

# FAIRFAX COUNTY, VIRGINIA

## FY 2015 Advertised Budget Plan

(Includes Multi-Year Budget: FY 2015 - FY 2016)



## **FY 2015 ADVERTISED BUDGET PLAN**

The FY 2015 budget recommendations present a balanced budget. This budget maintains the tax rate at the current level of \$1.085 per \$100 of valuation, complying with the Multi-Year Budget Plan to provide a 2 percent increase to Schools, and balancing compensation needs between pay and benefits for County employees. The FY 2015 recommended budget also includes funding increases for a small number of priorities that the Board has identified including behavioral health services for youth and school readiness for preschoolers. Consistent with the emphasis over the past few years, this budget also stresses the need for ongoing investment such as in the areas of capital infrastructure needs and information technology.

On February 25, 2014, the County Executive presented balanced budgets for FY 2015 and FY 2016. The FY 2015 budget is not only in balance but results in \$10.6 million available to be used by the Board during deliberations on the budget. This balance is available while maintaining the current Real Estate Tax rate of \$1.085 per \$100 of assessed value, eliminating the use of one time balances, funding the Fairfax County Public School transfer at 2 percent and meeting a number of County priorities that are laid out below.

Moderate growth in the revenue base for FY 2015 is 3.44 percent over the FY 2014 estimates and is sufficient to cover operational requirements and the priorities identified in the FY 2015 budget. The FY 2015 budget ensures funding of essential services and core functions necessary for the continuity of operations.

**“As compared to the uncertainty that characterized the budget process last year, stability is the predominant theme this year. One of the primary drivers of this budget is the need to preserve and enhance the services and programs that make Fairfax County a great place to live, work and play.**

**Our multi-year budget approach produces a more informed discussion but does not replace the annual budget process as the Board will need to make annual budget appropriation and tax rate decisions. However, the 2-year approach helps define the impacts of today’s budget decision on the future.”**

**- Edward L. Long Jr.  
County Executive**

## **MULTI-YEAR BUDGET PLAN: FY 2016**

For FY 2016, revenue is anticipated to increase approximately \$140 million, or 3.68 percent. Spending projected for FY 2016 is an increase of just over \$130 million and includes new positions and support of our many public safety and human services programs. For Fairfax County Public Schools, the FY 2016 budget proposal includes a 2 percent increase in the County transfer for School operations and the required increase for School debt service to continue to support annual School bond sales of \$155 million.

Eliminating the structural imbalance in FY 2015 makes balancing the FY 2016 budget possible, and, in fact, results in a modest balance of almost \$14 million. Keeping the current tax rate is also possible; however, it goes with the trade-off of not having as much flexibility for employee pay, schools or other priorities the Board may wish to address. Detailed information about the FY 2016 proposal is included in the Multi-Year Budget – FY 2015 and FY 2016 section of the FY 2015 Advertised Budget Overview volume.

## ECONOMIC OVERVIEW

### **Nationally**

The U.S. economy grew at an estimated rate of 3.2 percent during the fourth quarter of 2013. Most economists anticipate the economy to expand approximately 3.0 percent in calendar year 2014.

Nationwide, employment gains continued in 2013. The unemployment rate in January 2014 was 6.6 percent, the lowest level in five years; however, there is concern that recent declines in the unemployment rate are partially due to the long-term unemployed giving up on looking for work. Home prices nationwide recorded strong gains in 2013. According to the S&P/Case-Shiller home price index, home prices nationwide were up 13.7 percent for the 12 months ending November 2013. This was the strongest November performance since 2005. While still expected to be positive, the pace of home price appreciation is expected to slow somewhat during 2014 as mortgage interest rates rise.

### **Locally: Fairfax County**

Economic growth in the County improved in 2013. Based on preliminary estimates from IHS Global Insight, Gross County Product (GCP), adjusted for inflation, increased at a rate of 1.4 percent in 2013, up from just 0.6 percent in 2012. The County's unemployment rate remains well below the state and national level at 3.6 percent as of December 2013, a decline from 4.0 percent in December 2012.

The commercial office market in the County remained sluggish during 2013, primarily due to federal budget issues. At year-end 2013, the direct vacancy rate was 14.9 percent, up from 14.4 percent at the close of 2012. This is the highest level since 1991 when it was 16.8 percent. Including sublet space, the overall office vacancy rate was 17.1 percent, up from 16.7 percent at year-end 2012. Government contractors have consolidated operations throughout the Washington area and retooled operations in order to operate in an economic environment less dependent on government procurement spending.

**"... we are still not back to the value of real property in the County that we were when we peaked in FY 2008 (for residential) and in FY 2009 (for commercial), nor is all of the uncertainty concerning the federal budget resolved.**

**So we must persist in our cautious and deliberative approach to budgeting, only funding items that are sustainable.**

**We also must be ready to make the necessary decisions to maintain investment in our services, infrastructure and in the development of the community."**

**- Edward L. Long Jr.**

**County Executive**

**February 25, 2014**

## FY 2015 BUDGET SUMMARY: ALL FUNDS

All Fund Revenues in the FY 2015 Advertised Budget Plan total \$7.320 billion. This County revenue total is an increase of \$280.02 million, or 3.98 percent, over the FY 2014 Adopted Budget Plan. On the expenditure side, the FY 2015 Advertised Budget Plan totals \$6.955 billion. This total County funding is an increase of \$203.38 million, or 3.01 percent, over the FY 2014 Adopted Budget Plan.

There is recommended funding for a net increase of 13 new positions in the FY 2015 Advertised Budget Plan. While a total of 58 new positions are proposed in the FY 2015 Advertised Budget Plan, it is offset by a reduction of 45 FTE positions as part of School-Age Child Care (SACC) staffing realignment in 2014.

In FY 2015, the total of County Authorized positions per 1,000 residents is 10.97, down from 11.01 in FY 2014.

## FY 2015 ADVERTISED BUDGET PLAN: GENERAL FUND SUMMARY

### **FY 2015 General Fund Revenue**

FY 2015 General Fund revenues are projected to be \$3,707,705,268, an increase of \$123,377,394, or 3.44 percent, over the FY 2014 Revised Budget Plan, which contains the latest FY 2014 revenue estimates, and an increase of \$148,157,621, or 4.16 percent, over the FY 2014 Adopted Budget Plan.

On the County's real estate front, residential home values are continuing to improve. The number of homes sold increased in 2013, back to a level on par with the average number sold during the previous seven years. The average price of homes sold rose and the number of days on the market fell. Foreclosures and mortgage delinquencies fell. All of these indicators are very positive, and as a result, overall residential equalization reflects a 6.54 percent increase in FY 2015, compared to a 3.50 percent increase in FY 2014. The average value of a residential unit in FY 2015 is \$497,962. Non-residential values remain a significant concern as they are essentially level with FY 2014, decreasing 0.10 percent in FY 2015, compared to the 0.14 percent rise in FY 2014.



