



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

*A Pension Trust Fund of Fairfax County, Virginia*

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FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Three systems...  
one team.



*A Pension Trust Fund of Fairfax County, Virginia*

This report was prepared by the financial, administrative and investment staff of the Fairfax County Uniformed Retirement System.

# Table of Contents

## Introductory Section (Unaudited)

Letter of Transmittal.....	1
Certificate of Achievement for Excellence in Financial Reporting.....	5
Public Pension Standards Award for Funding and Administration.....	6
Board of Trustees.....	7
Administrative Organization.....	8
Organization Chart.....	10

## Financial Section

Report of Independent Auditor.....	11
Management's Discussion and Analysis (Unaudited).....	13
Summary of Plan Fiduciary Net Position.....	16
Summary of Additions and Deductions.....	16
Basic Financial Statements	
Statement of Fiduciary Net Position.....	20
Statement of Changes in Fiduciary Net Position.....	21
Notes to the Financial Statements.....	22
Required Supplementary Information (Unaudited)	
Schedule of Changes in Net Pension Liability and Related Ratios.....	40
Schedule of Net Pension Liability.....	42
Schedule of Money-Weighted Rate of Return.....	42
Schedule of Employer Contributions.....	43
Notes to the Required Supplementary Information.....	43
Summary of Significant Changes to the Pension System.....	44
Other Supplementary Information	
Schedules of Investment and Consultant Expenses.....	45
Schedule of Administrative Expenses.....	45
Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	46

## Investment Section (Unaudited)

Chief Investment Officer's Letter.....	49
Investments by Category and Investment Manager.....	52
Schedule of Ten Largest Equity and Fixed Income Holdings.....	58
Schedule of Brokerage Commissions.....	59
Schedule of Management Fees by Asset Class.....	60
Investment Summary.....	60
Liquidity Snapshot.....	61

## Actuarial Section (Unaudited)

Actuary's Certification Letter.....	63
Summary of Valuation Results.....	65
Summary of Actuarial Assumptions and Methods.....	65
Long Term Assumptions Used to Determine System Cost and Liabilities.....	66
Analysis of Financial Experience.....	68
Schedule of Retirees and Beneficiaries Added To and Removed From Rolls.....	68
Schedule of Funded Liabilities by Type.....	69
Schedule of Funding Progress.....	69
Schedule of Active Member Valuation Data.....	70

## Statistical Section (Unaudited)

Fiduciary Net Position.....	71
Changes in Fiduciary Net Position.....	72
Schedule of Benefit Payments by Type.....	74
Schedule of Retired Members by Benefit Type.....	74
Schedule of Average Monthly Benefit Amounts.....	74
Schedule of Average Monthly Benefit Payment by Years of Credited Service.....	75
Active Participants Count by Age/Service.....	76
Active Participants Total Salary by Age/Service.....	76
Retirees by Location.....	77
Retirees by State.....	78

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# County of Fairfax, Virginia

To protect and enrich the quality of life for the people, neighborhoods and diverse communities of Fairfax County

November 13, 2020

Dear Members of the Board of Trustees:

I am pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the Fairfax County Uniformed Retirement System (System) for the fiscal year ended June 30, 2020. This CAFR is provided as an aid to understanding the structure and evaluating the status of the System. The System's management is responsible for the accuracy of financial information contained herein. The Management's Discussion and Analysis provides further detail to the financial statements.

## History

The Fairfax County Uniformed Retirement System was established on July 1, 1974, as a public employee retirement system providing defined benefit pension plan coverage for uniformed or sworn employees of the Fire and Rescue Department, helicopter pilots, the Sheriff's Department, the animal control division, and certain park police officers. In 2005, membership was extended to employees in non-administrative positions of the Department of Public Safety Communications, formerly included in the Fairfax County Employees' Retirement System. There were 1,941 active members, 128 in the Deferred Retirement Option Program (DROP), 98 terminated vesteds and 1,462 retirees participating in the System as of June 30, 2020. For calculations surrounding the Total Pension Liability and its components, Cheiron, the System's actuary, used June 30, 2020, as the measurement date which coincides with the actuarial valuation date.

## Provisions

The benefit provisions of the System are established by County Ordinance. The System provides normal service retirement and early service retirement benefits for members who attain age or service requirements. Coverage for service-connected disability benefits is immediate upon membership in the System. Ordinary (non-service-related) disability benefits are provided after the attainment of five years of service. Members are vested after five years of service and are eligible for benefits at the early or normal service retirement date.

## Capital Markets and Economic Conditions

In fiscal year 2020, the System's investment returns were impacted by significant volatility in the markets due to the novel coronavirus (COVID-19) pandemic. The System's portfolio investment return for the year decreased to -0.46 percent (-1.26 percent, net of fees), dipping below the long term return target of 7.25 percent. This return placed in the 90th percentile of the BNY Mellon Universe of public funds. Over the long term, returns compared more favorably, with investment returns for the ten-year period at 7.53 percent per year, ranking the fund in the 78th percentile of all other public funds in the BNY Mellon Universe. Additional details on the markets and the System's investments are provided in the Investment Section.



Fairfax County Retirement Systems  
 12015 Lee Jackson Memorial Hwy, Suite 350, Fairfax, VA 22033  
 Phone: 703-279-8200 \* 1-800-333-1633 \* Fax: 703-273-3185  
[www.fairfaxcounty.gov/retirement/](http://www.fairfaxcounty.gov/retirement/)

### Internal and Budgetary Controls

The System's management is responsible for the financial information presented in this report in accordance with U.S. Generally Accepted Accounting Principles. Proper internal accounting controls exist to provide reasonable, but not absolute, assurance for both the safekeeping of assets and the fair presentation of the financial statements. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgments by management.

### Investment Policies and Strategies

The Board of Trustees (Board) has adopted a Statement of Investment Objectives and Policy. This Statement establishes the investment goals, guidelines, constraints and performance standards that the Board of Trustees uses when exercising its fiduciary duties to manage the investment assets of the System. The Board operates in conformity with the standard of care required in making investments as stated in the Code of Virginia §51.1-803. Please see Note 3 in the Financial Section of this report for a description of this standard of care and details on the System's investment policies and strategies.

The Board receives quarterly reporting from their external consulting firm to ensure compliance with its stated objectives and policy. Staff also monitors the performance of the System and its investment managers and updates the Board on a monthly basis throughout the year. Rate of return information is included in the Investment Section, prepared internally by staff using data from the System's investment managers.

Securities of the System, except for the pooled funds and the County's pooled cash and temporary investments, are held in safekeeping, on the System's behalf, by BNY Mellon Asset Servicing as agent. The BNY Mellon Financial Corporation, the parent company, carries Financial Institution bond insurance coverage including a Computer Crime Policy. An additional Excess Securities policy covers all risk of physical loss to securities.

### Funded Status

An actuarial valuation of the System to determine funding requirements is performed annually. The System's funding policy provides for periodic employer contributions at actuarially determined rates, which will remain relatively level over time as a percentage of covered payroll and will accumulate sufficient assets to meet the costs of benefit payments when due. As of the latest annual valuation, performed as of June 30, 2020, the ratio of the market value of assets to total pension liabilities for benefits decreased from 82.09 percent to 76.81 percent. The actuarial section contains further information on the results of the June 30, 2020, valuation.

Based on the June 30, 2018, actuarial valuation, the employer contribution rate for 2020 following the adopted corridor-based funding policy remained unchanged from prior year at 38.84 percent. Working in concert with the County's Chief Financial Officer, the System's actuary (Cheiron) and other County staff, efforts continue to improve the funded status of the Plan. As a result of this work, and as referenced above, the County has increased the employer contribution rate above what was required by the adopted corridor-based funding policy for four consecutive years.

**Major Initiatives**

As a result of the COVID-19 pandemic, beginning in March of 2020, staff successfully implemented a temporary transition to teleworking. Of the 191 unique interactions and transactions handled by staff in the course of daily operations, virtually all can be and have been completed with staff working remotely. This includes:

- Retirement counseling
- Monthly retiree benefits payments
- Investment portfolio management
- Investment-related transactions
- Investment manager screening and due diligence
- Actuarial valuations and data analysis
- Processing and reconciliation of financial transactions
- Preparation of annual financial reports

Along with this major transition, staff accelerated and completed the rollout of a number of new methods for serving members. These include delivering training virtually, making all forms PDF-fillable, and creating a range of online how-to videos.

**Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to The Fairfax County Uniformed Retirement System for its CAFR for the fiscal year ended June 30, 2019. This was the tenth consecutive year that the System has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Fairfax County Retirement Systems received the Public Pension Standards Award for Funding and Administration for the fiscal year ended June 30, 2020, from the Public Pension Coordinating Council (PPCC), in recognition of meeting the professional standards for plan funding and administration as set forth in the Public Pensions Standards. The PPCC is a confederation of the National Association of the State Retirement Administrators, the National Conference on Public Employee Retirement Systems and the National Council on Teacher Retirement.

**Other Information**

*Independent Audit and Actuarial Certifications*

Cherry Bekaert LLP performed an annual audit of the financial statements of the System to obtain a reasonable assurance about whether the financial statements are free from material misstatements, whether due from fraud or error. Additionally, Cheiron performed an annual actuarial valuation to assess the plan's ability to meet future obligations. The report of independent auditor and certification from the actuary are included in this report.

*Acknowledgments*

This report is intended to provide complete and reliable information for determining the financial status of the System. It is being submitted to the Board of Supervisors and other interested parties and is available to the public via the County's website located at [www.fairfaxcounty.gov/retirement/](http://www.fairfaxcounty.gov/retirement/).

This annual report for the Uniformed Retirement System is the result of the hard work of the System's Accounting team, as assisted by other members of the Retirement Systems team.

As always, I am very thankful and feel privileged to lead the Retirement Systems team. These fine people work every day to provide the best-possible service and stewardship for the employees, retirees and citizens of Fairfax County. This year, however, I am particularly appreciative of their flexibility and diligence in adapting to a significant change in how we do business. That, along with the support of County technology and administrative resources, allowed us to continue to serve our members during the COVID-19 pandemic.

Finally, I must express my deep appreciation, on behalf of the 3,629 members and beneficiaries of the Uniformed Retirement System, for your dedicated service as trustees.

Respectfully submitted,



Jeffrey K. Weiler  
Executive Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Fairfax County Uniformed Retirement System  
Virginia**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2019

*Christopher P. Morill*

Executive Director/CEO



Public Pension Coordinating Council

***Public Pension Standards Award  
For Funding and Administration  
2020***

Presented to

***Fairfax County Uniformed Retirement System***

In recognition of meeting professional standards for  
plan funding and administration as  
set forth in the Public Pension Standards.

*Presented by the Public Pension Coordinating Council, a confederation of*

National Association of State Retirement Administrators (NASRA)  
National Conference on Public Employee Retirement Systems (NCPERS)  
National Council on Teacher Retirement (NCTR)

A handwritten signature in cursive script that reads "Alan H. Winkle".

Alan H. Winkle  
Program Administrator

## Board of Trustees

Ten members serve on the Fairfax County Uniformed Retirement System Board of Trustees. Four of the members are citizens appointed by the Fairfax County Board of Supervisors. Two of the members are elected by Fairfax County Fire and Rescue Department; one is elected by the Fairfax County Sheriff's Office, and one is elected by retirees. The Director of Human Resources and the Director of Finance serve as Ex Officio members.



**Frank H. Grace, III** - *Chairman*  
Board of Supervisors Appointee  
Term Expires: July 31, 2022



**Hank H. Kim** - *Vice Chairman*  
Board of Supervisors Appointee  
Term Expires: August 31, 2020



**Christopher J. Pietsch** - *Treasurer*  
Ex Officio Trustee  
Fairfax County Director of Finance



**Brian Edmonston**  
Elected Member Trustee  
Term Expires: June 30, 2021



**William Friedman**  
Elected Member Trustee  
Term Expires: October 31, 2021



**Richard L. Merrell**  
Elected Member Trustee  
Term Expires: June 30, 2021



**Shaughnessy Pierce**  
Board of Supervisors Appointee  
Term Expires: July 30, 2022



**Thomas Simcoe**  
Elected Retiree Trustee  
Term Expires: December 31, 2021



**Catherine Spage**  
Ex Officio Trustee  
Fairfax County Director of Human Resources



**Teresa Valenzuela**  
Board of Supervisors Appointee  
Term Expires: October 31, 2021

**Administrative Organization**

**Administrative Staff**

Jeffrey K. Weiler  
*Executive Director*

Brian Morales, CAIA  
*Chief Investment Officer*

**Investment Managers**

Acadian Asset Management, LLC  
Boston, MA

Alcentra Ltd  
London, UK

Apollo Financial Credit Investment, LLC  
New York, NY

Ashmore Investment Advisors Ltd  
London, UK

BlueBay Asset Management  
London, UK

BNY US TIPS  
Pittsburgh, PA

Bridgewater Associates, LP  
Westport, CT

Czech Asset Management, LP  
Old Greenwich, CT

DoubleLine Capital, LP  
Los Angeles, CA

GoldenTree Asset Management, LP  
New York, NY

HG Vora Capital Management, LLC  
New York, NY

Kabouter Management, LLC  
Chicago, IL

Landmark Partners  
Simsbury, CT

Activum SG Capital Management Ltd  
St. Helier, UK

Anchorage Capital Group, LLC  
New York, NY

AQR Capital Management, LLC  
Greenwich, CT

Aspect Capital Ltd  
London, UK

BNY Fallen Angels  
Pittsburgh, PA

Brandywine Global Investment Management, LLC  
Philadelphia, PA

Cohen & Steers Capital Management, Inc  
New York, NY

Davidson Kempner Institutional Partners, LP  
New York, NY

Garcia Hamilton & Associates  
Houston, TX

Harbourvest Partners, LLC  
Boston, MA

JPMorgan Investment Management, Inc  
New York, NY

King Street Capital Management, LP  
New York, NY

Levine Leichtman Capital Partners, Inc  
Beverly Hills, CA

**Investment Managers**

Manulife Asset Management, LLC  
Boston, MA

Marathon Asset Management, LLP  
London, UK

Millennium Management, LLC  
New York, NY

Monroe Capital, LLC  
New York, NY

OrbiMed Capital, LLC  
New York, NY

Pantheon Ventures, Inc  
New York, NY

Parametric Portfolio Associates, LLC  
Minneapolis, MN

PIMCO  
Newport Beach, CA

Pontifax AgTech  
Los Angeles, CA

Siguler Guff & Company, LP  
New York, NY

Soma Equity Partners  
San Francisco, CA

Standish Mellon Asset Management Company, LLC  
Pittsburgh, PA

Starboard Value, LP  
New York, NY

Thoma Bravo, LLC  
Chicago, IL

UBS Realty Investors, LLC  
Hartford, CT

Varde Partners, Inc  
New York, NY

Wellington Management Company, LLP  
Boston, MA

**Professional Services**

Actuary

Cheiron  
Actuaries  
McLean, VA

Independent Auditor

Cherry Bekaert LLP  
Certified Public Accountants  
Tysons Corner, VA

Investment Consultant

NEPC  
Boston, MA

Custodian Bank

BNY Mellon Asset Servicing  
Pittsburgh, PA

Legal Counsel

Morgan, Lewis & Bockius LLP  
Washington, DC

Schedule of fees and schedule of commissions is located in the Investment Section, pages 59-60.

Organization Chart



**Board of Supervisors**

*Kathy L. Smith, Penelope A. Gross, Dalia A. Palchik, James R. Walkinshaw  
Walter L. Alcorn, Pat Herrity, Jeffrey C. McKay, John W. Foust, Rodney L. Lusk  
Daniel G. Storck*

**Board of Trustees**

*(Ten Members – see page 7)*

*Brian C. Edmonston, William Friedman, Frank Henry Grace, III, Hank H. Kim  
Richard L. Merrell, Shaughnessy Glennon Pierce, Christopher J. Pietsch  
Thomas M. Simcoe, Catherine Spage, Teresa Valenzuela*



**Executive Director**  
*Jeff Weiler*



**Investment Analyst**  
*Anthony Vu*



**Chief Investment Officer**  
*Brian Morales, CAIA*



**Investment Operations  
Manager**  
*Jennifer Snyder*

**Retirement Systems Management Team**

*Vicky Panlaqui - Accounting and Financial Reporting  
Carol Patterson - Communications  
Pamela Pettross - Technology  
John Prather - Membership Services  
Meir Zupovitz - Retiree Services*



## Report of Independent Auditor

To the Board of Supervisors  
County of Fairfax, Virginia

To the Board of Trustees  
Fairfax County Uniformed Retirement System

### Report on the Financial Statements

We have audited the accompanying financial statements of the Fairfax County Uniformed Retirement System (the "System"), a pension trust fund of the County of Fairfax, Virginia, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System as of June 30, 2020, and the changes in fiduciary net position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

During 2020, an outbreak of a novel coronavirus ("COVID-19") emerged globally. The United States and the global markets experienced significant declines in value resulting from uncertainty caused by the worldwide coronavirus pandemic that could negatively impact the System's additions and operations for an indeterminable time period. Other financial impacts could occur that are unknown at this time. Our opinion is not modified with respect to this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in net pension liability and related ratios, schedule of net pension liability, schedule of money-weighted rate of return, schedule of employer contributions and summary of significant changes to the pension system be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The introduction section, schedule of administrative expenses, schedule of investment expenses, schedule of consultant expenses, investment section, actuarial section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of administrative expenses, schedule of investment expenses, and schedule of consultant expenses are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of administrative expenses, schedule of investment expenses, and schedule of consultant expenses are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introduction section, investment section, actuarial section, and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2020, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the System's internal control over financial reporting and compliance.



Tysons Corner, Virginia  
November 13, 2020

## Management's Discussion and Analysis (Unaudited)

This section presents management's discussion and analysis of the Fairfax County Uniformed Retirement System's ("System" or "Plan") financial performance and provides an overview of the financial activities for the fiscal year ended June 30, 2020. The information in this section should be reviewed in conjunction with the Letter of Transmittal located in the Introductory Section.

### Overview of Financial Statements and Accompanying Information

The financial presentation is composed of four parts: (1) the financial statements; (2) notes to the financial statements; (3) required supplementary information and (4) other supplementary information. Below is the summary of the information provided in each of these sections.

#### Financial Statements

The System presents the Statement of Fiduciary Net Position as of June 30, 2020 and Statement of Changes in Fiduciary Net Position for the fiscal year ended June 30, 2020. The Statement of Fiduciary Net Position provides a snapshot of the financial position. It reports the assets, liabilities and resulting net position restricted for pension benefits. The Statement of Changes in Fiduciary Net Position presents the Plan's transactions under the categories of Additions and Deductions. Additions include contributions from the County and by participating employees, net appreciation in the fair value of investments, dividend and interest income. Investment income is reduced by investment-related expenses such as asset management fees, custody charges and consulting fees. Deductions include outlays for monthly pension benefits, death benefits, refunds of contributions to employees and fees paid for professional services and administrative expenses.

#### Notes to the Financial Statements

The Notes to the Financial Statements are an integral part of the financial statements and include additional information and schedules to provide a better understanding of the fiduciary fund financial statements. The Notes to the Financial Statements include detailed information that is not readily evident in the financial statements such as the accounting policies, plan membership and benefits, and summary disclosures. Specifically:

- Note 1 Describes significant accounting policies.
- Note 2 Provides a description of the System, the funding policy, and member contributions and benefits.
- Note 3 Describes investments and disclosures on fair value hierarchy, interest rate, credit quality, foreign currency risk, derivatives disclosures, and security lending.
- Note 4 Describes the net pension liability, actuarial method and assumptions.
- Note 5 Explains the System's tax status.

#### Required Supplementary Information

This section consists of historical trend exhibits such as the Schedule of Changes in Net Pension Liability and Related Ratios, Schedule of Net Pension Liability, Schedule of Employer Contributions accompanied by the Notes to Schedule of Employer Contributions and Schedule of Money-Weighted Rate of Return. These schedules will be presented over 10 years as information becomes available. A Summary of Significant Changes to the Pension System is also included.

#### Other Supplementary Information

This section includes the Schedule of Administrative Expenses and the Schedule of Investment and Consultant Expenses.

The Required Supplementary Information and Other Supplementary notes are immediately following the Notes to the Financial Statements.

Management’s Discussion and Analysis

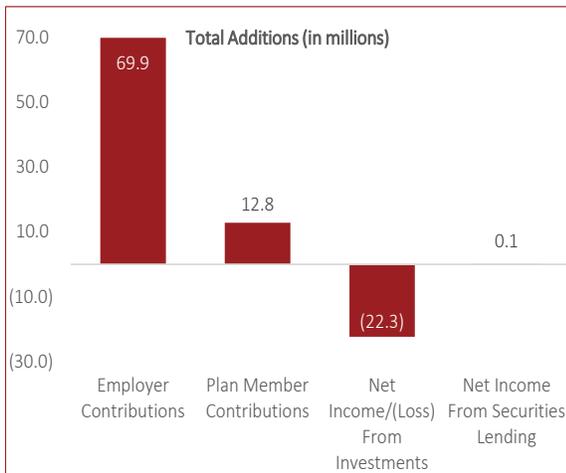
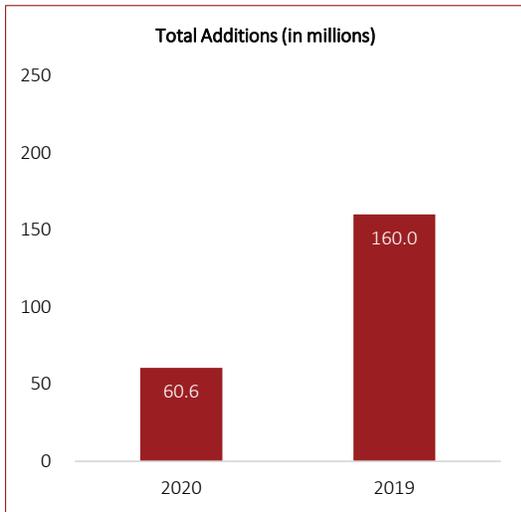
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Financial Highlights

During 2020, an outbreak of a novel coronavirus (“COVID-19”) emerged globally. This pandemic, coupled with the current stock market volatility, has created an economic environment likely to have a significant accounting consequences. Financial impacts could occur that are unknown at this time.

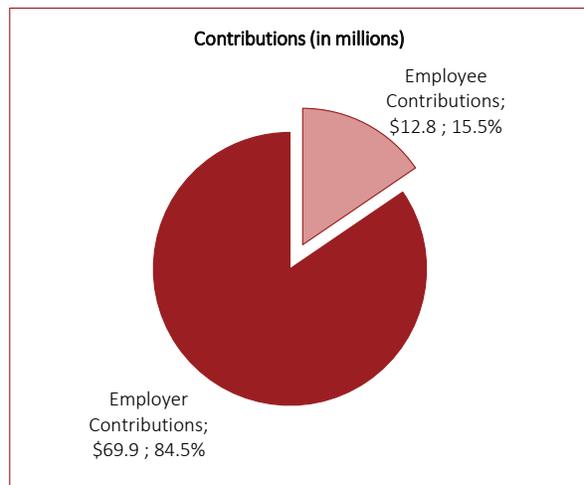
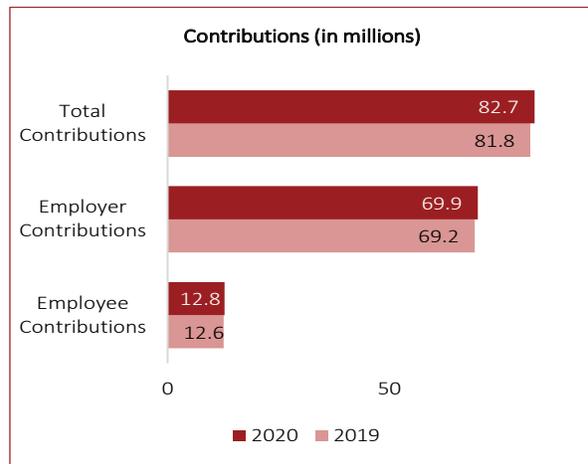
The net position restricted for pension benefits as of June 30, 2020, and June 30, 2019, was \$1,762.1 million and \$1,813.7 million, respectively. The net position restricted for pension benefits representing assets available to pay for current and future member pension benefits, decreased by \$51.6 million or 2.8 percent.

