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**APPROVED**

**CONSOLIDATED PLAN  
ONE-YEAR ACTION PLAN**

**FOR  
FY 2013  
(July 1, 2012 – June 30, 2013)**



A Publication of Fairfax County, VA

**Fairfax County, Virginia**

Approved by the  
Fairfax County Board of Supervisors  
On May 1, 2012

And

Submitted to the U.S. Department of Housing and Urban  
Development on May 11, 2012

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Information about the planning process for the Consolidated Plan is available on the web at:  
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**CONSOLIDATED PLAN ONE-YEAR ACTION PLAN  
FOR FISCAL YEAR 2013  
FAIRFAX COUNTY, VIRGINIA**

*PREFACE*

This One-Year Action Plan indicates Fairfax County's intended use of Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA). It represents the third year's operationalization of the County's Five-Year Consolidated Plan for these sources of federal funds and is based on the goals and strategies in the Five-Year Plan.

## TABLE OF CONTENTS

Executive Summary.....	6
One Year Action Plan Use of Funds FY 2013.....	9
Introduction.....	9
CCFAC Events Leading Up to the FY 2013 Action Plan.....	9
Highlights of Community Profile.....	10
Community Development and Neighborhood Preservation.....	12
Housing and Community Development Resources.....	13
Leveraging and Match.....	14
Public Land or Property to Be Utilized.....	14
Specific Goals and Objectives in the 5-Year Plan for FY 2011-2015.....	15
Float-Funded Activities.....	21
Federal Resources to Be Applied in FY 2013.....	21
CCFP Funding Priorities and Allocation Process.....	33
Consolidated Community Funding Pool Projects for FY 2013.....	35
Continuum of Care.....	39
Coordination and Other Actions.....	41
Other Actions Planned for Specific Purposes.....	46
Fair Housing Issues and Analysis of Impediments.....	55
Minority Outreach Program.....	56
Monitoring Standards and Procedures.....	57
Comments.....	57
Certifications.....	62
 Appendixes:	
Appendix A: CCFP Funding Priorities for FY 2013-2014.....	73
Appendix B: Advisory Groups and Other Organizations.....	77
Appendix C: CCFAC Timeline for FY 2012.....	79
Appendix D: Resources Expected to Be Available.....	83
Appendix E: Charts: Continuum of Care and Fairfax-Falls Church Community Partnership to Prevent and End Homelessness .....	89
Appendix F: Marketing of Affordable Housing Programs.....	93
Appendix G: Citizen Participation Plan.....	95
Appendix H: Supplemental Information to Fairfax County Consolidated Plan Annual Action Plan for FY 2013 Regarding the Funding and Activities Under FY 2013 Emergency Solutions Grants Funding.....	103

### Abbreviations:

CCFAC	Consolidated Community Funding Advisory Committee
CCFP	Consolidated Community Funding Pool
CDBG	Community Development Block Grant
CSBG	Community Services Block Grant
ESG	Emergency Solutions Grant
FCRHA	Fairfax County Redevelopment and Housing Authority
HOME	Home Investment Partnerships Program
HOPWA	Housing Opportunities for Persons with AIDS
HUD	U.S. Department of Housing and Urban Development
NSP	Neighborhood Stabilization Program
SAC	Selection Advisory Committee
SAFAH	Supplemental Assistance for Facilities to Assist the Homeless
VHDA	Virginia Housing Development Authority

## EXECUTIVE SUMMARY

### ONE-YEAR ACTION PLAN FOR FY 2013

#### PURPOSE

The Consolidated Plan is a requirement of the U.S. Department of Housing and Urban Development (HUD) as a condition of receiving funding under certain federal programs. The Consolidated Plan is a five-year comprehensive planning document that identifies Fairfax County's overall needs for affordable and supportive housing, for homeless shelters and services, for community and economic development, and for building public and private partnerships. The Consolidated Plan also defines the County's strategy, priorities and objectives for addressing identified needs.

A One-Year Action Plan is required for each of the five years of the Consolidated Plan. This One-Year Action Plan for FY 2013 covers the period July 1, 2012, through June 30, 2013, and contains a description of how Fairfax County intends to utilize funds from the programs included in the Consolidated Plan in order to meet the needs identified. This Action Plan incorporates recommendations for the use of the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME) funds, Emergency Solutions Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) funds. The Action Plan lists the projects and activities planned including proposed use of funds by the Fairfax County Redevelopment and Housing Authority (FCRHA) for FY 2013. The goals and objectives that are being addressed through the use of funds are also indicated in this Action Plan.

#### BACKGROUND

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC is also charged with oversight and developing funding priorities for the Consolidated Community Funding Pool (CCFP), a competitive funding process for nonprofit community based programs. The CCFAC oversees all aspects of the CCFP including policies, priorities, and planning and development of evaluation criteria for proposals.

Fairfax County's Five-Year Consolidated Plan for FY 2011-2015 contains broad goals and objectives to address priority needs with the resources available through the Consolidated Plan. The County's goals and objectives address a broad range of needs pertaining to affordable housing, homelessness, community services, employment and economic opportunities, community development and revitalization, neighborhood preservation, and institutional structures/coordination, monitoring, and evaluation. The full text of these goals and objectives appears in a subsequent section of this plan.

#### ADDRESSING NEEDS AND GOALS

An estimated \$6.7 million in federal funds under the Consolidated Plan, and an estimated \$11.6 million in federal, state and local funds through the CCFP (which includes \$1.6 million in FY 2013 CDBG entitlement funds as well as approximately \$200,000 in prior year CDBG funds to be reallocated to the CCFP), will be available in FY 2013 to provide decent housing, establish and maintain a suitable living environment, and expand economic opportunities, especially for low- and moderate-income persons. Further, HUD has made federal grants to Fairfax County human services organizations that provide services to the County's homeless populations.

For this Action Plan, FY 2013 funding for the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG) is based on formal notification from HUD of actual grant levels. Funding for the Housing Opportunities for Persons with AIDS (HOPWA) program is estimated at the FY 2011 expenditure level and actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the Northern Virginia Regional Commission and the District of Columbia, recipient of the funds. The Federal and State Community Services Block Grant (CSBG) and local Fairfax County General Funds included in the Consolidated Community Funding Pool are based on FY 2012 County budget levels, as the FY 2013 County Budget is to be approved by the Fairfax County Board of Supervisors on May 1, 2012.

The funding levels reflect deep cuts in federal funding - an 18.5 percent cut in CDBG funds from the FY 2012 funding level and a 41.0 percent cut in HOME funds from the FY 2012 levels. The County's FY 2013 CDBG entitlement grant is currently \$4,414,224 and the HOME entitlement grant is currently \$1,405,283. The ESG program allocation did receive an increase of 14.6 percent and is currently \$469,222. The HOPWA amount is estimated at the FY 2011 expenditure level of \$438,386. Some prior year funds are also recommended for reallocation.

The cuts were approached with the intent of minimizing their impact to the greatest extent possible by recommending the one-time reallocation of older, unused funds. In many cases, projects which didn't go forward or came in under budget allowed some funding from prior years to be re-allocated to current projects with a higher and current priority.

While it is important that prior year balances be utilized, using such balances to cover substantial federal funding reductions as a practice is unsustainable. For FY 2013, with the approval of this Action Plan, reallocated prior year balances total \$1,226,902. The CCFAC recommends that the Board of Supervisors consider funding the gap for federal reductions in future fiscal years, beginning in FY 2014, to the greatest extent possible. Alternatively, benefits provided by the funds in the County would have to be reduced.

The County anticipates receiving funding from the following federal programs administered by HUD:

Community Development Block Grant (CDBG)	\$ 4,414,224
HOME Investment Partnerships Program (HOME)	\$ 1,405,283
Emergency Solutions Grant (ESG)	\$ 469,222
Housing Opportunities for Persons with AIDS (HOPWA)	\$ 438,386
Total	\$ 6,727,115

A total of \$11.6 million was made available in the CCFP for funding projects and activities in FY 2013, based on Board of Supervisors appropriations.

CDBG Affordable Housing Funds <sup>1</sup>	\$ 1,113,446
CDBG Targeted Public Service Funds <sup>2</sup>	\$ 662,133
Federal and State CSBG Funds <sup>3</sup>	\$ 390,157
County General Funds <sup>3</sup>	<u>\$ 9,477,598</u>
Total	\$11,643,334

COMMENTS ON ACTION PLAN FROM PUBLIC HEARING AND 30-DAY COMMENT PERIOD

The Fairfax County Board of Supervisors held a public hearing on the draft Consolidated Plan One-Year Action Plan for FY 2013 on March 20, 2012. The 30-day comment period for submission of written comments ended on March 20, 2012. A summary of these comments is in the Comments Section on page 56 of this Action Plan.

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<sup>1</sup> The “Affordable Housing Funds” are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors. Please note that approximately \$200,000 are prior years CDBG funds to be reallocated to “Affordable Housing Funds”.

<sup>2</sup> The “Targeted Public Service Funds” are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

<sup>3</sup> The County General Funds figure and Federal and State CSBG Funds figure are based on the FY 2012 County budget plus an increase of \$897,068. Numbers will be updated, if necessary, based on the FY 2013 approved County budget.

## ONE-YEAR ACTION PLAN USE OF FUNDS FY 2013

### INTRODUCTION

Fairfax County's Consolidated Plan combines the broad planning requirements of the National Affordable Housing Act of 1990 with the annual applications and reporting for the following four HUD programs administered locally by the County:

- Community Development Block Grant (CDBG)
- HOME Investment Partnerships Program (HOME)
- Emergency Solutions Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA) (administered via Northern Virginia Regional Commission)

The Fairfax County Board of Supervisors has designated the CCFAC as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC also is charged with developing funding priorities, evaluation criteria, and policies for the Consolidated Community Funding Pool (CCFP), which funds projects that provide for community services and affordable housing development, administration, construction, acquisition, and/or rehabilitation.