The value of a penny on the Real Estate Tax rate is \$21.86 million. Each penny change in the tax rate equates to \$49.80 on a taxpayer's bill.

The value of a penny on the Real Estate Tax rate is \$21.86 million in FY 2015. Each penny change in the tax rate equals \$49.80 on a taxpayer's bill. The budget recommendation proposes the Real Estate Tax rate at \$1.085 per \$100 of assessed value. At this rate, FY 2015 Real Estate taxes per "typical" household would increase \$331.67 over FY 2014.

Staff reviewed options for revenue enhancements. Consistent feedback from both the community and Board's budget committees emphasized the ongoing need to reduce reliance on real estate taxes and to diversify the County's tax base by maximizing General Fund revenues. However, the County's ability to raise revenue is

**Last Seven Years of Average Homeowner's Taxes**

| <b>Fiscal Year</b> | <b>Mean Assessed Value of Residential Property</b> | <b>Real Estate Tax Rate Per \$100</b> | <b>Tax Per Household</b> |
|--------------------|--|---------------------------------------|--------------------------|
| FY 2008            | \$542,409  | \$0.89                                | \$4,827.44               |
| FY 2009            | \$525,132  | \$0.92                                | \$4,831.21               |
| FY 2010            | \$457,898  | \$1.04                                | \$4,762.14               |
| FY 2011            | \$433,409  | \$1.09                                | \$4,724.16               |
| FY 2012            | \$445,533  | \$1.07                                | \$4,767.20               |
| FY 2013            | \$449,964  | \$1.075                               | \$4,837.11               |
| FY 2014            | \$467,394  | \$1.085                               | \$5,071.22               |
| FY 2015            | \$497,962  | \$1.085                               | \$5,402.89               |

impacted by limitations at the State level. Consequently, the FY 2015 Advertised Budget Plan includes a few recommended fee increases, including:

- **EMS Transport rates** are recommended to increase from the current rate structure, generating an additional \$1.0 million in revenue. Basic Life Support (BLS) transport is recommended to increase from \$400 to \$500; Advance Life Support 1 (ALS-1) transport from \$500 to \$650; Advance Life Support 2 (ALS-2) transport from \$675 to \$800; and the current charge of \$10 per mile transported is recommended to increase to \$12 per mile transported. The recommended change to the current EMS Transport fees is necessary to bring the County's rate structure in line with other jurisdictions in Virginia. The additional revenue will directly support necessary expenditures for an extra ALS class at the Fire and Rescue Academy to ensure that we have a sufficient number of ALS providers on staff.
- **School-Age Child Care (SACC) fees** are increased by 1.3 percent, consistent with salary increases for employees, and will generate \$0.5 million in additional revenue.
- **Animal Shelter adoption and boarding fees** are also proposed to increase in FY 2015. The current rates are \$40 for dogs and \$30 for cats. The proposed new rates will vary by age and range from \$50 to \$175 and result in an estimated \$87,695 in additional revenue that will support the cost of services associated with mandatory spaying and neutering dogs and cats prior to being put forward for adoption from the Animal Shelter. There are cost, humane, and customer service reasons for spaying and neutering adoptable animals prior to adoption. Reducing an animal's length of stay at the shelter reduces shelter operating expenditures, opens spaces to aid more animals in the community, and helps prevent a decline in behavior. Boarding fees for dogs will increase from \$10 to \$15 and generate an estimated \$14,465.

**Recommended fee increases in the FY 2015 Advertised Budget Plan include EMS Transport rates, School-Age Child Care (SACC) fees, and Animal Shelter adoption and boarding fees**

***How Was The FY 2015 General Fund Budget Built?  
(in millions)***

**Available Revenue Increase in FY 2015 Over the  
FY 2014 Adopted Budget Plan**

|   |                 |
|---|-----------------|
| <b>Total Increase in Revenues</b>   | <b>\$148.16</b> |
| Net Impact of Transfers In<br>(Primarily one-time balances used in FY 2014) | (\$15.72)       |

|                        |                 |
|------------------------|-----------------|
| <b>Total Available</b> | <b>\$132.44</b> |
|------------------------|-----------------|

**How Additional Resources Were Spent in FY 2015 (in millions)**

|   |                  |
|---|------------------|
| Fairfax County Public Schools Operating and Debt Service                                      | \$39.11          |
| Capital Construction and Debt Service   | \$29.93          |
| Pay and Benefits  | \$29.54          |
| Public Safety   | \$14.23          |
| Cost of County Operations   | \$12.23          |
| Human Services  | \$8.50           |
| New Facilities  | \$4.03           |
| Community Development   | \$4.00           |
| Elimination of Transfer to Recognize Communication Sales<br>and Use Tax Revenue in E-911 Fund | <u>(\$23.54)</u> |

|                 |                 |
|-----------------|-----------------|
| <b>Subtotal</b> | <b>\$118.03</b> |
|-----------------|-----------------|

|                                    |               |
|------------------------------------|---------------|
| Net Adjustments to Managed Reserve | <u>\$3.77</u> |
|------------------------------------|---------------|

|                   |                 |
|-------------------|-----------------|
| <b>Total Uses</b> | <b>\$121.80</b> |
|-------------------|-----------------|

|                          |                |
|--------------------------|----------------|
| <b>Available Balance</b> | <b>\$10.64</b> |
|--------------------------|----------------|

**FY 2015 General Fund Disbursements**

FY 2015 General Fund disbursements are \$3,704,394,576, an increase of \$118,024,854, or 3.29 percent, over the FY 2014 Adopted Budget Plan and an increase of \$40,923,029, or 1.12 percent, over the *FY 2014 Revised Budget Plan*.

**Fairfax County Public Schools**

The proposed County General Fund transfer for school operations and debt service in FY 2015 totals \$1.93 billion, an increase of \$39,113,302, or 2.07 percent, over the FY 2014 Adopted Budget Plan. Within this amount, the transfer for School operations is \$1.75 billion, an increase of \$34.34 million or 2.0 percent, and the transfer in support of School debt service is \$177.14 million, an increase of \$4.77 million. The County also provides additional support for the Schools in the amount of \$72.6 million for programs such as Head Start, School Health, School Resource Officers, School Crossing Guards, after-school programming, field maintenance and recreational programs, among others. On February 6, 2014, the Fairfax County School Board requested an operating transfer of \$1.82 billion for FY 2015 that would give school employees raises, add more positions to address increased enrollment from the previous year and necessitates a \$98.1 million, or 5.7 percent, increase over the FY 2014 Adopted Budget Plan General Fund transfer to fully fund the Schools' budget request. The Schools' proposed budget eliminates over 700 positions, increases class sizes, and makes reductions to non-school based funding. This request would require an additional \$63.8 million, or an almost 3 cent Real Estate Tax rate increase, to fund, which is not included in the FY 2015 Advertised Budget Plan.