Total additions to fiduciary net position decreased by 62.1 percent or \$99.4 million from \$160.0 million in 2019 to \$60.6 million in 2020.



Net income from investments (excluding securities lending) decreased 128.6 percent from \$78.0 million in 2019 to a loss of -\$22.3 million in 2020. The net money-weighted rate of return on investments on a fair value basis was -1.24 percent in fiscal year 2020, which was a decrease from +4.5 percent in fiscal year 2019.

Employer and employee contributions received totaled \$82.7 million, an increase of 1.1 percent or \$0.9 million compared to 2019 received contributions of \$81.8 million. The employer contributions increased by 1.0 percent from \$69.2 million in fiscal year 2019 to \$69.9 million in fiscal year 2020.

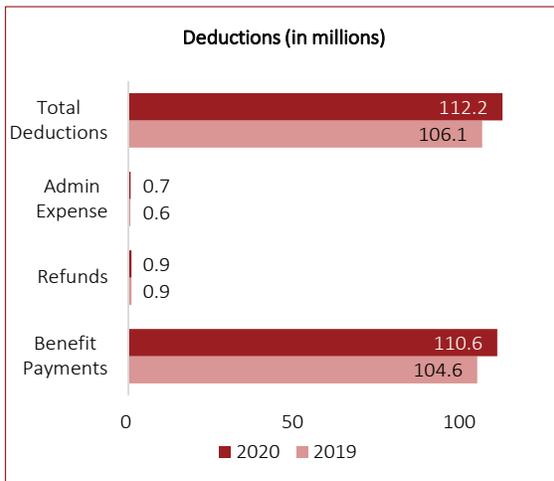


**Management’s Discussion and Analysis**

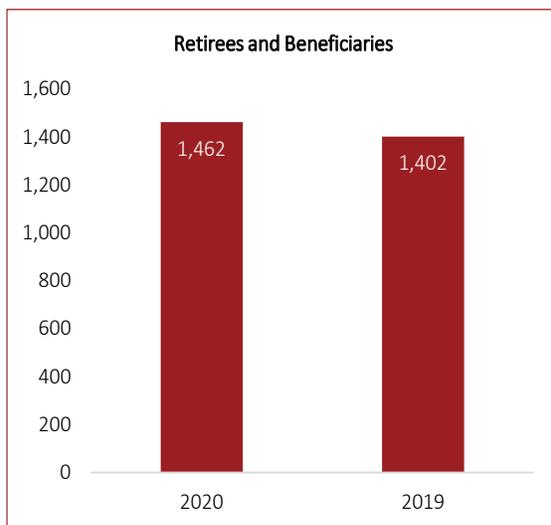
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Total deductions from fiduciary net position increased by \$6.0 million from \$106.2 million in 2019 to \$112.2 million in 2020. Member retirement benefit payments of \$110.7 million in 2020 make up the majority of total deduction and increased by \$6.0 million or 5.8 percent from \$104.6 million in 2019. The number of retired members and beneficiaries receiving a benefit payment increased 4.3 percent from 1,402 to 1,462 payees as of June 30, 2020.

The net pension liability as calculated per Generally Accepted Accounting Principles of the United States of America (GAAP) as of June 30, 2020, and June 30, 2019, was \$532.0 million and \$395.7 million, respectively. The plan fiduciary net position as a percentage of total pension liability as of June 30, 2020 and June 30, 2019, was 76.81 percent and 82.09 percent, respectively. The net pension liability as a percentage of covered payroll has increased from 221.95 percent in fiscal year 2019 to 295.45 percent in fiscal year 2020. The covered payroll increased from \$178.3 million in 2019 to \$180.0 million in 2020.



	2020	2019
Net Pension Liability (in millions)	\$532.0	\$395.7
Net Position as Percentage of TPL	76.81%	82.09%
Covered Payroll (in millions)	\$180.0	\$178.3
Net Pension Liability as Percentage of Covered Payroll	295.45%	221.95%



**Financial Analysis**

**Plan Fiduciary Net Position**

When viewed over time, increases or decreases in plan fiduciary net position can be used to measure the financial condition of a pension plan.

For fiscal year 2020, the fiduciary net position of the Uniformed Retirement System decreased 2.8 percent, resulting in a total net position value of \$1,762.1 million, reflecting a decrease of \$51.6 million over fiscal year 2019.

Total assets as of June 30, 2020, were \$1,783.5 million, representing a decrease of \$80.5 million, or 4.3 percent over the previous fiscal year. The main component of the decrease was due to the decline of cash and investment from \$1,812.7 million in fiscal year 2019 to \$1,757.2 million in fiscal year 2020 as a result of unfavorable market conditions. Receivables decreased by \$28.6 million or 76.3 percent due to the timing of investment for settled trades that occurred near year end.

## Financial Section

### Management's Discussion and Analysis

(continued)

The table below details the Uniformed Retirement System's net position for the current and prior fiscal year.

Net Position for Current and Prior Fiscal Year			
Fiscal Year	Ending Balances (millions)	Net Change in Dollars (millions)	Net Change in Percent
2020	\$1,762.1	(\$51.6)	-2.8%
2019	1,813.7	53.8	3.1%

Summary of Plan Fiduciary Net Position				
	2020	2019	Difference	Percentage of Change
<b>Assets</b>				
Total Cash and Investments	\$1,757,155,346	\$1,812,688,852	(\$55,533,506)	-3.1%
Cash Collateral, Securities Lending	17,462,395	13,851,978	3,610,417	26.1%
Capital Assets, net	9,586	10,513	(927)	-8.8%
Total Receivables	<u>8,875,890</u>	<u>37,479,597</u>	<u>(28,603,707)</u>	-76.3%
<b>Total Assets</b>	1,783,503,217	1,864,030,940	(80,527,723)	-4.3%
<b>Liabilities</b>				
Purchase of Investments	(\$1,393,852)	(\$33,096,554)	\$31,702,702	-95.8%
Cash Collateral, Securities Lending	(17,462,395)	(13,851,978)	(3,610,417)	26.1%
Accounts Payable and Others	<u>(2,544,600)</u>	<u>(3,349,632)</u>	<u>805,032</u>	-24.0%
<b>Total Liabilities</b>	<u>(21,400,847)</u>	<u>(50,298,164)</u>	<u>28,897,317</u>	-57.5%
<b>Net Position Restricted for Pension Benefits</b>	<b><u>\$1,762,102,370</u></b>	<b><u>\$1,813,732,776</u></b>	<b><u>(\$51,630,406)</u></b>	<b>-2.8%</b>

Summary of Additions and Deductions				
	2020	2019	Difference	Percentage of Change
<b>Additions</b>				
Employer Contributions	\$69,930,974	\$69,246,070	\$684,904	1.0%
Plan Member Contributions	12,810,112	12,605,683	204,429	1.6%
Net Income/Loss from Investments	(22,298,718)	78,003,319	(100,302,037)	-128.6%
Net Income from Securities Lending	<u>137,152</u>	<u>138,486</u>	<u>(1,334)</u>	-1.0%
<b>Total Additions</b>	60,579,520	159,993,558	(99,414,038)	-62.1%
<b>Deductions</b>				
Benefit Payments	\$110,652,768	\$104,632,253	\$6,020,515	5.8%
Refunds	890,475	911,127	(20,652)	-2.3%
Administrative Expense	<u>666,683</u>	<u>620,136</u>	<u>46,547</u>	7.5%
<b>Total Deductions</b>	<u>112,209,926</u>	<u>106,163,516</u>	<u>6,046,410</u>	5.7%
<b>Net Increase/(Decrease)</b>	<b><u>(\$51,630,406)</u></b>	<b><u>\$53,830,042</u></b>	<b><u>(\$105,460,448)</u></b>	<b>-195.9%</b>

**Management’s Discussion and Analysis**

(continued)

Total liabilities as of June 30, 2020, were \$21.4 million, representing a decrease of \$28.9 million, or 57.5 percent, over the previous year. The decrease in total liabilities was the result of a decline in purchase of investments from \$33.1 million as of fiscal year 2019 to \$1.4 million as of fiscal year 2020. There was a 20.4 percent increase in the accrued liability, including the year end accrual for management fees. However, there was an upturn in the liability in the securities lending cash collateral by \$3.6 million or 26.1 percent.

fiscal year 2019. The employer contributions for fiscal year 2020 increased by 1.0 percent only as employer contribution rate remained, for the fourth year, at 38.84 percent of salary. Employee contributions increased by 1.6 percent, due to merit and 1.6 percent COLA increase.

Investment returns had a huge downfall for fiscal year 2020, reflecting unfavorable returns in the capital markets. Total net investment income (including securities lending) declined from \$78.1 million in fiscal year 2019 to a loss of -\$22.2 million in fiscal year 2020 as a result of declined investment performance in a fluctuating market.

	2020	2019	Difference	Percentage of Change
Accrued Liabilities (in thousands)	\$1,767.0	\$1,468.0	\$299.0	20.4%

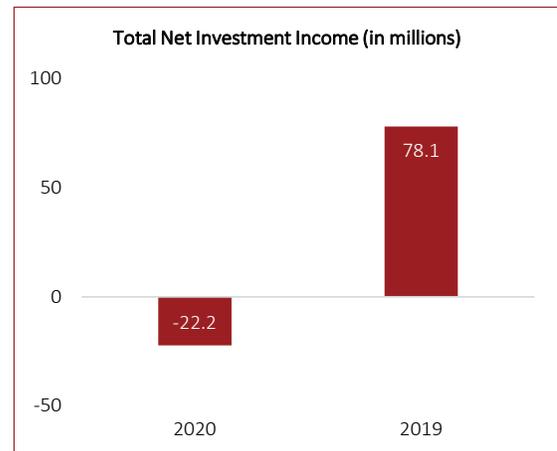
The total assets of \$1,783.5 million exceeded its liabilities of \$21.4 million at the close of the Plan year ended June 30, 2020, with \$1,762.1 million in fiduciary net position restricted for pension benefits.

The Plan’s investments are exposed to various risks including interest rate, market and credit risks. These risks may be influenced by changes in economic conditions and market conditions. Therefore, it is reasonable to assume that there will be changes in the values of the investments held in trust which could materially affect the amounts reported in the financial statements. Detailed information on investment results are in the Investment Section of this report.

**Additions and Deductions**

Total additions to the retirement fund consist of contributions from employers and active members and changes in the value of assets. Total additions decreased by \$99.4 million or 62.1 percent attributed primarily due to a huge decline in investment gains in fiscal year 2020 versus fiscal year 2019. Interest and dividend income also experienced a decrease of 10.6 percent. This lower return compared to the previous year’s investment performance was due to the unfavorable and fluctuating market environment in fiscal year 2020.

Total contributions for the fiscal year ended June 30, 2020, amounted to \$82.7 million. This was an increase of \$0.9 million when compared with the activity of



Total deductions of the System consist of the payments of benefits to retirees and beneficiaries, the refund of contributions to former members and the cost of administering the System. The total deductions for fiscal year 2020 were \$112.2 million, an increase of \$6.0 million, or 5.7 percent, over fiscal year 2019.

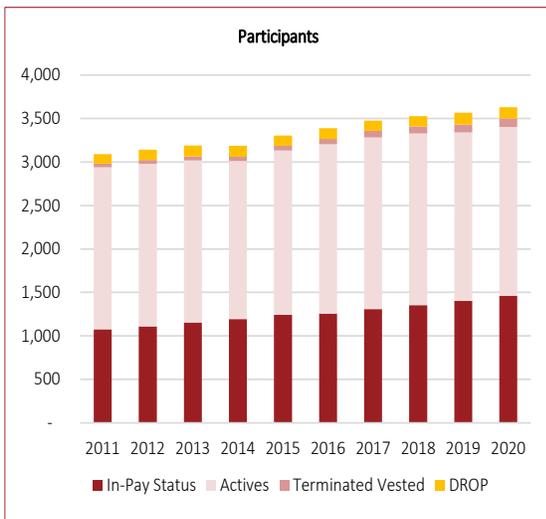
Regular pension benefit payments increased as the number of retirees and beneficiaries receiving benefit payments rose to 1,462 in fiscal year 2020 from 1,402 in fiscal year 2019. Benefit payments also increased due to a cost-of-living increase of 1.6 percent and higher average benefits for new retirees. Refunds reflected a 2.3 percent slight decrease due to lesser employee turnover, less separation in the current fiscal year, less employees asking for refunds or lower balance of refunded amount.

Management’s Discussion and Analysis

(continued)

Participant Count	2020	2019
Actives	1,941	1,939
DROP Members	128	137
Terminated Vesteds	98	89
Retirees in Payment Status	<u>1,462</u>	<u>1,402</u>
<b>Total</b>	<b><u>3,629</u></b>	<b><u>3,567</u></b>

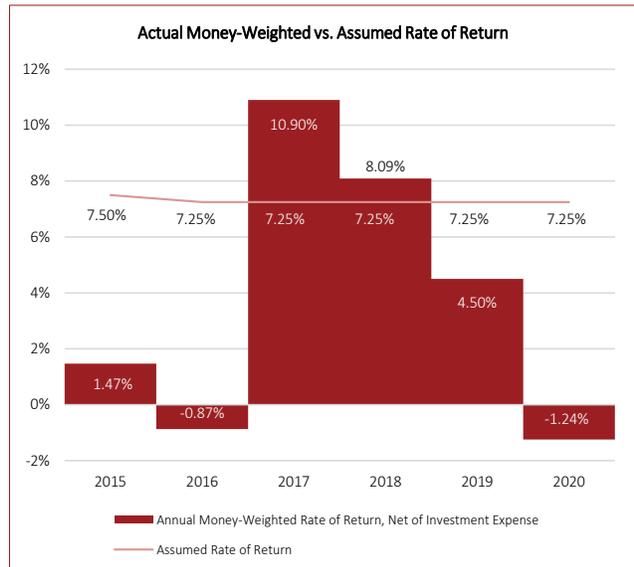
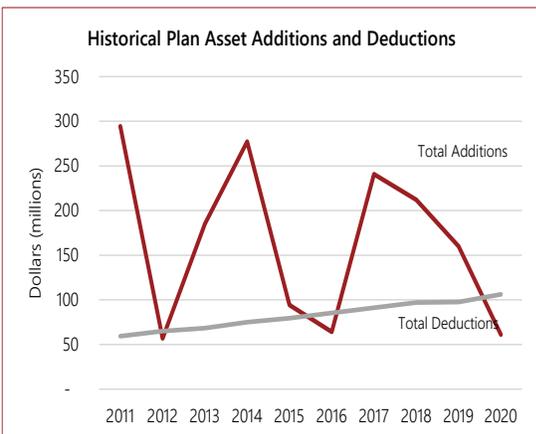
The System utilizes two methodologies when analyzing investment returns. They may vary from each other in any given period. For GAAP accounting valuation purposes, a money-weighted return is used. A money-weighted rate of return calculates the investment performance accounting for all cash flows (contributions and withdrawals) occurring during the performance measurement period. The System’s investment returns, net of fees, on a money-weighted rate of return declined from +4.50 percent in fiscal year 2019 to a -1.24 percent in fiscal year 2020.



For investment performance reporting purposes, the System relies on a time-weighted approach. A time-weighted rate of return minimizes the impact of cash flows occurring throughout the measurement period. This methodology allows the System to compare its investment performance with relevant benchmark returns, as well as its performance with other pension plans. The System’s investment returns, net of fees, on a time-weighted rate of return declined from +4.54 percent to a -1.26 percent in fiscal year 2020.

The annual net money-weighted rate of return of -1.24 percent was below the assumed 7.25 percent rate of return, net of fees for the year ended June 30, 2020.

Historical additions to and deductions from fiduciary net position indicate a pattern of steadily increasing deductions as compared to fluctuating additions as a result of unpredictable market environment.



## Management's Discussion and Analysis

An actuarial valuation is performed annually by Cheiron. The actuarial value of the assets as of the last valuation on June 30, 2020, was \$1,896.4 million, while actuarial liabilities as of the same period was \$2,294.1 million. As of June 30, 2020, the date of the most recent actuarial valuation, the funded ratio of the System was 82.67 percent. This was a decrease of 1.48 percent from the June 30, 2019, valuation funded ratio of 84.15 percent.

Under GAAP calculation, using the December 31, 2019 data rolled forward to June 30, 2020, the plan fiduciary net position as a percentage of the total pension liability was 76.81 percent. It decreased from 82.09 percent in fiscal year 2019, primarily as a result of the decline in the Plan Fiduciary Net Position. The Total Pension Liability as of June 30, 2020, and June 30, 2019, was \$2,294.1 million and \$2,209.4 million, respectively.

(Dollars in millions)	2020	2019
Actuarial Accrued Liability	\$2,294.1	\$2,209.4
Actuarial Value of Assets	<u>1,896.4</u>	<u>1,859.3</u>
Unfunded Actuarial Liability	<u>\$397.7</u>	<u>\$350.2</u>
Funding Ratio	82.67%	84.15%
Total Pension Liability	\$2,294.1	\$2,209.4
Plan Fiduciary Net Position	<u>1,762.1</u>	<u>1,813.7</u>
Net Pension Liability	<u>\$531.9</u>	<u>\$395.7</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.81%	82.09%

### Investment Management Fees

In an effort to provide a greater level of transparency, investment managers for commingled funds were requested to provide the management fees, rather than netting the management fees against investment activities. This reclassification did not affect the net investment performance.

### Contacting the System's Financial Management

This financial report is designed to provide our membership, the Board of Trustees and the County's Board of Supervisors with a general overview of the System's financial condition. If you have any questions about this report or need additional information, contact the Fairfax County Retirement System, 12015 Lee Jackson Memorial Highway, Fairfax, VA 22033. This report can also be found on the County's internet site at [www.fairfaxcounty.gov/retirement/](http://www.fairfaxcounty.gov/retirement/).

**Financial Section****Basic Financial Statements****Statement of Fiduciary Net Position**

as of June 30, 2020

**Assets**

## Cash and Short-Term Investments

Equity in County's Pooled Cash and Temporary Investments \$1,151,751

Cash Collateral Received for Securities on Loan 17,462,395

Short-Term Investments 223,292,920

Total Cash and Short-Term Investments \$241,907,066

## Capital Assets

Building Improvements, net 4,189

Equipment, net 5,397

Total Capital Assets 9,586

## Receivables

Accounts Receivable 5,060,320

Accrued Interest and Dividends 2,808,871

Investment Proceeds and Other Receivables 1,006,699

Total Receivables 8,875,890

## Investments, at Fair Value

Common Stock 272,331,230

Preferred Securities 1,489,288

## Fixed Income

Asset-Backed Securities 77,573,933

Corporate Bonds 109,290,666

U.S. Government Obligations 8,982,546

Pooled and Mutual Funds 1,063,043,012Total Investments 1,532,710,675

Total Assets 1,783,503,217

**Current Liabilities**

Investment Purchases and Other Liabilities 1,393,852

Cash Collateral Received for Securities on Loan 17,462,395

Accounts Payable and Accrued Expenses 2,472,791

Compensated Absences, Short-Term 31,859

**Noncurrent Liabilities**Compensated Absences, Long-Term 39,950Total Liabilities 21,400,847**Net Position Restricted for Pension Benefits****\$1,762,102,370**

See accompanying notes to financial statements.

## Basic Financial Statements

## Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2020

**Additions**

Contributions		
Employer	\$69,930,974	
Plan Members	<u>12,810,112</u>	
Total Contributions		\$82,741,086
Investment Income from Investment Activities		
Net Appreciation (Depreciation) in Fair Value of Investments	(31,489,470)	
Interest	12,590,506	
Dividends	<u>12,079,253</u>	
Total Investment Income(Loss)	(6,819,711)	
Investment Activity Expense		
Management Fees	(14,312,178)	
Custodial Fees	(74,087)	
Consulting Fees	(340,213)	
Allocated Administration Expense	<u>(752,529)</u>	
Total Investment Expense	<u>(15,479,007)</u>	
Net Income/(Loss) from Investment Activities		(22,298,718)
Securities Lending Activities		
Securities Lending Income	474,860	
Securities Lending Expenses	<u>(337,708)</u>	
Net Income from Securities Lending Activities		<u>137,152</u>
Total Net Investment Income/(Loss)		<u>(22,161,566)</u>
Total Additions		60,579,520

**Deductions**

Annuity Benefits	101,021,750	
Disability Benefits	8,150,973	
Survivor Benefits	1,480,045	
Refunds of Employee Contributions	890,475	
Administrative Expense	<u>666,683</u>	
Total Deductions		<u>112,209,926</u>
Net Decrease		(51,630,406)
Net Position Restricted for Pension Benefits		
Beginning of Fiscal Year		<u>1,813,732,776</u>
<b>End of Fiscal Year</b>		<b><u>\$1,762,102,370</u></b>

See accompanying notes to financial statements.

**Notes on Financial Statements**

The Fairfax County Uniformed Retirement System ("System" or "Plan") is a single employer defined benefit pension plan considered part of the County of Fairfax, Virginia's ("County") reporting entity and its financial statements are included in the County's basic financial statements as a pension trust fund.

**Note 1. Summary of Significant Accounting Policies**

**A. Basis of Accounting**

The System's basic financial statements have been prepared under the accrual basis of accounting in accordance with accounting principles applicable to governmental units in the United States of America (GAAP). Member and employer contributions to the plan are recognized in the period in which the contributions are due pursuant to legal requirements. Benefits and refunds are recognized when due in accordance with the terms of the Plan. The cost of administering the Plan is paid by the System.

For financial reporting purposes, the System adheres to GAAP. The System applies all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

**B. Method Used to Value Investments**

Short-term investments are reported at fair value when published market prices and quotations are available, or at a cost plus accrued interest, which approximates market or fair value. All other investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Asset-backed securities are valued on the basis of future principal and interest payments and are discounted at prevailing interest rates for similar instruments. Because of the inherent uncertainty in valuing these securities, the fair value may differ from the values that would have been used had a ready market for such securities existed. Accordingly, the realized value received upon the sale of the assets may differ from the fair value. The System records investment purchases and sales as of the trade date. These transactions are not finalized until the settlement date, which occurs approximately three business days after the trade date. The amounts of trade receivables and payables are shown as receivables and payables on the Statement of Fiduciary Net Position. Cash received as collateral on securities lending transactions and investments made with such cash are reported as assets along with a related liability for collateral received. The fair values of private investments and private real estate are generally lagged by at least one quarter due to the timing of receipt of private market valuations and information.

**C. Equity in County's Pooled Cash and Temporary Investments**

The System maintains cash with the County, which invests cash and allocates interest earned, net of a management fee, on a daily basis to the System based on the System's average daily balance of equity in pooled cash. As of June 30, 2020, the bank balance of the County's public deposits was either insured by the Federal Deposit Insurance Corporation or through the State Treasury Board pursuant to the provisions of the Security for Public Deposit Act. The County's investments are exposed to various risks such as interest rate risk, market and credit risks. Such risks, and the resulting investment security values, may be influenced by changes in economic conditions and market perceptions and expectations. Accordingly, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such change could materially affect the amounts reported in the financial statements.

**D. Compensated Absences**

Employees are granted vacation and sick leave based on their length of service. Unused annual and compensatory leave is payable to employees upon termination based on the employees' current rate of pay, up to certain limits. Sick leave does not vest with the employees; however, it is converted to years of service upon retirement. In addition, employees may accrue compensatory leave for hours worked in excess of their scheduled hours. Compensatory leave in excess of 240 hours is forfeited at the end of the calendar year.

Compensated Absences	
FY 2020 Beginning Balance	\$56,845
Leave Earned	42,654
Leave Used	<u>27,690</u>
FY 2020 Ending Balance	<u>\$71,809</u>
Due Within One Year	\$31,859

## Notes on Financial Statements

(continued)

**Note 2. Summary of Plan Provision****A. Plan Description and Provision**

The Uniformed Retirement System is a single-employer defined benefit pension plan. Benefit provisions are established and may be amended by County ordinance. All benefits vest at five years of service. The general provisions of the Uniformed Retirement System are as follows:

*Membership.*

The plan includes most uniformed or sworn employees of the Fire and Rescue Department, the Sheriff's Department, the Animal Control Division, the Department of Public Safety Communications, helicopter pilots, and former park police officers who elected to remain in the System rather than transfer to the Police Officers Retirement System.