The CCFP funding sources include the Federal and State Community Services Block Grant (CSBG), the Fairfax County General Fund, and a portion of the County's Community Development Block Grant. A bi-annual funding cycle is used for the CCFP.

In addition, the FY 2013 Action Plan incorporates recommendations for the use of CDBG and HOME funds by the FCRHA. The CCFAC held a Needs Hearing on November 15, 2011. Subsequent to a public hearing by the Board of Supervisors on March 20, 2012 and the end of the 30-day comment period for submission of written comments on March 20th, the CCFAC considered comments received on the draft Action Plan at its meeting April 10, 2012. Subsequently, the CCFAC forwarded its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2013 to the Board of Supervisors for approval on May 1, 2012.

### EVENTS LEADING UP TO THE ACTION PLAN

The CCFAC established a work plan and schedule that outlined a number of projects and activities for the fiscal year 2012. These projects and activities are highlighted in the following sections.

On November 15, 2011, the CCFAC held a Needs Hearing to provide an opportunity for members of the public to address the CCFAC on housing, community development, human services, and other issues.

CCFAC/FCRHA Working Advisory Group: Composed of three CCFAC members and three FCRHA commissioners, plus the FCRHA commissioner who serves on both. The Working Advisory Group (WAG) discussed community needs and funding priorities to formulate funding recommendations to the Board of Supervisors. The WAG reviewed the FCRHA Strategic Plan recommendations for funding to be included in the draft proposed FY 2013 One-Year Action Plan prior to release for public comment. Since the Fairfax County Board of Supervisors designated CCFAC as the citizen advisory group charged with overseeing the Consolidated Plan process, the WAG's recommendations for funding priorities were then submitted to the CCFAC.

The CCFAC reviewed the WAG's recommendations and will review all public comments to develop a final set of recommendations to present to the Board of Supervisors.

Public Hearing on Proposed Action Plan for FY 2013: The Board of Supervisors held a public hearing on March 20, 2012 on the Proposed Consolidated Plan One-Year Action Plan for FY 2013. At the hearing, citizens had the opportunity to express their views on housing, community development, and community service needs and fair housing issues in the County, as well as comment on the County's community development performance.

## HIGHLIGHTS OF COMMUNITY PROFILE

Fairfax County is established as an Urban County under the Code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan. These towns and the City of Fairfax are participating jurisdictions in the County's Consolidated Plan process.

Population: The population of Fairfax County in 2010 was 1,081,726 and there were 386,131 households, with an average size of approximately 2.75 persons per household. This represents a population increase of 111,255 (10.3 percent) since the 2000 Census. While this growth rate is smaller in comparison to some other jurisdictions in the region, Fairfax County still accounts for nearly 20 percent of the total population for the Washington Metropolitan Primary Statistical Area. Current projections for 2015 anticipate the total number of households will be 396,036 (a 2.6 percent increase from 2010) and the total number of housing units will be an estimated 410,954 (a 3.8 percent increase from 2010).<sup>4</sup>

Diversity: According to the 2010 Census, racial and ethnic minorities are nearly 40 percent of the County's residents. The minority population has risen over 50 percent since 1990. Asians are the largest minority group in Fairfax County with 17.5 percent of the population. Hispanics now represent 15.6 percent of the population, a growth from just 6.3% twenty years ago. The Black population has remained fairly stable since 1990 and currently stands at 9.2 percent.

According to the American Community Survey (2009), the percentage of foreign born in the County's total population has grown from 9.1 percent in 1980 to 28.8 percent in 2010. The increase in diversity is best seen in the youngest and oldest segments of the population. According to the Report of Student Membership by Ethnic Group and Gender, the number of minority students in the Fairfax County Public Schools increased from 26.6 percent in 1989-1990 to 54.7 percent in 2008-2009. Meanwhile, diversity in the senior population is also increasing. In 1980, 6.4 percent of persons age 65 and older were racial minorities but by 2000 that proportion had nearly tripled to 18.3 percent.<sup>5</sup>

The percentage of ethnic and cultural minorities among the county's older adults is less than the general population but will increase as the boomers grow older. People of language or cultural minorities are dispersed throughout Fairfax County. The percentage of older adults speaking a language other than English at home doubled between 1980 and 2000 and continues to grow.<sup>5</sup>

<sup>4</sup> Fairfax County Department of Neighborhood and Community Services

<sup>5</sup> The Fairfax Area Commission on Aging 50+ Action Plan

The 2009 American Community Survey indicated that 35 percent of Fairfax County's residents age five years and older spoke a language other than English at home. Fairfax County Public Schools information indicates that 44 percent of all elementary school students spoke a language other than English at home as of May 2009. These households containing elementary students who speak languages other than English at home form a very diverse group with more than 100 different languages being spoken.

Not all households which speak a language other than English contain members who are immigrants. Data from the 2000 Census indicate that 83 percent of the households that spoke a language other than English at home had at least one member who was an immigrant. However, all of the household members were native-born citizens in 17 percent of these households.<sup>6</sup>

*Age:* According to the American Community Survey, the 2009 median age in Fairfax County was 37.3. Since 1980, the percentage of Fairfax County residents under the age of 45 has slowly decreased. Meanwhile, the percentage of persons 65 and older increased from 4.5 percent in 1980 to 9.7 percent of the total population in 2009. The elderly are the fastest growing age segment in Fairfax County and are projected to comprise 11.2 percent of the County's population by the year 2015. During that same period, the percentage of children and youth under age 20 are expected to decrease from 26.3 percent in 2010 to 25.8 percent in 2015.<sup>7</sup>

*Education:* Overall, Fairfax County residents are highly educated. According to the 2010 American Community Survey, the percent of Fairfax County adults 25 years of age or older who had graduated from high school was 91.6 percent and 56.1 percent of residents had attained at least a bachelor's degree or higher education.

*Business/Employment:* The George Mason University Center for Regional Analysis has reported that Fairfax County's economic vitality is "inextricably tied" to its response to the need for affordable workforce housing, and that the county's continued growth is "highly dependent" on the availability of housing that is "affordable to workers from the full spectrum of the economy". Fairfax is currently home to 119,869 businesses including 366 foreign-owned firms and 295 trade associations. According to the 2010 Census Bureau, private for profit firms employed 59.8% of Fairfax County residents followed by the federal government, which 13.4% of those who live here. About 97 percent of the companies in Fairfax County are small businesses with fewer than 100 employees and less than \$1 million in annual revenue. However, Fairfax County continues to attract technology-based businesses, with 6,184 such companies in by 2009. The County's labor force in 2010 was 572,658 with 54.15% of residents commuting to work within the County. The unemployment rate at the end of 2010 was 5.4% compared to 2.0% in 2007.<sup>8</sup>

*Urbanization:* The urbanization of the County reflects the change from a suburban bedroom community of the 1960's and 1970's to becoming an employment center during the 1980's. As of the 2000 Census, Fairfax County was nearly 99 percent urban (the most recent available figure).

Fairfax County is established as an Urban County under the Code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a

<sup>6</sup> Fairfax County Department of Neighborhood and Community Services

<sup>7</sup> Fairfax County Department of Systems Management for Human Services, 2008; United States Census Bureau, Census of Population, 1970 through 2000; ACS 2008 (median age); and Fairfax County Department of Systems Management for Human Services, 2009 (population and age distribution)

<sup>8</sup> Virginia Employment Commission

chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan. These towns and the City of Fairfax are participating jurisdictions in the County's Consolidated Plan process.

*Income and Housing Cost Burden:* According to the 2010 US Census Bureau American Community Survey, there were an estimated 78,662 households in Fairfax County earning less than \$50,000 per year, or about 48 percent of the area median income for a family of four of \$103,100. There were an estimated 61,000 persons living below the poverty level in 2010 – an increase of nearly 3,000 over 2009 and larger than the entire population of Charlottesville, Virginia. In 2010 5.8% of County residents lived below the poverty line in Fairfax County. In Fairfax County, the National Low Income Housing Coalition's *Out of Reach 2011* report found that the annual salary needed to afford a two-bedroom apartment at the HUD Fair Market Rent (FMR) of \$1,461 was \$58,440 – nearly 60 percent of the Area Median Income for a family of four. According to the report, a minimum wage earner would have to work nearly four full-time jobs to afford a two-bedroom unit at the FMR in Fairfax County.

According to the 2009 Comprehensive Housing Affordability Strategy (CHAS) tables provided by the United States Department of Housing and Urban Development (HUD), 14,516 (87 percent) Fairfax County renter households with incomes below 30 percent of the area median income have what is described as “one or more housing problems” defined as having a significant cost burden (meaning over 30 percent of their income is used for housing costs), incomplete plumbing facilities, incomplete kitchen facilities, or overcrowding (defined for CHAS data as being over 1 person per room) (CHAS 2009).

## COMMUNITY DEVELOPMENT AND NEIGHBORHOOD PRESERVATION

The following table summarizes the respective federal, State, local, and private resources that are expected to be available to implement the Consolidated Plan One-Year Action Plan for FY 2013 (see Appendix D for a detailed descriptions of these resources).