**County General Fund Disbursements**

The most significant increases for non-School Disbursements in FY 2015 include:

**Capital Construction and Debt Service \$29.93 million**

The total increase in funding for paydown capital construction and debt service is \$29.93 million. The Capital Construction Program is essential to the sustainability of County services and is designed to meet the existing and anticipated future needs of the residents of the County. Reinvestment in County facilities is critical to avoid deterioration and obsolescence. During the height of the economic crisis the County contribution to the Capital Program did not keep pace with the County's needs. Based both on need to invest in infrastructure and the work of the Infrastructure Financing Committee, a joint committee of the County and School Boards, the focus on capital requirements has been renewed and strengthened for FY 2015 and beyond.

## **Capital Construction**

The Paydown Program of \$27.02 million, representing an increase of \$14.99 million, represents General Fund support for the following projects and programs: Capital Renewal Requirements of \$8.00 million; Athletic Field Maintenance of \$5.64 million; Americans with Disabilities Act (ADA) compliance funding of \$3.95 million; ongoing development such as Laurel Hill development, emergency road repairs and developer defaults of \$1.96 million; Park Authority Grounds, Building and Equipment Maintenance of \$1.68 million; continued revitalization maintenance and support of \$1.06 million; funding associated with the County's Environmental Improvement Program of \$0.54 million; and obligations and commitments to the School-Age Child Care (SACC) program, the Northern Virginia Community College, and the annual Salona property payment of \$4.19 million.

In addition to the General Fund support, the FY 2015 budget includes a recommended increase in the Athletic Services Fee for rectangular field users based on recommendations detailed in the July 2013 Synthetic Turf Task Force Report. The increased revenues of \$0.37 million, supplemented with an increase of \$0.99 million in General Fund support, will begin to address increased field maintenance requirements and the replacement requirements associated with synthetic turf fields.

Details about the Capital program are available in the Capital Projects Overview section of the Overview volume.

## **Debt Service**

In addition to requirements associated with School debt service, FY 2015 General Fund support of County debt service requirements is \$133.74 million, an increase of \$14,944,165 over the FY 2014 level. The FY 2015 funding level supports debt service payments associated with existing debt service requirements of bonds sold in January 2014, the first year of debt service payment for the new Merrifield Human Services Center, the new Providence Community Center, the rehabilitated Lincolnia Senior Center and Residence and for short term borrowing for capital renewal initiated in FY 2014.



As of January 2014, Fairfax County is one of only 39 counties in the country with "triple A" bond ratings from all three rating agencies.

**Employee Compensation (Pay and Benefits) \$29.54 million**

***Impact of a 1.29 percent Market Rate Adjustment (MRA) to be Awarded in July 2014***

Funding of \$14.10 million is included for the full-year impact of a 1.29 percent MRA increase effective July 2014 for all employees.

***Impact of Compensation Market Studies for Fire and Rescue Employees to be Awarded in July 2014***

Funding of \$5.19 million is included for the full-year impact of a 3 percent increase effective July 2014 for all uniformed Fire and Rescue employees based on the County's current methodology which is to make adjustments to Public Safety pay scales when the midpoints of two out of three designated classes in each of the Public Safety groups fall more than 5 percent behind the market average midpoints.

***Impact of Compensation Market Studies for General County Employees to be Awarded in July 2014***

Funding of \$1.22 million is included for the full-year impact of recommendations for re-grades based on comparisons of Fairfax County midpoints to market midpoints for benchmark job class matches.

***Public Safety Longevities***

Funding of \$1.55 million is included for the full-year impact of longevity increases provided to uniformed employees in FY 2014 and for partial year costs for longevity increases provided to uniformed employees in FY 2015. Public Safety employees who have reached a combination of length of service (15 and 20 years) and have otherwise reached the top step of their pay scale are eligible for longevities.

***Retirement Funding***

The FY 2015 budget includes a net \$2.74 million increase for fiduciary requirements associated with the County's retirement systems and as a modest investment to strengthen pension funding ratios. This amount also includes an increase in the employer share of the Police retirement contribution to reduce the employee contribution and make the benefit more comparable between the Police and Uniformed Retirement Systems.

***Health Insurance and Other Benefits***

An increase of \$4.04 million is primarily due to the full-year impact of calendar year 2014 premium increases and costs associated with a projected 8 percent premium increase for all health insurance plans, effective January 1, 2015, and for Social Security (FICA) requirements in FY 2015. Additionally, dental insurance and group life insurance premiums are projected to increase 5 percent in calendar year 2015. It should be noted that these premium increases are budgetary projections only, and final premium decisions will be made in the fall based on updated claims experience.

## ***Employee Development***

An increase of \$0.40 million is included for enhanced succession planning and employee development opportunities and to fund a portion of the certification requirements that employees have in order to perform their jobs.

## ***Public Safety***

***\$14.23 million***



The new Wolftap Fire and Rescue Station, located in Vienna, is scheduled to be fully operational in July 2014.

### ***E-911 Support***

An increase of \$6.19 million is necessary to ensure full operational capabilities of the E-911 system. The current E-911 center became operational in Fall 2009 and it is necessary to begin the replacement cycle for a number of components of the system as they reach the end of their useful life and as technology changes require refreshes.

### ***Wolftap Fire Station - Station 42***

An increase of \$4.16 million is required for the full-year funding of the Wolftap Fire Station. In October 2013 a single engine unit began operating out of Station 42. A full opening of the station is scheduled for July 2014.

### ***Fire and Rescue Vehicle Replacement***

An increase of \$1.00 million is required to support the first year of a multi-year plan to gradually increase the annual contributions to the Large Apparatus Replacement Fund and Ambulance Replacement Fund.

### ***Advanced Life Support (ALS) Schools***

An increase of \$1.00 million is included to fund required Advanced Life Support (ALS) schools in FY 2015. This increase will allow the Fire and Rescue Department (FRD) to maintain required ALS provider levels, increase diversity among ALS providers, and invest in current FRD staff. It should be noted that there will be no net cost to the County associated with this action as an increase of \$1.0 million in EMS Transport Fee revenue is being targeted to offset this increased expenditure, as described above.

### ***Commonwealth's Attorney Staffing***

An increase of \$0.54 million is required for the establishment of 3/3.0 FTE Senior Assistant Commonwealth's Attorney positions, additional limited-term support, and associated Operating Expenses due to significant workload-related issues. Recent changes in the law, increased preparation time for cases and time spent in trial, requirements for written responses to all motions made by the Defendant in Circuit Court, and the increased number of traffic courtrooms have all impacted the Office of the Commonwealth's Attorney. In addition, there have been substantial increases in key Police enforcement priorities such as DWI arrests and these cases have become much more complex through legislation and case law. As an example of the shortage in staffing, the ratio of attorneys per citizen for the four largest court systems in the state are 1 per 5,534 in Richmond, 1 per 6,643 in Norfolk, 1 per 12,082 in Virginia Beach, and 1 per 44,744 in Fairfax.