*Normal Retirement.*

To be eligible for normal retirement, an individual must meet the following criteria: (a) attain the age of 55 with six years of service, or (b) complete 25 years of service.

Plan B Benefit is 2.0 percent of average final compensation multiplied by creditable service, plus 50 percent of the Pre-62 supplement, until age 55 and 100 percent of the supplement after age 55, and then increased by 3 percent.

The Pre-62 supplemental benefit provides members of Plan B with income during the period between retirement and the member's eligibility for early social security benefit at age 62. The amount of pre-62 supplement is determined by the date of hire and age at time of retirement.

Pre-Social Security Supplement (Plan B): Calculated at 0.2 percent of average final compensation multiplied by creditable service and increased by 3 percent.

Plans D and E Benefit is 2.5 percent of average final compensation multiplied by creditable services, and then increased by 3 percent.

Pre-Social Security Supplement for Plans D and E is 0.3 percent of average final compensation multiplied by creditable service and increased by 3 percent.

Plan F is 2.5 percent of average final compensation multiplied by creditable services.

*Early Retirement.*

A member is eligible for early retirement upon attaining 20 years of service. Reduction factors are applied to the basic formula.

*Deferred Retirement Option Program (DROP).*

Those eligible for normal retirement may enter DROP for up to three years. Members can only participate in DROP once, and their election is irrevocable.

*Deferred Vested Retirement.*

Deferred vested retirement is available for vested members (vesting is at 5 years of service) who leave their contributions in the System when they terminate employment. At age 55, these members are entitled to their normal retirement benefit based on County service.

*Service-Connected Disability Retirement.*

Service-connected disability retirement is available for members, regardless of length of service, who become disabled as a result of a job-related illness or injury. The benefit is 40.0 percent of final compensation less average monthly workers' compensation.

*Ordinary Disability Retirement.*

Ordinary disability retirement is available for vested members who become disabled due to an injury or illness that is not job-related. Normal retirement benefits are paid.

*Death Benefits.*

If death occurs prior to retirement:

If the member is vested and the spouse is the listed beneficiary, the spouse may elect to receive 50 percent of the normal retirement benefit earned as of the date of the member's death. If the 50 percent of normal retirement benefit is not payable, a refund of the member's contribution plus interest will be paid to the named beneficiary or member's estate.

**Notes on Financial Statements**  
(continued)

If death occurs after retirement:

Refunds of any of the member’s contributions and interest not already paid out in benefits will be paid to the named beneficiary(ies) unless the member elected the irrevocable Joint and Last Survivor Option which provides a benefit to the member’s spouse for life. At retirement, the member may choose to have his or her spouse receive 50.0 percent, 66.67 percent, 75.0 percent, or 100.0 percent of the member’s reduced annuity upon the member’s death. The member’s annuity is reduced by a percentage based on the difference in age between the member and his or her spouse. If the spouse predeceases the member, the annuity is restored to what it would have been if this option had not been elected.

*Cost of Living Benefit.*

Annual cost-of-living adjustments (COLAs) are provided to retirees and beneficiaries equal to the lesser of 4.0 percent or the percentage increase in the Consumer Price Index for the Metropolitan Statistical Area that includes Fairfax County. COLAs are not applied to the Pre-Social Security Supplements, or other Supplemental Benefits.

*Benefit Limits.*

Benefits are limited to the maximum amounts for qualified plans as set forth in Section 415 of the Internal Revenue Code. A separate, nonqualified benefit restoration plan has been established for the payment of any benefit formula amounts in excess of the Section 415 limit.

If death is service-connected:

A \$10,000 lump-sum payment is made to the beneficiary if the member’s death is due to a job-related illness or injury.

**Note:** Detailed provisions may be found in the *Retirement Handbook for Active Employees*.

Contribution Rates		
Member	Plan B	7.08% of base salary up to the maximum Social Security wage base plus 8.83% of creditable compensation in excess of the Social Security wage base.
	Plan D, E, and F	7.08% of creditable compensation.
Employer	Plan B, D, E, and F	The rate for Fiscal Year 2020 was 38.84% of covered payroll for all plans.

## Notes on Financial Statements

(continued)

**B. Board of Trustees**

Ten members serve on the Fairfax County Uniformed Retirement System Board of Trustees (Board). Four of the members are citizens appointed by the Fairfax County Board of Supervisors. Two of the members are elected by Fairfax County Fire and Rescue Department; one is elected by the Fairfax County Sheriff's Office and one is elected by the retirees. The Director of Human Resources and the Director of Finance also serve as Ex Officio members.

**C. Membership**

At June 30, 2020, the date of the latest actuarial valuation, membership in the System consisted of:

Retirees and Beneficiaries Receiving Benefits	1,462
Terminated Vesteds	98
Deferred Retirement Option Program (DROP) Participants	128
Active Plan Members	<u>1,941</u>
<b>Total</b>	<b><u>3,629</u></b>

**D. Deferred Retirement Option Program**

Members eligible for normal retirement may elect to enter the DROP. As a DROP member, he or she will continue to work and receive a salary for a maximum period of three years while an amount equal to what could have been received as a retirement benefit is credited to his or her DROP account (no pre-Social Security Supplements are paid into DROP accounts for Plan E). The monthly benefit that will be credited to the DROP account is determined by the years of service and Average Final Compensation at the DROP entry date. During the DROP period, the retirement plan accumulates his or her accrued monthly benefit which is payable at the end of the DROP period. The DROP account balance is credited at an annual interest rate of 5 percent, compounded monthly. At the end of the DROP period, the DROP member must terminate employment with the Fairfax County Government and will begin receiving his or her monthly retirement benefit. Upon DROP exit, the retiree can elect to receive the balance of the DROP account in the form of a lump sum distribution, a rollover to another qualified plan (or IRA), or as an addition to the monthly retirement annuity. The DROP balance as of June 30, 2020, was \$18.7 million.

**E. Contributions**

The contribution requirements of the System's members are established and may be amended by County ordinances. Plan A members were given the opportunity to join Plan B as of July 1, 1981, and to enroll in Plan C as of April 1, 1997. From July 1, 1981, until March 31, 1997, all new hires were enrolled in Plan B. Plan B members were given the opportunity to enroll in Plan D as of April 1, 1997. From April 1, 1997, through December 31, 2012, all new hires were enrolled in Plan D. All eligible employees whose County employment commenced by reporting to work on or after January 1, 2013, are automatically enrolled in Plan E. Employees who joined on or after July 1, 2019 are automatically enrolled in Plan F membership. Plan B requires member contributions of 7.08 percent of compensation up to the Social Security wage base and 8.83 percent of compensation in excess of the wage base. Plan D, E and F require contributions of 7.08 percent of compensation. The County is required to contribute at an actuarially determined rate; the rate for the year ended June 30, 2020, was 38.44 percent of annual covered payroll. The decision was made to commit additional funding and a rate of 38.84 percent was adopted for fiscal year 2020. The total contributions for the fiscal year ended June 30, 2020, amounted to \$82.7 million.

**F. Deductions**

The deductions from the System include the payment of retiree and beneficiary payments, the refund of employee contributions to former members and administrative expenses. The total deductions for the fiscal year ended June 30, 2020, amounted to \$112.2 million.

Notes on Financial Statements

(continued)

**Note 3. Investments**

**A. Investment Policy**

The authority to establish the System is set forth in Section 51.1-800 Code of Virginia (Code). Section 51.1-803 of the Code authorizes fiduciaries of the *System to purchase investments with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with the same aims. The Board shall also diversify such investments as to minimize the risk of large losses unless under the circumstances it is clearly prudent not to do so.*

The System’s Board of Trustees has adopted the Uniformed Retirement System Statement of Investment Objectives and Policies whose general investment philosophy is to maintain a well-diversified, high-quality investment program that can meet the long-term needs of the members of the System. The Board of Trustees believes that the retention of experienced money management professionals with proven investment disciplines is the best means of attaining the System’s investment goals and that the investment program should be sufficiently flexible to adapt to changes in the financial markets. Investment decisions for these assets are made by the Board of Trustees or investment managers selected by the Board. The Board of Trustees has the authority to amend the investment policy. The overall investment policies do not address specific levels of credit risk, interest rate risk or foreign currency risk. Each individual investment portfolio is managed by an investment management firm selected by the Board. Each investment portfolio has a specific benchmark and investment guidelines. While the overall investment guidelines do not specifically address concentration of credit risk, managers have specific quality and concentration limits appropriate for the type of mandate they are managing and that fit within the total risk tolerance of the fund.

The following was the System’s adopted asset allocation policy as of June 30, 2020. The asset allocation policy commonly exceeds 100 percent because of target exposures to both direct investments in asset classes plus notional exposure to asset classes through derivative positions such as Futures held at the portfolio level. Also, the System commonly includes notional exposures for select Investment Managers that have a mandate from the Board to provide the

System with additional asset class exposure using leverage or derivatives.

Asset Class	Target Exposure
Absolute Return	12.0%
Global Equity	50.0%
Global Fixed Income	24.0%
Global Multi-Asset	6.0%
Global Real Assets	13.0%

**B. Concentrations**

At June 30, 2020, the System does not hold investments (other than U.S. Government and U.S. Government guaranteed obligations) in any one security that represents 5.0 percent or more of net position available for benefits. All investments, except for the pooled and mutual funds, short-term investment fund, and a short-term collateral investment pool are held by an unaffiliated custodian. There is no custodial credit risk since the custodian’s records establish the System’s interest in the securities and the custodian provides insurance for all custody assets.

**C. Rate of Return**

For the year ended June 30, 2020, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was -1.24 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**D. Fair Value Hierarchy**

The System measures and records its investments using fair value hierarchy measurement guidelines established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest level to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest level to unobservable inputs (Level 3 measurements).

- Level 1 Unadjusted quoted prices for identical instruments in active markets.
- Level 2 Observable inputs other than quoted market prices.
- Level 3 Valuation derived from valuation techniques in which significant inputs are unobservable.

**Notes on Financial Statements**  
(continued)

Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The table below shows the fair value levels of the investments.

Equities and fixed income securities classified in Level 1 are valued using prices quoted in the active markets for those securities. Securities in Level 2 and Level 3 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features and ratings. Matrix pricing is used to value securities based on the securities' relationships to benchmark quoted prices. Level 3 securities use proprietary information or single source pricing.

<b>Fair Value Hierarchy</b>				
<b>Investments by Fair Value Level</b>	<b>6/30/2020</b>	<b>Quoted Prices in Active Markets for Identical Assets Level 1</b>	<b>Significant Other Observable Inputs Level 2</b>	<b>Significant Unobservable Inputs Level 3</b>
Asset-Backed Securities	\$77,573,933	\$ -	\$77,552,123	\$21,810
Convertible Securities	93,403	93,403	-	-
Corporate Bonds	102,300,446	-	91,950,741	10,349,705
Equity	272,331,230	272,331,230	-	-
Futures Contracts	6,896,817	6,896,817	-	-
Preferred Securities	1,489,288	757,870	731,418	-
Short-Term Investments	223,292,920	-	13,231,923	210,060,998
U.S. Government Obligations	<u>8,982,546</u>	-	<u>8,982,546</u>	-
<b>Total Investments by Fair Value Level</b>	<b>\$692,960,583</b>	<b>\$280,079,320</b>	<b>\$192,448,751</b>	<b>\$220,432,513</b>
<b>Investments Measured at Net Asset Value (NAV)</b>				
Absolute Return	\$299,328,118			
Global Equity	236,754,661			
Global Fixed Income	254,154,906			
Global Multi-Asset	155,492,089			
Global Real Assets	<u>117,313,238</u>			
<b>Total Investments Measured at NAV</b>	<b><u>\$1,063,043,012</u></b>			
<b>Total Investments</b>	<b><u>\$1,756,003,595</u></b>			

**Notes on Financial Statements**  
(continued)

**Investments Measured at NAV**

	<b>Fair Value</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice Period</b>
Absolute Return	\$299,328,118	\$9,172,504	Daily, Monthly, Quarterly	2 - 90 days
Global Equity	236,754,661	73,612,508	None, Daily, Monthly	0 - 30 days and N/A
Global Fixed Income	254,154,906	42,725,399	None, Daily, Monthly, Quarterly	0 - 90 days and N/A
Global Multi-Asset	155,492,089	-	Monthly	5 - 15 days
Global Real Assets	<u>117,313,238</u>	<u>68,783,067</u>	None, Daily, Quarterly	0 - 60 days and N/A
<b>Total Investments Measured at NAV</b>	<b><u>\$1,063,043,012</u></b>	<b><u>\$194,293,479</u></b>		

*Absolute Return.*

Equity long/short hedge funds:

This type includes investments in three hedge funds that invest both long and short primarily in the U.S. common stock market. Each of the 3 funds has different strategies. The first one is a long/short healthcare fund that focuses on event-driven investments such as clinical trial outcomes, new product launches, and M&A activity. The Fund is diversified across all areas of healthcare, company stages, geographies, and strategies (equities, debt, royalties, option overlay) to mitigate risk. The second one is a U.S. small cap deep value long/short equity fund. The team looks for companies with management or capital structure issues. They identify undervalued companies and then perform a fundamental value analysis to find catalysts that may spark change in the company. The fund will then, on its own or together with other members of a group, acquire a controlling interest in the company and then force management to enact the changes they feel are necessary for a turnaround. The fair values of each of these hedge funds have been determined using the NAV per share of the investments. The nature of each of the hedge fund strategies requires a longer hold period to realize value so each fund has quarterly liquidity and 45-day notice period for redemptions. The third hedge fund is a multi-strategy event driven hedge fund. Underlying strategies include distressed debt, relative value, event driven equity, value equity and leveraged loans. The Fund invests opportunistically throughout the capital structures and targets catalysts in a variety

of event equity and event credit strategies. The Fund will invest across several sectors but has historically held a bias and preference towards companies in the gaming, lodging, leisure and real estate sectors. Investments are predominantly made with small and mid-cap US-based companies, and historically the Fund's exposure has been 85-90% US- based. Structured credit, municipal debt, and sovereign debt are generally avoided.

Multi-Strategy:

This type includes investment in a hedge fund that is an event-driven multi-strategy fund that invests in distressed debt, risk arbitrage, event equities, convertible arbitrage, and volatility trades. The distressed portfolio seeks opportunities arising from distressed and stressed financial markets as well as bankruptcy, liquidations, and restructuring. Risk arbitrage strategy typically invests in large publicly announced merger deals and other arbitrage opportunities. The Fund tries to capture event equities opportunities across a range of soft events such as corporate restructuring, spin-offs, tender offers, and others. The majority of the assets are invested in U.S. and Western Europe.

Global Macro:

This type includes investment in four hedge funds. The first hedge fund in this group has 100 active ideas across fixed income, currencies, equities and commodities. The process is equally driven by analysis of the macro environment, flows of capital, and the expected reaction to

## Notes on Financial Statements

(continued)

changes in interest rates and other drivers. The fair values of the investments in this type have been determined using NAV per share (or its equivalent) of the investments. The second hedge fund in this group is a Commodity Trading Advisor (CTA) that analyzes market prices to determine trends then uses tactical asset allocation to capture and ride market trends. The Fund is a diversified portfolio with exposure to currencies, commodities, bonds and short interest rates, and equity indices at various times. These exposures are typically achieved using derivatives which allows quick response because of the high liquidity in the derivative markets. The fair values of the investments in this type have been determined using NAV per share (or its equivalent) of the investments. The third hedge fund in this group uses a bottom-up, multi-manager trading platform structured across four core strategies, (Strat Arb., Relative Value Equity, Merger Arb/Event Driven, Fixed Income) with an aim to deliver repeatable alpha-driven returns with minimal volatility and market correlation. Risk management infrastructure with proprietary systems for monitoring of team limits and exposure mitigate risks. Trading technology designed to attract and support industry expertise. The fair values of each of these hedge funds have been determined using the NAV per share (or its equivalent) of the investments. The fourth hedge fund in this group seeks to harvest risk premium from four return sources that have traditionally shown up as alpha, but as investors and attribution modeling have become more sophisticated, have become increasingly characterized as alternative or “style” premiums such as: Value – Tendency for relatively cheap assets to outperform relatively expensive ones; Momentum – Tendency for recent relative performance to continue in the near future; Carry – Tendency for higher-yielding assets to provide higher returns than lower; Defensive – Tendency for lower-risk, high-quality assets to generate higher returns. They implement long and short relative value strategies to capture these structural returns across multiple asset classes including: equity sectors, equity indices, fixed income, currency, and commodities. The fair values of each of these hedge fund have been determined using the NAV per share (or its equivalent) of the investments.

### *Global Equity.*

#### U.S. Equity:

This type includes investment in one U.S. equity fund. The manager believes, that small and mid-cap stocks of higher-quality companies trading at a discount have the potential to generate above-average returns with below-average risk over a longer-term investment horizon. They also believe that markets are generally efficient over the long run but are often inefficient in the short run. Mispricing’s often exist where the market is overly focused on short-term data points or events, in situations driven by change and uncertainty, and in structural areas that receive less investor attention such as small and mid-cap companies. The team uses a bottom-up stock selection process, measured at NAV (or its equivalent), to find resilient businesses. They have an extended time horizon focus, more than most other managers. Their process is applied through an absolute risk and return framework to control risks. Part of the risk controls are a disciplined sell process with price targets, market capitalization limits, and fundamental disappointments.

#### International Equity:

This type includes investment in three international equity funds. The first fund in this group is an emerging markets equity fund. The Fund is a long only emerging markets equity fund that uses both quantitative and qualitative analysis to build a diversified portfolio of around 300 stocks. They use a bottom-up multi-factor quantitative relative value analysis to find companies with value characteristics and with improving growth prospects. A top-down qualitative approach is used to do a peer group forecast relative to the world equity markets to determine country and industry allocations. The fair values of each of these funds have been determined using the NAV per share (or its equivalent) of the investments.

The second fund has long-term strategies based on a blend of fundamental and qualitative disciplines which are applied to construct well-diversified portfolios with a mid-cap value market bias. The approach is differentiated by its competition/capital base analysis especially as applied to industry selection. Over time capital

**Notes on Financial Statements**  
(continued)

flows within an economy will cause sector returns to tend toward mean market rates of return. Research focus is placed on industries in a state of disequilibrium, offering below average rates of return, where barriers to capital movement suggest that returns will improve. The third fund invests primarily in stocks of companies based outside the U.S. with market capitalizations between approximately \$500 million to \$20 billion. The Fund may hold companies long after they exceed market capitalizations of \$20 billion, as long as they continue to exhibit the fundamental and price criteria the Manager believes are important. The Fund does not focus on any particular geographic area and its geographic concentration may change over time depending on market conditions. They buy undiscovered small-cap stocks in sustainable secular growth businesses. Using friendly activism to engage with management teams to create positive changes.

**Private Equity:**

This type includes eight private equity fund-of-funds and two direct funds. The fund-of-funds invest as limited partners with private equity managers that then invest directly in underlying companies. The eight fund-of-funds are diversified by vintage year and investment type. They are invested in management buy-in, management buy-out, leveraged buy-out, venture capital, growth and expansion capital, mezzanine, distressed and venture debt, special situation, recapitalization and other private equity funds. The intent is to build a diversified portfolio of top tier private equity funds. Top tier private equity funds are extremely hard to access because of high demand so relationships and connections play a key role in gaining access to the best managers. The fair values of the investments in this type have been determined using NAV per share (or its equivalent) of the investments.

These investments cannot be redeemed. Instead, the nature of the investments in this type are that distributions are received through the liquidation of underlying assets of the funds over five to ten years. The fair values of these funds are determined via a mark-to-market basis using assessments of similar companies that are traded in the

liquid markets. The first direct fund's objective is to capitalize on the manager's experience in building insurance-backed portfolios in both life settlements and insurance-linked credit to generate low correlation, attractive risk-adjusted returns typically unavailable in the market. They use an opportunistic, value-driven investment approach backed by fundamental analysis and multi-area expertise in this niche asset class. The insurance contracts are held at book value unless a payment has occurred. The second direct fund makes structured equity investments in middle market companies in a diverse set of industries. It targets investments in companies with enterprise values between \$50 million and \$500 million with EBITDA margins in excess of 25% and conversion to free cash flow in excess of 70%. Target companies will have a history of growth uncorrelated to U.S. Gross Domestic Product. Levine Leichtman Capital Partners provides capital primarily for growth and expansion, mergers and acquisitions, management-led corporate divestitures and equity recapitalizations. The fund avoids companies whose principal business activity focuses on high technology or biotechnology. The fair values of these funds are determined via a mark-to-market basis using assessments of similar companies that are traded in the liquid markets.

*Global Fixed Income.*

**U.S. Fixed Income:**

This type includes seven funds. Three of the funds focus on the high yield segment of the debt market and the fourth invests in Mortgage Backed, Asset Backed and other distressed securities believed to be priced below the fundamental credit risk inherent in those securities. The fair values of the investments in these funds have been determined using NAV per share (or its equivalent) of the investments. The fifth fund seeks to capitalize on the liquidity crisis by purchasing Mortgage Backed, Asset Backed and other distressed securities believed to be priced below the fundamental credit risk inherent in those securities. The sixth fund employs a top-down approach using fundamental analysis of duration, yield curve, and sectors in its fixed income portfolio construction. The portfolios are dominated by treasuries, agencies and agency guaranteed mortgage pass-

## Notes on Financial Statements

(continued)

throughs. All corporate bonds must be rated a minimum of single "A" or better. They do not invest in any spread product with a maturity greater than ten years to contain risk. The high-quality bias of the issues utilized reduces credit risk while ensuring ample liquidity. The seventh fund uses a top-down macroeconomic analysis to position the portfolio using a relative approach for sector allocation and issue selection. They use fundamental credit research designed to find hidden value across the fixed income universe. They will also move up and down the yield curve to capture value.

### International Fixed Income:

This type includes two funds that invest in non-U.S. fixed income securities. The first fund is a long only portfolio that uses a long-term value driven philosophy starting with a macro top-down approach supported by bottom-up credit analysis. Global and local macro-economics, politics, interest rates, and currency trends are analyzed to determine structural changes in emerging market capital markets. Country and asset allocations are then managed on an active basis. Bottom-up credit analysis is used to look for divergence between market prices and credit risk to spot unrealized value in securities. They may use an active approach focused on liquidity management of special situations, event driven, which may result in controlling positions. The fund invests in both U.S. dollar denominated debt and local currency denominated debt in the portfolio. The second fund focuses on investments that have high real interest rates and an undervalued appreciating currency. The manager creates client portfolios with above average real yields and concentrate assets in those countries where value is greatest, and there is a catalyst for the realization of that value.

### Private Debt:

This type includes seven private debt funds. Five focused on middle market direct lending funds that negotiate senior secured loans to borrowers that are too small to attract the attention of conventional banks and lenders. Two focused on corporate and opportunistic credit. These investments cannot be redeemed. Instead, the

nature of the investments in these private debt funds are that distributions are received through the liquidation of underlying assets of the funds over four to five years. Loan payments are also distributed on a quarterly basis. The loans are held at book value unless a payment default has occurred.

### *Global Multi-Asset.*

This type includes two funds that invests across asset classes using a risk balanced approach in their asset allocation of the funds with the intent to balance risk across all four combinations of Rising and Falling Growth and Inflation. The main goal is to construct a portfolio that achieves the best risk-adjusted return at a 10% expected volatility by overweighting the lower risk asset classes and balance expected returns in inflationary, deflation, high growth and low growth periods. This is achieved using derivatives and liquid long positions across multiple asset classes. The fair values of the investments in this type have been determined using NAV per share (or its equivalent) of the investments.

