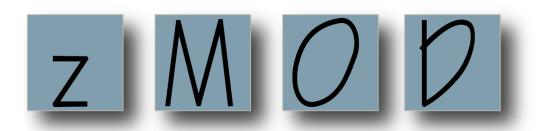


## **Zoning Ordinance Modernization Project**



Planning Commission January 28, 2021

## Zoning Ordinance - Why Modernize?



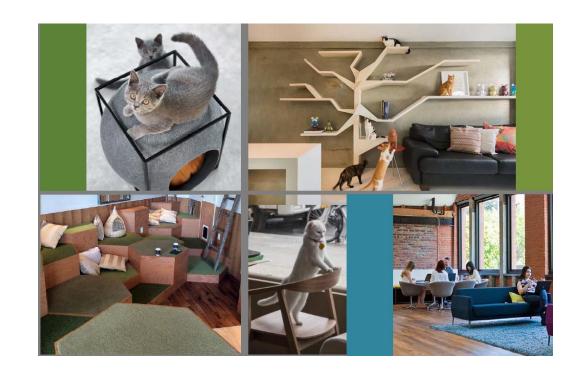
Revise format and structure



Modernize land uses and regulations



Rewrite regulations in plain language





Use a platform accessible on all different devices

### How did we get here?

Jan. 2018 to July 2019 Aug. 2019 to March 2020

June to Nov. 2020

Jan. to March 2021

Modernize use regulations

July 16: Board of Supervisors endorses

Plain language and other revisions of articles Release consolidated
Zoning Ordinance &
white paper
describing notable
changes June 30,
and revised Nov 24

Public hearings
with Planning
Commission and
Board of
Supervisors
\* Edits released
Jan. 19

# Consultant Services CLARION

#### **Don Elliott, FAICP**

- Planner/Lawyer/Project Manager
- A Better Way to Zone

#### Tim Richards, AICP

Planner/Lawyer/Code Drafting



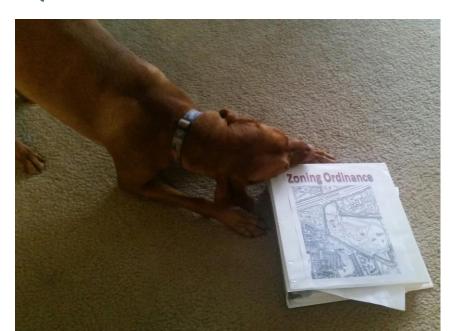


#### **New Ordinance Structure**

#### Articles:

- 1) General Provisions
- 2) Zoning Districts
- 3) Overlay Districts
- 4) Use Regulations
- 5) Development Standards
- 6) Parking and Loading
- 7) Signs

- 8) Administration, Procedures, and Enforcement
- 9) Definitions



## Article 1: General Provisions

Includes the enabling legislation, the structure of the Ordinance, duties of the Zoning Administrator, and the purpose statements

New references to facilitating an equitable community and promoting an overall sense of community through placemaking added to purpose statements



## Article 2: Zoning Districts

#### 7. R-4 Residential District, Four Dwelling Units/Acre67

#### A. Purpose<sup>68</sup>

The R-4 District provides for single-family detached dwellings and affordable dwelling unit developments and allows other uses that are compatible with the medium-density residential character of the district.

Figure 2102.13: R-4 District Aerial Example







Incorporates zoning district regulations, aerial imagery, and lot and building dimensional tables and graphics

- R-P and I-1 Districts deleted
- P District updates:
  - Removed requirement for periphery to conform with the bulk regulations and landscaping/screening provisions of the most similar conventional district
  - Deleted PDH density bonuses
  - Standard revised to better focus on protecting natural resources
  - PDH secondary use limitations revised

## Article 3: Overlay & Commercial Revitalization Districts

Historic Overlay · Commercial Revitalization · Natural Resource Overlay · Airport Noise Overlay Sign Control Overlay · Highway Corridor Overlay · Water Supply Protection Overlay