**Fire Prevention Division Staffing**

An increase of \$0.24 million is associated with the establishment of 2/2.0 FTE Engineer III positions to support the Fire and Rescue Department’s Fire Prevention Division (FPD). These positions will support the County’s economic development and revitalization goals, improve development process timelines and address rising workload requirements to ensure that the capacity exists to meet customer expectations and respond to development opportunities. In 2013, the Fire Marshal’s Office conducted approximately 9,200 plan reviews, which reflects an increase of one-third over the 6,915 reviews completed just four years earlier in 2009.

**Animal Shelter Staffing**

An increase of \$0.12 million and 2/2.0 FTE Administrative Assistant II positions is required to support the renovated Animal Shelter facility. The expanded facility includes approximately 14,000 additional square feet and double the number of kennels to address an increasing volume of animals requiring housing. It should also be noted that the completion of the shelter renovations, including a second lobby with staffing requirements, will result in expansion of community-based programs. In order to address a projected increased number of visitors and other operational requirements of the renovated Animal Shelter, an additional two administrative positions are included.



The Fairfax County Animal Shelter annually takes in more than 5,500 companion animals and has an additional 2,000 or more wildlife pass through its doors.

**Department of Code Compliance Staffing**

An increase of \$0.03 million is associated with the establishment of 1/1.0 FTE Administrative Assistant IV position to support administrative-related needs within DCC’s Customer Services Branch.

**Cost of County Operations**

**\$12.23 million**

**Information Technology Projects**

An increase of \$4.44 million is required to meet additional funding requirements for Information Technology projects in FY 2015. The General Fund support for information technology projects was held artificially low during the last several years as a result of budget constraints. A total of \$10.4 million in IT project development is funded in FY 2015 supported primarily by a General Fund transfer of \$7.35 million and a transfer from the Cable fund. One of the major projects included is \$1.0 million to replace the Police Records Management system based on dramatic changes in the public safety solutions industry. The new system will be a next generation law enforcement case management system which will also enhance the implementation of electronic summons and reporting. Also included is \$2.9 million in infrastructure and support services to

insure the County's IT architecture stays up to date and operable, \$2.1 million for various document imaging and case management projects within the Department of Family Services in programs impacting children and families; \$1.5 million for electronic plan submission and review in Land Development Services to allow on line submission of developer plans and an E-Plan project with the Department of Planning and Zoning to allow for automated submission of various zoning applications; and \$0.6 million to replace the Parks management and information system which is necessary for class, camp and program registration and check ins.

### **County Insurance**

An increase of \$2.19 million is required to reflect anticipated increases primarily due to anticipated worker's compensation requirements.

### **Facilities Management**

A net increase of \$1.17 million is required for annual rent-based adjustments for the County's lease contracts as well as additional requirements for temporary facilities while the Herndon Fire Station is under construction.

### **Revenue Stabilization Fund**

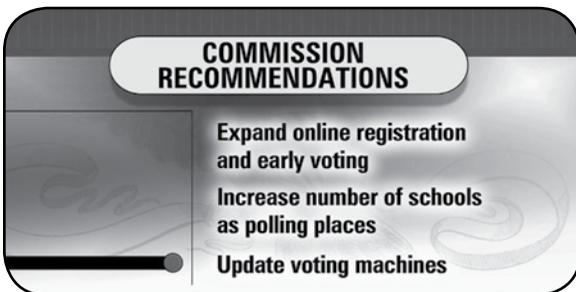
An increase of \$1.03 million is required to maintain the Revenue Stabilization Fund Reserve at the target level of 3 percent of General Fund disbursements.

### **Information Technology Computer (PC) Replacement**

An increase of \$0.71 million is required to reflect updated inventory counts and revised costs, primarily associated with licenses and software requirements, following a comprehensive review of the PC Replacement Program conducted in FY 2014 and as a result of negotiations with the vendors providing licenses for County machines.

### **Office of Elections Staffing**

An increase of \$0.29 million and an additional 3/3.0 FTE positions are included in the Office of Elections. A Bi-Partisan Election Process Improvement Commission reviewed operations subsequent to the 2012 Presidential election and identified improvements and efficiencies to ensure access and convenience for voters in future elections. In FY 2015 additional funding and positions have been included to ensure the agency has sufficient resources to address the Commission's recommendations.



These were some of the improvements and efficiencies cited by the Bi-Partisan Election Process Improvement Commission in 2013 to ensure better access and convenience for County voters in the future.

**Contract Rebates and Surplus and Excess Property Program Staffing**

An increase of \$0.29 million and 3/3.0 FTE positions are required to support additional workload requirements associated with contract rebates and the Surplus and Excess Property Program. It is important to note that in addition to addressing workload requirements, these positions are anticipated to result in additional revenue which will fully offset their cost. The agency has experienced a significant growth in contract rebate workload primarily associated with the County's participation in cooperative purchasing programs and acting as the lead jurisdiction for four national contracts sponsored by the U.S. Communities Purchasing Alliance. The Surplus and Excess Property Program, which allows County agencies to sell used items to the public, has experienced significant growth in the number of web-based auctions.

**Additional Funding for Materials**

An increase of \$0.25 million is included to supplement the Library's materials budget. This additional funding will allow for the purchase of nearly 13,000 items in areas such as children's homework support, additional copies of popular non-fiction, college guides, tests and job skill manuals, and additional copies of classic non-fiction titles. This increase is the first of a four year commitment to increase the collections within libraries.

**Human Services**

**\$8.5 million**

**Contract Rate Increases**

An increase of \$2.17 million is required to support a contract rate increase for the providers of human services in the County, especially important for non-profits. Services provided contractually are a critical part of the Human Services system with both for-profit and non-profit vendors partnering with the County to ensure a broad array of services are available to the community. To keep pace with inflation and pay and benefits the County periodically funds contract rate increases so service delivery levels are not reduced to accommodate the increased cost of doing business.

**Redeployment of Positions and New Positions to Address Increasing Public Assistance Caseloads**

An increase of \$1.73 million is required to fund the redeployment and funding of 18/18.0 FTE positions and the creation of 3/3.0 FTE new positions needed to address increasing public assistance caseloads in the Self Sufficiency division. Public assistance caseloads have increased by more than 60 percent since FY 2008. In addition the caseload increase is continuing. While there was an initial significant jump after FY 2008, just between FY 2010 and FY 2013, the average monthly caseload for public assistance programs increased almost 17 percent from 71,373 to 83,458.

## ***Fairfax-Falls Church Community Intellectual Disability Graduates***

An increase of \$1.30 million in operating expenses supports 74 of the 121 June 2014 special education graduates of the County Public Schools turning 22 years of age who are eligible for day support and employment services and who currently do not have a funding source for such services. The County support meets the Board's commitment to ensure that all eligible graduates seeking services have funding.