**HOUSING AND COMMUNITY DEVELOPMENT RESOURCES  
EXPECTED TO BE AVAILABLE**

Fairfax County, Virginia

(see Appendix D for detailed descriptions of resources)

FEDERAL RESOURCES	STATE RESOURCES	LOCAL GOVERNMENT RESOURCES	PRIVATE RESOURCES
HOME Investment Partnerships Program (HOME)	Virginia Housing Development Authority (VHDA) Loans	Bridging Affordability Program Consolidated Community Funding Pool (CCFP)	<u>For-Profit</u> Financial Institutions
HOPE for Youth	Virginia Housing Partnership Fund	County Funds including Housing Trust Fund	Private Developers
Community Development Block Grant (CDBG)	Homeless Intervention Program	Affordable Housing Partnership Program	Other Private Businesses
CDBG Section 108 loans		Fairfax County Rental Program (FCRP)	<u>Nonprofit</u> Nonprofit Housing Development Corporations
Emergency Solutions Grants (ESG)	State Tax Credit for Elderly/Disabled Housing		Nonprofit Service Organizations
Housing Opportunities for Persons with AIDS (HOPWA)		Home Improvement Loan Program	Low Income Tax Credit Investors
Public Housing Operating Subsidy		Home Repair for the Elderly Program	
Capital Fund Grant Program			
Community Services Block Grant (CSBG)		Homeownership Assistance Program	
Department of Energy (DOE) /Other Energy Programs		Emergency Housing and Shelter Program	
Low-Income Housing Tax Credits		Emergency Assistance Prog.	
Housing Choice Voucher Program			
Housing Choice Voucher			
Homeownership Program			
Supportive Housing for Persons with Disabilities (Section 811)			
Supportive Housing of the Elderly (Section 202)			
Surplus Housing for Use to Assist the Homeless			
Veterans Affairs Supportive Housing (VASH)			
Supportive Housing Program (SHP)			
Shelter Plus Care			

The Investing in Communities Program (ICP) served as part of the effort for the Neighborhood Revitalization Strategy Areas (NSRAs). Due to a change in strategy focus, the County decided to reallocate CDBG funds to other revitalization activities. The NSRA program ceases to be a formal program and is considered phased out, and the ICP was phased out as well.

## LEVERAGING AND MATCH

A variety of sources are used to leverage funds. Both private and nonprofit developers (including the FCRHA) utilize Low-Income Housing Tax Credits, Virginia Housing Development Authority (VHDA) financing, and private financing. The FCRHA uses proceeds of its own revenue bonds as well as grants and loans. The Fairfax County Department of Housing and Community Development (HCD) has worked with VHDA, various banks and private investors to structure projects involving as many as 12 or more sources of funding. Section 108 loans and revolving loan funds from the Housing Trust Fund or FCRHA development accounts are also used. The match for operational programs, such as the emergency shelter programs, transitional housing, housing counseling, education and training programs, and emergency homelessness prevention funds is appropriated in the applicable agency budget. A combination of federal, State, and local funds are frequently involved.

## PUBLIC LAND OR PROPERTY TO BE UTILIZED

The FCRHA is empowered under Title 36 of the Code of Virginia to acquire and own real property. A number of projects are currently in various stages of development on land owned or being acquired by the FCRHA. Olley Glen, which provides 90 units of independent living for seniors, at the FCRHA's "Glens at Little River" senior campus, was completed in October 2010.

The redevelopment of the Lewinsville senior housing and services facility includes the demolition of the current structures and construction of two buildings of approximately 94,000 square feet, which will provide: 1) 73 units or more of "Independent Living" housing for the elderly; 2) space for an Adult Day health care facility; 3) two child day care centers; and 4) allow for the expansion of services of the existing Senior Center programs. It is anticipated that the project will be developed through a solicited Virginia Public Private Educational Facilities Infrastructure Act (PPEA) procurement and will consist of two phases; one being the affordable housing component, using low income housing tax credits and the second being for the community support building.

The Residences at North Hill Park is Phase II of a 25-acre portion of a larger 48-acre parcel (TM 0924-01-0082A) acquired by the FCRHA in April 1981. A 25-acre portion of the property was zoned R-MHP and a Generalized Development Plan for Mobile Home Park development was approved by the Board of Supervisors in 1982. Phase I consists of 14 acres (known as Woodley Hills Estates); it was developed for 115 manufactured (mobile) homes and was completed in 1991. Phase II, known as The Residences at North Hill Park, is under development and will consist of a total 67 manufactured homes on the remaining 11 acres. Forty-nine (49) of the units will be multi-section manufactured units and eighteen (18) will be single-section units. The FCRHA intends to own 20 of the 67 manufactured units and rent them to income eligible tenants. The remaining 47 units will be sold to income-eligible applicants who will purchase the units and pay a monthly lot rent for use of the foundation, individual parking and neighborhood amenities. Development will include a new street system and underground utilities including natural gas. Units will meet all HUD manufactured housing criteria and will be certified under the Energy Star program for energy efficiency. The new development will have generous open space, a multipurpose court, several storm water facilities to improve the quality of storm water released, landscaped lots and sidewalks to neighborhood areas. Construction is anticipated in late 2012. It is planned that the remaining 20+ acres will be developed by the Fairfax County Park Authority as a passive, community park.

The Mondloch II project consists of substantial renovation of the existing homeless shelter and conversion to residential studio units for formerly homeless adults. The construction documents have been completed; and construction is anticipated to begin in the late spring of 2012. The renovated Mondloch II will provide 20 studio units which include living space, a bathroom and kitchenette. Other interior improvements include a new lobby, a spacious meeting area, a laundry room and administrative offices for the management staff. Exterior improvements consist of a small courtyard and additional landscaping. The project will incorporate sustainable (green) design and universal design features.

Using a creative structure, the FCRHA and the County have successfully completed the permanent financing of Wedgewood Apartments in the Mason district. The financing will result in \$4.0 million being paid back annually to the County to be used for the Bridging Affordability Program which provides rental assistance to income eligible applicants on county waiting lists. Also in FY 2012, development of affordable/workforce housing on the campus of the Fairfax County Government Center is expected to be in the plan approval process.

Government Center Residences: In 2008, Fairfax County, selected Dallas-based JPI Development Services to build and operate an innovative, high quality, mixed income, 270-unit apartment complex on its Government Center campus. The County, using no cash of its own, will leverage an investment of \$45 million by JPI's Assignee, Jefferson Apartment Group, through a long-term ground lease of the 8.8 acre county-owned site. Jefferson Apartment Group will build the four-story project, which will provide affordable workforce housing to county households that earn between 50 and 100 percent of the Area Median Income. Situated in a wooded setting and incorporating green building, low impact and sustainable design features, amenities at the project will include garage parking, fitness and children's play areas, swimming pool, conference room and outdoor courtyards, and will be connected to the adjacent Government Center by a trail system. Located across the street from Fairfax Corner's restaurants, shopping and movie theaters, the apartment complex will be close to transportation networks and the Fairfax Connector bus system. Jefferson Apartment Group anticipates completing the County zoning and plan approval process in 2012, with the first apartments available December 2013.

#### SPECIFIC GOALS AND OBJECTIVES IN THE FIVE-YEAR PLAN FOR FY 2011-2015

The CCFAC has identified specific goals and objectives for each of the major program sections of the Five-Year Consolidated Plan.

On January 26, 2010, the Fairfax County Board of Supervisors adopted a "Housing Blueprint"<sup>9</sup>, which established the county's affordable housing policy direction for FY 2011 and beyond. The Housing Blueprint reflects the philosophy of the Board that affordable housing is a continuum ranging from the needs of the homeless to first-time homebuyers. In between these two poles, the continuum includes the diverse housing needs of hard-working, but low paid families; senior citizens; persons with disabilities; and the workforce across Fairfax County. The goals and priorities set forth in the Housing Blueprint and this Consolidated Plan were the product of collaboration of County officials and staff, representatives from the non-profit community and for-profit development sector, and the citizens of Fairfax County and supplemented by data compiled from local sources, HUD, and the U.S. Census. The goals

<sup>9</sup> [www.e-ffordable.org/documents/BlueprintSnapshot2.pdf](http://www.e-ffordable.org/documents/BlueprintSnapshot2.pdf)

established for the next 10 years in the Housing Blueprint will drive the Consolidated Plan for FY 2011-2015.

Goals for the next 10 years

- To End Homelessness in 10 years
- To provide affordable housing options to those with special needs
- To reduce the waiting lists for affordable housing by half in 10 years
- To produce workforce housing sufficient to accommodate projected job growth

To accomplish these goals, Fairfax County will draw upon the community and private sector to leverage resources through partnerships. The County will complete projects already in the pipeline as well as embark on new initiatives.

Consistent with the Housing Blueprint, the philosophy driving the priority needs is that affordable housing is a continuum ranging from the needs of the homeless to first-time buyers. Included in this range are the diverse housing needs of hard-working, but low paid families; senior citizens; persons with physical or mental disabilities; and the workforce across Fairfax County. The consensus among the parties establishing the housing priorities for the next 10 years is that affordable housing priorities have changed and that the emphasis should shift to those with the greatest need.

**Those identified as having the greatest need include:**

- **Individuals and families who are homeless**
- **Households with low to extremely-low incomes**
- **Special needs populations including persons with physical or mental disabilities and seniors**
- **The workforce essential to Fairfax County’s economic health and growth**

Specific Housing Objectives

The table below shows the specific objectives to meet the four goals outlined above.

**Consolidated Plan Housing Objectives**

Objective Number	Objective Description
1	Provide housing affordable to homeless individuals and families
2	Provide housing affordable to persons with physical or mental disabilities, including persons with HIV/AIDS
3	Provide housing affordable to households with low to extremely-low incomes (<50 percent MFI) and other special needs populations
4	Provide sufficient workforce housing through land use policy
5	Provide sufficient workforce housing through private sector partnerships
6	Preserve existing Public Housing
7	Promote resident self-sufficiency
8	Foster coordination and partnerships

## Proposed Outcomes/Activities

Through the following proposed activities/outcomes the County will increase the number of housing units available to those most in need including homeless individuals and families, extremely-low income households, and special needs populations such as large families and seniors and persons with physical or mental disabilities; will increase the number of housing units available in order to reduce current waiting lists; and will increase the number of workforce housing units available.

### To End Homelessness in 10 Years

The County will address the 10-year need for 2,650 additional units/permanent housing opportunities for homeless individuals and families through several means.

***Improved Affordability/Accessibility (Objectives 1, 14 through 18):*** Examples of activities beginning in FY 2011 include but are not limited to:

- *Bolster the existing resources*, including providing housing opportunities funded with re-targeted and additional federal resources (such as Continuum of Care units, Project-Based Vouchers, Family Unification Program (FUP) vouchers), the conversion of non-profit owned transitional housing and additional non-profit acquisitions, as well as the use of FCRHA-owned housing.
- *Initiate other efforts to house and serve homeless persons*, including renovating an existing shelter facility, new construction, federal vouchers, and private sector partnerships.
- *Using local resources, if appropriated*, to fund non-profit rental subsidy programs, short-emergency assistance, and non-profit housing acquisition.