#### Proposed revisions to CRDs:

- Increase in building height may be permitted if consistent with the Comprehensive Plan
- Allows the Board to impose conditions on parking reductions
- Requires interior parking lot landscaping to be provided with any parking lot resulting in 20 spaces or more
- Clarified front setback, consistent with Comprehensive Plan



#### Article 4: Use Regulations

**Electric Vehicle Charging** 



**Outdoor Commercial Recreation** 



**Solar Collection System** 



**Stacked Townhouse** 



**Indoor Commercial Recreation** 



**Goods Distribution Hub** 



## Accessory Living Units – Why Modernize?

- Current standards are from 1983 and some are out of date
  - For example, no other jurisdictions in our research have an age/disability requirement
- Process and standards have resulted in limited use
- ALUs can be part of the affordable housing toolkit for both the owner and a renter
- Most of the standards are objective; the standards protect neighborhood character
- Most of the conditions for approved accessory dwelling units mirror the objective Zoning Ordinance standards
- Current occupancy standards allow a family to have two roomers/boarders OR an ALU with two people – the difference boils down to allowing a kitchen





## Comparison of Current and Proposed Standards for ALUs

Topic	Current Standards	Proposed Standards	Advertised Options
Age/Disability	A person living on the property must be 55+ years old or have a disability	No change	Remove requirement
Size	Up to 35% of the principal dwelling	Interior: Up to 800 SF or 40% of the dwelling, whichever is less; increased size with SP Detached: 1,200 SF	Interior: 500 – 1,200 SF or 40%, whichever is less; use of entire basement Detached: 700 – 1,500 SF
Approval Process	Special Permit (SP)	Interior: Administrative Permit if meet all standards; SP to modify size, access/entrance, or parking standards Detached: No change	Keep SP for all ALUs
Location of Unit	Interior or Detached with 2+ acres	No change	Article 4   12

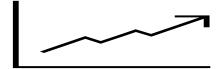
## Comparison of Current and Proposed Standards for ALUs — cont'd

Topic	Current Standards	Proposed Standards	
Owner-occupied	Yes — owner must live in the principal unit or in the ALU	No change	
Max # of People	Up to two bedrooms and two people in the ALU	No change	
Parking	Determined by the BZA	Interior by Administrative Permit: 1 additional space (total of 3 or 4 spaces) Detached: No change	
Renewal	Every 5 years by Zoning Administrator	Initial renewal in 2 years, subsequent up to 5 years based on compliance	
Entrances	Must be on side or rear unless BZA approves alternative	Location on side or rear applies to new entrances Interior: Any proposed garage/carport must be located adjacent to any existing garage/carport and use the same driveway; modification of standards may be approved by SP  Article 4	

### Accessory Living Units - Monitoring

Modest increases in ALUs are expected if the Board approves changes

- Since 1983, 219 accessory dwelling units have been approved and 17 denied
- Other jurisdictions that have amended regulations have seen modest increases
  - Arlington County: 32 attached and 38 detached accessory dwellings (2018 October 29, 2020)
  - Montgomery County: about 50/year; amendment effective Dec. 2019 and no increases due to COVID
  - D.C.: 44 permits in 2019; 82 in 2020
  - Loudoun: 219 permits since 2010



This will allow time for monitoring and consideration of future amendments

## Freestanding Accessory Structures

- New height and setback regulations
- New 20-foot maximum height and 50% cumulative SF limitations for enclosed structures associated with single-family dwellings on lots less than 36,000 SF
- Clarified shipping/sea container regulations