### *Global Real Assets.*

#### Inflation Hedges:

This includes four funds. This type includes two funds that invest in inflation sensitive asset classes to help hedge against inflation risks in the broader portfolio. One of the Funds uses a diversified commodity portfolio to lower commodity volatility more than equities, provide an inflation hedge, and perform better in most economic environments, except for recessions. The Fund uses \$U.S. denominated futures to invest across six sectors: energy, agricultural, livestock, industrial metals, precious metals, and food & fibers. The second Fund's goal is to provide strong relative performance vs. broad equity and fixed income markets during rising inflation. The portfolio is invested in inflation-sensitive assets and inflation linked assets. Exposure to the inflation-sensitive assets is achieved through global equity and derivative positions in precious metals, metals and mining, agriculture, energy, and other commodities and commodity-dependent equities. Global inflation linked bonds such as TIPS and emerging market inflation linked bonds provide exposure

**Notes on Financial Statements**  
(continued)

to the assets directly linked to inflation. The fair values of the investments in this type have been determined using NAV per share (or its equivalent) of the investments. The third fund will make growth equity investments in food and agriculture technology (“AgTech”) companies, investing in businesses with verified technologies that exhibit the potential to grow revenues and expand distribution channels. The fourth fund will create a diversified portfolio of infrastructure and real assets secondary transactions, co-investments, and 30% to 45% in custom solutions.

**Real Estate Funds:**

This type includes five real estate funds. The first fund is primarily a core portfolio of U.S. equity real estate with a goal to provide good returns while limiting downside risk through property type, geographic, and economic diversification with moderate leverage. The Fund is focused on owning and managing high- quality, well- leased properties, or properties with expansion and/or rehabilitation potential, and, to a limited extent, make forward commitments on to-be- built properties. The Fund is structured as a \$U.S. denominated open-ended fund with quarterly liquidity, subject to availability of capital. The second fund is a distressed real estate fund-of-funds that invests in local real estate managers that purchase distressed properties and renovate them. These investments cannot be redeemed. Instead, the nature of the investment in this fund is that distributions are received through the liquidation of the underlying properties in the funds over five to ten years. Rental income is received as a current yield from the underlying funds. The fair values of these funds are determined on an appraisal basis using assessments of similar real estate that has recently sold. The third fund seeks to deliver attractive returns by identifying and capitalizing on inefficiencies in the real estate secondary market, including; capital supply and demand imbalances, inconsistent information quality and sources, and various non-economic seller motivations. They use proactive sourcing outreach, in-house analytical research, and active fund pricing library, and leveraging their relationship networks to identify and capture these inefficiencies. They acquire

interests in existing funds, partnerships and other structured entities invested in underlying real estate. The acquisitions typically occur well into a fund’s investment period, at which point underlying investments are identified and the harvesting period has begun. The fair values of these funds are determined on an appraisal basis using assessments of similar real estate that has recently sold. The fourth fund utilizes a top- down approach; evaluating property sectors based on national and regional economic trends, capital market conditions, and property type fundamentals. Having established target sector weightings, within each sector they select the best-positioned companies subject to relative valuation. Their process is differentiated by using both equity evaluation and real estate skills in portfolio construction. The fifth fund focuses on investing in opportunistic real estate targeting diversified investments in primarily Germany and Spain, and to a lesser extent, Portugal. The Fund will be diversified by investment type with the ability to concentrate capital depending on opportunities. The Manager will allocate across strategies based on market opportunities, including ground-up development, value-add/ redevelopment, corporate restructuring, and mezzanine lending.

## Notes on Financial Statements

(continued)

**E. Quality Ratings**

The System's investment quality ratings at June 30, 2020, for separately managed fixed income accounts, were as follows:

Type of Investment	Fair Value	Ratings	Percentage of Fixed
U.S. Government Obligations	\$8,982,546		4.6%
Asset-Backed Securities	1,454,089	AAA	0.7%
	25,240,886	AA	12.9%
	363,767	A	0.2%
	2,416,899	BBB	1.2%
	3,721,532	BB	2.0%
	2,215,320	B	1.1%
	776,240	CCC	0.4%
	1,596,305	CC	0.8%
	1,535,927	D	0.8%
	38,252,968	Unrated	19.5%
Corporate and Other Bonds	58,409	AAA	0.0%
	20,175,462	AA	10.3%
	39,702,710	A	20.3%
	24,520,922	BBB	12.5%
	3,530,708	BB	1.9%
	1,697,830	B	0.9%
	548,053	CCC	0.3%
	<u>19,056,572</u>	Unrated	<u>9.6%</u>
<b>Total Fixed Income</b>	<b><u>\$195,847,145</u></b>		<b><u>100.0%</u></b>
<b>Short-Term Investments</b>			
Cash and Cash Equivalents	\$28,148,201	Unrated	
Employees' STIF*	<u>195,144,719</u>	Unrated	
<b>Total Short-Term Investments</b>	<b><u>\$223,292,920</u></b>		
*Short-Term Investment Funds			

As of June 30, 2020, the fixed income portfolio, excluding pooled funds, consisted of 62.7 percent invested in investment grade securities, 8.2 percent invested in below-investment-grade securities and 29.1 percent invested in unrated securities.

The Barclays Capital Aggregate Bond Index (BCAG) is the standard benchmark against which the industry and the System's Board measures its fixed income portfolio performance and volatility. The System's fixed income managers have discretion, within circumscribed limits, to extend the duration of their portfolios beyond that of the BCAG if they forecast falling interest rates (and thus higher bond prices). Conversely, if managers anticipate that the general level of interest rates will rise, they have the ability to shorten the duration of their portfolio and thus reduce the portfolio's sensitivity to rising rates.

**Notes on Financial Statements**  
(continued)

**F. Sensitivity to Interest Rate Risk**

The System’s investments’ sensitivity to interest rates at June 30, 2020, were as follows:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Option Adjusted Duration (yrs)</b>	<b>Percentage of Fixed</b>
Asset-Backed Securities	\$77,573,933	2.5	39.6%
Corporate Bonds	109,290,666	4.7	55.8%
U.S. Government Obligations	<u>8,982,546</u>	12.1	<u>4.6%</u>
<b>Total Fixed Income</b>	<b><u>\$195,847,145</u></b>	4.1	<b><u>100.0%</u></b>
<b>Short-Term Investments</b>			
Cash and Cash Equivalents	\$28,148,201	0.1	
Uniformed STIF*	<u>195,144,719</u>	0.1	
<b>Total Short-Term Investments</b>	<b><u>\$223,292,920</u></b>		

\*Short-Term Investment Funds

The duration of the System’s overall fixed income portfolio excluding pooled fund was 4.1 years for the separately managed accounts. BCAG established option-adjusted duration was 5.9 years.

**G. Short-term Investments**

The Short-term investments of \$223.3 million includes a position of \$195.1 million of commingled cash held by our investment managers and cash held by the System in an enhanced short-term investment fund managed by our custodian.

## Notes on Financial Statements

(continued)

### H. Foreign Currency Risk

The Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of the international investments. The System hedges away 50 percent of the currency risk for the whole portfolio using currency derivatives. The System's investments at June 30, 2020, held in currencies other than U.S. dollars were as follows:

International Securities	Short-Term Investments & Other	Equity	Total
Australian Dollar	\$64	\$7,527,894	\$7,527,958
Brazil Real	663	-	663
Canadian Dollar	-	844,899	844,899
Colombian Peso	27	-	27
Danish Krone	68	12,835,731	12,835,799
Euro Currency Unit	4,646	43,888,870	43,893,516
Hong Kong Dollar	1,233	6,823,644	6,824,877
Indonesian Rupiah	-	226,138	226,138
Japanese Yen	1,069,767	49,418,015	50,487,782
Malaysian Ringgit	-	102,257	102,257
New Taiwan Dollar	129,455	3,373,597	3,503,052
New Zealand Dollar	1	133,305	133,306
Norwegian Krone	7	1,845,705	1,845,712
Philippines Peso	-	53,992	53,992
Pound Sterling	285	44,312,408	44,312,693
Singapore Dollar	12,053	2,837,862	2,849,915
South African Rand	7	120,189	120,196
South Korean Won	6,020	3,329,823	3,335,843
Swedish Krona	1,092	6,405,499	6,406,591
Swiss Franc	239	9,815,642	9,815,881
Thailand Baht	-	458,549	458,549
<b>Grand Total</b>	<b><u>\$1,225,627</u></b>	<b><u>\$194,354,019</u></b>	<b><u>\$195,579,646</u></b>

### I. Derivative Financial Instruments

In accordance with the Board's investment policies, the System regularly invests in derivative financial instruments in the normal course of its investing activities to enhance return on investment and manage exposure to certain risks within the System. The System also enters into derivative transactions to gain exposure to currencies and markets where derivatives are the most cost-effective instrument. Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates or financial indices. The System had exposure to various derivatives including asset-backed securities, collateralized mortgage obligations,

exchange-traded futures contracts, forward currency contracts, options, swaps and floating rate securities. Some securities, such as structured notes, can have derivative-like characteristics where the return may be linked to one or more indexes. Asset-backed securities, such as collateralized mortgage obligations (CMOs), are sensitive to changes in interest rates and pre-payments. It should also be noted that the System also has exposure to derivatives indirectly through its ownership interests in certain hedge funds, mutual funds and commingled funds which may use, hold or write derivative financial instruments.

**Notes on Financial Statements**  
(continued)

Derivative investments may involve, to varying degrees, elements of credit and market risk in excess of amounts recognized on the financial statements. Market risk results from the fluctuations in interest rates and currency rates. The credit risk of these investments is associated with the creditworthiness of the related parties to the contracts. The System could be exposed to risk if the counterparties to the contracts are unable to meet the terms of the contracts. Holders of futures contracts look to the exchange for performance under the contract and not to the other party holding the offsetting futures position. Accordingly, the amount at risk due to nonperformance of counterparties to futures contracts is minimal. For counterparties involving over-the-counter derivatives, the Board seeks to control this risk through counterparty credit evaluations, counterparty credit limits and exposure monitoring procedures conducted by investment managers and staff.

At June 30, 2020, the System held one type of derivative financial instruments: futures. This type of derivatives provide the System with the opportunity to build passive benchmark positions, enhance returns and gain market exposure to various indices in a more efficient way with lower transaction costs. It is exchange traded and so, counter party risk is very low. Credit risks depend on whether the contracts are exchange-traded or exercised over-the-counter. Market risks arise from adverse changes in market prices, interest rates and foreign exchange rates.

Investment managers are prohibited from purchasing securities on margin or using leverage unless specifically permitted within the investment manager’s guidelines. Derivative instruments are reported at fair value. The changes in fair value of derivative instruments that are used for investment purposes are reported within the investment revenue classification. Gains and losses on derivative securities are determined based upon fair value as determined by our custodian and recorded in the Statement of Changes in Fiduciary Net Position.

*Futures.*

Futures contracts are contracts to deliver or receive securities at a specified future date and at a specified price or yield. Futures contracts are traded on organized exchanges (exchange-traded) and typically require an initial margin (collateral) in the form of cash or marketable securities. The net change in the futures contract value is settled daily, in cash, with the exchanges. The net gains or losses resulting from the daily settlements are included in the System’s financial statements. Holders of futures contracts look to the exchange for performance under the contract and not to the entity holding the offsetting futures position. Accordingly, the amount at risk posed by nonperformance of counterparties to futures contracts is minimal.

The notional value of the System’s investment in futures contracts at June 30, 2020, were as follows:

<b>Types of Futures</b>	<b>Base Exposure</b>	<b>Notional Cost</b>
Cash and Cash Equivalents		
Short	(\$68,805,894)	(\$69,913,328)
Equity		
Long	<u>197,000,250</u>	<u>191,210,868</u>
<b>Total</b>	<b><u>\$128,194,356</u></b>	<b><u>\$121,297,540</u></b>

**Notes on Financial Statements**  
(continued)

**J. Securities Lending**

The Board of Trustees’ policies permit the System to lend its securities to broker/dealer and other entities (borrowers) for collateral that will be returned for the same securities in the future. The System’s custodian is the agent in lending the plan’s domestic securities for collateral of 102.0 percent and international securities of 105.0 percent of fair value. The custodian receives cash or securities as collateral from the borrower. All securities loans can be terminated on demand by either the System or the borrower. Securities received as collateral are not reported as assets and liabilities on the balance sheet since the Retirement System does not have the ability to pledge or sell the collateral securities absent borrower default.

The System did not impose any restrictions during fiscal year 2020 on the amounts of loans the lending agent made on its behalf. At June 30, 2020, the System

had no credit risk exposure to borrowers because the amounts the System owed the borrowers exceeded the amounts the borrowers owed the System. The custodian provides full indemnification to the System for any losses that might occur in the program due to the failure of a broker/dealer to return a borrowed security or failure to pay the System income earned on the securities while on loan. Cash collateral is invested in a separate account with the lending agent which includes a larger allocation to equity repurchase securities.

At June 30, 2020, cash collateral had a weighted-average maturity of one day. The maturities of the resulting investments generally match the maturities of the securities lending arrangements. While the System bears no credit risk from the failure of a borrower to return a borrowed security, it does bear risk from investing the collateral.

The following represents the balances relating to the securities lending transactions at June 30, 2020:

<b>Securities Lent</b>	<b>Underlying Securities</b>	<b>Cash Collateral Investment Value</b>	<b>Securities Collateral Investment Value</b>
Lent for Cash Collateral			
U.S. Government Securities	\$154,927	\$158,100	
Corporate and Other Bonds	11,817,352	12,101,237	
Common and Preferred Stock	4,939,814	5,203,058	
Lent for Securities Collateral			
U.S. Government Securities	26,517,665	-	\$29,038,649
Common and Preferred Stock	<u>32,167,948</u>	-	<u>35,693,489</u>
<b>Total Securities Lent</b>	<b><u>\$75,597,706</u></b>	<b><u>\$17,462,395</u></b>	<b><u>\$64,732,138</u></b>

**K. Reclassifications**

During the fiscal year 2020, the System requested that investment managers for commingled funds provide the management fees associated with commingled funds. Previously, such management fees had been netted against investment income. Accordingly, the System revised the classification to report these management fees as an investment activity expense on the Statement of Changes in Fiduciary Net Position, rather than netting the management fees against investment income. This change in classification has no net effect on the financial statements for any period.

**L. Commitments and Contingencies**

During 2020, an outbreak of a novel coronavirus (“COVID-19”) emerged globally. The United States and the global markets experienced significant declines in value resulting from uncertainty caused by the worldwide coronavirus pandemic that could negatively impact the System’s additions and operations for an indeterminable time period. Other financial impacts could occur that are unknown at this time.

**Notes on Financial Statements**  
(continued)

**Note 4. Net Pension Liability, Actuarial Methods and Assumptions**

**A. Net Pension Liability**

The components of the net pension liability at June 30, 2020, were as follows:

Total Pension Liability	\$2,294,056,800
Plan Fiduciary Net Position	<u>1,762,102,370</u>
Net Pension Liability	<u>\$531,954,430</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.81%

**B. Actuarial Methods and Assumptions**

The Total Pension Liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement.

Entry Age Normal, Level Percent of Payroll	
Discount Rate, Net of Plan Investment Expenses	7.25%
Inflation	2.75%
Salary Increase; Including Inflation	2.75% + merit
Investment Rate of Return, Net of Plan Investment Expenses	7.25%
Municipal Bond Rate	N/A
Projected Period of Unfunded Benefit Payments	None

The actuarial assumptions used have been recommended by the actuary and adopted by the System’s Board of Trustees based on the most recent review of the System’s experience presented at a Board meeting on April 27, 2016.

The rate of employer contributions to the System is composed of normal cost, amortization of the unfunded actuarial accrued liability and an allowance for administrative expenses. The normal cost is a level percent of payroll cost which, along with the member contributions, will pay for projected benefits at retirement for each plan participant. The actuarial accrued liability is that portion of the present value of projected benefits that will not be

paid by future normal employer costs or member contributions. The difference between this liability and the funds accumulated as of the same date is the unfunded actuarial accrued liability. The allowance for administrative costs is based upon the System’s actual administrative expenses.

The County is required to contribute at an actuarially determined rate; the rate for the year ended June 30, 2020, was 38.44 percent of annual covered payroll. The decision was made to commit additional funding and a rate of 38.84 percent was adopted for fiscal year 2020.

Mortality rates with adjustments for mortality improvements were based on 110% and 100% of the RP-2014 Healthy Annuitant Mortality Table for males and females respectively, projected using the RPEC-2015 model, with an ultimate rate of 0.65% for ages 20-85 grading down to an ultimate rate of 0% for ages 115-120 and convergence to the ultimate rate in the year 2015. Five percent of pre-retirement deaths are assumed to be service-connected.

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2015.

**C. Long Term Expected Rate of Return**

The long term expected rate of return on pension plan investments was determined using a building- block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes on Financial Statements

Best estimates of arithmetic excess rates of return (over cash) for each major asset class included in the System’s target asset allocation as of June 30, 2020, are summarized below:

Asset Class	Long Term Expected Real Rate of Return
Absolute Return	7.0%
Core Fixed Income	1.8%
High Yield	4.3%
International Developed Mkt. Equities	4.4%
International Emerging Mkt. Equities	7.1%
Real Assets	4.7%
Risk Parity	6.0%
U.S. Equities	4.7%

**D. Discount Rate**

The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

In making this determination, we assumed the outflows would equal the anticipated benefit payments from the 2020 actuarial valuation. The administrative expenses attributable to current actives were assumed to equal 0.25 percent of covered payroll. The inflows to the plan were assumed to reflect the average aggregate member rate for the 2020 active population of 7.00 percent of payroll and County contributions were

projected at 38.84 percent for fiscal year 2021, with continued increases to 46.44 percent contributed through fiscal year 2035. After that time the County contribution is assumed to decrease to the normal cost plus expenses (15.56 percent) and amortization of any remaining experience gains and losses.

**E. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the County, calculated using the discount rate of 7.25 percent, as well as what the County’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate.

	Sensitivity of Net Pension Liability		
	1% Decrease 6.25%	Discount Rate 7.25%	1% Increase 8.25%
Total Pension Liability	\$2,593,681,561	\$2,294,056,800	\$2,046,065,439
Plan Fiduciary Net Position	<u>1,762,102,370</u>	<u>1,762,102,370</u>	<u>1,762,102,370</u>
Net Pension Liability	<u>\$831,579,191</u>	<u>\$531,954,430</u>	<u>\$283,963,069</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	67.94%	76.81%	86.12%

**Note 5. Income Taxes**

The Internal Revenue Service issued the System a determination letter which stated that the System and its underlying trust qualify under the applicable provisions of the Internal Revenue Code and therefore are exempt from federal income taxes.

**Financial Section**

**Required Supplementary Information**  
(Unaudited)

**Schedule of Changes in the Net Pension Liability and Related Ratios**

Year Ended June 30

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Total Pension Liability				
Service Cost	\$43,435,580	\$43,537,010	\$42,113,858	\$39,667,968
Interest	159,360,043	153,521,546	147,114,045	140,285,987
Changes in Benefit Terms	-	-	956,369	839,465
Differences Between Expected and Actual Experience	(6,625,376)	(7,935,310)	(1,127,589)	6,047,673
Changes in Assumptions	-	-	-	-
Benefit Payments, Including Refunds of Member Contributions	<u>(111,543,243)</u>	<u>(105,543,380)</u>	<u>(96,896,205)</u>	<u>(93,608,871)</u>
Net Change in Total Pension Liability	84,627,004	83,579,866	92,160,478	93,232,222
Total Pension Liability - Beginning	<u>2,209,429,796</u>	<u>2,125,849,930</u>	<u>2,033,689,452</u>	<u>1,940,457,230</u>
Total Pension Liability - Ending (a)	<u>\$2,294,056,800</u>	<u>\$2,209,429,796</u>	<u>\$2,125,849,930</u>	<u>\$2,033,689,452</u>
Plan Fiduciary Net Position				
Contributions - Employer	69,930,974	69,246,070	67,895,377	67,410,252
Contributions - Member	12,810,112	12,605,683	12,262,288	12,223,468
Net Investment Income	(22,161,566)	78,141,805	131,997,257	161,013,714
Benefit Payments, Including Refunds of Member Contributions	(111,543,243)	(105,543,380)	(96,896,205)	(93,608,871)
Administrative Expenses	<u>(666,683)</u>	<u>(620,136)</u>	<u>(619,827)</u>	<u>(477,564)</u>
Net Change in Plan Fiduciary Net Position	(\$51,630,406)	\$53,830,042	\$114,638,890	\$146,560,999
Plan Fiduciary Net Position - Beginning	<u>1,813,732,776</u>	<u>1,759,902,734</u>	<u>1,645,263,844</u>	<u>1,498,702,845</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$1,762,102,370</u>	<u>\$1,813,732,776</u>	<u>\$1,759,902,734</u>	<u>\$1,645,263,844</u>
Net Pension Liability (Asset) - Ending (a)-(b)	<u>\$531,954,430</u>	<u>\$395,697,020</u>	<u>\$365,947,196</u>	<u>\$388,425,608</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.81%	82.09%	82.79%	80.90%
Covered Payroll	<u>\$180,048,852</u>	<u>\$178,285,453</u>	<u>\$174,807,871</u>	<u>\$173,558,836</u>
Net Pension Liability as a Percentage of Covered Payroll	295.45%	221.95%	209.34%	223.80%

See next page for the continuation of the 10 year report.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

The total pension liability contained in this schedule was calculated by Cheiron, the System's Actuary. The net pension liability is measured as the total pension liability less the amount of the fiduciary net position of the Uniformed Retirement System.

## Required Supplementary Information

(continued)

<b>Schedule of Changes in the Net Pension Liability and Related Ratios</b>			
Year Ended June 30			
	<b>2016</b>	<b>2015</b>	<b>2014</b>
Total Pension Liability			
Service Cost	\$43,407,620	\$41,720,784	\$39,647,527
Interest	136,679,066	132,950,836	125,659,578
Changes in Benefit Terms	806,226	1,702,105	-
Differences Between Expected and Actual Experience	(54,053,500)	11,019,203	-
Changes in Assumptions	20,479,405	-	-
Benefit Payments, Including Refunds of Member Contributions	<u>(90,536,075)</u>	<u>(84,849,425)</u>	<u>(78,916,881)</u>
Net Change in Total Pension Liability	56,782,742	102,543,503	86,390,224
Total Pension Liability - Beginning	<u>1,883,674,488</u>	<u>1,781,130,985</u>	<u>1,694,740,761</u>
Total Pension Liability - Ending (a)	<u>\$1,940,457,230</u>	<u>\$1,883,674,488</u>	<u>\$1,781,130,985</u>
Plan Fiduciary Net Position			
Contributions - Employer	65,548,338	60,928,766	56,094,690
Contributions - Member	12,020,447	11,473,273	10,905,744
Net Investment Income	(13,447,090)	21,800,261	210,256,032
Benefit Payments, Including Refunds of Member Contributions	(90,536,075)	(84,849,425)	(78,916,881)
Administrative Expenses	<u>(500,255)</u>	<u>(455,440)</u>	<u>(433,541)</u>
Net Change in Plan Fiduciary Net Position	(\$26,914,635)	\$8,897,435	\$197,906,044
Plan Fiduciary Net Position - Beginning	<u>1,525,617,480</u>	<u>1,516,720,045</u>	<u>1,318,814,001</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$1,498,702,845</u>	<u>\$1,525,617,480</u>	<u>\$1,516,720,045</u>
Net Pension Liability (Asset) - Ending (a)-(b)	<u>\$441,754,385</u>	<u>\$358,057,008</u>	<u>\$264,410,940</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.23%	80.99%	85.15%
Covered Payroll	<u>\$168,808,493</u>	<u>\$160,761,916</u>	<u>\$153,979,385</u>
Net Pension Liability as a Percentage of Covered Payroll	261.69%	222.73%	171.72%

Continued from previous page.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Required Supplementary Information**  
(continued)

<b>Schedule of Net Pension Liability</b>						
<b>Year Ended June 30</b>	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>Covered Payroll</b>	<b>Net Pension Liability as a Percentage of Covered Payroll</b>
2020	\$2,294,056,800	\$1,762,102,370	\$531,954,430	76.81%	\$180,048,852	295.45%
2019	2,209,429,796	1,813,732,776	395,697,020	82.09%	178,285,453	221.95%
2018	2,125,849,930	1,759,902,734	365,947,196	82.79%	174,807,871	209.34%
2017	2,033,689,452	1,645,263,844	388,425,608	80.90%	173,558,836	223.80%
2016	1,940,457,230	1,498,702,845	441,754,385	77.23%	168,808,493	261.69%
2015	1,883,674,488	1,525,617,480	358,057,008	80.99%	160,761,916	222.73%
2014	1,781,130,985	1,516,720,045	264,410,940	85.15%	153,979,385	171.72%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.*

<b>Schedule of Money-Weighted Rate of Return</b>	
<b>Fiscal Year</b>	<b>Annual Money-Weighted Rate of Return, Net of Investment Expense</b>
2020	-1.24%
2019	4.50%
2018	8.09%
2017	10.90%
2016	-0.87%
2015	1.47%
2014	16.06%
2013	10.20%
2012	-0.30%
2011	24.18%
2010	15.50%

**Required Supplementary Information**  
(continued)

Schedule of Employer Contributions					
Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2020	\$69,930,974	\$69,930,974	\$ -	\$180,048,852	38.84%
2019	69,246,070	69,246,070	-	178,285,453	38.84%
2018	67,895,377	67,895,377	-	174,807,871	38.84%
2017	67,410,252	67,410,252	-	173,558,836	38.84%
2016	65,548,338	65,548,338	-	168,808,493	38.83%
2015	60,928,766	60,928,766	-	160,761,916	37.90%
2014	56,094,690	56,094,690	-	153,979,385	36.43%
2013	53,722,160	53,722,160	-	153,491,886	35.00%
2012	50,351,335	50,351,335	-	148,924,386	33.81%
2011	45,817,015	45,817,015	-	149,924,787	30.56%

**Notes to Schedule**

Valuation Date	6/30/2018
Timing	Actuarially determined contribution rates are calculated based on the actuarial valuation one year prior to the beginning of the plan year.
Key Methods and Assumptions Used to Determine Contribution Rates:	
Actuarial cost method	Entry Age Normal, Level Percent of Payroll
Asset valuation method	33% of Aggregate Gain/Loss is recognized
Amortization method	Closed 15-year layers, with level % of payroll
Discount rate	7.25%
Amortization growth rate	2.75%
Price inflation	2.75%
Salary increases	2.75% plus merit component based on employee's years of service.
Mortality	110% and 100% of the RP-2014 Healthy Annuitant Mortality Table for males and females respectively projected using the RPEC-2015 model, with an ultimate rate of 0.75% for ages 20-85 grading down to an ultimate rate of 0% for ages 115-120 and convergence to the ultimate rate in the year 2015
A complete description of the methods and assumptions used to determine contribution rates for the year ending June 30, 2020 can be found in the June 30, 2018 actuarial valuation report.	