## ***Behavioral Health Services for Youth***

An increase of \$1.00 million and 3/3.0 FTE positions is associated with expanding behavioral health services for youth and families as a result of Board of Supervisors' direction. An Interagency Youth Behavioral Health Services Work Group, with representatives from County human services departments, Fairfax County Public Schools and the Fairfax Partnership for Youth, was convened to identify the array of youth services currently being provided as well as services that are necessary to address the most pressing needs in the community. It is estimated that between 400 and 500 youth and their families are in need of interventions and services for emerging mental health or substance use issues. FY 2015 funding creates a new program unit which will implement a Systems of Care model by connecting the continuum of supports and services across County agencies, FCPS and community partners. The new unit will develop new policies and procedures on providing care coordination and service delivery, as well as oversight, to the various entities delivering services along the continuum. Additionally, the new unit will also be responsible for implementing contractual services for individuals with emerging mental health and substance use issues.

## ***Consolidated Community Funding Pool***

An increase of \$0.74 million, or 7.53 percent, is included to support the community organizations providing Human Services in the County. FY 2015 is the first year of a two-year funding cycle. The Consolidated Community Funding Advisory Committee (CCFAC) has organized the FY 2015/FY 2016 funding priorities according to four areas (Prevention, Crisis Intervention, Self-Sufficiency and Long-Term Supportive Services), and adopted corresponding outcome statements. The CCFAC also recommended target percentage ranges for each priority area, which are intended to be used as guidelines for applicants and for the Selection Advisory Committee.

## ***School Readiness***

An increase of \$0.71 million and 3/3.0 FTE Child Care Specialist II positions is associated with expanding school readiness activities in support of community programs serving young children. School readiness describes the capabilities of children, their families, schools and communities that will best promote student success in kindergarten and beyond. Early childhood education programs support the development of children's cognitive, social, emotional and physical development skills which are strong predictors of success in school. In the fall of 2012, 33 percent of kindergartners in FCPS were eligible for free/reduced meals; 16 percent of kindergartners in FCPS did not meet the reading intervention benchmark and were referred for services; and 6 percent of children under the age

of 5 were living below the poverty level. The County addresses school readiness through quality community-based programs that are accessible even to those most vulnerable. Additional funding has been included in FY 2015 to expand and support community-based programs. Funding is aimed at creating a network of programs that promote school readiness through the alignment of curricula to the Virginia Foundation Blocks for Early Learning, as well as supporting children living in poverty to reach fall kindergarten benchmarks.

***Evening Reporting Center (ERC) Program***

An increase of \$0.29 million and 2/2.0 FTE positions is included to support the Evening Reporting Center (ERC) in the Juvenile and Domestic Relations District Court, which provides a community-based detention alternative for youth who violate their terms of probation or who commit new crimes while on probation and enhances the range of existing detention alternatives that are available to probation officers in the South County Probation Unit. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

***Intervention Prevention Education (IPE) Program***

An increase of \$0.20 million is included to continue contracted support for the IPE Program, the only County program specifically targeted to offering gang prevention and intervention services to Fairfax youth. The program in the Juvenile and Domestic Relations District Court promotes the integration of intervention services across service systems to include employment, mentoring programs, recreation programs, mental health, court services, schools and other community agencies. The types of services provided are community and street outreach, individual and family services, mentoring and employment services. Grant funding initially supported the program through FY 2014; however, those funds are no longer available in FY 2015.

***Program Manager for Domestic and Sexual Violence Services***

An increase of \$0.14 million and 1/1.0 FTE Program Manager position will address both increasing caseloads and the complexity of work in the Office for Women and Domestic and Sexual Violence Services. This position will allow for more targeted and expert coordination within domestic violence services. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

***Kinship Care Program Staffing***

An increase of \$0.11 million and 1/1.0 FTE Social Services Specialist III position is associated with the Kinship Care program in the Children, Youth and Family division. Kinship Care involves placing children with kin, rather than the traditional foster care model. This position will help ensure successful placement and positive outcomes for children, while decreasing placement costs. The expenditure increase is fully offset by an increase in intergovernmental revenue for no net impact to the County.

### ***Adoption Subsidy Program***

A decrease of \$1.00 million in Operating Expenses associated with the Adoption Subsidy program is included in FY 2015. Program spending has declined significantly due to the maximization of Medicaid as an alternative funding source for these subsidies; therefore, this adjustment reconciles program year funding to actual experience. The expenditure decrease is fully offset by a decrease in federal and state revenues for no net impact to the County.

### ***Continue Implementing the New Staffing Model in the Program***

Beginning in FY 2010, new SACC rooms were opened using a modified staffing model which utilized a combination of merit and benefits-eligible employees. In FY 2014, staff began implementing the new model in all SACC rooms. A total of 75 Teacher I merit positions will be converted to benefits-eligible positions as they become vacant. Of this total 30 were converted in FY 2014. Based on the current rate of attrition, it is expected that the remaining 45 Teacher I positions will be converted in FY 2015. As a result, savings of \$0.27 million in Fringe Benefits will be realized in Agency 89, Employee Benefits, in FY 2015.

## **New Facilities**

***\$4.03 million***

### ***Funding for Operations and Maintenance Positions for Merrifield Human Services Center***

An increase of \$1.67 million and 4/4.0 FTE positions is required for the new Merrifield Human Services Center, a new 200,000 square foot facility, scheduled to open in September 2014.

This facility will consolidate Fairfax-Falls Church Community Services Board (CSB) programs from various leased sites and provide 24/7 Emergency Services, and house programs such as mental health, substance use disorders, intellectual disabilities, health and wellness, youth and administrative services. The positions are required to address daily service and general maintenance requirements for HVAC systems which include heating, ventilation, air conditioning equipment, chillers, heat-pumps, boilers, furnaces, air conveyance systems, and control systems.



The new Merrifield Human Services Center, scheduled to open in summer 2014, will be the home for more than 13 mental health and substance abuse outpatient treatment programs for the Fairfax-Falls Church Community Services Board.

### ***Providence Community Center***

An increase of \$1.38 million and 7/7.0 FTE positions is required for the new Providence Community Center. The 7/7.0 FTE new positions will organize, manage and supervise activities and programs (e.g., adult programming, youth and family programming, community engagement, programs for people with disabilities, programs and services with clinical elements) at the

new community center. The number of persons projected to use the facility is approximately 142,000.

**Utility and Maintenance Costs for New Facilities**

A net increase of \$0.50 million is required for custodial, utility, repair and maintenance, and grounds maintenance costs associated with the partial or full year opening of new or expanded facilities in FY 2015.

**Mondloch Place**

An increase of \$0.28 million reflects the additional funding needed to staff Mondloch Place which provides permanent housing to formerly homeless single adults. The 20 fully furnished efficiency rental units offer onsite supportive services operated by a local nonprofit provider. The residents will pursue greater self-sufficiency through job training, life skills training, healthcare and case management.



Mondloch Place is a supportive housing initiative opened in 2013 in partnership with Fairfax County. Mondloch Place consists of 20 efficiency apartments, housing 20 single adults who have experienced homelessness for many years.

**Katherine K. Hanley Townhomes**

An increase of \$0.21 million reflects the additional funding needed to staff the Katherine K. Hanley Townhomes which will provide supportive housing and services to families with children under age 18 who are headed by a person with disabilities, currently homeless and are determined by an admissions team to have no other housing options. Two three-unit buildings (for a total of six units) are being constructed on the site adjacent to the Katherine K. Hanley Family Shelter and are scheduled to open in December 2014.