### To Provide Affordable Options to Special Needs Populations

The County will provide affordable housing options to special needs populations including low to extremely-low income households, seniors, large-families, and persons with physical or mental disabilities through several means.

***Improved Affordability/Accessibility (Objectives 2 and 3, 14 through 18):*** Examples of activities beginning in FY 2011 include but are not limited to:

- *Bolstering the existing resources*, by converting group homes to affordable housing for larger families, a home-sharing referral program for seniors and persons with disabilities, delivery by FCRHA of new 90-unit senior independent living development, and renovation of existing FCRHA housing stock, and the purchase/development of accessible units.
- *Initiate other efforts to house and serve seniors and persons with physical or mental disabilities*, including identifying county surplus land for future affordable housing development, incorporation of Universal Design in FCRHA new construction/rehabilitation, and require projects financed by the FCRHA to provide accessible where economically feasible. Partnerships with non-profits, completing projects in the pipeline.
- *Provide additional resources to address the needs of extremely-low income households, seniors, large-families, and persons with physical or mental disabilities*. Planned activities include those described above and the renovation of an existing assisted living facility.

### To Reduce the Waiting Lists by Half in 10 Years

The County will address the FCRHA waiting list of 12,500 households (includes federal and local programs), the 1,200 on the CSB waiting list, and the 100 on the shelter waiting list and address the FY 2011 rental assistance need for 690 households by several means.

#### ***Improved Affordability/Accessibility (Objectives 2 and 3, 6 and 7; 14 through 18):***

Examples of activities beginning in FY 2011 include but are not limited to:

- *Bolster the existing resources*, by ensuring maximum lease-up in FCRHA programs and properties, establishment of a collaborative referral process with non-profit owners, and non-profit acquisitions using federal resources such as the HOME Community Housing Development Organization (CHDO) set-aside, and Neighborhood Stabilization Program (NSP) funds granted to Fairfax County.
- *Initiate other efforts to reduce waiting lists*, such as exploring tax exemption for developers of housing for persons earning extremely low-incomes, completion of FCRHA pipeline projects, and the use of voluntary cash contributions received from developers via the land use rezoning process to develop additional affordable units.
- *Provide additional funding to reduce waiting lists*, including potentially using local resources to complete the FCRHA development pipeline and fund non-profit operate rental subsidy programs and affordable housing development.

### To Increase Workforce Housing through Creative Partnerships and Public Policy

The County will address the need for 63,660 net new housing units affordable to households earning up to 120 percent MFI based on projected job growth through 2025 (source: George Mason University, Center for Regional Analysis) through bolstering existing resources and initiating other efforts.

#### ***Economic Opportunity and Improved Affordability/Accessibility (Objectives 4 and 5; 14 through 18):*** Examples of activities beginning in FY 2011 include but are not limited to:

- *Bolstering the existing resources* through units delivered by private developers under the county's Workforce Housing Policy and the county's Affordable Dwelling Unit (ADU) program, as well as the county's homeownership programs and the development of affordable housing on county-owned land.
- *Initiate other efforts to increase workforce housing* via county land use policy and other means, including partnering with non-profits and completing projects in the pipeline.

### Non-Housing Objectives:

Fairfax County has identified three broad categories within non-housing community development:

- Community Services
- Employment and Economic Opportunities
- Neighborhood Preservation, Residential and Commercial Revitalization

Consistent with the County's Housing Blueprint, the County's non-housing community development priorities reflect the philosophy of the Board that affordable housing is a continuum ranging from the needs of the homeless to first-time homebuyers. This continuum requires that non-housing community development priorities complement the County's housing priorities.

The County's priorities for non-housing Community Development reflect the goals to:

1. To End Homelessness in 10 Years
2. To Provide Affordable Housing Options to Those with Special Needs
3. To Reduce the Waiting Lists for Affordable Housing by half in 10 Years
4. To Produce Workforce Housing Sufficient to Accommodate Projected Job Growth

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**Specific Non-Housing Community Development Goals and Objectives**

**Goal 1:** ***Community Services:** Maintain and strengthen a safe, healthy and vibrant community through a human service system that is responsive to all populations and their diverse needs including children, the elderly, persons with disabilities, or those with other special needs, with emphasis on benefiting low and moderate income persons and families.*

**Objectives:**

- 1.1 Promote healthy, positive child and youth development through a community support system that meets the diverse needs of all children and provides positive alternatives that help in the prevention of gang activity.
- 1.2 Identify gaps and develop strategies to meet critical current and emerging service needs in the community.
- 1.3 Encourage and support a coordinated public and private network of community services that fosters stability and maximizes independence of individuals and families.
- 1.4 Promote a human service system that ensures residents are able to meet basic and emergency human needs, that emphasizes prevention and early intervention to minimize crises and that preserves individual and family stability.
- 1.5 Encourage best practices, sensitivity to cultural differences and enhanced performances in service delivery to ensure residents receive high quality services as needed.

**Goal 2:** ***Employment and Economic Opportunities:** Reduce poverty and foster self-sufficiency by using public and private resources to provide essential training and support services, and by encouraging employment opportunities and development of business.*

- 2.1 Strengthen current job skill training and employment programs to prepare potential workers for better job opportunities and strengthen communication and partnerships with employers to remove barriers and to improve access to and increase the number of job placements in enhanced employment, especially for families with low income.
- 2.2 Promote training and educational opportunities for workers to gain skills necessary for jobs that provide wages for individuals and families to be self-sufficient and that support family stability.
- 2.3 Strengthen the provision and flexibility of supportive services for individuals to begin new jobs or continue in existing jobs by ensuring they have access to affordable child care, disabled adult and elderly care, transportation, English as a Second Language programs and/or other needed support.
- 2.4 Support community efforts in the development and assistance to micro-enterprises and small businesses to reduce small business failures and to retain and create more jobs.

- 2.5 Ensure that the commercial revitalization program serves as a resource to achieve a portion of these objectives.

**Goal 3: Neighborhood Preservation, Residential and Commercial Revitalization: In commercial and residential areas that are vulnerable to instability, facilitate reinvestment, encourage business development, promote public and private investment and reinvestment, preserve affordable housing and prevent or eliminate the negative effects of disinvestment and foreclosures.**

- 3.1 Develop strategies of prevention and early intervention in communities in danger of deterioration to reduce the need for greater community investment and improvements in the future. Continued implementation of Board Foreclosure Strategy.
- 3.2 Review existing plans for Conservation Areas, Redevelopment Areas, residential Revitalization Areas, Commercial Revitalization Districts, Commercial Revitalization Areas and Neighborhood Strategy Areas to promote a comprehensive and coordinated approach to meeting community development needs while maintaining the affordable housing stock and the unique character of each community.
- 3.3 Build on community strengths and involve the residents in decision making on needs, priorities, plans, improvements, and solutions to community concerns; in cooperation with the in cooperation with the county's Code Enforcement Strike Team.

**Institutional Objective:**

**Goal: Ensure broad community input throughout the development and implementation of the Consolidated Plan, build public/private partnerships to implement the Plan, and monitor and evaluate the goals, strategies and program outcomes.** Examples of the activities planned to achieve this goal starting in FY 2011 include:

- Implement the Citizen Participation Plan and monitor and evaluate the effectiveness of community outreach and education on community needs, plans and priorities; funded programs and results; and the effectiveness of the citizen participation process under the Consolidated Plan.
- Identify and pursue new resources and partnerships within the community and continue to strengthen capacity and coordination among County agencies and service programs to support the Consolidated Plan goals, objectives, strategies and annual action plans.
- Emphasize expanding the capacity of private non-profit agencies to meet community needs through the provision and identification of training, technical assistance, mentoring and leveraging of resources provided by the County.
- Promote broad assessment, awareness and understanding of community needs. Emphasize outreach efforts to those who may be neediest in the population and least able to access community services. Monitor changes in the community and associated services needs and alter service delivery as warranted.
- Monitor the performance of programs and projects funded through the Consolidated Community Funding Pool, as well as the overall community impact. Develop and implement strategies for enhanced performance and benefit to the community, such as projects may not be refunded in subsequent years if performance objectives are not achieved.

The County has addressed and continues to address the needs of persons with disabilities and is further strengthening its efforts by adopting specific policies targeted towards universal design and accessibility.

#### FLOAT-FUNDED ACTIVITIES

CDBG grantees have a line of credit established by HUD that covers the amount of CDBG funds approved by HUD when the Consolidated Plan Action Plan is approved. Sometimes, however, activities take longer to get started than initially anticipated and funds remain in the grantee's line of credit. When this occurs HUD permits grantees to use a financing technique called float funding.

Under the float funding provision, the grantee uses the amount of funds available in the line of credit to fund an alternative eligible activity with the assumption that these funds will be repaid by the alternate activity and then used to fund the originally planned activity. No float-funded activities are planned in the program year by Fairfax County.

#### FEDERAL RESOURCES TO BE APPLIED IN FY 2013

For this Action Plan, FY 2013 funding for the CDBG, HOME, and ESG is based on formal notification from HUD of grant levels. Funding for the HOPWA program is estimated at the FY 2011 expenditure level, but actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the District of Columbia, the direct recipient of the funds.

The federal funding expected to be received by Fairfax County for FY 2013 totals \$6,727,115.

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## FEDERAL RESOURCES TO BE APPLIED IN FY 2013

The plan for the following application of federal resources reflects the Consolidated Community Funding Advisory Committee/Fairfax County Redevelopment and Housing Authority Working Advisory Group's recommendations. These recommendations include, for the Senior/Homeless/Persons with Disabilities project, below, to the greatest extent possible, a preference for housing persons with disabilities, especially for persons under age 55.