**Required Supplementary Information**

**Summary of Significant Changes to the Pension System**

The summary of employer and employee contribution rates during the past five years and other significant changes in the pension system were as follows:

<b>Contribution Rates</b>		
<b>Fiscal Year</b>	<b>Employer</b>	<b>Employee</b>
2020	38.84%	7.08%, Plan B 8.83% in excess of Social Security taxable wage base.
2019	38.84%	7.08%, Plan B 8.83% in excess of Social Security taxable wage base.
2018	38.84%	7.08%, Plan B 8.83% in excess of Social Security taxable wage base.
2017	38.84%	7.08%, Plan B 8.83% in excess of Social Security taxable wage base.
2016	38.83%	7.08%, Plan B 8.83% in excess of Social Security taxable wage base.

- July 1, 2019 New hires on or after July 1, 2019 are enrolled in Plan F.
- December 2018 Retirement Board of Trustees approved a new plan for all employees hired on or after July 1, 2019.
- July 2017 Service-Connected Disability Social Security offset reduced from 10 percent to 5 percent.
- July 2016 Service-Connected Disability Social Security offset reduced from 15 percent to 10 percent.
- January 2014 Service-Connected Disability Social Security offset was reduced from 25.0 percent to 15.0 percent. The Board of Trustees increased from 8 to 10 members, one is appointed and one is elected by the retirees of the System.

## Other Supplementary Information

## Schedule of Investment &amp; Consultant Expenses

For the Year Ended June 30, 2020

Investment Manager Fees		
Absolute Return		\$4,058,094
Global Equity		3,775,218
Global Fixed Income		2,978,052
Global Multi-Asset		911,578
Global Real Assets		2,289,121
Short Term and Others		300,115
Fees Related to Securities Lending		337,708
Custodial Fees		74,087
Consultant Expenses		340,213
Investment Related Legal Fees		287,436
Allocated Administration Expense		<u>465,093</u>
<b>Total Investment and Consultant Expenses</b>		<b><u>\$15,816,715</u></b>

## Schedule of Administrative Expenses

For the Year Ended June 30, 2020

Personnel Services		
Salaries and Wages	\$351,628	
Fringe Benefits	<u>154,682</u>	
Total Personnel Services		\$506,310
Professional Services		
Actuarial	31,879	
Audit	<u>6,641</u>	
Total Professional Services		38,520
Communications		
Phone Charges	4,100	
Printing, Binding and Copying	2,187	
Postage	<u>3,233</u>	
Total Communications		9,520
Supplies		
Office Supplies	<u>1,458</u>	
Total Supplies		1,458
Other Services and Charges		
Staff Travel and Development	427	
Professional Membership	1,421	
Professional Subscription	1,149	
Insurance	11,218	
Building Rent	33,693	
Depreciation Expense	617	
Computer System	41,654	
Other Operating	<u>20,696</u>	
Total Other Services and Charges		<u>110,875</u>
<b>Total Administrative Expenses</b>		<b><u>\$666,683</u></b>



**Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

To the Board of Supervisors  
County of Fairfax, Virginia

To the Board of Trustees  
Fairfax County Uniformed Retirement System

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Fairfax County Uniformed Retirement System (the "System"), a pension trust fund of the County of Fairfax, Virginia, as of and for the year ended June 30, 2020 and the related notes to the financial statements, and have issued our report thereon dated November 13, 2020.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Tysons Corner, Virginia  
November 13, 2020

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## County of Fairfax, Virginia

To protect and enrich the quality of life for the people, neighborhoods and diverse communities of Fairfax County

October 2, 2020

Dear Members of the Board of Trustees:

The fiscal year ended June 2020 saw the end of the longest economic expansion on record. Economies around the world were disrupted because of novel coronavirus (COVID-19) and markets reacted with historically fast-paced declines. Governments and central banks from around the world took extraordinary measures to stimulate shuttered economies. In the U.S., fiscal stimulus reached over 12% of GDP while Germany, Japan, France, and the U.K. had materially larger stimulus packages. The Federal Reserve provided additional support to the U.S. economy by reducing the Fed Funds Rate to a targeted range of 0.00% to 0.25%, resumed quantitative easing, and flooded markets with liquidity. Similar actions were taken by central banks globally. These stimulus measures, along with optimism around a potential vaccine for COVID-19 and easing of lockdown restrictions resulted in a historically dramatic reversal in risk assets in the fourth fiscal quarter. U.S. stocks posted their eleventh consecutive year of positive returns and outperformed international equities, returning 7.5% as measured by the S&P 500 Index. International developed-markets equities (-5.1% for the year) lagged domestic equities by 12.6%. U.S. equity outperformance was driven in large part by big technology stocks that benefitted from a demand surge in the wake of the pandemic. Emerging markets equities returned -3.4%, underperforming U.S. equities and outperforming international-developed markets equities. Driven by declining interest rates and demand for safe-haven assets, U.S. high quality fixed income investments generated a positive 8.7% return in the fiscal year as measured by the Bloomberg Barclays U.S. Aggregate Bond Index.

US equities were a mixed bag in the third quarter of 2019 with the S&P 500 Index gaining 1.7% and the small cap Russell 2000 Index losing 2.4%. There was a sharp reversal of growth and value strategies across the capital spectrum in the final month of the quarter with value outperforming growth by 3.6% and 5.9% across large and small caps, respectively. International stocks were increasingly volatile for the three months ended September 30, 2019 amid concerns around the global fallout from the ongoing trade war between the United States and China. The MSCI EAFE Index posted a modest loss of 1.1% as gains from defensive sectors, such as utilities and consumer staples, offset losses from cyclical sectors such as energy and materials. Japanese equities recorded gains of 3.1%, while European stocks were in the red at 1.8%; emerging market equities and China were harder hit, losing 4.2% and 4.7%, respectively. In this late stage of the US economic cycle, investors are favoring higher-quality credit and safe-haven fixed income assets. As a result, US bond markets were in the black for the quarter with the Bloomberg Barclays Aggregate posting gains of 2.3%, the Bloomberg Barclays High Yield up 1.3%, and S&P LSTA Leveraged Loan Index returning 1.3%; the Bloomberg Barclays US Long Treasury gained 7.9% in the third quarter of 2019 underscoring the demand for safe-haven investments. Outside the US, emerging market debt (EMD) posted mixed results in the third quarter. Local currency denominated debt posted losses related to currency weakness but was positive for the trailing twelve-month period. External EMD sovereign debt and corporate bonds were up during the quarter. The fundamentals for emerging markets are still favorable, but volatility remains elevated.

Equities ended 2019 in a blaze of glory with emerging markets leading the way with fourth-quarter 2019 returns of 11.8%, bolstered by a trade pact between the United States and China; non-US developed market stocks were up 8.2% and US small-cap equities gained 9.9% during the same period. In the US, growth outperformed value by 3.2%, in line



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Phone: 703-279-8200 \* 1-800-333-1633 \* Fax: 703-273-3185  
[www.fairfaxcounty.gov/retirement/](http://www.fairfaxcounty.gov/retirement/)

with a trend established in the aftermath of the financial crisis, with the annualized difference totaling 3.6% over the last 10 years. While small caps edged out large caps for the three months ended December 31, 2019, large caps carried the year with returns of 31.5%, according to the S&P 500 Index, trouncing the Russell 2000 Index's gains of 25.4%. Outside the US, developed market small caps outperformed large caps by 3% with returns of 24.9%. Fixed-income securities ended 2019 in the black, reversing declines from the year earlier. Spreads on high-yield credit narrowed for most part of the year, but segments in the high-yield and bank loan market showed signs of stress towards the end of 2019. On a risk adjusted basis, high-yield and bank loan CCC-bonds posted their worst performance since the financial crisis. US credit ended the year up 13.7%, according to the Bloomberg Barclays Aggregate Index, while the Bloomberg Barclays High Yield Index gained 14.3% in 2019; the S&P LSTA Leveraged Loan Index returned 10.6% during the same period. Outside the US, emerging market debt performed robustly but concerns were elevated due to heightened geopolitical risks and an overall slowdown in global growth. The JPM EMBI Index was up 15%, while the JPM GBI Index was in the black, gaining 13.4% last year.

Equities nosedived in the first quarter of 2020 as volatility tore through markets. The S&P 500 Index plunged 29.5% over 18 trading days between February and March, ending the quarter down 19.6%. The MSCI EAFE and Emerging Markets indexes also recorded steep losses of 22.8% and 23.6%, respectively. Growth and large-cap companies outperformed value and small caps; the gap was the widest in the US with the Russell 1000 Growth Index declining 14.1% compared to losses of 35.7% for the Russell 2000 Value Index. Energy companies, particularly in the exploration and production sector, were the hardest hit with the S&P 500 Energy Sector Index down 50.5% for the three months ended March 31, 2020. Fixed income experienced significant spread widening across the credit spectrum in the first quarter amid market illiquidity, rapid deleveraging, and fire sales in March. Government bond yields fell as investors took refuge in safe-haven securities. The Bloomberg Barclays Aggregate Index was up 3.1% as gains in Treasuries were offset by negative returns from investment-grade credit. Debt rated below investment grade suffered larger losses with the Bloomberg Barclays High Yield Index down 12.7% and the S&P LSTA Leveraged Loan Index declining 9.9%. Credit hedge funds were not immune to the market dislocation, with the HFRI Relative Value index down 4.1%. Emerging market debt was also in the red with the JPM EMBI Index declining 13.4% and the JPM GBIEM Index losing 15.2% for the quarter.

Equities surged in the second quarter of 2020, substantially erasing losses from the prior quarter. US stocks led the rally with the S&P 500 Index returning 20.5%; emerging market equities and non-US developed market stocks followed with gains of 18.1% and 14.9%, respectively, during the same period. In domestic stocks, growth trumped value, with the Russell 1000 Growth Index up 27.8% compared to returns of 14.3% for its value counterpart. Small-cap companies outperformed large-cap with the Russell 2000 Index up 25.4% for the three months ended June 30, 2020. Technology shares maintained their lead with the NASDAQ Composite hitting new highs; the S&P 500 technology sector was up 30.5% in the second quarter of 2020 and 15.0% for the year. Corporate bond spreads compressed significantly in the second quarter of 2020 amid the Fed's massive intervention in fixed income markets. The central bank held benchmark rates at a range of 0% to 0.25%. Issuance of corporate investment-grade and high-yield bonds during this period outpaced the prior quarter. US corporate credit benefitted from improved market liquidity with the Bloomberg Barclays US Aggregate Index returning 2.9% in the second quarter, bringing year-to-date gains to 6.1%; the Bloomberg Barclays US Corporate High Yield Index was up 10.2% for the three months ended June 30, 2020 while the S&P/LSTA Leveraged Loan Index rose 6.6% in the same period.

Ending June 30, 2020, U.S. stocks posted their eleventh consecutive year of positive returns and outperformed international equities, returning +7.5% as measured by the S&P 500 Index. U.S. equities outperformance was primarily driven by a few large technology stocks which benefitted from a demand surge in the wake of the pandemic. Although technology companies began the fiscal year detracting from domestic equity portfolio, the sector was a significant driver of performance rounding out the fiscal year up 15% (as measured by the S&P Technology index). Growth ended the fiscal year outpacing value, driven in part by the markets increasing risk appetite, ending the fiscal year with the widest margin for a 6-month period since 1998. Large cap names outpaced their small cap peer, returning +7.5% (as measured by the S&P 500) versus the Russell 2000 return which returned -6.6% for the one-year period ending June 30, 2020.

Driven by declining interest rates and demand for safe-haven assets, U.S. high quality fixed income investments generated a positive 8.7% return in the fiscal year as measured by the Bloomberg Barclays U.S. Aggregate Bond Index. Credit markets ended the fiscal year with Corporate bond spreads compressed significantly in the second quarter

of 2020 amid the Fed's massive intervention in fixed income markets. The central bank held benchmark rates at a range of 0% to 0.25%. US corporate credit benefitted from improved market liquidity with the Bloomberg Barclays US Aggregate Index returning bringing fiscal year end gains to +6.1%; the Bloomberg Barclays US Corporate High Yield Index was flat, while the S&P/LSTA Leveraged Loan Index returned -0.5% in the same period.

International stock saw a volatile fiscal year, beginning with negative returns driven by increased volatility amid concerns around the global fallout from the ongoing trade war between the United States and China. International names were a part of the equity blaze of glory during the last quarter of 2019, driven by strong emerging market returns as the trade pact between the US and China was used to inject confidence into the international markets. The positive returns from quarter end of 2019 were disintegrated as the equity markets took a nosedive as markets entered a global pandemic. For the fiscal year end, developed markets underperformed emerging markets, although both ended the one-year period with negative returns. One bright spot within international markets was Japan, which was helped during Q2 2020 when the Japanese government approved a record stimulus package equaling almost 40% of GDP to prevent COVID-19. For the one-year period ending June 30, 2020, developed markets, measured by MSCI EAFE, posted a return of -5.1% and emerging markets (measured by MSCI Emerging Markets Index) posted a return of -3.4%.

### Uniformed Retirement System

The Uniformed Retirement System continued to focus on optimizing and diversifying the portfolio and implementing a diversified investment program to achieve the System's strategic long-term goals. This disciplined investment process has been effective in achieving a long-term record of consistent asset growth.

The time weighted method of calculating performance is used if there is a greater than 10% cashflow in the account, otherwise the Modified Dietz method is used to calculate the rate of return. As of June 30, 2020, the Fairfax County Uniformed Retirement System stood at \$1.762 billion, down from \$1.813 billion at the end of fiscal year 2019. For the year ending June 30, 2020, the System returned -0.46%, gross of fees (-1.26%, net of fees), ranking in the 90th percentile of all public funds in the BNY Mellon Total Public Fund Universe. For the three- and five-year periods (annualized), the System returned gross of fees, +4.48%, ( 3.72%, net of fees), ranking in the 86th percentile, and +4.80%, ( 4.17%, net of fees), ranking in the 87th percentile. Relative rankings over both periods were driven by the System's lower overall public-equity ratio and relative performance of the US equity markets vs. non-US equity markets, fixed-income, and alternative asset classes, including hedge funds. For the longer ten-year period, the System had a gross of fees return of 7.53%, (7.01%, net of fees), ranking in the 78th percentile.

During the past twelve months, the System continued to focus on further diversifying risk and implementing the previously adopted changes to long term asset allocation targets. Soma Equity Partners was added to the Absolute Return lineup; while AQR was terminated at the portfolio level; Wellington was added to the Emerging Market Debt lineup; while Ashmore was terminated at the portfolio level; Mellon TIPS was added to the Core Bond lineup; Mellon High Yield was added to the Opportunistic Credit lineup; Landmark Partners Infrastructure was added to the Real Assets lineup; Activum SG was added to the Real Estate lineup; PIMCO, Varde, and Voya were added to Private Debt lineup; Pontifax, Sigular Guff, Taurus Mining Finance, and Thoma Bravo were added to Private Equity lineup.

Sincerely,



Brian Morales, CAIA  
Chief Investment Officer  
Fairfax County Uniformed Retirement System

## Investment Section

### Investments by Category and Investment Manager\*\*

For Year Ended June 30, 2020

Asset Class	Manager	Investment Style	Fair Value	% of Total Portfolio
<b>Absolute Return</b>				
	Aspect Capital Limited	Global Macro	\$37,538,753	2.1%
	Bridgewater Associates Pure Alpha	Global Macro	24,553,616	1.4%
	Davidson Kempner Capital Management	Multi-Strategy	35,428,194	2.0%
	HG VORA SPECIAL OPPS	Event Driven	33,575,465	1.9%
	Millennium Management	Relative Value	47,992,340	2.7%
	Orbimed Advisors	Equity Long/Short	40,958,348	2.3%
	SoMa Partners, LP	Equity Long/Short	34,438,114	2.0%
	Starboard Value and Opportunity	Event Driven	44,843,288	2.6%
<b>Global Equity</b>				
	Acadian Asset Management	Int'l Emerging Markets	110,780,663	6.3%
	HarbourVest FUND IX	Private Market Equity	8,001,741	0.5%
	HarbourVest International Partners VI	Private Market Equity	3,520,766	0.2%
	HarbourVest PART XI	Private Market Equity	3,560,641	0.2%
	HarbourVest Partners	Private Market Equity	1,220,009	0.1%
	HarbourVest X	Private Market Equity	19,390,978	1.1%
	J.P. Morgan Private Equity	Private Market Equity	2,284,310	0.1%
	Kabouter Management	Int'l Developed Small Cap	53,137,122	3.0%
	Levine Leichtman Capital Partners, Inc	Private Market Equity	5,034,398	0.3%
	Marathon Asset Management - London*	Int'l Developed Markets	176,213,997	10.0%
	Pantheon GBL SEC V	Private Market Equity	12,417,115	0.7%
	Pantheon Secondary	Private Market Equity	1,380,994	0.1%
	Pantheon USA FUND	Private Market Equity	167,852	0.0%
	PONTIFAX AGTECH PE	Private Market Equity	1,400,518	0.1%
	Siguler Guff BO IV	Private Market Equity	3,028,845	0.2%
	Thoma Bravo, LLC	Private Market Equity	11,428,709	0.6%
	Wellington Management Company*	U.S. SMid Cap Value	52,085,100	3.0%
<b>Global Fixed Income</b>				
	Alcentra	Credit	18,866,611	1.1%
	Anchorage Capital Partners	High Yield Bonds	35,929,954	2.0%
	Apollo Financial Credit Investment III, LLC	Private Market Equity	11,972,489	0.7%
	Ashmore Investment Management	Emerging Markets Debt	28,353,170	1.6%
	Bluebay Direct III	Private Credit	5,961,387	0.3%
	BNY Mellon Fallen Angels*	High Yield Bonds	10,349,705	0.6%
	BNY Mellon U.S. TIPS	Core Bonds	21,201,781	1.2%
	Brandywine Asset Management*	Global Bonds	20,925	0.0%
	CZECH III	Private Credit	18,037,344	1.0%
	DoubleLine Capital*	Mortgage-Backed Securities	66,637,723	3.8%
	Garcia Hamilton & Associates*	Core Bonds	78,533,565	4.5%
	GoldenTree Asset Management	High Yield Bonds	44,430,024	2.5%
	King Street Capital	High Yield Bonds	572,513	0.0%
	Manulife Asset Management*	Core Bonds	50,123,091	2.8%
	Monroe Capital III	Private Credit	13,537,441	0.8%
	PIMCO DiSCO II	Private Credit	40,386,142	2.3%
	PIMCO DiSCO III	Private Credit	5,027,884	0.3%
	SJC Direct Lending Fund	Private Credit	7,979	0.0%
	Varde Fund XIII LP	Private Credit	9,870,187	0.6%
<b>Global Multi-Asset</b>				
	AQR GRP	Core Risk Parity	79,219,758	4.5%
	Bridgewater All Weather	Core Risk Parity	76,272,331	4.3%
<b>Global Real Assets</b>				
	Activum SG	Real Estate	804,390	0.0%
	Cohen & Steers Capital Management*	Global Real Estate Securities	52,263,895	3.0%
	Landmark Partners Infrastructure	Real Asset	3,357,680	0.2%
	Landmark Partners	Real Estate	6,632,338	0.4%
	Sigular Guff	Real Estate	23,201,675	1.3%
	UBS Realty	Real Estate	53,941,728	3.1%
	Wellington Diversified Inflation Hedges	Multi-Real Asset	29,375,427	1.7%
<b>Short Term and Others</b>				
	BNY Mellon Cash Investment Strategies STIF*	Plan Level Cash Account	2,222,018	0.1%
	BNY Mellon Cash Management	Plan Level Cash Account	106,426,695	6.0%
	Cash Held at County Treasurer*	Operating Cash Account	1,164,068	0.1%
	Parametric Portfolio Associates LLC*	Overlay	100,493,270	5.7%
<b>Total Investments</b>			<b>\$1,759,577,064</b>	<b>100.0%</b>

\* Separately Managed Accounts

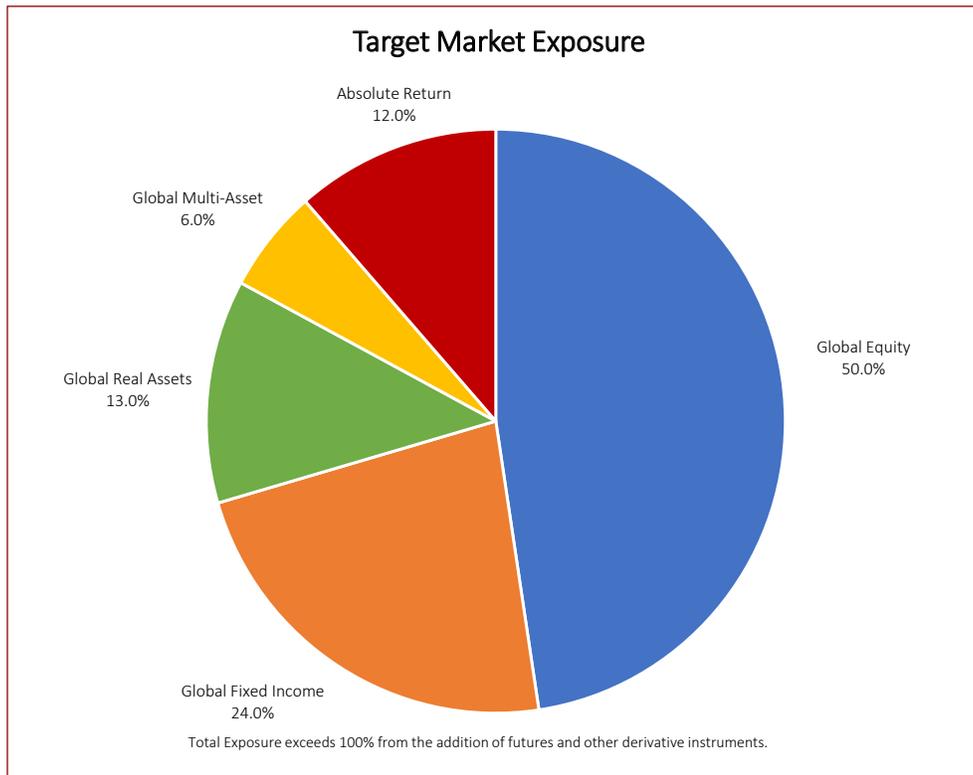
\*\* See pages 8-9 for complete listing of investment professionals

**Uniformed Retirement System – Allocation of Market Exposures**

**Target Asset Allocation**

The asset structure shown below represents the Trustees’ assessment of their optimal asset allocation as of June 30, 2020. The target asset allocation provides a reasonable expectation that the System’s investment objectives can be achieved based on historical relationships of asset class performance.