**Community Development \$4.00 million**

**Economic Development Core Team**

An increase of \$2.27 million is required to provide baseline funding for positions previously held vacant in the Department of Public Works and Environmental Services – Land Development Services to process land development applications, fund new 7/7.0 FTE positions added in FY 2014 for the Economic Development Core Team but not funded, as well as for 2/2.0 FTE additional positions supporting revitalization areas and new in FY 2015. This adjustment is reflective of the current and forecasted level of permitting and processing workload in the department and necessary to support the revenue base being generated as a result of this activity. The Board approved an Economic Development staffing plan at their March 18, 2013 Budget Committee meeting, and these increases are consistent with that plan. These positions will coordinate and review projects in the revitalization areas of Fairfax County, to include participation from rezoning through final development plans, maintain consistency and expedite the review and approval of all development plans.

## ***World Police and Fire Games***

An increase of \$1.75 million in contributory payments is made to support the Fairfax 2015 World Police and Fire Games. The total contribution in FY 2015 is \$2.00 million. There was also an amount of \$1.0 million added at the FY 2013 *Carryover Review*, for a total of \$3.0 million, completing County cash requirements for funding the Games. The games are an Olympic-style event held biennially throughout the world to promote friendly competition, camaraderie, and international relationships among the participants. This event is anticipated to generate considerable revenue through the thousands of visitors that will come to Fairfax County for the Games and will stay in local hotels, eat, and shop at County establishments. The 10-day event is projected to bring as many as 10,000 participants and 15,000 visitors to Fairfax County. Additional corporate and private support is also being generated for this effort. The County is also supplying in-kind support such as office space and staff detailed to assist with the Games.



## ***Inova Translational Medicine Institute***

An increase of \$1.10 million is required for the first year of a ten year funding commitment to the Inova Translational Medicine Institute (ITMI), an important economic development opportunity for the County. The Institute is Inova's initiative to bring personalized medicine to Northern Virginia. It is designed to lead the transformation of healthcare from a reactive to a predictive model using technological innovation, pioneering research and sophisticated information management. The goal is to provide the right treatment for the right patient at the right time, and ultimately prevent disease in the first place. The long-term work of ITMI will enable Inova to successfully and quickly translate advances from genomics (the study of genes and their function) and the molecular sciences to patients, optimizing individual health and well-being. Consistent with Board direction, funding of \$1,100,000 has been included as part of the FY 2015 budget to establish a partnership with ITMI.

## ***Positions to Support Transportation Funding Added in FY 2014 and Other Transportation Requirements***

A net increase of \$0 and 12/12.5 FTE positions is associated with supporting transportation-related programs in FY 2015. Starting in FY 2014, the County will annually benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the General Assembly (HB 2313). On January 28, 2014, the Board approved a list of nearly 230 priority local roadway and transit projects that will require various amounts of staff management, oversight, and review over the foreseeable future.

Additional positions are recommended to address specific programmatic requirements in the Department of Transportation (DOT). These requirements include a number of items critical to the service delivery of transit in the County. Included in these requirements is the implementation, monitoring, and updating of the Transportation Division's

Disadvantaged Business Enterprise (DBE), Small Business Enterprise (SBE) and Title VI Programs in accordance with Federal Transit Administration (FTA) requirements as well as oversight for the Intelligent Transportation Systems (ITS). ITS will include Computer Aided Dispatch/Automatic Vehicle Locator (CAD/AVL), Automatic Passenger Counter (APC), and stop annunciation. Important to the success of the ITS project will be the proper installation, testing, and maintenance of components and sub-systems which are highly technical in nature. Coordination of several new marketing projects associated with the implementation of Metro's Silver Line Phases I and II, new services to Tysons and Vienna related to the Stringfellow Park and Ride expansion, and stronger marketing for the Tysons Express routes and implementation of Transportation Development Plan (TDP) recommendations will be the responsibility of these new positions.

**Positions to Support Public-Private Education Act Projects**

A net increase of \$0 and 3.0/2.5 FTE positions in the Department of Public Works and Environmental Services – Capital Facilities are required for Public-Private Education Act (PPEA) and other significant County projects. These positions will manage complex PPEA projects, expanded partnership arrangements with various agencies and the growth of economic development initiatives.

The construction value of projects managed by the Building Design and Construction Cost Center is anticipated to rise from \$246 million in FY 2014 to \$303 million in FY 2015. The Public Safety Headquarters is among the projects anticipated to enter the construction phase in FY 2015. There are at least 10 other PPEA projects in the pipeline, including the Route 28 and Herndon Monroe Metro parking structures, the East County Center and the Reston Town Center North Master Plan. All costs associated with these positions will be charged to project funding that is currently budgeted.



Fairfax County is among the most congested regions for traffic in the nation. The County will benefit from approximately \$125 million annually in regional revenues dedicated to transportation as a result of the State Transportation funding plan approved during the 2013 Session by the State General Assembly (HB 2313).

### ***Positions to Support Stormwater Activities***

There are 3/3.0 FTE positions added at a net General Fund cost of \$0 to support increased stormwater related activity in the County, funded by the Stormwater Services District rate increase.

All costs associated with these positions will be funded out of Fund 40100, Stormwater Services. In FY 2015, the Stormwater Service District rate will increase by \$0.0025 from the FY 2014 Adopted level of \$0.020 to \$0.0225 per \$100 of assessed real estate value. The FY 2015 levy of \$0.0225 will generate just over \$49 million, supporting \$19 million for staff and operational costs, and \$30 million for capital project implementation including infrastructure reinvestment, stream and water quality improvements, regulatory requirements, and dam safety requirements. Stormwater staff is currently evaluating the required future funding levels to meet the increasing federal and state regulatory requirements pertaining to the MS4 Permit, and State and Federal mandates associated with the Chesapeake Bay. The new long-range plan for stormwater, including a five-year rate plan, a phased approach for funding and staffing, including an increase in the fee of \$0.0025 annually for the next 5 years, and a public outreach plan to support the anticipated regulatory increases was endorsed by the Board on October 15, 2013. The process of laying out the regulatory requirements, the current limitations in meeting them and a well-crafted plan to respond to them is a wonderful example of how effective a multi-year approach can be.

There is also a \$750,000 reduction in Contributory payment requirements due to the elimination of operational support for the Lorton Arts Foundations.

### ***Shift of E-911 Revenues*** ***(\$23.54) million***

FY 2015 revenues and disbursements are adjusted due to the decision to have the Communications Sales and Use Tax fully support the E-911 fund instead of having a combination of revenue and General Fund transfer support the fund.

**FY 2015 Advertised Budget Plan**

.....