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p><b>Project ID - #1 Payment on Section 108 Loans:</b> Annual payments on six loans under Section 108 of the Housing and Community Development Act of 1974, as amended. Funding through five of the loans has been used by the FCRHA for affordable housing development and preservation, and for the reconstruction of Washington Plaza in Reston, and the payment amount includes a portion for a loan to fund affordable housing preservation and Olley Glen. The sixth loan, to the County, was used for road and storm drainage improvements in five Conservation Areas: Bailey's, Fairhaven, Gum Springs, James Lee, and Jefferson Manor. Loan applications were approved by the Board of Supervisors, who pledged future CDBG funds for the payment of annual interest and principal premiums due on the notes.</p> <p><b>Priority Need – Other</b></p> <p><b>Performance Indicator - N/A</b></p> <p><b>CDBG Citation – 570.703 (c) CDBG National Objective - LMH</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: N/A</b></p> <p><b>Matrix Code: 19F Purpose: N/A</b></p>	<p>Housing Objective 1, 2, 3</p> <p>Neighborhood Preservation, Residential and Commercial Revitalization 3.1, 3.2</p>	\$1,123,357			
<p><b>Project ID - #2 Fair Housing:</b> Carried over funds of \$99,634 will be used by the County's Human Rights Commission to contract for fair housing testing, to conduct fair housing outreach and education activities in the housing market and to investigate fair housing complaints. In addition funds will be used for activities that affirmatively further fair housing for FCRHA clients and at FCRHA properties.</p> <p><b>Priority Need – Planning/Administration</b></p> <p><b>Performance Indicator – Number of fair housing tests; number of individuals trained; number of cases remedied</b></p> <p><b>CDBG Citation - 570.206 (e) CDBG National Objective – N/A</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: N/A</b></p> <p><b>Matrix Code: 21D Purpose: N/A</b></p>	<p>Housing Objective 1, 2, 3, 8</p>	\$41,366*	\$58,268*		

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p><b>Project ID - #3 Planning (Programs and Compliance):</b> Continued funding to provide for planning and implementation of the County's housing and community development programs. Funding is required to meet CDBG and HOME regulations, local procedures, to prepare and process the County's Consolidated Plan and related citizen participation and public input processes, prepare community plans and implement housing and community development projects, as well as identifying and pursuing other non-entitlement funding to implement projects. Planning will include FCRHA activities that will affirmatively further fair housing. Funding provides for salaries and fringe benefits for six full-time positions, plus related operating costs.</p> <p><b>Priority Need - Planning/Administration</b>  <b>Performance Indicator - N/A</b>  <b>CDBG Citation - 570.205 (a)</b>    <b>CDBG National Objective - N/A</b>  <b>Start Date - 07/01/12</b>            <b>Completion Date - 06/30/13</b>  <b>Other Resources: N/A</b>  <b>Matrix Code: 20</b></p>	Institutional Objective	\$361,856	\$37,934* *Reallocated from prior year carried over funds		
<p><b>Project ID - #4 General Administration:</b> Continued funding for the general administration of the County's CDBG, NSP, and HOME-funded programs and projects, as well as projects funded under the Section 108 and Economic Development Initiative. Funding provides for administration of housing and community development programs and projects, including contract management for projects and programs funded through the Consolidated Community Funding Pool, required local, state, and federal reports and preparation of documents, provision of technical assistance, financial management, and administrative and professional support to the CCFAC and various citizen participation processes. General Administration will include FCRHA activities that will affirmatively further fair housing. Funding provides for salaries and fringe benefits for six full-time positions, plus related operating costs.</p> <p><b>Priority Need - Planning/Administration</b>  <b>Performance Indicator - N/A</b>  <b>CDBG Citation - 570.206 (a)</b>    <b>CDBG National Objective - LMMH(NSP)</b>  <b>Start Date - 07/01/12</b>            <b>Completion Date - 06/30/13</b>  <b>Other Resources: N/A</b>  <b>Matrix Code: 21A</b></p>	Institutional Objective	\$479,623			

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p><b>Project ID - #5 HOME Administration:</b> Under the HOME Program, local jurisdictions may designate 10% of the HOME grant for administrative costs. Administrative funds will be used to support the operation of the HOME Program and the projects receiving HOME funding. Proposed funding provides for salaries and fringe benefits for two full-time positions, plus related operating and equipment costs and eligible preliminary costs related to the planning and design of housing development proposed by the FCRHA.</p> <p><b>Priority Need - Planning/Administration</b></p> <p><b>Performance Indicator - N/A</b></p> <p><b>HOME Citation - 92.207 CDBG National Objective - N/A</b></p> <p><b>Start Date - 07/01/12</b></p> <p><b>Completion Date - 06/30/13</b></p> <p><b>Other Resources: N/A</b></p> <p><b>Matrix Code: 19A</b></p> <p><b>Purpose: N/A</b></p>	Institutional Objective		\$140,528 \$88,107* *Reallocated from prior year carried over funds		
<p><b>Project ID - #6 Affordable Housing Fund:</b> An allocation to the Consolidated Community Funding Pool (CCFP) to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the provision, development and preservation of affordable housing in accordance with CDBG eligibility criteria and priorities and the CCFP. priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.</p> <p><b>Priority Need - Rental Housing</b></p> <p><b>Performance Indicator - Number of Households Assisted</b></p> <p><b>CDBG Citation - To be determined based on allocations to CCFP projects</b></p> <p><b>CDBG National Objective - To be determined based on allocations to CCFP projects</b></p> <p><b>Start Date - 07/01/12</b></p> <p><b>Completion Date - 06/30/13</b></p> <p><b>Other Resources: County General Funds and CSBG funds for the CCFP and Private Funds through nonprofits</b></p> <p><b>Matrix Code: To be determined based on allocations to CCFP projects</b></p> <p><b>Purpose: To be determined based on allocations to CCFP projects</b></p>	Housing Objective 1, 2, 3, 8	\$913,026 *200,420 *Reallocated from prior year carried over Planning funds			
<p><b>Project ID - #7 Targeted Public Services:</b> An allocation to the Consolidated Community Funding Pool (CCFP), determined by a HUD-required limit of 15% of CDBG award, to be used for Targeted Public Services. Funds are provided for CCFP awards to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the delivery of public services in accordance with CDBG eligibility criteria and priorities and</p>	Housing Objective 7, 8 Community Services 1.1, 1.2, 1.3, 1.4, 1.5	\$ 662,133			

Project/Activity	Goals & Objectives	FY 2013		
		CDBG	HOME	ESG
<p>the CCFP priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.</p> <p>Priority Need – Public Services</p> <p>Performance Indicator – Number of Households Assisted</p> <p>CDBG Citation - 570.201 (e)</p> <p>CDBG National Objective - To be determined based on allocations to CCFP projects</p> <p>Start Date – 07/01/12      Completion Date – 06/30/13</p> <p>Other Resources: County General Funds and CSBG funds for the CCFP and Private Funds through nonprofits</p> <p>Matrix Code: To be determined based on allocations to CCFP projects</p>				
<p>Purpose: To be determined based on allocations to CCFP projects</p> <p>Project ID - #8 Home Repair for the Elderly Program: Continued funding of the Home Repair for the Elderly Program (HREP) which provides minor repairs at no cost to the homeowner for an estimated 100 homes of eligible low-income elderly or disabled persons. The HREP provides up to about one week of work and \$500 in material expenses by the HREP crew. Proposed funding provides for salaries and fringe benefits for five full-time positions (HREP crew and clerical support), plus related operating and equipment costs. These funds are supplemented by County funds generated from payments on loans through the Home Improvement Loan Program for the costs of outside contracting and materials. Priority Need – Owner – Occupied Housing</p> <p>Performance Indicator - Number of homes repaired for elderly/disabled</p> <p>Outcome - 100 households have sustained affordable housing through minor home repairs for the purpose of providing decent affordable housing.</p> <p>CDBG Citation - 570.202 (a) CDBG National Objective - LMH</p> <p>Start Date – 07/01/12      Completion Date – 06/30/13</p> <p>Other Resources: N/A</p> <p>Matrix Code: 14A      Purpose: N/A</p>	Housing Objective 3	\$199,608 *75,392 *Reallocated from prior year carried over funds		
<p>Project ID - #9 Tenant Based Rental Assistance – Homeless Prevention, Partnership for Permanent Housing, Non-elderly and Elderly Disabled: Rental assistance to prevent families/individuals from becoming homeless and rental assistance for non-elderly and elderly disabled households. Non-elderly disabled households includes, but is not limited to, disabled households that meet the Commonwealth of Virginia DMAS definition of being at risk of institutionalization or</p>	Housing Objective 1, 2, 3, 8		\$613,816	

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p>who want to return to the community from institutions. Also, to fund the program to provide rental assistance to help families/individuals to transition from homelessness and transitional housing to permanent housing. Funds will also be used to serve clients through the HCD Progress Center.</p> <p><b>Priority Need – Rental Housing</b></p> <p><b>Performance Indicator – Number of households assisted</b></p> <p><b>Outcome – 40-50 households have affordable housing through rental assistance programs for the purpose of providing decent affordable housing.</b></p> <p><b>HOME Citation – 92.209 CDBG National Objective - N/A</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: N/A</b></p> <p><b>Matrix Code: 31F Purpose: Homeless Rental Housing</b></p> <p><b>Project ID - #10 FCRHA Properties- Rehabilitation and/or Acquisition:</b> Funding will be used to rehab FCRP residential properties and group homes to maintain safety and quality of life. A portion of the funding will also have the flexibility to also be used to purchase Affordable Dwelling Units (ADU's) for rental, preferably serving persons with mental and physical disabilities.</p> <p><b>Priority Need – Rental Housing</b></p> <p><b>Performance Indicator – Number of units rehabbed; number households with improved housing</b></p> <p><b>Outcome - 285 households have sustained affordable housing through rehabilitation of housing for the purpose of providing decent affordable housing.</b></p> <p><b>CDBG Citation - 570.202 (b) CDBG National Objective - LMH</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources:</b></p> <p><b>Matrix Code: 14D Purpose: N/A</b></p> <p><b>Project ID - #11 Homeownership Program:</b> Proposed funding provides for salaries and fringe benefits to support three full-time and one full-time limited-term positions involved in homeownership activities. The positions provide support to the First-Time Homebuyer and the Moderate Income Direct Sales Programs. Duties include application intake/data entry, waiting list maintenance, application processing, certifying applicant eligibility, marketing and conducting lotteries for new and resale units, establishing resale prices, monitoring second trust loans, conducting required annual occupancy certifications, dissemination of program information, providing educational programs and/or counseling for applicants/homeowners and assistance to homebuyers and builder sales staff. This program will enable assistance</p>	<p>Housing Objective 1, 2, 3 Community Services 1.1, 1.2, 1.3, 1.4, 1.5</p>	\$359,036	\$440,134		
<p>Housing Objective 5</p>	\$ 98,308	*10,000	*301,692	*Reallocated from prior year carried over Admin funds	