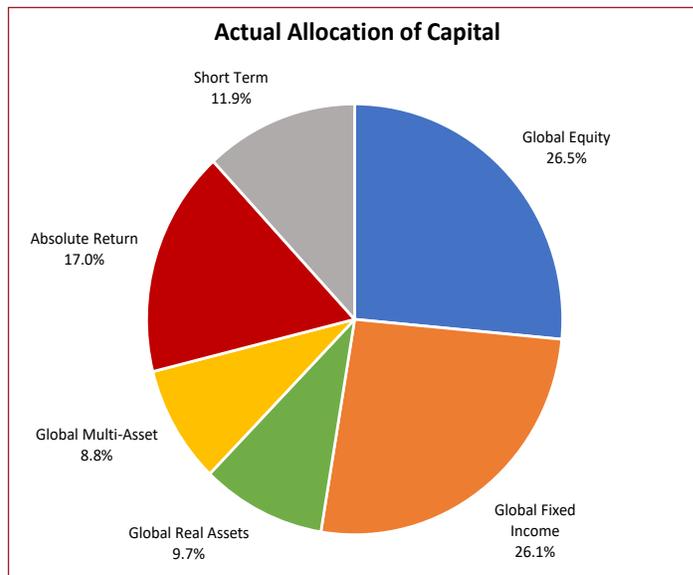
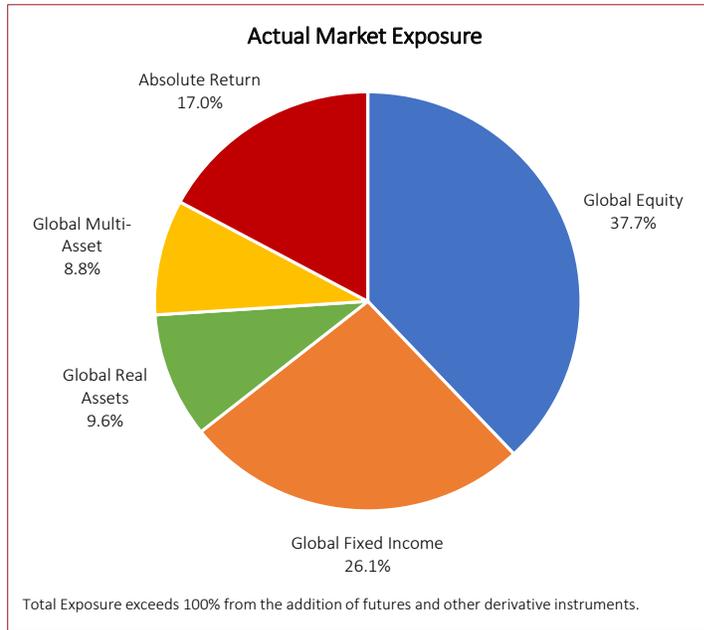
The pie chart below details the target asset mix, consistent with the achievement of the long-term objectives of the System, as of June 30, 2020.



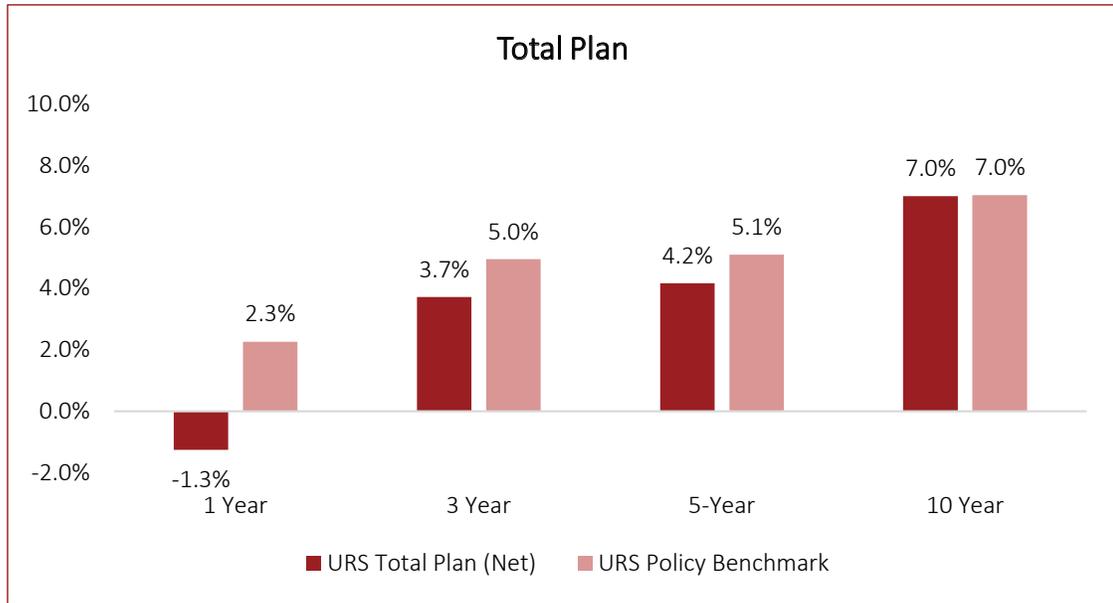
**Actual Asset Allocation as of June 30, 2020**

The asset structure of Uniformed Retirement System has historically reflected a proper balance of the System’s needs for liquidity, growth of assets, and risk tolerance. The System’s investment policy is designed to continue to meet its long-term investment objectives while, at the same time, providing sufficient flexibility to meet short-term funding requirements.

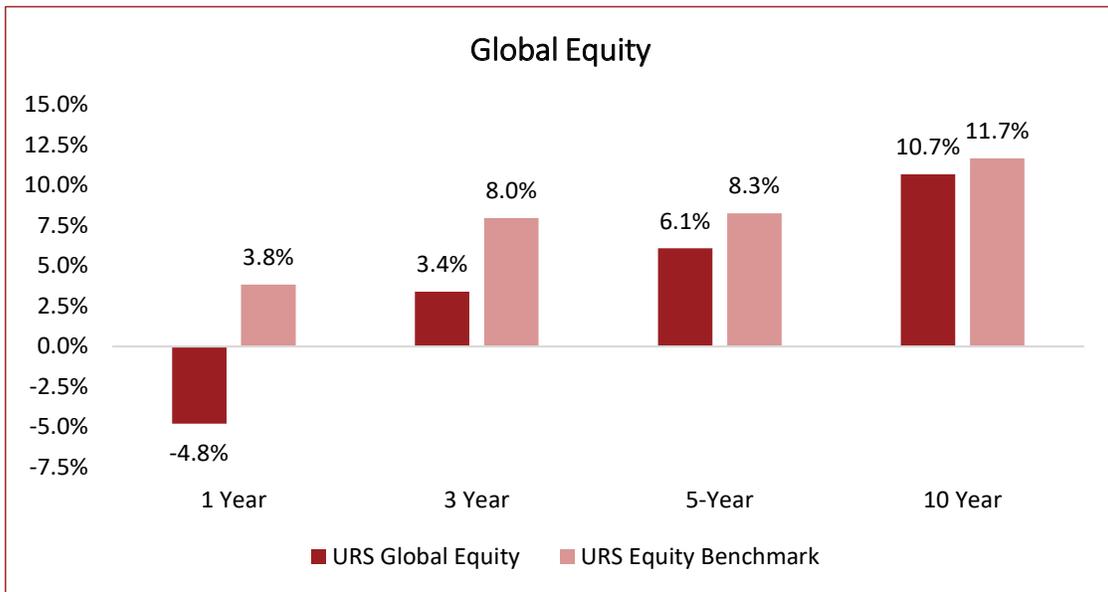
The pie chart below details the actual asset allocation as of June 30, 2020.



**Investment Results**  
(Time-Weighted Return, net of Fees)

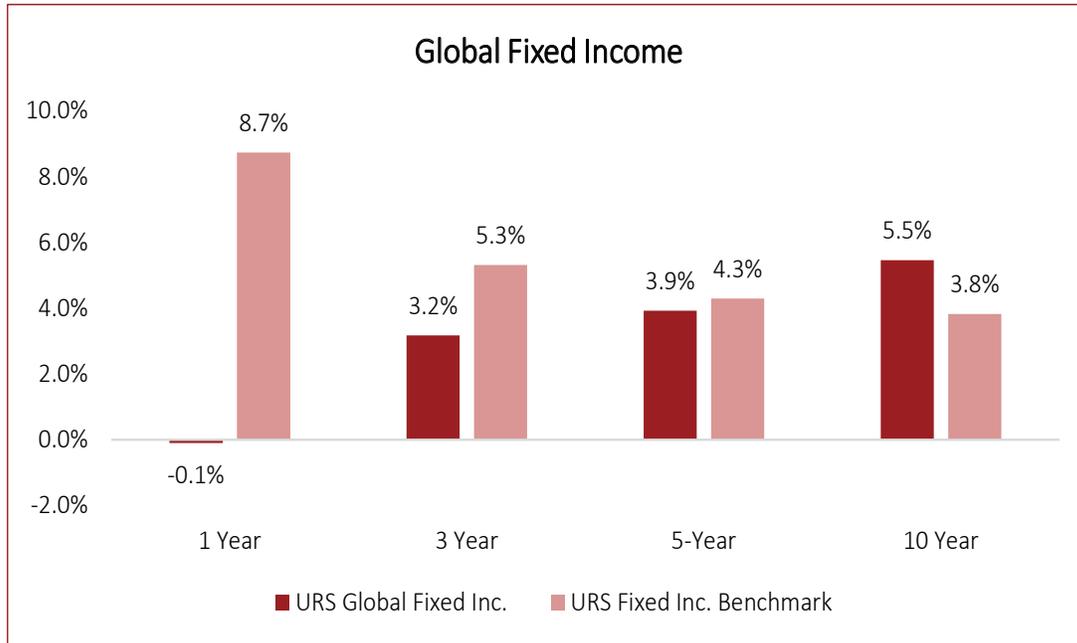


\*Blended Benchmark. Current Benchmark: 6% MSCI Emerging Markets Net, 4% JP Morgan Emerging Mkt Bond Index GD, 3% FTSE EPRA/NAREIT Developed Index, 5% NCREIF Open End Diversified Core, 3% Citigroup World Govt, 6% Credit Suisse High Yield, 11% US Aggregate, 3% Russell 2000, 10% MSCI EAFE Net Dividend, 12% S&P500, 2% US Treasury US TIPS, 2% Commodity, 5% Cambridge Associates US Private Equity, 12% Risk Parity Benchmark (-100% LIBOR BBA USD 3 Month Index, 75% Global Treasury 7-10 (hedged), 75% World Gov't Inflation Bond Index, 25% Commodity Index Total Return Benchmark: 10% Russell 2000, 38% S&P 500, 32% MSCI EAFE, 20% MSCI Emerging Markets Free Gross.

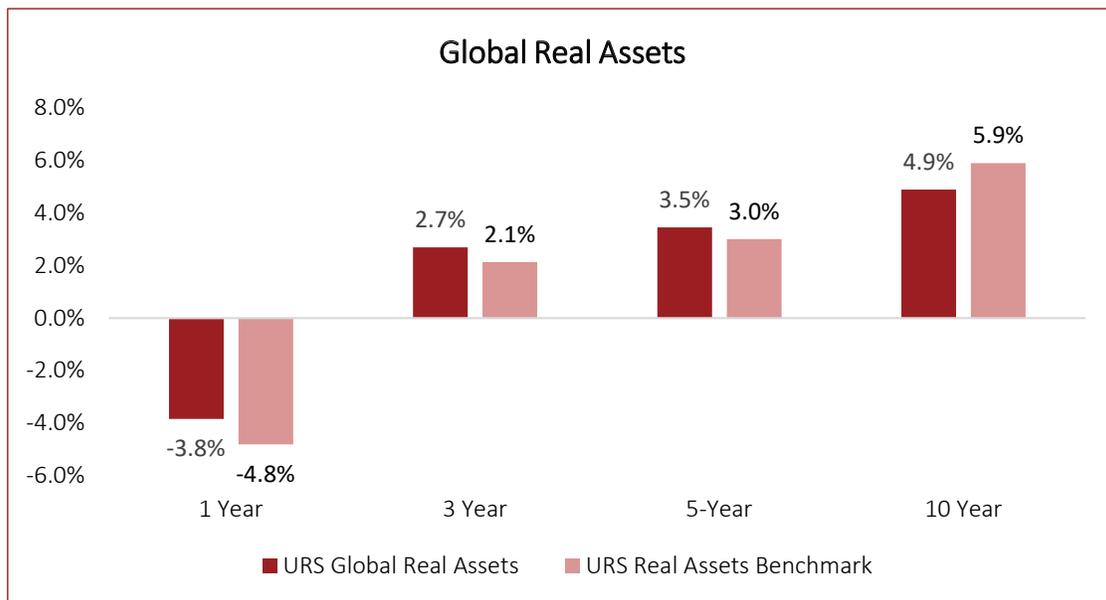


\*Blended Benchmark. Current Benchmark: 10% Russell 2000, 38% S&P 500, MSCI EAFE 32%, 20% MSCI Emerging Markets

**Investment Results**  
(Time-Weighted Return, net of Fees)

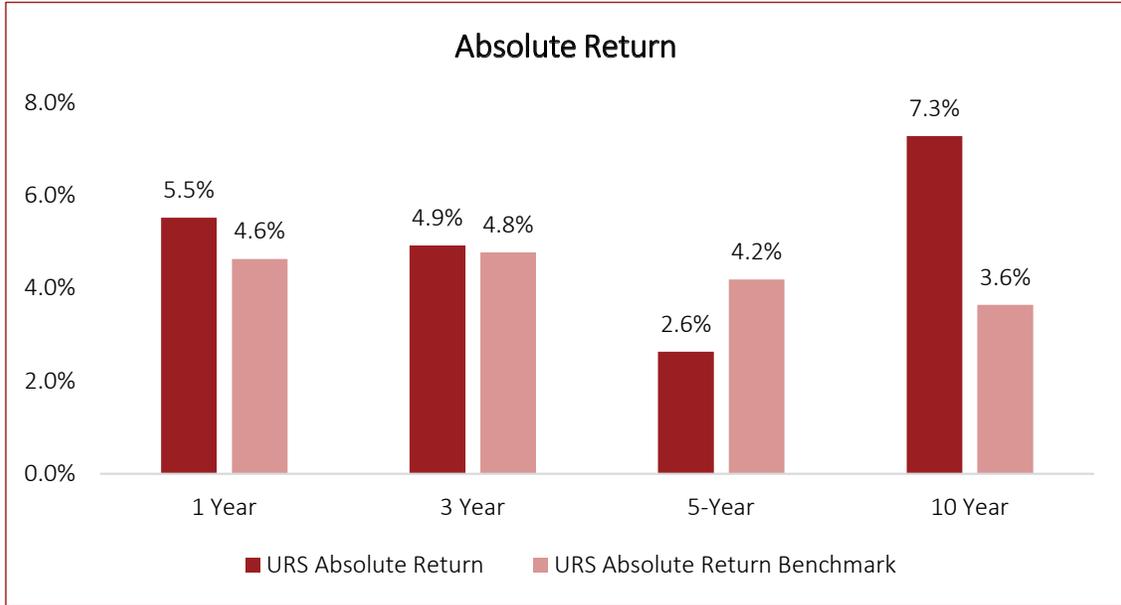


\*Blended Benchmark: 40% U.S. Aggregate Bond Index, 22% CSFB High Yield Index, 11% Citigroup WGBI Index, 15% JPM EMBI Global Diversified, 6% S&P/LSTA Leveraged Loan Index, and 6% S&P European Leveraged Loan Index

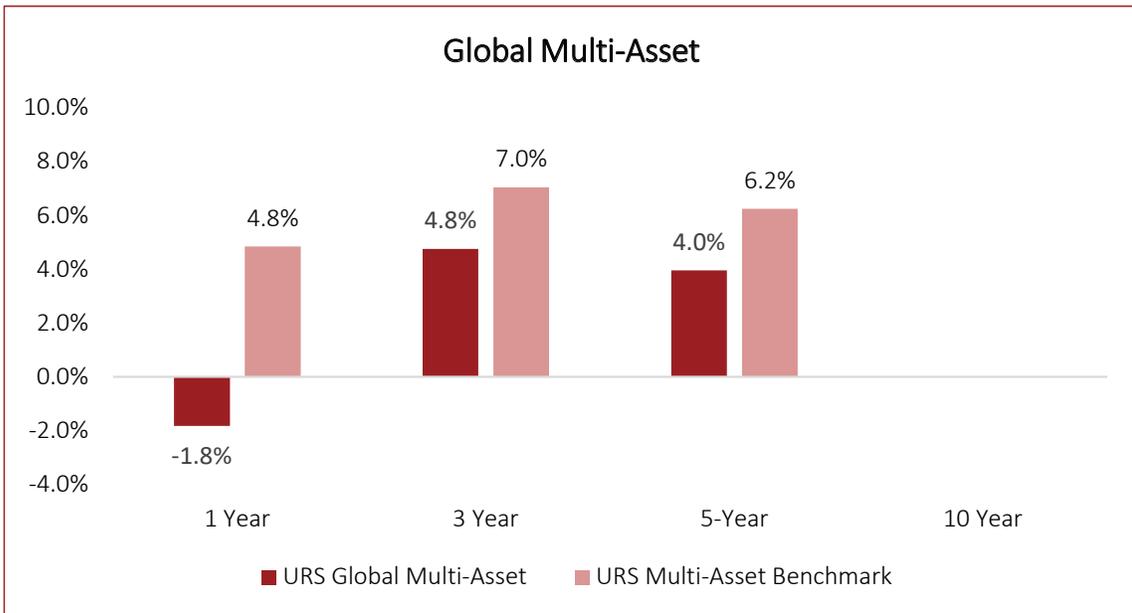


\*Benchmark: 32.5% FTSE EPRA NAREIT Developed Gross Index, 32.5% NCREIF ODCE Index, 17.5% DJ UBS Commodity Index, 17.5% U.S. - TIPS index

**Investment Results**  
(Time-Weighted Return, net of Fees)



\*Benchmark : LIBOR 3 Month Return + 300 Basis Points



\*Blended Benchmark: 25% MSCI ACWI (LC Gross), 75% Treasury 7-10 (hedged), 25% UBS Commodity Index (TR), 75% World Gov't Inflation Linked Bond Index (LC), -100% LIBOR 3 Month Return

Schedule of Ten Largest Equity & Fixed Income Holdings

Ten Largest Equity Holdings*				
No. Shares	Description	Cost	Fair Value	% of Total Portfolio
11,589	Roche Holding Ag	\$2,631,329	\$4,015,881	0.23%
37,472	Prologis Inc	2,527,412	3,497,262	0.20%
19,696	Coloplast A/S	494,497	3,051,182	0.17%
25,554	Vestas Wind Systems A/S	711,722	2,600,859	0.15%
39,814	Novo Nordisk A/S	1,621,980	2,576,290	0.15%
13,266	Public Storage	2,700,116	2,545,613	0.14%
36,617	Intertek Group Plc	746,639	2,461,272	0.14%
338,947	Rightmove Plc	865,956	2,286,664	0.13%
41,378	Hellofresh Se	371,589	2,202,853	0.13%
39,127	Welltower Inc	<u>2,197,157</u>	<u>2,024,822</u>	<u>0.12%</u>
<b>Total</b>		<b><u>\$14,868,397</u></b>	<b><u>\$27,262,698</u></b>	<b><u>1.56%</u></b>

\*Full disclosure of holdings is available upon request.

Ten Largest Fixed Income Holdings*				
Par Value (in local values)	Description	Cost	Fair Value	% of Total Portfolio
5,750,364	Fnma Gtd Remic P/T 15-79 Za 3.000% 11/25/2045 Dd 10/01/15	\$5,503,361	\$6,158,870	0.35%
5,060,000	Federal Home Ln Bk Cons Bdvar Rt 08/04/2021 Dd 02/04/20	5,060,000	5,057,622	0.29%
3,355,000	Goldman Sachs Group Inc/Thevar Rt 05/01/2029 Dd 04/23/18	3,509,593	3,903,509	0.22%
3,280,000	Bank Of America Corpvar Rt 02/07/2030 Dd 02/07/19	3,595,649	3,819,002	0.22%
3,225,000	Wells Fargo & Co 4.150% 01/24/2029 Dd 01/24/19	3,587,694	3,795,535	0.22%
3,260,000	International Business Machinen3.500% 05/15/2029 Dd 05/15/19	3,543,476	3,760,214	0.21%
3,265,000	Morgan Stanleyvar Rt 01/24/2029 Dd 01/23/18	3,371,449	3,717,203	0.21%
3,700,000	Federal Home Ln Bk Cons Bdvar Rt 01/04/2021 Dd 01/02/19	3,700,000	3,699,038	0.21%
2,975,000	Federal Home Ln Bk Cons Bdvar Rt 08/24/2021 Dd 02/24/20	2,975,000	2,973,899	0.17%
2,565,000	Comcast Corp 3.400% 04/01/2030 Dd 03/27/20	<u>2,799,347</u>	<u>2,929,256</u>	<u>0.17%</u>
<b>Total</b>		<b><u>\$37,645,569</u></b>	<b><u>\$39,814,148</u></b>	<b><u>2.27%</u></b>

\*Full disclosure of holdings is available upon request.