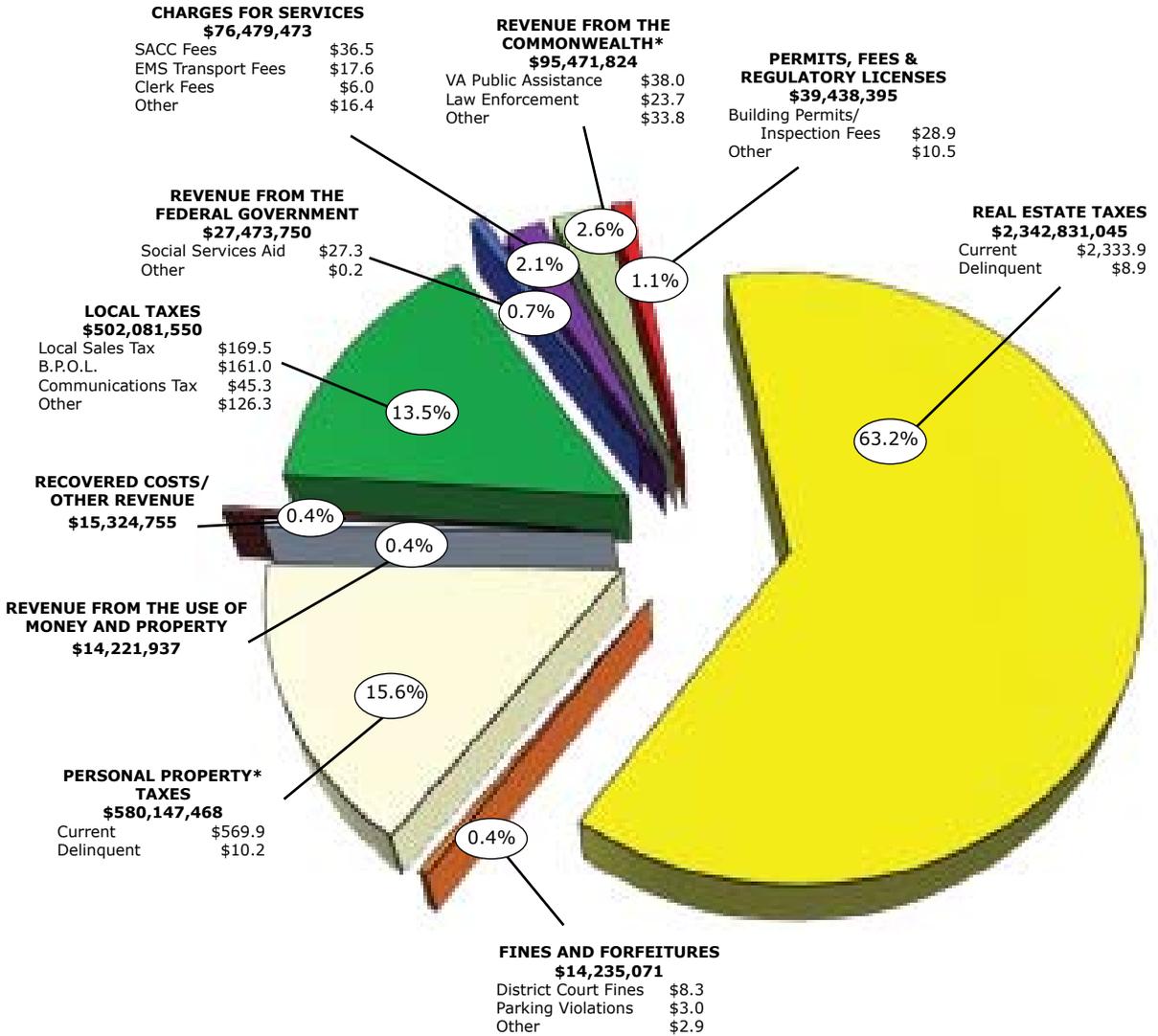
**FY 2015 ADVERTISED BUDGET PLAN: TAX AND FEE FACTS**

| <i>Type</i>                                   | <i>Unit</i>          | <i>FY 2013 Actual Rate</i> | <i>FY 2014 Actual Rate</i> | <i>FY 2015 Recommended Rate</i> | <i>FY 2016 Planned Rate</i> |
|---|----------------------|----------------------------|----------------------------|---------------------------------|-----------------------------|
| <b>GENERAL FUND TAX RATES</b>                 |                      |                            |                            |                                 |                             |
| Real Estate                                   | \$100/Assessed Value | \$1.075                    | \$1.085                    | \$1.085                         | \$1.085                     |
| Personal Property                             | \$100/Assessed Value | \$4.57                     | \$4.57                     | \$4.57                          | \$4.57                      |
| <b>NON-GENERAL FUND TAX RATES</b>             |                      |                            |                            |                                 |                             |
| <b>REFUSE RATES</b>                           |                      |                            |                            |                                 |                             |
| Refuse Collection (per unit)                  | Household            | \$345                      | \$345                      | \$345                           | \$345                       |
| Refuse Disposal (per ton)                     | Ton                  | \$60                       | \$60                       | \$62                            | \$62                        |
| Leaf Collection                               | \$100/Assessed Value | \$0.015                    | \$0.015                    | \$0.015                         | \$0.015                     |
| Solid Waste Landfill Ash Disposal             | Ton                  | \$17.50                    | \$19.50                    | \$22.50                         | \$22.50                     |
| Energy/Resource Recovery Facility             | Ton                  | \$29                       | \$29                       | \$29                            | \$29                        |
| <b>SEWER CHARGES</b>                          |                      |                            |                            |                                 |                             |
| Sewer Base Charge                             | Quarterly            | \$5.50                     | \$12.79                    | \$15.86                         | \$20.15                     |
| Sewer Availability Charge                     | Residential          | \$7,750                    | \$7,750                    | \$7,750                         | \$7,750                     |
| Sewer Service Charge                          | Per 1,000 Gallons    | \$6.55                     | \$6.55                     | \$6.62                          | \$6.65                      |
| <b>COMMUNITY CENTERS</b>                      |                      |                            |                            |                                 |                             |
| McLean Community Center (Dranesville)         | \$100/Assessed Value | \$0.022                    | \$0.022                    | \$0.023                         | \$0.023                     |
| Reston Community Center (Hunter Mill)         | \$100/Assessed Value | \$0.047                    | \$0.047                    | \$0.047                         | \$0.047                     |
| <b>OTHER</b>                                  |                      |                            |                            |                                 |                             |
| Stormwater Services District Levy             | \$100/Assessed Value | \$0.020                    | \$0.020                    | \$0.0225                        | \$0.0250                    |
| Route 28 Corridor                             | \$100/Assessed Value | \$0.18                     | \$0.18                     | \$0.18                          | \$0.18                      |
| Dulles Rail Phase I                           | \$100/Assessed Value | \$0.22                     | \$0.21                     | \$0.21                          | \$0.21                      |
| Dulles Rail Phase II                          | \$100/Assessed Value | \$0.15                     | \$0.20                     | \$0.20                          | \$0.20                      |
| Integrated Pest Management Program            | \$100/Assessed Value | \$0.001                    | \$0.001                    | \$0.001                         | \$0.001                     |
| Commercial Real Estate Tax for Transportation | \$100/Assessed Value | \$0.11                     | \$0.125                    | \$0.125                         | \$0.125                     |
| Tysons Service District                       | \$100/Assessed Value | \$0.00                     | \$0.04                     | \$0.05                          | \$0.06                      |

