
RH6	<ul style="list-style-type: none"> • Virginia Hills School Site 		<ul style="list-style-type: none"> • Lee Franconia District RECenter 		
RH7	<ul style="list-style-type: none"> • Hayfield Park • South Kings Forest • Kingstowne • Stoneybrooke • Wickford 			<ul style="list-style-type: none"> • Historic Huntley • Huntley Meadows 	

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, Overview, page 14:

“The Rose Hill Planning District is moderately well served at this time by active recreation facilities at ~~Lee~~ Franconia District Park and other smaller park and school sites. However, the projected growth for the Kingstowne development will impact the long term needs of the entire Planning District. It is therefore important that adequate parklands and facilities be provided as part of and to serve the Kingstowne community.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH1-Franconia Community Planning Sector, page 35:

**“FIGURE 14
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH1**

DISTRICT PARKS: This sector lies within the service area of ~~Lee~~ Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH2-Bush Hill Community Planning Sector, page 46:

**“FIGURE 20
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH2**

DISTRICT PARKS: This sector lies within the service area of ~~Lee~~ Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH3-Burgundy Community Planning Sector, page 54:

**“FIGURE 23
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH3**

DISTRICT PARKS: This sector lies within the service area of ~~Lee~~ Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH4-Lehigh Community Planning Sector, page 73:

**“FIGURE 28
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH4**

DISTRICT PARKS: This sector lies within the service area of ~~Lee~~ Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH5-Wilton Woods Community Planning Sector, page 81:

**“FIGURE 31
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH5**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH6-Mount Comfort Community Planning Sector, page 82:

“RH6 MOUNT COMFORT COMMUNITY PLANNING SECTOR

CHARACTER

The Mount Comfort Community Planning Sector is generally bounded by Telegraph Road, Florence Lane, and South Kings Highway.

Much of the planning sector is currently developed with predominantly single-family detached residential units. Townhouses are located in the southeastern portion of the planning sector. Other major land uses in the planning sector include Mount Comfort Cemetery and the Lee Franconia District Park.

...

RECOMMENDATIONS

Land Use [*underline in original text*]

...

Figure 32 indicates the geographic location of land use recommendations for this sector. Where recommendations are not shown on the General Locator Map, it is so noted.

1. The parcels between Telegraph Road and the Lee Franconia District Park (Tax Map 92-1((1))23, 24, 28, 29, 30; 82-3((1))52, 52A, 52B; 92-1((15)) 1-17) are planned for residential use at 2-3 dwelling units per acre. Development above the low end of this range should be considered only if substantial consolidation and coordinated access are provided.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH6-Mount Comfort Community Planning Sector, page 85:

“Public Facilities [*underline in original text*]

The Virginia Hills Elementary School is currently being used as an administrative facility. If it is declared surplus by the School Board, alternative uses such as a community or senior citizen center or active recreation, should be considered. The athletic fields, tennis courts and community playground should continue to be used for active recreation as an addition to ~~Lee~~ Franconia District Park.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH6-Mount Comfort Community Planning Sector, page 88:

**“FIGURE 34
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH6**

PARK CLASSIFICATION	RECOMMENDATIONS
NEIGHBORHOOD PARKS:	No additional acquisition or development of Neighborhood Parks is planned. Facilities are available at Lee <u>Franconia</u> District Park.
COMMUNITY PARKS:	No additional acquisition or development of Community Parks is planned. Facilities are available at Lee <u>Franconia</u> District Park.
DISTRICT PARKS:	
Lee <u>Franconia</u> District	Upgrade existing athletic fields at adjacent Virginia Hills school site. Seek interim use agreement as an addition to the park. Any additional development of Lee <u>Franconia</u> District Park should carefully consider steep slopes and forested areas.
COUNTYWIDE PARKS:	Seek historic preservation easements on selected historic properties.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Rose Hill Planning District, amended through 2-23-2021, RH7-Huntley Meadows Community Planning Sector, page 96:

**“FIGURE 37
PARKS AND RECREATION RECOMMENDATIONS
SECTOR RH7**

DISTRICT PARKS: This sector lies within the service area of Lee Franconia District Park where active recreation facilities are available.”

MODIFY: Fairfax County Comprehensive Plan, 2017 Edition, Area IV, Franconia-Springfield Area, and Fort Belvoir North Area, amended through 6-28-2022, Franconia Springfield Area Area-wide Recommendations, page 31 and 32:

“As redevelopment occurs, these most proximate parks can be improved to include enhanced recreation facilities, including adding full cut off lights or converting existing fields to synthetic turf. Parks in the service area where facility capacity enhancements might occur include Lee Franconia District, Franconia, Hooes Road and Manchester Lakes. Additionally, several existing park sites are located at the edges of the area, including Lee High Park, Springfield Forest Park, Springvale Park, and Loisdale Park. These parks are close enough that pedestrian and bicycle linkages to the Franconia-Springfield Area should be constructed.”

COMPREHENSIVE LAND USE PLAN MAP:

The Comprehensive Land Use Plan Map will not change.

COUNTYWIDE TRANSPORTATION PLAN MAP:

The Countywide Transportation Plan Map will not change.