## Schedule of Brokerage Commissions

For Year Ended June 30, 2020

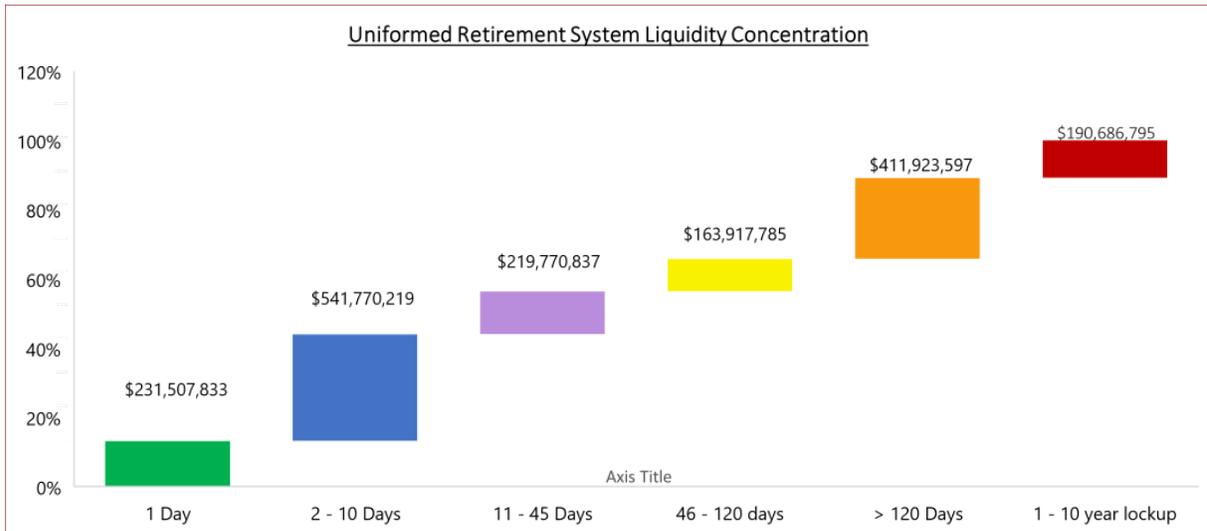
Broker Name	Base Volume	Total Shares	Base Commission	Commission Percentage
SUNTRUST CAPITAL MARKETS INC, NEW YORK	\$54,614	7,900	\$200	0.37%
BTIG LLC, NEW YORK	309,450	55,510	978	0.32%
MACQUARIE SECS USA INC, NEW YORK	54,922	4,950	149	0.27%
WELLS FARGO SECURITIES, LLC, NEW YORK	210,876	21,000	555	0.26%
CITIGROUP GBL MKTS/SALOMON, NEW YORK	1,375,076	465,488	3,196	0.23%
JONESTRADING INST SVCS LLC, NEW YORK	562,477	40,221	1,149	0.20%
JP MORGAN SECS, SINGAPORE	92,397	27,200	164	0.18%
CREDIT SUISSE, NEW YORK (CSUS)	2,686,721	224,135	4,531	0.17%
BARCLAYS CAPITAL INC, NEW YORK	1,441,408	77,924	2,397	0.17%
BARCLAYS CAPITAL LE, NEW YORK	801,449	38,510	1,284	0.16%
MORGAN STANLEY & CO, LONDON (MSLNGB2X)	3,177,689	434,585	5,059	0.16%
J.P. MORGAN SECURITIES, HONG KONG	857,154	124,487	1,333	0.16%
J P MORGAN SEC, SYDNEY	99,473	13,892	149	0.15%
CREDIT SUISSE AUSTRALIA EQ, MELBOURNE	140,872	31,869	211	0.15%
CITIBANK LTD, MELBOURNE	133,547	52,555	200	0.15%
JEFFERIES AUSTRALIA PTY LIMITED, SYDNEY	6,110	4,230	9	0.15%
OPPENHEIMER & CO INC, NEW YORK	201,341	9,700	277	0.14%
STIFEL NICOLAUS	1,156,446	40,624	1,431	0.12%
DAIWA SECS AMER INC, NEW YORK	856,957	33,484	1,024	0.12%
UBS WARBURG ASIA LTD, HONG KONG	2,474,825	358,071	2,747	0.11%
MACQUARIE BANK LTD, HONG KONG	5,831,354	1,466,748	6,268	0.11%
J.P MORGAN SECURITIES INC, NEW YORK	598,166	19,433	614	0.10%
MACQUARIE BANK LIMITED, SYDNEY	278,686	59,935	280	0.10%
LIQUIDNET EUROPE LIMITED, LONDON	39,418	2,716	39	0.10%
LIBERUM CAPITAL INC, NEW YORK	35,547	12,840	35	0.10%
BANQUE PARIBAS, PARIS	321,305	4,241	312	0.10%
PERSHING SECURITIES LTD, LONDON	2,445,955	460,277	2,308	0.09%
CITIGROUP GLOBAL MARKETS, INC., NEW YORK	1,748,894	50,804	1,583	0.09%
GUGGENHEIM CAPITAL MARKETS LLC, NEW YORK	31,050	900	27	0.09%
UBS AG LONDON BRANCH, LONDON	211,865	4,445	184	0.09%
MERRILL LYNCH GILTS LTD, LONDON	2,261,094	41,609	1,871	0.08%
ROYAL BANK OF CANADA EUROPE LTD, LONDON	824,108	37,804	666	0.08%
LIQUIDNET ASIA LTD, HONG KONG	116,095	43,500	94	0.08%
PIPER JAFFRAY & CO., JERSEY CITY	102,685	2,460	83	0.08%
MACQUARIE SECURITIES LTD, SEOUL	79,796	3,339	64	0.08%
UBS WARBURG AUSTRALIA EQUITIES, SYDNEY	21,134	2,476	17	0.08%
CREDIT SUISSE (EUROPE), SEOUL	241,352	5,315	193	0.08%
HONG KONG & SHANGHAI BKG CORP, HONG KONG	121,522	29,000	97	0.08%
SG SECURITIES, HONG KONG	213,971	28,200	171	0.08%
UBS SECURITIES HONG KONG LTD, HONG KONG	207,178	44,300	165	0.08%
DBS VICKERS (HONG KONG) LTD, HONG KONG	14,018	6,000	11	0.08%
CREDIT LYONNAIS SECS, SINGAPORE	2,263,286	566,635	1,792	0.08%
INSTINET PACIFIC LTD, HONG KONG	104,916	74,000	82	0.08%
PEEL HUNT LLP, LONDON	95,702	34,610	75	0.08%
JEFFERIES & CO LTD, LONDON	1,844,095	163,861	1,420	0.08%
MERRILL LYNCH INTL LONDON EQUITIES	7,438,051	1,020,014	5,666	0.08%
BARCLAYS CAPITAL INC./LE, NEW JERSEY	632,658	14,588	477	0.08%
INVESTMENT TECH GROUP INC, NEW YORK	633,884	49,046	476	0.08%
BNP PARIBAS SEC SRVS SA, SINGAPORE	39,997	1,506	30	0.07%
ABG SEC AS (NORGE), FILIAL, STOCKHOLM	673,169	44,991	499	0.07%
Other Brokers	<u>267,797,343</u>	<u>7,611,415</u>	<u>109,728</u>	0.04%
<b>Total</b>	<b>\$313,962,098</b>	<b>13,973,343</b>	<b>\$162,368</b>	<b>0.05%</b>

<b>Schedule of Management Fees by Asset Class</b>		
For Year Ended June 30, 2020		
<b>Asset Class</b>	<b>Fair Value</b>	<b>Management Fees</b>
Absolute Return	\$299,328,118	\$4,058,094
Global Equity	465,053,758	3,775,218
Global Fixed Income	459,819,915	2,978,052
Global Multi-Asset	155,492,089	911,578
Global Real Assets	169,577,133	2,289,121
Short Term and Others	210,306,051	300,115
<b>Total</b>	<b><u>\$1,759,577,064</u></b>	<b><u>\$14,312,178</u></b>

<b>Investment Summary</b>				
(Based on Capital Allocation)				
	As of June 30, 2020		As of June 30, 2019	
	Fair Value	% Fair Value	Fair Value	% Fair Value
Absolute Return	\$299,328,118	17.0%	\$306,378,314	16.9%
Global Equity	465,053,758	26.5%	459,399,779	25.4%
Global Fixed Income	459,819,915	26.1%	493,593,682	27.1%
Global Multi-Asset	155,492,089	8.8%	222,481,243	12.3%
Global Real Assets	169,577,133	9.7%	205,897,897	11.4%
Short Term and Others	210,306,051	11.9%	<u>124,898,009</u>	<u>6.9%</u>
<b>Total</b>	<b><u>\$1,759,577,064</u></b>	<b><u>100.0%</u></b>	<b><u>\$1,812,648,924</u></b>	<b><u>100.0%</u></b>

**Liquidity Snap Shot on June 30, 2020**

The below liquidity chart for the Uniformed Retirement System demonstrates how the pension fund’s capital has been allocated to ensure sufficient liquidity to support short term uses of cash, such as retirement distributions, capital calls, potential daily margin calls and coverage ratio requirements on derivative notional balances. It details the liquidity concentration of the System’s total capital allocated to investments by their redemption schedule (monthly, quarterly, annually or none), including the number of calendar days’ notice that must be provided before the redemption of funds can be made.



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September 24, 2020

Fairfax County Uniformed  
Retirement System  
12015 Lee Jackson Memorial Hwy, Suite 350  
Fairfax, Virginia 22033

Dear Members of the Board:

At your request, we have performed an actuarial valuation of the Fairfax County Uniformed Retirement System (System) as of June 30, 2020. The full results and analysis of that annual valuation will be presented in a full actuarial valuation report. The purpose of this actuarial section is to provide key information from that report and support the disclosure of Total Pension Liability that is presented in the Financial Section of this Comprehensive Annual Financial Report. For a more complete analysis, please see the full report.

#### *Funding Objective*

The funding objective of the System is to establish contribution rates that will remain level as a percentage of payroll over time. In order to achieve this, the County contribution rate is based on the normal cost rate and expense rate developed in the current valuation combined with an unfunded actuarial liability rate (UAL rate) based on 15 year layered amortization bases reflecting assumption, plan changes, and annual gains and losses.

#### **Assumptions**

The actuarial assumptions used in performing the June 30, 2020 valuation were recommended by the actuary and adopted by the Board of Trustees based on our most recent review of the System's experience for the five-year period ending June 30, 2015. The assumptions and methods used for funding purposes were developed in compliance with the actuarial standards of practice as they relate to pension plans. The assumptions reflect our understanding of the likely future experience of the System and the assumptions both individually and as a whole represent our best estimate for the future experience of the System. The results of this report are dependent upon future experience conforming to these assumptions. To the extent that future experience deviates from the underlying assumptions, the results would vary accordingly.

#### **Reliance on Others**

In preparing our valuation, we relied on information (some oral and some written) supplied by the System. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standards of Practice No. 23.

**Supporting Schedules**

As a part of the 2020 actuarial valuation, Cheiron prepared the Analysis of Financial Experience, Schedule of Retirees and Beneficiaries Added to and Removed from the Rolls and Liability by Type provided in this Actuarial Section.

We are also responsible for the disclosures of Net Pension Liability and its components in the Financial Section. The information provided in Note 4 of the Financial Section comes from the Actuarial Valuation as of June 30, 2020.

**Compliance with Code of Virginia §51.1-800**

Code of Virginia §51.1-800 requires that the benefits provided to a retiree at age 65 from a local retirement system equal or exceed two-thirds of the allowance to which the employee would be entitled under the provisions of the Virginia Retirement System (VRS).

Although there is no formal procedure for making this comparison, we compared the least valuable rate under the Uniformed Retirement System to the most valuable accrual rate under the VRS, making adjustments for the fact that employee contributions are required in excess of the VRS 5% rate. The employer-provided accrual rates in the System do exceed two-thirds of the most valuable employer-provided accrual rates under the VRS plan.

We certify that, to the best of our knowledge and understanding, the Fairfax County Uniformed Retirement System satisfies the requirements of the Code of Virginia §51.1-800.

**Certification**

This section and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices, and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board, as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinions contained in this section. This section does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This section was prepared for the Fairfax County Uniformed Retirement System for the purposes described herein and for the use by the plan auditor in completing an audit related to the matters herein. Other users of this section are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely,  
Cheiron



Fiona E. Liston, FSA  
Principal Consulting Actuary



Coralie A. Taylor, FSA  
Consulting Actuary



**Summary of Valuation Results**

The Actuarially Determined Contribution rate for Fiscal Year (FY) 2020 was developed in the 2018 valuation report. For more information on the assumptions and methods used to develop that rate, please see the Funding Method section of that report.

Amounts disclosed in Note 4 of the Financial Section were developed in conjunction with the 2020 valuation.

**Summary of Actuarial Assumptions and Methods**

**Funding Method**

The entry age normal funding method is used to determine costs. Under this method, the County contribution has three components: the normal cost, the payment toward the unfunded actuarial liability, and the expense rate.

The normal cost is a level percent of pay cost which, along with the member contributions, will pay for projected benefits at retirement for each plan participant.

The actuarial liability is that portion of the present value of future benefits that will not be paid by future County normal costs or member contributions. The difference between this liability and funds accumulated as of the same date is referred to as the unfunded actuarial liability. The rate includes amortization layers which exhaust the unfunded liability amount over 15 year layers from the date first measured. The amortization is performed as a level percent of pay.

The expense rate is added to cover the System’s administrative expenses.

The County’s total contribution rate is equal to the sum of these three components.

**Actuarial Value of Assets**

For purposes of determining the County contribution to the System, we use an actuarial value of assets. The asset adjustment method dampens the volatility in asset values that could occur because of fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process.

In determining the actuarial value of assets, we calculate an expected actuarial value based on cash flow for the year and imputed returns at the actuarial assumption. This expected value is compared to the market value, and one-third of the difference is added to the preliminary actuarial value to arrive at the final actuarial value.

**Changes since Last Valuation**

None

**Long-Term Assumptions Used to Determine System Costs and Liabilities**

**Demographic Assumptions  
Healthy Mortality**

<b>Annual Deaths Per 10,000 Members Mortality Projected to 2020</b>		
<b>Age</b>	<b>Male</b>	<b>Female</b>
20	4	2
25	5	2
30	5	2
35	6	3
40	7	4
45	11	7
50	45	27
55	63	36
60	85	53
65	122	82
70	187	131
75	303	214
80	511	362
85	890	642
90	1,586	1,162
95	2,520	1,934
100	3,577	2,869

\* Post-retirement mortality shown

110% and 100% of the RP-2014 Healthy Annuitant Mortality Table for males and females, respectively, backed down to 2006 then projected using the RPEC-2015 model, with an ultimate rate of 0.65% for ages 20-85 grading down to an ultimate rate of 0% for ages 115-120 and convergence to the ultimate rate in the year 2015. The valuation uses fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

5% of pre-retirement deaths are assumed to be service-connected.

**Disabled Mortality**

<b>Annual Deaths Per 1,000 Members Mortality Projected to 2020</b>		
<b>Age</b>	<b>Male</b>	<b>Female</b>
45	171	104
50	205	133
55	232	166
60	264	201
65	319	246
70	410	331
75	558	483
80	796	730

100% and 115% of the RP-2014 Disabled Annuitant Mortality Table for males and females, respectively, backed down to 2006 then projected using the RPEC-2015 model, with an ultimate rate of 0.65% for ages 20-85 grading down to an ultimate rate of 0% for ages 115-120 and convergence to the ultimate rate in the year 2015. The valuation uses fully generational projection of mortality improvements. Sample rates shown are projected through the valuation date.

**Termination of Employment**

(Prior to Normal Retirement Eligibility)

<b>Annual Terminations</b>	
<b>Service</b>	<b>Male and Female</b>
0	122
5	25
10	8
15	5
20	5
25	0

It is assumed that members who terminate before meeting 5 years of service elect to receive a refund of contributions instead of vested benefits.

**Disability**

Annual Disabilities Per 1,000 Members*	
Age	Male and Female
20	1
25	1
30	1
35	1
40	2
45	3
50	5
55	8
60	8

\* Disabilities are assumed to all be service-connected. Of these, 30% are assumed to receive Social Security benefits and 38% are assumed to receive Workers' Compensation benefits. 5% of all service-connected disabilities are at the 90% severe level.

**Merit/Seniority Salary Increase**  
(in addition to across-the-board increase)

Year of Service	Merit/Seniority Increase*
0	6.50%
5	3.00%
10	1.55%
15	3.00%
20	3.00%
25+	1.00%

**Family Composition**

For purposes of valuing the pre-retirement death benefit, an assumption is made concerning how many employees are married. The assumption used in this valuation is that 80% of employees are married at death while active and that the female spouse is three years younger than the male spouse is.

**Sick Leave Credit**

The unused sick leave balance as reported for each active member is used as of the valuation date. Future sick leave accruals for those hired before 2012 are assumed to accrue at 100% of each participant's annual average, but capped at 124 hours per year.

**Retirement/DROP**

Year of Service	Retirement/DROP*
5-24	20%
25	30
26	30
27	27
28	25
29	28
30	25
31	30
32	35
33	35
34	35
35+	100

\* 75% of those who leave under this decrement are assumed to DROP, with the other 25% taking immediate retirement.

**Economic Assumptions**

Investment Return:	7.25% compounded per annum.
Rate of General Wage Increase:	2.75% compounded per annum.*
Rate of Increase in Cost-of-Living:	2.50% compounded per annum.**
Total Payroll Increase (For Amortization):	2.75% compounded per annum.
Administrative Expenses:	0.25% of payroll.

\* General Wage Increase assumption applies for projecting contributions and developing Social Security benefits.

\*\* Benefit increases are limited to 4% per year.

**Changes since Last Valuation**

None

**Analysis of Financial Experience**  
**Gain and Loss in Accrued Liability during Years Ended June 30<sup>1</sup>**  
**Resulting from Differences between Assumed Experience and Actual Experience**

Type of Activity	Investment Income	Combined Liability Experience	Gain (or Loss) During Year from Financial Experience	Non-Recurring Items	Composite Gain (or Loss) During Year
2011	\$17,409,148	(\$13,747,922)	\$3,661,226	(\$2,808,343)	\$852,883
2012	(19,330,917)	(1,456,752)	(20,787,669)	-	(20,787,669)
2013	(3,805,385)	24,088,845	20,283,460	(813,016)	19,470,444
2014	34,542,175	(9,026,264)	25,515,911	(20,177,168)	5,338,743
2015	(12,354,967)	38,954,945	26,599,978	-	26,599,978
2016	(51,308,849)	15,038,096	(36,270,753)	(21,285,640)	(57,556,393)
2017	(19,058,604)	(6,047,672)	(25,106,276)	(839,465)	(25,945,741)
2018	(9,182,282)	1,127,589	(8,054,693)	(956,369)	(9,011,062)
2019	(22,760,419)	7,935,310	(14,825,109)	-	(14,825,109)
2020	(67,142,912)	6,625,377	(60,517,535)	-	(60,517,535)

<sup>1</sup> Schedule comes from the Actuarial Valuation as of June 30, 2020.

**Schedule of Retirees and Beneficiaries**  
**Added To and Removed From Rolls<sup>2</sup>**

Year Ended June 30	Added to Rolls		Removed From Rolls		On Rolls @ Yr. End		% Increase Allowance	Average Allowance
	No.	Annual Allowance	No.	Annual Allowance	No.	Annual Allowance		
2011	66	\$5,869,824	12	\$546,541	1,075	\$58,822,909	9.95%	\$54,719
2012	45	4,704,657	11	481,168	1,109	63,046,398	7.18%	56,850
2013	57	5,446,162	11	610,907	1,155	67,881,653	7.67%	58,772
2014	64	5,865,807	25	1,033,836	1,194	72,713,625	7.12%	60,899
2015	61	4,908,201	12	618,655	1,243	77,003,170	5.90%	61,949
2016	25	1,745,424	12	467,322	1,256	78,281,273	1.66%	62,326
2017	72	6,284,796	19	850,639	1,309	83,715,430	6.94%	63,954
2018	61	5,510,547	16	903,747	1,354	88,322,230	5.50%	65,231
2019	67	6,410,298	19	867,159	1,402	93,865,369	6.28%	66,951
2020	81	7,315,444	21	953,547	1,462	100,227,266	6.78%	68,555

<sup>2</sup> Prior to 2016, amounts are based on June 30 benefits adjusted for known COLA effective July 1. Post-2015, amounts reported are based on benefits on December 31 prior to the valuation date.

Schedule of Funded Liabilities by Type<sup>1</sup>

Aggregate Accrued Liabilities For							
Valuation Date June 30	(1) Active Member Contributions	(2) Retirees, Vested Terms, Beneficiaries & DROP	(3) Active Members (County Financed Portion)	Reported Assets	(1)	(2)	(3)
					Portion of Accrued Liabilities by Reported Assets		
2011	\$120,040,592	\$896,003,321	\$510,174,331	\$1,185,593,678	100%	100%	33%
2012	120,373,016	981,922,550	511,358,566	1,247,526,438	100%	100%	28%
2013	130,979,546	1,042,085,650	503,200,502	1,326,424,772	100%	100%	30%
2014	137,482,080	1,094,584,634	561,785,579	1,466,110,756	100%	100%	42%
2015	145,293,199	1,126,142,315	573,284,029	1,550,327,414	100%	100%	49%
2016	155,579,540	978,657,862	806,219,828	1,601,320,543	100%	100%	58%
2017	154,777,842	1,046,091,139	832,820,471	1,683,381,052	100%	100%	58%
2018	168,602,734	1,097,926,481	859,320,715	1,778,267,298	100%	100%	60%
2019	169,786,637	1,156,254,071	883,389,088	1,859,253,613	100%	100%	60%
2020	175,048,915	1,211,787,816	907,220,069	1,896,388,193	100%	100%	56%

<sup>1</sup> Schedule uses actuarial value of assets. Results would be different if market value of assets were used. Despite the name of this exhibit, the liabilities presented in this schedule are not an appropriate measurement of the settlement value of the System.

Schedule of Funding Progress

Valuation Date June 30	Actuarial Value of Assets (a)	Actuarial Accrued Liabilities (b)	Unfunded Actuarial Accrued Liabilities (UAAL) (b) - (a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a)] / (c)
2011	\$1,185,593,678	\$1,526,218,244	\$340,624,566	78%	\$147,326,067	231%
2012	1,247,526,438	1,613,654,132	366,127,694	77%	148,235,740	247%
2013	1,326,424,772	1,676,265,698	349,840,926	79%	146,597,688	239%
2014	1,466,110,756	1,793,852,293	327,741,537	82%	153,456,176	214%
2015	1,550,327,414	1,844,719,543	294,392,129	84%	159,216,906	185%
2016	1,601,320,543	1,940,457,230	339,136,687	83%	167,965,582	202%
2017	1,683,381,052	2,033,689,452	350,308,400	83%	174,888,440	200%
2018	1,778,267,298	2,125,849,930	347,582,632	84%	180,446,949	193%
2019	1,859,253,613	2,209,429,796	350,176,183	84%	179,819,293	195%
2020	1,896,388,193	2,294,056,800	397,668,607	83%	187,502,364	212%

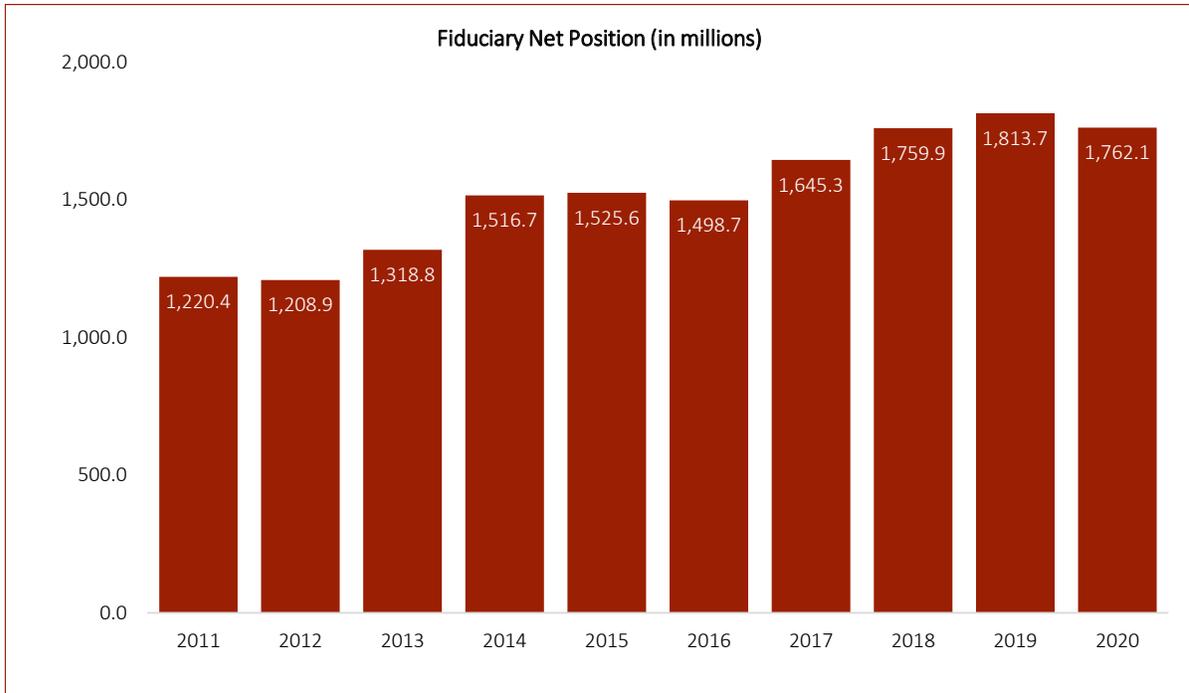
**Schedule of Active Member Valuation Data**

<b>Valuation Date June 30</b>	<b>Number of Active Members<sup>1</sup></b>	<b>Covered Payroll</b>	<b>Average Annual Salary</b>	<b>Percentage Increase in Average Pay</b>
2011	1,865	\$147,326,067	\$78,995	
2012	1,870	148,235,740	79,270	0.35%
2013	1,862	146,597,688	78,731	-0.68%
2014	1,817	153,456,176	84,456	7.27%
2015	1,889	159,216,907	84,286	-0.20%
2016	1,948	167,965,582	86,225	2.30%
2017	1,975	174,888,440	88,551	2.70%
2018	1,974	180,446,949	91,412	3.23%
2019	1,939	179,819,293	92,738	1.45%
2020	1,941	187,502,364	96,601	4.17%

<sup>1</sup> Excludes DROP participants.