# FY 2015 GENERAL FUND RECEIPTS

## ("WHERE IT COMES FROM")

(Subcategories in millions)



**FY 2015 GENERAL FUND RECEIPTS\*\* = \$3,707,705,268**

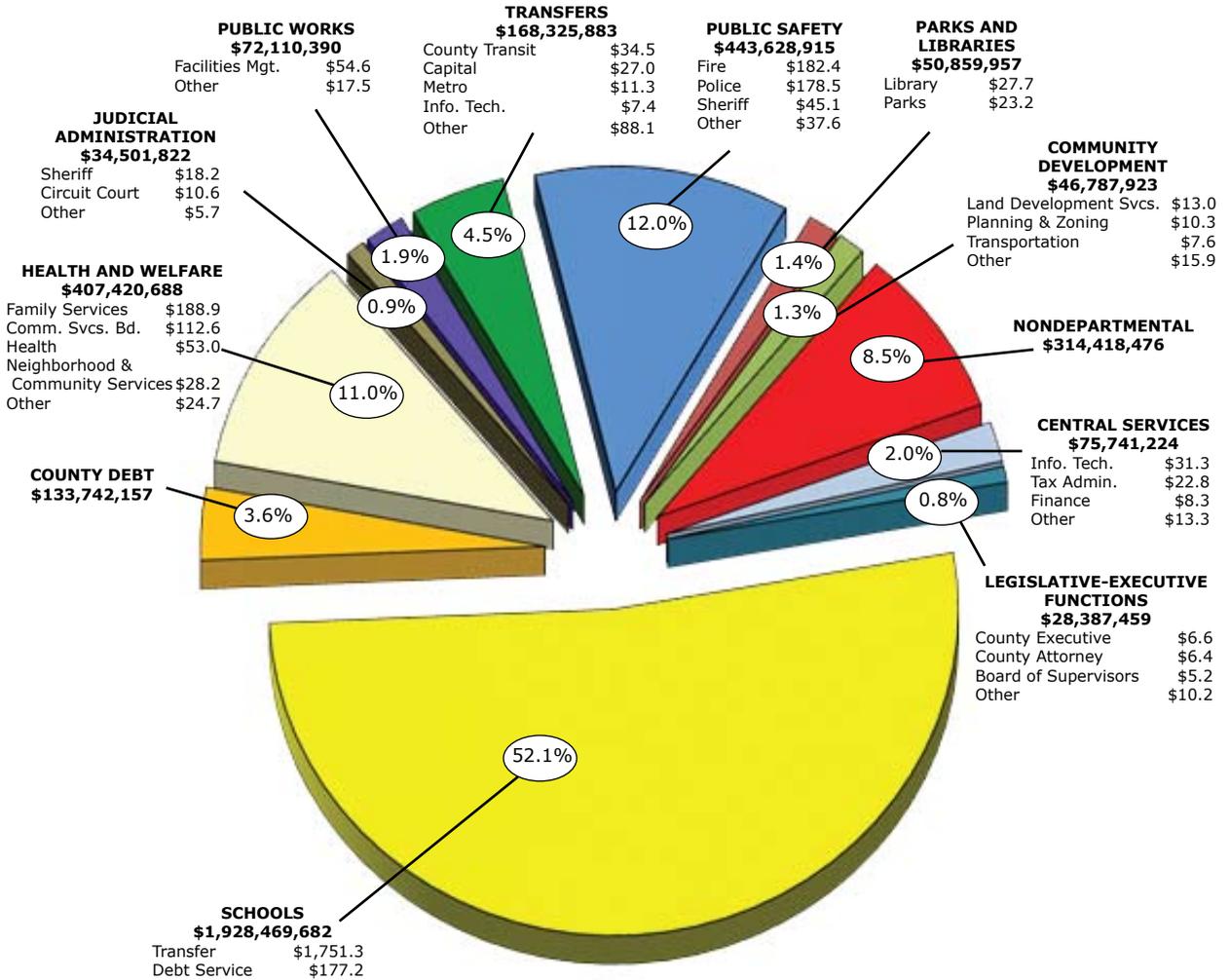
\* For presentation purposes, Personal Property Taxes of \$211,313,944 that are reimbursed by the Commonwealth as a result of the Personal Property Tax Relief Act of 1998 are included in the Personal Property Taxes category.

\*\* Total County resources used to support the budget include the revenues shown here, as well as a beginning balance and transfers in from other funds.

# FY 2015 GENERAL FUND DISBURSEMENTS

## ("WHERE IT GOES")

(Subcategories in millions)



**FY 2015 GENERAL FUND DISBURSEMENTS = \$3,704,394,576 \***

*\* In addition to FY 2015 revenues, available balances and transfers in are also utilized to support disbursement requirements.*

## **Public Hearings on the FY 2015 Budget**

Public Hearings on the FY 2015 Advertised Budget Plan, and the FY 2015 - FY 2019 Capital Improvement Program (With Future Years to 2024) will be held in the Board Room of the Fairfax County Government Center on the following dates and times:

| <u>Date</u>    | <u>Time</u> |
|----------------|-------------|
| April 8, 2014  | 6:00 p.m.   |
| April 9, 2014  | 3:00 p.m.   |
| April 10, 2014 | 3:00 p.m.   |

To sign up to speak at one of the public hearings, call the Clerk to the Board's Office at 703-324-3151 or 703-324-2391 (TTY 711) or to access the form to sign up to speak, go to [https://www.fairfaxcounty.gov/bosclerk/speaker\\_bos.htm](https://www.fairfaxcounty.gov/bosclerk/speaker_bos.htm)

The public can send written testimony or communicate generally with the Clerk to the Board's Office by e-mail at:

[clerktothebos@fairfaxcounty.gov](mailto:clerktothebos@fairfaxcounty.gov)

## **FY 2015 Advertised Budget Plan is Available:**

On the Fairfax County website at: <http://www.fairfaxcounty.gov/budget>

Reference copies of all budget volumes are available at all Fairfax County Public Libraries.

Prepared by the  
Fairfax County Department of Management and Budget  
12000 Government Center Parkway, Suite 561  
Fairfax, VA 22035

703-324-2391

Send feedback on the FY 2015 Advertised Budget Plan to [dmbinfo@fairfaxcounty.gov](mailto:dmbinfo@fairfaxcounty.gov)

The County of Fairfax is committed to a policy of nondiscrimination in all County programs, services and activities and will provide reasonable accommodations upon request. To request special accommodations, call 703-324-2391, TTY 711. Special accommodations/alternative information formats will be provided upon request. Please allow five working days in advance of events in order to make the necessary arrangements.