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p>to families in approximately 100 homes and 300-400 families on the waiting list of certified eligible applicants. The number of households anticipated to be served through orientations and other marketing activities is 2,400. <b>Priority Need – Owner-Occupied Housing Performance Indicator – Number of households Assisted</b></p> <p><b>Outcome - 100 households have new access to homeownership through homebuyer programs for the purpose of creating decent affordable housing.</b></p> <p><b>CDBG Citation - 570.201 (k) CDBG National Objective - LMH Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: State Programs, County ADU and MIDs Programs, &amp; CDBG Program (Prior Years)</b></p> <p><b>Matrix Code: 05R Purpose: N/A</b></p> <p><b>Project ID - #12 Relocation Program:</b> Proposed funding provides for salaries and fringe benefits to support two full-time and one full-time limited term positions to provide federally mandated relocation and advisory services to approximately 1000 persons affected by the County and FCRHA programs. Also, continued support for staff to develop and implement FCRHA homeownership initiatives. Relocation reviews will be completed as required on CDBG, HOME and Section 108 loan funded projects and relocation activity performed by nonprofit organizations. Technical assistance may be given to landlords, developers, and tenants of preservation projects and rehabilitation projects. Ongoing activities will also include the Homeownership Education Counseling for First Time Homebuyers, the Housing Choice Voucher Homeownership Program, the Homebuyer Equity Loan Program, and a County Affordable Dwelling Unit Foreclosure Program.</p> <p><b>Priority Need – Other</b></p> <p><b>Performance Indicator – Number of Households Assisted</b></p> <p><b>Outcome - 1000 persons have access to sustained affordable housing through relocation and advisory services for the purpose of providing decent affordable housing. 240-360 persons per year have new or sustained access to homeownership through pre- and post-homebuyer counseling and homebuyer programs for the purpose of creating decent affordable housing.</b></p> <p><b>CDBG Citation - 570.201 (i) CDBG National Objective - LMH Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: Private Owners</b></p> <p><b>Matrix Code: 08 Purpose: N/A</b></p> <p><b>Project ID - #13 CHDO Set-Aside:</b> The federal HOME regulations require that a minimum of 15% of the total HOME grant be set-aside for investment in housing to be developed, sponsored, or owned by</p>	<p>Housing Objective 1, 2, 3, 5</p>	<p>\$ 132,360</p> <p>\$198,640*</p> <p>*Reallocated from prior year carried over funds</p>			
					\$ 210,805

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
<p>nonprofit groups, which have been certified as Community Housing Development Organizations (CHDOs). In recognition of limited resources, as well as the value of collaboration, the FCRHA will act as a catalyst and facilitator, and will pool resources to encourage partnerships with nonprofits in FY 2013 for the development and preservation of affordable housing, that could range from multifamily to homeownership to senior housing. CHDO set-aside activities will serve to either preserve existing affordable housing or develop additional affordable housing units for low-income homebuyers and renters. The total number of households to be served will be determined through the review of the FY 2013 CHDO Request For Proposals submissions.</p> <p><b>Priority Need – Rental Housing</b></p> <p><b>Performance Indicator – Number of Households Assisted</b></p> <p><b>Outcome: Housing affordability for the purpose of providing decent affordable housing for low- and moderate-income households. (Number of households to be determined based on proposals.)</b></p> <p><b>CDBG Citation – 92.300 CDBG National Objective – N/A</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other resources: N/A</b></p> <p><b>Matrix Code: N/A Purpose: N/A</b></p> <p><b>Project ID – #14 Senior/Homeless/Persons w/Disabilities:</b></p> <p>Development/acquisition and modifications of housing and facilities to design specifically for persons with physical and/or mental disabilities, persons/families who are homeless (to include at risk) and persons who are seniors. (Number to be determined dependent upon project).</p> <p><b>Priority Need – Rental Housing</b></p> <p><b>Performance Indicator – Number of individuals/households assisted</b></p> <p><b>Outcome - Households will have affordable housing through affordable housing preservation and/or development for the purpose of providing decent affordable housing. Number of households to be determined based on proposals.</b></p> <p><b>CDBG Citation - 570.201 (a) 570.201 (c) CDBG National Objective – LMH</b></p> <p><b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p> <p><b>Other Resources: Private Investment</b></p> <p><b>Matrix Code: 01 Purpose: Persons w/ Disabilities (and Seniors)</b></p>	<p>Housing Objective 1, 2, 3</p> <p>Community Services 1.1, 1.2, 1.3, 1.4</p>	<p>\$84,917</p> <p>\$73,596*</p> <p>*Reallocated from prior year carried over Planning funds.</p>	<p>\$141,487*</p> <p>*Reallocated from prior year carried over funds.</p>	<p>\$469,222</p>	
<p><b>ID #15 Emergency Solutions Grant:</b> The Emergency Solutions Grant program under the HEARTH Act has a greater emphasis on using funding to prevent homelessness and to rapidly re-house persons and families who become homeless. Funds will be used to support prevention and rapid re-housing activities in the community.</p>	<p>Housing Objective 1, 8</p>				

Project/Activity	Goals & Objectives	FY 2013		
		CDBG	HOME	ESG
<p>A total of \$140,767 in federal ESG funds is budgeted for rapid re-housing services for people who are homeless. This amount includes a total of \$19,707 for housing relocation and stabilization services in the form of financial assistance and \$121,059 for ESG tenant-based rental assistance.</p> <p>A total of \$328,455 of federal ESG funds is budgeted for homelessness prevention services. This amount includes a total of \$45,984 for housing relocation and stabilization services in the form of financial assistance and \$282,472 for ESG tenant-based rental assistance.</p> <p><b>Priority Need – Homeless</b></p> <p><b>Performance Indicator – Number of households Assisted</b></p> <p><b>Outcome – ESG-funded rapid re-housing programs will ensure availability and accessibility of housing and are expected to help a total of 45 homeless households move quickly into permanent housing and achieve stability for the purpose of providing decent affordable housing. ESG-funded homelessness prevention programs will sustain housing for families and individuals and are expected to help a total of 104 households remain in permanent housing options for the purpose of providing decent affordable housing.</b></p> <p><b>CDBG Citation - N/A CDBG National Objective - N/A</b>  <b>Start Date – 10/01/12 Completion Date – 09/30/13</b></p> <p><b>Other Resources: Local funds appropriated to support homelessness prevention and rapid re-housing activities</b></p> <p><b>Matrix Code: Not Applicable Purpose: Homeless</b></p>				
<p><b>Project ID - #16.HOPWA:</b> Under federal regulations for the Consolidated Plan, the District of Columbia receives funds through the Housing Opportunities for Persons with AIDS (HOPWA) Program for the entire eligible metropolitan statistical area (EMSA). The funds are sub-allocated to Northern Virginia jurisdictions through the Northern Virginia Regional Commission and administered locally by Northern Virginia Family Service. These funds provide rental assistance and short-term rent, mortgage, and/or utility payments for approximately 27-28 households with persons who are living with AIDS.</p> <p><b>Priority Need – HIV/AIDS</b></p> <p><b>Performance Indicator - Number of individuals/households Assisted</b></p> <p><b>Outcome - 27-28 households have access to a sustained affordable housing through rental assistance and short-term rent, mortgage, and/or utility payments for the purpose of providing decent affordable housing.</b></p> <p><b>CDBG Citation - N/A CDBG National Objective – N/A</b>  <b>Start Date – 07/01/12 Completion Date – 06/30/13</b></p>	Housing Objective 2, 8			\$438,386

Project/Activity	Goals & Objectives	FY 2013			
		CDBG	HOME	ESG	HOPWA
Other Resources: N/A HIV/AIDS	Matrix Code: 3IF Purpose:				
<b>TOTAL FY 2013 ENTITLEMENT FOR FEDERAL PROGRAMS</b>		\$4,414,224	\$1,405,283	\$469,222	\$ 438,386
<b>ADDITIONAL CARRYOVER AMOUNT FROM PRIOR YEARS</b>		\$ 891,106	\$335,796		
<b>TOTAL FY 2013 BUDGET ALLOCATIONS</b>		\$5,305,330	\$1,741,079	\$469,222	\$438,386

**CDBG AND HOME PROGRAM INCOME TO BE APPLIED IN FY 2013**

Project/Activity	Goals & Objectives	FY 2013		
		CDBG Program Income	HOME Program Income	HOPWA
<u>Project ID - #14 Senior/Homeless/Persons w/Disabilities:</u> See description above.	See above.	\$300,000		
<b>TOTAL ESTIMATED PROGRAM INCOME</b>		\$300,000		

Based on HUD requirements that program income be expended before drawing down entitlement funds from HUD, program income received may be applied to any approved CDBG or HOME activity that the County is implementing.