(Unaudited)

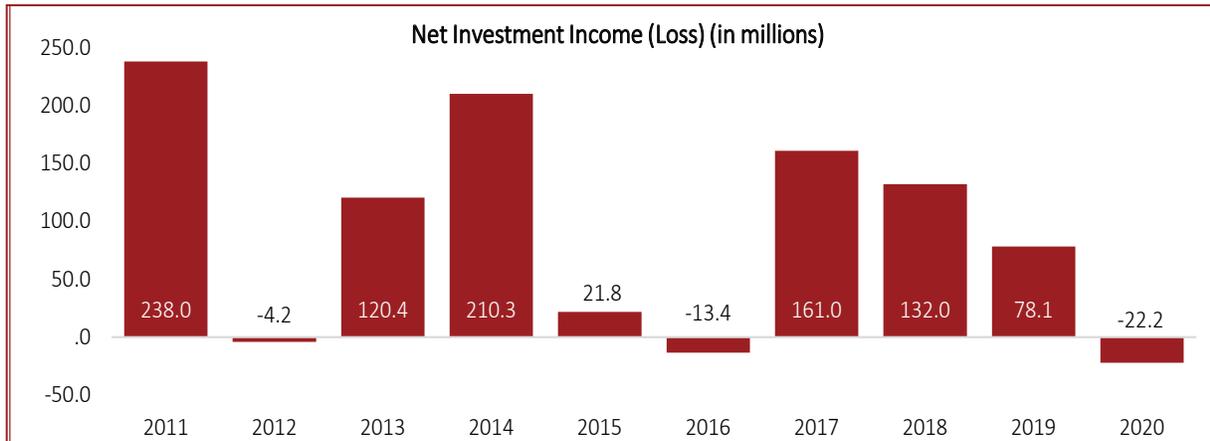
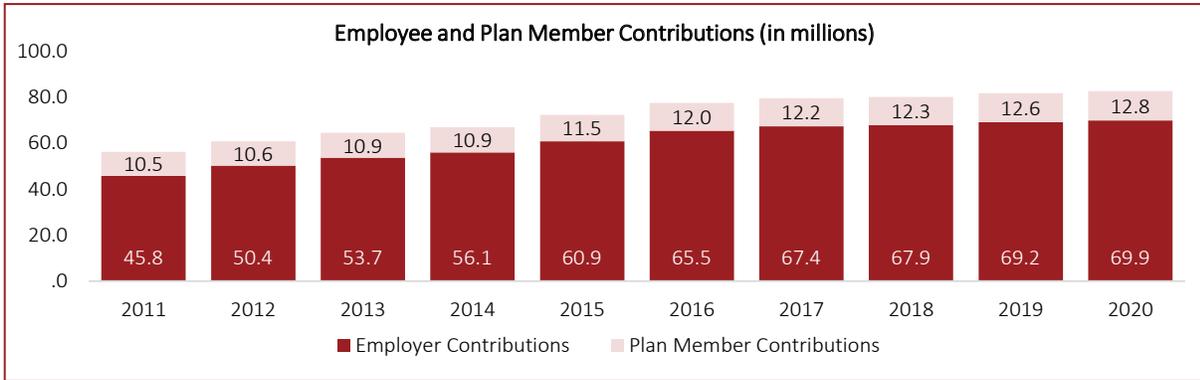
The Statistical Section presents historical information regarding the retirement plan. This information includes a ten-year analysis of the sources of change in fiduciary net position, benefit payments, the number of retired members and average monthly benefits. Sources of additions include employer and plan member contributions and net investment income; deductions include benefit payments to retirees and beneficiaries, refunds of employee contributions and administrative expenses. The amounts of benefits paid, the count of benefit recipients and the average benefit payments are provided by type of benefit, including service retirement annuities, service-connected and ordinary disability benefits and survivor benefits.



Fiscal Year	Fiduciary Net Position
2011	\$1,220,411,973
2012	1,208,864,603
2013	1,318,814,001
2014	1,516,720,045
2015	1,525,617,480
2016	1,498,702,845
2017	1,645,263,844
2018	1,759,902,734
2019	1,813,732,776
2020	1,762,102,370

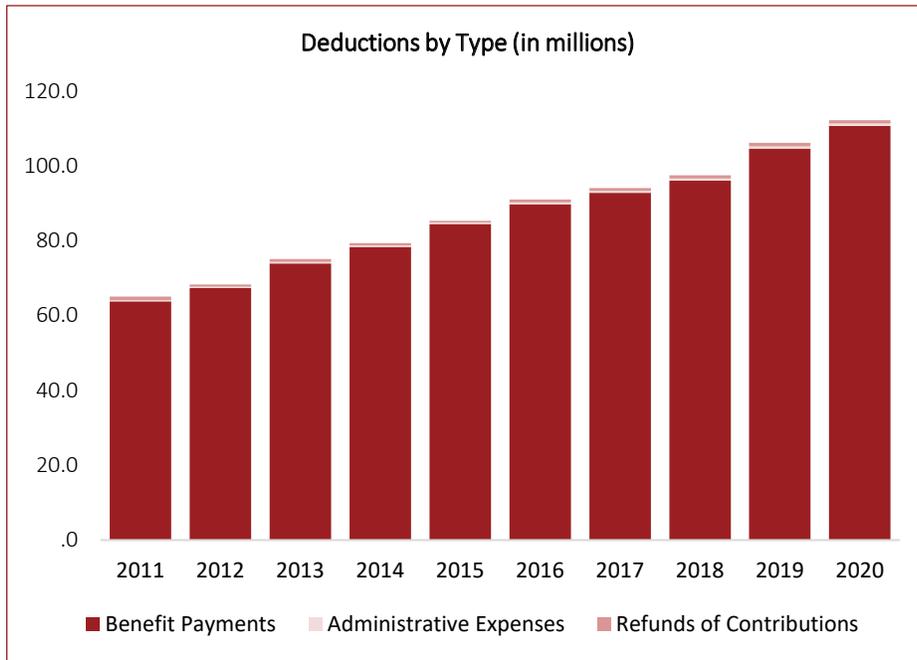
<b>Changes in Fiduciary Net Position</b>					
<b>Fiscal Year</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>Additions by Source</b>					
Plan Member Contributions	\$10,521,525	\$10,603,097	\$10,937,857	\$10,905,744	\$11,473,273
Employer Contributions	45,817,015	50,351,335	53,722,160	56,094,690	60,928,766
Net Investment Income (Loss)	<u>238,039,247</u>	<u>(4,168,239)</u>	<u>120,417,604</u>	<u>210,256,032</u>	<u>21,800,261</u>
<b>Total Additions</b>	<b>294,377,787</b>	<b>56,786,193</b>	<b>185,077,621</b>	<b>277,256,466</b>	<b>94,202,300</b>
<b>Deductions by Type</b>					
Benefit Payments	\$63,822,794	\$67,361,605	\$73,914,711	\$78,358,943	\$84,440,939
Refunds of Contributions	853,906	599,188	779,395	557,938	408,486
Administrative Expenses	<u>361,654</u>	<u>372,770</u>	<u>434,117</u>	<u>433,541</u>	<u>455,440</u>
<b>Total Deductions</b>	<b>65,038,354</b>	<b>68,333,563</b>	<b>75,128,223</b>	<b>79,350,422</b>	<b>85,304,865</b>
<b>Change in Fiduciary Net Position</b>	<b><u>\$229,339,433</u></b>	<b><u>(\$11,547,370)</u></b>	<b><u>\$109,949,398</u></b>	<b><u>\$197,906,044</u></b>	<b><u>\$8,897,435</u></b>

See next page for the continuation of the 10 year report.



Changes in Fiduciary Net Position					
Fiscal Year	2016	2017	2018	2019	2020
<b>Additions by Source</b>					
Plan Member Contributions	\$12,020,447	\$12,223,468	\$12,262,288	\$12,605,683	\$12,810,112
Employer Contributions	65,548,338	67,410,252	67,895,377	69,246,070	69,930,974
Net Investment Income (Loss)	<u>(13,447,090)</u>	<u>161,013,714</u>	<u>131,997,257</u>	<u>78,141,806</u>	<u>-22,161,566</u>
<b>Total Additions</b>	64,121,695	240,647,434	212,154,922	159,993,559	60,579,520
<b>Deductions by Type</b>					
Benefit Payments	\$89,730,185	\$92,844,624	\$96,018,500	\$104,632,253	\$110,652,768
Refunds of Contributions	805,890	764,247	877,705	911,127	890,475
Administrative Expenses	<u>500,255</u>	<u>477,564</u>	<u>619,827</u>	<u>620,136</u>	<u>666,683</u>
<b>Total Deductions</b>	<u>91,036,330</u>	<u>94,086,435</u>	<u>97,516,032</u>	<u>106,163,516</u>	<u>112,209,926</u>
<b>Change in Fiduciary Net Position</b>	<b><u>(\$26,914,635)</u></b>	<b><u>\$146,560,999</u></b>	<b><u>\$114,638,890</u></b>	<b><u>\$53,830,043</u></b>	<b><u>(\$51,630,406)</u></b>

Continued from previous page.



Schedule of Benefit Payments by Type

Fiscal Year	Service Annuity	Service-Connected Disability	Ordinary Disability	Survivor Benefit	Total
2011	\$55,344,665	\$7,513,492	\$317,253	\$647,384	\$63,822,794
2012	58,531,116	7,751,042	339,101	740,346	67,361,605
2013	64,917,112	7,771,437	341,271	884,891	73,914,711
2014	69,212,758	7,808,253	356,140	981,792	78,358,943
2015	75,228,455	7,771,270	330,343	1,110,871	84,440,939
2016	80,717,696	7,515,341	332,402	1,164,746	89,730,185
2017	83,777,110	7,556,874	328,116	1,182,524	92,844,624
2018	86,794,111	7,612,571	342,450	1,269,368	96,018,500
2019	95,256,500	7,714,880	350,227	1,310,646	104,632,253
2020	101,021,750	7,795,142	355,831	1,480,045	110,652,768

Schedule of Retired Members by Benefit Type

Fiscal Year	Service Annuity	Service-Connected Disability	Ordinary Disability	Survivor Benefit	Total
2011	845	186	18	26	1,075
2012	878	187	18	26	1,109
2013	925	185	17	29	1,156
2014	967	176	17	34	1,194
2015	1,021	171	17	34	1,243
2016	1,038	168	18	32	1,256
2017	1,097	163	17	32	1,309
2018	1,142	162	17	33	1,354
2019	1,194	157	18	33	1,402
2020	1,254	154	18	36	1,462

Schedule of Average Monthly Benefit Amounts

Fiscal Year	Service Annuity	Service-Connected Disability	Ordinary Disability	Survivor Benefit	Average
2011	\$4,945	\$3,439	\$1,570	\$2,122	\$4,560
2012	5,127	3,571	1,614	2,122	4,737
2013	5,285	3,607	1,624	2,422	4,891
2014	5,457	3,809	1,609	2,492	5,075
2015	5,533	3,826	1,614	2,530	5,162
2016	5,563	3,800	1,576	2,576	5,194
2017	5,674	3,933	1,608	2,604	5,329
2018	5,764	4,046	1,629	2,852	5,436
2019	5,892	4,133	1,621	2,935	5,571
2020	6,035	4,215	1,647	2,943	5,713

Schedule of Average Monthly Benefit Payments by Years of Service

Years of Credited Service \*

	2-4	5-9	10-14	15-19	20-24	25-29	30+
<b><u>Period 7/1/2009 to 6/30/2010</u></b>							
Average Monthly Benefit **	\$ -	\$818	\$ -	\$2,230	\$3,924	\$5,326	\$8,098
Average of Final Monthly Salaries	\$ -	\$4,293	\$ -	\$5,798	\$8,113	\$8,047	\$9,781
Number of Retirees	-	1	-	3	7	31	8
<b><u>Period 7/1/2010 to 6/30/2011</u></b>							
Average Monthly Benefit **	477	1,980	1,944	2,527	4,331	5,381	6,873
Average of Final Monthly Salaries	4,144	4,950	6,538	6,318	7,929	8,239	8,612
Number of Retirees	1	1	3	1	10	38	7
<b><u>Period 7/1/2011 to 6/30/2012</u></b>							
Average Monthly Benefit **	-	760	2,455	-	3,732	5,262	7,355
Average of Final Monthly Salaries	-	4,321	6,137	-	7,510	8,205	9,284
Number of Retirees	-	2	1	-	3	30	6
<b><u>Period 7/1/2012 to 6/30/2013</u></b>							
Average Monthly Benefit **	458	-	2,188	3,155	4,343	5,871	7,410
Average of Final Monthly Salaries	5,345	-	5,470	7,119	7,631	9,044	9,875
Number of Retirees	1	-	1	1	4	37	7
<b><u>Period 7/1/2013 to 6/30/2014</u></b>							
Average Monthly Benefit **	-	940	2,094	4,189	4,895	5,419	7,983
Average of Final Monthly Salaries	-	4,640	6,514	8,674	7,872	8,363	10,169
Number of Retirees	-	2	2	1	6	33	9
<b><u>Period 7/1/2014 to 6/30/2015</u></b>							
Average Monthly Benefit **	-	2,038	1,693	3,024	4,200	5,530	8,312
Average of Final Monthly Salaries	-	5,501	6,658	7,374	7,706	8,888	10,985
Number of Retirees	-	1	1	3	6	30	9
<b><u>Period 7/1/2015 to 12/31/2015</u></b>							
Average Monthly Benefit **	-	925	-	2,853	2,923	5,501	8,072
Average of Final Monthly Salaries	-	5,975	-	7,817	7,595	8,519	9,596
Number of Retirees	-	1	-	1	1	16	6
<b><u>Period 1/1/2016 to 12/31/2016</u></b>							
Average Monthly Benefit **	-	671	1,282	2,373	3,587	5,686	7,115
Average of Final Monthly Salaries	-	4,410	4,678	6,706	7,923	8,900	9,681
Number of Retirees	-	1	2	5	8	47	7
<b><u>Period 1/1/2017 to 12/31/2017</u></b>							
Average Monthly Benefit **	-	-	1,722	3,220	3,901	5,675	7,032
Average of Final Monthly Salaries	-	-	6,064	7,404	8,040	8,929	9,365
Number of Retirees	-	-	2	2	11	32	11
<b><u>Period 1/1/2018 to 12/31/2018</u></b>							
Average Monthly Benefit **	-	1,211	1,780	3,120	3,874	6,316	9,192
Average of Final Monthly Salaries	-	7,607	6,389	7,263	7,845	9,835	11,047
Number of Retirees	-	4	3	3	10	33	9
<b><u>Period 1/1/2019 to 12/31/2019</u></b>							
Average Monthly Benefit **	-	2,368	2,202	3,203	4,482	6,085	7,981
Average of Final Monthly Salaries	-	5,920	6,991	7,753	9,062	9,397	10,444
Number of Retirees	-	1	4	8	16	37	13

\*The Years of Credited Service is the service used in the determination of benefits, which may be different than service for eligibility.

\*\*Does not include supplements.

**Active Participants Counts by Age/Service**

Age	Service								Total
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 & Up	
Under 25	51	42	2	-	-	-	-	-	95
25 to 29	43	131	69	-	-	-	-	-	243
30 to 34	20	98	126	57	2	-	-	-	303
35 to 39	4	54	81	174	54	-	-	-	367
40 to 44	2	16	27	82	126	42	-	-	295
45 to 49	2	10	11	50	107	120	29	1	330
50 to 54	1	5	6	20	55	78	41	10	216
55 to 59	1	5	6	6	14	21	7	11	71
60 to 64	-	1	2	2	6	4	-	3	18
65 & up	-	-	-	1	1	1	-	-	3
<b>Total</b>	<b>124</b>	<b>362</b>	<b>330</b>	<b>392</b>	<b>365</b>	<b>266</b>	<b>77</b>	<b>25</b>	<b>1,941</b>

**Active Participants Total Salary by Age/Service**

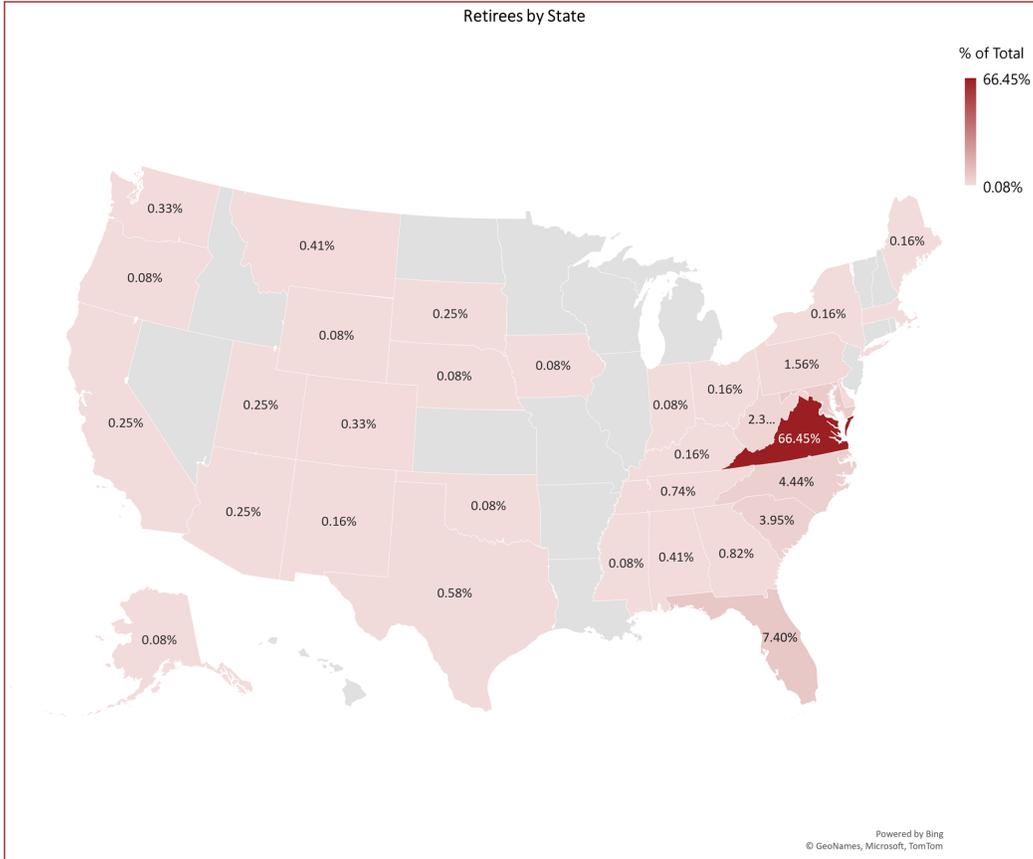
Age	Service								Total
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 & Up	
Under 25	\$2,805,152	\$2,675,000	\$150,703	\$-	\$-	\$-	\$-	\$-	\$5,630,855
25 to 29	2,353,265	8,796,708	5,434,082	-	-	-	-	-	16,584,055
30 to 34	1,108,980	6,880,262	10,469,207	5,053,828	181,913	-	-	-	23,694,190
35 to 39	215,165	3,788,645	6,623,788	16,099,880	5,460,307	-	-	-	32,187,785
40 to 44	92,458	1,114,771	2,243,329	7,419,679	13,559,042	5,147,688	-	-	29,576,967
45 to 49	114,902	722,394	894,438	4,530,424	11,277,735	14,262,747	3,968,445	150,061	35,921,146
50 to 54	46,053	489,740	480,651	1,761,569	5,622,622	9,064,775	5,571,948	1,319,435	24,356,793
55 to 59	48,741	328,908	487,068	526,499	1,326,728	2,319,554	878,643	1,391,058	7,307,199
60 to 64	-	67,634	167,830	186,361	568,564	461,359	-	306,640	1,758,388
65 & up	-	-	-	101,850	80,671	93,531	-	-	276,052
<b>Total</b>	<b>\$6,784,716</b>	<b>\$24,864,062</b>	<b>\$26,951,096</b>	<b>\$35,680,090</b>	<b>\$38,077,582</b>	<b>\$31,349,654</b>	<b>\$10,419,036</b>	<b>\$3,167,194</b>	<b>\$177,293,430</b>

Retirees By Location

Retirees by State	
State	% of Total
Virginia	66.45%
Florida	7.40%
Maryland	6.17%
North Carolina	4.44%
South Carolina	3.95%
West Virginia	2.30%
Pennsylvania	1.56%
Delaware	0.90%
Georgia	0.82%
Tennessee	0.74%
District of Columbia	0.58%
Texas	0.58%
Alabama	0.41%
Montana	0.41%
Colorado	0.33%
Washington	0.33%
Arizona	0.25%
California	0.25%
South Dakota	0.25%
Utah	0.25%
Kentucky	0.16%
Maine	0.16%
Massachusetts	0.16%
New Mexico	0.16%
New York	0.16%
Ohio	0.16%
Alaska	0.08%
Indiana	0.08%
Iowa	0.08%
Mississippi	0.08%
Nebraska	0.08%
Oklahoma	0.08%
Oregon	0.08%
Wyoming	0.08%

Retirees in Virginia	
County	% of Total
Other Counties	93.62%
Fairfax County	6.38%
<b>Total</b>	<b>100.00%</b>

Retirees by Fairfax County/City	
City	% of Total
Centreville	0.98%
Alexandria	0.98%
Fairfax	0.66%
Herndon	0.66%
Springfield	0.49%
Falls Church	0.41%
Lorton	0.41%
Annandale	0.41%
Vienna	0.33%
Clifton	0.25%
Chantilly	0.16%
Fairfax Station	0.16%
Burke	0.16%
Great Falls	0.16%
Reston	0.16%



Check out Fairfax County Retirement Systems video library at:  
[www.fairfaxcounty.gov/retirement/retirement-videos](http://www.fairfaxcounty.gov/retirement/retirement-videos)

- **New Employee** – “Understanding Your Retirement System” for those after July 1, 2019.
- **New Public Safety Employees** – “Understanding Your Retirement System” for Police Officers and Uniformed employees hired after July 1, 2019.
- **How to Use the Online Retirement Benefit Estimator** – This video helps members walk through the process of creating their own Retirement Benefit Estimates.
- **Eligibility Service vs. Benefit Service** – What’s the difference between Eligibility Service and Benefit Service?
- **Unused Sick Leave and Retirement** – How does unused sick leave benefit my retirement? Review the Unused Sick Leave video to find out the three ways sick leave can increase your retirement benefit.
- **Part Time School Employee** – A large portion of our school employees work part time. Review the Part Time Employee video to find out more about how part time employment impacts your retirement.
- **Joint & Last Survivor Option** – (Joint & Contingent Spouse and Handicapped Child Option)  
Can I leave my spouse my benefit if I die before them in retirement?
- **What is DROP?** – This brief video helps members understand what DROP means and how it works.
- **DROP Counseling** – Group counseling session, covering the Deferred Retirement Option Program (DROP), including information about how DROP works, eligibility, and benefits.
- **Plan Basics** – “Your Retirement System” for those hired PRIOR to July 1, 2019.

**We have added new features for our member’s convenience:**

- All our forms online are now fillable
- We have added How To videos to our video library
- Our classes are available virtually
- You can now meet with your retirement analyst virtually as well. Just email your analyst for more details.

**HOW TO VIDEOS**

- How to Use the Online Retirement Benefit Estimator

**HOW TO FILL OUT FORMS:**

- Employee Normal/Early Service Retirement Application
- Direct Deposit Form
- Payroll Deduction Form



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