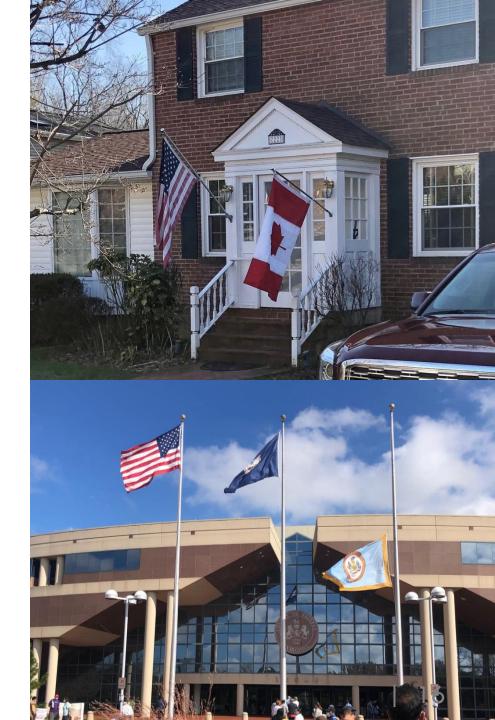


### Flags and Flagpoles\*

#### New standards:

- Limit the height of flagpoles to 25 feet on singlefamily lots and 60 feet on all other lots
- Require a five-foot front setback
- Limit single-family lots to two flags, each limited to a maximum size of 24 SF [advertised ranges from two – three flags and 15 – 45 SF]
- Carry forward current limit of three flags to all other lots, each limited to a maximum size of 96
   SF [advertised range from 96 - 216 SF]

<sup>\*</sup> Not currently advertised; will be advertised for discussion on February 10, 2021



## Home-Based Businesses – Why Modernize?

- Current regulations list prohibited uses and provide examples of what may be permitted, leaving many uses up to interpretation
- Only certain uses may have customers and clients
- Standards are objective and can be applied administratively
- Changing nature of the "gig economy" and desire for flexible workspaces and start-up opportunities out of the home



#### Home-Based Businesses

#### What's allowed?

- Instructional (including exercise-related)
- Office
- Repair of small household items, such as musical instruments and watches
- Barbershop or hair salon (no nails, facials, or massage)
- Sewing or tailoring
- Retail, limited to off-site delivery
- Production of hand-crafted items and food, limited to off-site delivery



#### Comparison of Current and Proposed Standards for HBBs

Topic	Current			
	Home Occupation	Home Professional Office	Barbershop/ Beauty Parlor	Proposed Administrative Permit Standards
Customers	Instructional uses: 4 at a time; 8 in a day	Determined by the BZA	1 patron at a time	2 at a time; 6 in a day [Advertised range: 0-4 at a time; 0-8 in a day]
Employees	1	Up to 4; up to 6 with 2+ acres	0	1 in SFD; 0 in all other dwellings [Advertised option: 1 in all dwellings]
Size	No size limit			400 SF [Advertised range: 200 – 750 SF]
Parking	No requirement/standard			One designated off-street parking space

### Yard Signs in Residential Districts

#### **Current Regulations:**

Any lot developed with a residential use is permitted 12 SF of sign area, with no single sign exceeding 4 SF

The proposed draft removes current inconsistent language that prohibits any signage associated with home occupations based on content-neutrality. A sign with any message, regardless of content, is currently permitted.









## **Special Events**

- Consolidated use & broader definition
- Administrative permit valid for 21 days, no longer required to be consecutive
- Removed outdated provisions
- Standards require parking, traffic, and other issues to be addressed to protect adjoining properties



## Food Trucks Limited Additional Flexibility for Residential Areas



- Expanded to nonresidential uses in residential districts, such as pools and religious assemblies
- Must comply with other limits, e.g., max
   of 3 trucks for 4 hours
- Up to 12 times/year per location, or more with SE or SP approval

### Article 5: Development Standards

Includes lot, bulk, and open space regulations, affordable dwelling unit program, floodplain regulations, outdoor lighting standards and more

Incorporates clarifications and limited other revisions:

- Carports no longer allowed to extend into side setback
- Cluster open space must meet definition of usable open space
- Decks allowed to have privacy screens and other modifications



## Article 6: Parking and Loading

- Parking rate table aligned with new uses
- Most rates carried forward separate amendment will update rates
- New Stacked Townhouse rate 2.3 spaces/unit



### Article 7: Signs

Includes the sign regulations from the March 2019 update and the following revisions:

- Allow entrance and rental signs for stacked townhouse developments
- Clarify that congregate living facilities, religious group living, and residence halls are included in the nonresidential uses that can have building-mounted and freestanding signs
- Clarify that the Board and BZA can further limit size, location, height, type, and duration of signs as a part of RZ, SE, and SP approvals.