CONSOLIDATED COMMUNITY FUNDING POOL (CCFP) FUNDING PRIORITIES AND ALLOCATION PROCESS

A major responsibility of the CCFAC is to recommend funding priorities for the CCFP (see page 9 for CCFP description). The CCFAC maintains an ongoing process for the review and analysis of both data and community input that provides the information on which funding priority allocations are based. Community input processes include a variety of citizen and provider input activities conducted throughout the year around the County. Subsequent to the receipt and review of public comments, the CCFAC finalizes the funding priorities and forwards them to the Board of Supervisors for action.

On July 12, 2011, the Fairfax County Board of Supervisors approved the priorities for the Fiscal Year 2013-2014 cycle for the Consolidated Community Funding Pool. Listed below are the four priority areas and the target percentage range for each, with a comparison to the proportion of awards in the FY 2011-2012 CCFP cycle. In response to community input, the CCFAC recommended, and the Board approved, an increase in the target percentages for Crisis Intervention and Ongoing Assistance, which required lowering the target range for Prevention and Self-Sufficiency.

**Consolidated Community Funding Pool, FY2013-2014 Priorities**

<b>PRIORITY</b>	<b>Outcome Statement</b>	<b>Target Funding Percentages</b>	<b>Percentage of Awards FY 2011-2012</b>
<b>I. PREVENTION</b>	Families and Individuals remain independent and have the tools and resources to prevent future dependence. Communities increase their ability to support their members in preventing dependence.	10% to 20%	17%
<b>II. CRISIS INTERVENTION</b>	Individuals, families or communities in crisis overcome short-term problems (generally not more than three months) and quickly move back to independence.	15% to 25%	13%
<b>III. SELF-SUFFICIENCY</b>	Families, individuals, neighborhoods and communities attain self-sufficiency over a period of three months to three years.	45% to 55%	63%
<b>IV. LONG-TERM SUPPORTIVE SERVICES</b>	Individuals who have continuing long-term needs, and who therefore may not become self-sufficient, achieve and/or maintain healthy, safe and independent lives to the maximum extent possible.	10% to 20%	7%

For more detailed descriptions of these proposed four priority funding areas, please refer to Appendix A of this document.

The four priority areas and recommended target percentages are not intended to be prescriptive or absolute, but to guide the CCFP applicants and the Selection Advisory Committee which reviews the applications. Applicants determine for themselves which priority area or areas are most relevant to what they propose to achieve, and in some cases, more than one outcome area may be addressed. This approach allows the Selection Advisory Committee to more easily connect individual proposals with the funding priorities approved by the Board of Supervisors.

The funding available through the CCFP is allocated through a competitive Request for Proposals process. The Selection Advisory Committee (SAC) is appointed by the County

Executive and is comprised of County citizens. The SAC reviews and ranks the applications and makes final funding recommendations to the Board of Supervisors. In order to maximize the time available for potential applicants to develop proposals and the awards selection process, the formal Request for Proposals was released prior to the release of the Proposed One-Year Action Plan. CCFP proposals for FY 2013 and FY 2014 were received on December 5, 2011. Funding awards for FY 2013 will be made by the Board of Supervisors in May 2012 as part of its action on the County's FY 2013 budget and the proposed projects to be funded (and projected outcomes) by the CCFP will be inserted starting on the next page.

CONSOLIDATED COMMUNITY FUNDING POOL PROJECTS FOR FY 2013

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2013 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
<p><b>Laura's House (LMH)</b> This project provides for the acquisition of two or more 3-bedroom townhomes which will be rented at affordable rents to extremely low income individuals with mental illness, providing accessibility for the purpose of providing decent affordable housing.</p>	<p>Brain Foundation, The Matrix Code: 01 Primary Purpose: N/A Service Area: County-wide</p>	570.201(a)	\$200,000		\$200,000	
<p><b>Homes for the Homeless Transitional Housing (LMC)</b> 59 homeless households, including shelter residents and victims of domestic violence, will receive case management services and assistance to have access to and transition to permanent housing for the purpose of creating decent affordable housing. Christian Relief Services will provide affordable transitional housing to 10 of the households and the remaining 49 households will be housed in other affordable units.</p>	<p>Christian Relief Services Matrix Code: 05 Primary Purpose: Homeless Service Area: County-wide</p>	570.201(e)	\$111,323	\$5,323		\$106,000
<p><b>Housing for CSB Jail Diversion Program (LMH)</b> Program will acquire and renovate one 2 bedroom condominium unit to be rented to up to 4 persons who are enrolled in a Jail Diversion</p>	<p>Community Havens, Inc. Matrix Code: 01 Primary Purpose: Homeless Service Area: County-wide</p>	570.201(a)	\$120,446		\$120,446	

Project Title/Outcomes/a program because they are either incarcerated or facing incarceration for infractions which were committed due to mental illness, providing accessibility for the purpose of providing decent affordable housing.	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2013 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
<p><b>Homes for the Working Poor, Elderly &amp; Disabled (LMC)</b>            This proposal addresses the need for affordable housing, case management, financial training and supportive services for homeless households to help them achieve and sustain stability and self-sufficiency for the purpose of providing decent affordable housing. The program will target two populations: (1) households that cannot obtain homes due to credit or income limits; and (2) households who are able to obtain but are at risk of returning to homelessness.</p>	<p>Good Shepherd Housing and Family Services            Matrix Code: 05            Primary Purpose: N/A            Service Area: South Fairfax County</p>	<p>570.201(e)</p>	<p>\$289,283</p>	<p>\$9,550</p>		<p>\$279,733</p>
<p><b>Emergency Services- Keeping Families at Home (LMC)</b>            Program will provide financial assistance and counseling to allow clients in short-term crises to maintain access to their homes and enable families leaving homelessness to obtain access to homes for the purpose of providing decent affordable housing.</p>	<p>Good Shepherd Housing and Family Services            Matrix Code: 05Q            Primary Purpose: N/A            Service Area: South Fairfax County</p>	<p>570.204(a)</p>	<p>\$59,900</p>	<p>\$3,000</p>		<p>\$56,900</p>

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2013 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
Mount Vernon Village VI (LMH) Program will acquire 2 or more units for use as affordable housing for the benefit and access of households at or below 50% of AMI for the purpose of creating decent affordable housing.	Good Shepherd Housing and Family Services Matrix Code: 01 Primary Purpose: N/A Service Area: South Fairfax County	570.201(a)	\$310,000		\$310,000	
Stable Long-Term Housing for Chronically Homeless Adults (LMC) The project will provide flexible and adaptive supportive services to help chronically homeless adults obtain, manage and maintain stable affordable housing, increase life skills, build financial resources and address disabling conditions, providing accessibility for the purpose of creating suitable living environments.	New Hope Housing, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: South Fairfax County	570.201(e)	\$81,323	\$10,323		\$71,000
RIHC Affordable Housing Acquisition Program (LMH) 2 households will have access to rental housing followed by supportive services to improve self-sufficiency for the purpose of creating decent affordable housing.	Reston Interfaith Housing Corporation Matrix Code: 01 Primary Purpose: N/A Service Area: Human Service Region 3	570.201(a)	\$481,000		\$481,000	
Bilingual Housing Rehabilitation Specialist (LMH) Program will provide technical assistance to low/moderate income households to help sustain affordable housing	Town of Herndon Matrix Code: 14A Primary Purpose: N/A Service Area: Town of	570.202(c)	\$90,823	\$5,323	\$2,000	\$83,500

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2013 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
through the rehabilitation and resolutions of housing code violations for the purpose of providing decent affordable housing.	Herndon					
<b>Building for the Future Program (LMC)</b> The project will provide access to prevention programming, including academic, sports and skill building activities, for youth residents of 2 culturally diverse subsidized housing communities for the purpose of creating suitable living environments.	Wesley Housing Development Corporation Matrix Code: 05D Primary Purpose: N/A Service Area: Lincolnia & Falls Church	570.201(e)	\$65,000			\$65,000
	<i>Subtotal</i>		\$1,809,098	\$33,519	\$1,113,446	\$662,133
<b>Other CCFP projects not using CDBG funding</b>			\$9,834,236	\$9,834,236		
	<b>TOTAL FUNDING</b>		\$11,643,334	\$9,867,755	\$1,113,446	\$662,133

a/ At the time of the Action Plan submission to HUD, contracts were being negotiated for the projects. Some outcomes were still to be finalized.

b/ Total includes Community Services Block Grant (CSBG) funding. No projects funded with Targeted Public Services or Affordable Housing Fund received CSBG Funding.

## CONTINUUM OF CARE

The needs of homeless persons and homeless families with children have been identified in the Fairfax County community through an annual point-in-time count for more than ten years. The count includes collection of information about the homeless population which helps to describe the nature and extent of homelessness in the community. Information is also gathered through the annual HUD Continuum of Care grant application process and from the Homeless Management Information System (HMIS). These data, coupled with waiting list information for programs serving the homeless, and the strategic directions set out in the approved *Plan to Prevent and End Homelessness*, guide the assessment of needs for different types of facilities and services for homeless persons in the community.

Fairfax County's Continuum of Care system of programs and services includes all of the fundamental components of prevention, outreach, intake and assessment, emergency shelter, transitional housing with necessary support and rehabilitative services, permanent supportive housing, and linkage to permanent housing. Although the full complement of services has been developed in Fairfax County, capacity remains an issue. Homeless families and individuals are still turned away from shelters that are full, and there are significant waiting lists for housing, treatment, and other support services. The Fairfax-Falls Church Continuum of Care system includes homeless services for persons in the City of Fairfax and the City of Falls Church and is illustrated in a chart in Appendix E.

After an extensive planning process that began in 2005 and included multiple opportunities for review and input from the Fairfax-Falls Church community, the Fairfax County Board of Supervisors approved the *Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community* on March 31, 2008. The Community Partnership and the Office to Prevent and End Homelessness were established in 2009 and became fully operational during FY 2010.