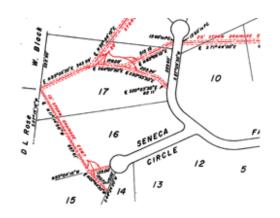
**Stay tuned** – signs will be the focus of a separate future amendment

## Article 8: Administration, Procedures, and Enforcement

Includes review procedures, submission requirements, fee schedule, review and decision-making bodies, nonconformities, condos, and enforcement

**Utility Easements:** All existing and preliminary locations of new/relocated utilities to be shown on plans/plats, regardless of width

Modification of Submission Requirements: Allows modification of any submission requirement (other than application form, legal description, affidavit, and application fee)





## Article 8: Administration, Procedures, and Enforcement - Fees

#### New fees for the following uses:

- Accessory Living Units: \$200 for AP;
   \$70 renewal [Advertised ranges from \$0 to \$435 and \$0 to \$70]
- Home-Based Business: \$100 for AP;
   \$435 for SP [Advertised ranges from \$0 to \$435 and \$0 to \$70]
- Alternative Use of Historic Building: \$8,180 [Advertised range from \$8,180 to \$16,375]

## Reduced fees from \$16,375 to \$8,180\* for the following uses:

- Congregate Living Facility
- Quasi-Public Park, Playground, or Athletic Field
- Addition to or Replacement of One Existing SFD Dwelling in a Floodplain
- Waiver of Certain Sign Regulations
- \* Advertised ranges to keep the current \$16,375 fee

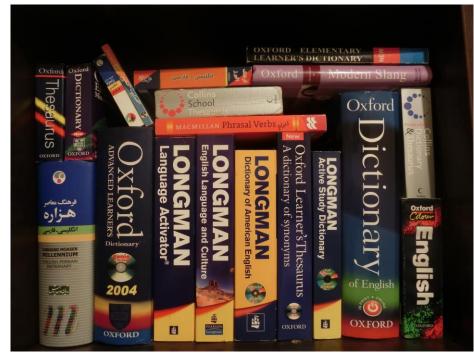
#### Reduced fee for the following application:

• Deletion of Land Area: 1/4 the prevailing fee [Advertised range from 1/4 to 1/2 of the prevailing fee]

## Article 9: Definitions and Ordinance Interpretation

Includes interpretations of words and terms used in the Ordinance, a list of abbreviations, and definitions

- All uses are defined
- Some updates and clarifications
  - Detailed regulations moved to use standards
  - Outdated language removed from medical care facility definition



## How to Navigate zMOD Draft



#### Outreach



#### Meetings

- 96 public meetings
- In-person and virtual
- Presentations to land use groups, elected and appointed officials, and other general groups

#### **Online Presence**

- zMOD Website
- zMOD Email & Listserv
- Facebook
- Channel 16
- Videos
- Newsletters

#### Surveys

- Kickoff survey
- Accessory dwelling units and home-based businesses surveys
- Corresponding videos

#### Work Groups

- Citizens
- Land Use Attorneys
- Builders and Industry
- Land Use Aides
- Staff Outreach

•

### **Next Steps**

Public Hearing
Dates

Planning Commission: January 28, 2021

Flags and Flagpoles: February 10, 2021

Board: March 9, 2021

#### **Effective Date**

Delayed effective date targeted for July 1, 2021

#### **Online Platform**

New platform will include interactive search features, hyperlinks, and be easily accessible across devices