The Office was assigned responsibility to implement and manage the Homelessness Prevention and Rapid Re-Housing Program (HPRP) funded under the federal American Recovery and Reinvestment Act of 2009. The Housing Opportunity Support Teams (HOST) was designed and implemented using HPRP funds, and a new Housing Locator Program was established to enhance the ability to find affordable housing for people needing assistance. During FY 2010, a Housing Options Work Group developed annual targets to realize the housing goals in the Ten-Year Plan, and those targets were incorporated into the Five-Year Consolidated Plan for FY 2011-2015.

During FY 2012 significant steps were taken to implement additional components of the *Ten-Year Plan*. The Interagency Work Group included in the design was implemented as two groups, an Interagency Work Group on Housing Options and an Interagency Work Group on HOST Services. A Foundation to support the work of the *Ten-Year Plan* was established by the Governing Board in FY 2011 and continues to be developed, and the Consumer Advisory Council is being formed in the spring of 2012. Most of the HPRP funding was used by mid-year, but community case management and short-term assistance implemented with HPRP were continued with local funds. Also during FY 2012, one family shelter was closed and replaced with an apartment-based program to provide emergency shelter for families, while the former shelter facility will be rehabilitated to provide permanent supportive housing in studio efficiency apartments for single individuals with disabling conditions.

The allocation of new resources under the Emergency Solutions Grant, which replaced the old Emergency Shelter Grant program, provided an opportunity to enhance the community case management capacity. All of the new ESG program resources are allocated to prevention and rapid re-housing assistance. This change was implemented with an amendment to the FY 2012 One-Year Action Plan and is incorporated into the FY 2013 One-Year Action Plan. In addition, following a year-long work group, a redesign of Family Homeless Services Access was implemented in the spring of 2012. This redesign eliminates the family shelter wait list, enables literally homeless families in crisis to gain immediate access to shelter, and prioritizes community case management services for prevention and rapid re-housing for families that are at risk of becoming homeless within two to three weeks. The redesign will also enable community case managers to serve families with children and unaccompanied youth who are unstably housed and fit under the new, expanded homeless definition implemented in January 2012 by HUD under the provisions of the HEARTH Act passed in 2009. HUD plans to implement additional provision of the HEARTH Act during FY 2013. A similar process to redesign access to homeless services for single adults is beginning and will move forward in FY 2013.

The Fairfax Continuum of Care applications to HUD for 2011 were awarded \$5,670,988 in HUD funds for 25 renewal grants (including two consolidations of older grants) to organizations in the Fairfax-Falls Church community. The HUD awards require \$580,810 as the County's local match, \$445,136 in State pass-through funds, and \$646,348 in private matching funds. One new project award for \$314,906 was announced by HUD in March 2012, and will provide permanent supportive housing for 22 homeless individuals with serious mental illness and other disabilities. The approved renewal projects address the needs of homeless individuals and families through existing Shelter-Plus Care and Supportive Housing projects, including one-year renewals of four Shelter-Plus Care projects (including two grants from 2010 that were merged), and 21 Supportive Housing Program grants. The Shelter-Plus Care grant renewals provide continued permanent housing for 114 adults with disabling conditions. The Supportive Housing Program renewal grants provide continued funding for currently existing services, including permanent supportive housing for 93 homeless individuals with mental illness or dual-diagnosis, eight safe haven beds for vulnerable homeless adults with serious mental illness, 24 units of permanent supportive housing for 25 families serving persons with disabilities who have children under age 18, five units of transitional housing serving 11 single adults, 16 beds of transitional housing and treatment services for homeless individuals with substance abuse issues, and 107 units of transitional housing for homeless families.

### Gaps and Priorities

Identifying gaps and priorities has been an integral part of the Continuum of Care development process. Point-in-time surveys have been conducted annually to obtain accurate unduplicated counts of the number of homeless persons in the County as of a given date. Since 2007, the point in time count only reports on persons who are literally homeless – living on the street, in shelters, or in time-limited transitional housing. Persons living in supportive housing are tracked in the count, but reported separately. On January 25, 2012, there were 697 single individuals (including one unaccompanied youth), and 249 families with children containing 837 persons (with 505 children), for a total of 1,534 people who met the homeless criteria. This number is a slight reduction from the overall number of 1,549 counted in 2011. Homeless single individuals increased by 31 from 666 in 2011, but the number of homeless families decreased by 16 with 46 fewer persons. A total of 362 single adults were counted in permanent supportive housing for homeless persons, an increase of 26 persons from 2011. Following HUD guidelines, the point-in-

time count totals exclude persons who do not have a permanent home but are doubled up or living in overcrowded situations and may be at significant risk of becoming homeless.

Analysis of the data collected about the population characteristics and housing needs of these persons is used in the Continuum of Care grant application process. This information is also used along with other data by working committees to identify needs and gaps, develop program ideas, seek funding sources, evaluate existing programs, and educate the community at large. Major gaps identified are the need for permanent supportive housing for persons with disabilities, which would include development of supported studio apartments and additional safe haven capacity, a continuing need for services and programs to help women and their children who are victims of domestic violence, and a growing need for other permanent affordable housing options for both single individuals and families with children. The Interagency Work Group on Housing Options work group for the Plan to Prevent and End Homelessness has identified a need for "Other Permanent Housing with Supports" as a type that has not previously been available. This housing type would serve families and individuals who could move to permanent housing, do not have a member with a disabling condition, but do need supports for some period of time in order to obtain and stabilize housing in their own name.

The ability to secure permanent affordable housing for families and individuals so that they can leave shelter or transitional housing is a major gap in the high-cost Northern Virginia housing market. In 2010, the average rental complex apartment rent in Fairfax County was \$1,383 per month for all types of units, and the median market value of owned housing in 2010 was \$418,440 – 5.3 percent lower than 2009 and 17 percent lower than in 2008. However, even with the economic slowdown in 2008 and 2009 and a significant number of foreclosures in some communities, the cost of housing is still beyond the financial means of most families and individuals exiting homelessness. For most families or individuals who become homeless, even those graduating from transitional housing, some form of housing subsidy is essential, but the demand for assisted housing far exceeds the supply. As of April 2012, there were nearly 11,800 households on the waiting lists for Public Housing, Housing Choice Vouchers, and the Fairfax County Rental Program. The largest gap, and the greatest need in the Continuum of Care, continues to be the need for permanent affordable housing.

## COORDINATION AND OTHER ACTIONS

### Coordination of Resources to Achieve Objectives

The CCFAC is the primary coordinating group for the Consolidated Plan process. CCFAC has representation from FCRHA, numerous boards, authorities and commissions, and the schools community. Representatives from the full spectrum of stakeholders provide input into the priorities set for the upcoming years. Working together and setting priorities contributes to better understanding of current policies and services and fosters better coordination among groups. The lead coordinating agency is the HCD, working with an inter-agency team that includes the Department of Family Services (DFS), the Department of Administration for Human Services, the Department of Neighborhood and Community Services, and the Office of the County Executive.

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and programs from a variety of federal and State funding sources. Fairfax County will generally support such applications. Coordination of multiple departments, agencies, and services is a difficult task and one that the County is striving to improve. It is anticipated that Fairfax County will develop a

“Housing Supports” blueprint, similar to the county’s Housing Blueprint, to better plan and coordinate the delivery of supportive services to participants in the county’s housing programs.

One of the goals of the Consolidated Community Funding Pool is to help build public/private partnerships and improve coordination, especially within the human services regions of the County. The CCFP process reflects significant strides to improve services to County residents and to usher in a new era of strengthened relations between the County and community nonprofit and faith-based organizations. First, all programs funded through this process are required to develop and track program outcome measures. To aid agencies in meeting this requirement, the County has provided several performance measurement training opportunities for staff and volunteers from all interested community-based agencies. Second, the criteria used to evaluate the proposals explicitly encourage agencies to leverage County funding through strategies such as cash match from other non-County sources, in-kind services from volunteers or contributions from the business community and others. Third, the criteria encourage agencies to develop approaches which build community capacity and involve residents and the individuals and families in the neighborhoods being served. Fourth, the County has provided a nonprofit organizational development initiative to strengthen current and potential CCFP applicant organizations.

#### *Coordination of County Agencies*

Fairfax County’s Coordinated Services Planning (CSP) has extensive knowledge of the resources available to Fairfax County citizens. CSP provides Fairfax County residents with information, referral, linkage, and advocacy to the available public and private human services. CSP manages and continually updates Fairfax County’s Human Services Resource Guide, a database that contains detailed information on resources that are available to Fairfax County residents. In addition, through partnerships with community-based organizations and other Fairfax County agencies, CSP offers the following services:

- **Basic Needs:** Emergency food, shelter, clothing, furniture, and transportation.
- **Financial Assistance:** Rent or mortgage assistance to prevent eviction or foreclosure, security deposit assistance to secure permanent housing, utility payments to prevent disconnection, prescription assistance, and other special needs. Assistance is determined on a case-by-case basis and is generally available only once a year.
- **Health Care Services:** Provide referrals for health care services—medical, dental, eye glasses, hearing aids, mental health, substance abuse, home care, pregnancy, and family planning.
- **Employment and Education:** Includes referrals for job training, job search, English for speakers of other languages, legal assistance, and financial literacy.
- **Recreation:** Referrals to recreation facilities and programs, senior centers, teen centers, and referrals for those with special needs.
- **General Information and Referral:** Linkage to numerous other services and programs.

CSP staff members are multilingual and CSP also offers interpretive services so that all citizens may be served. When contacted by residents in need of services, CSP assesses individual and family situations and works with citizens to provide a personalized integrated service plan. The goal of the service plan is to help solve crises by coordinating the connection with the services and resources available within the community to address immediate and long-term needs. Services are provided by Fairfax County agencies, state and federal agencies, nonprofit

organizations, community-based organizations, faith-based organizations, and some private for-profit organizations. CSP explores prevention and early intervention services and strategies available through community-based organizations and Fairfax County service providers and encourages and promotes self-sufficiency which involves economic independence and social stability.

The Fairfax County Redevelopment Housing Authority coordinates with CSP in their admission process. CSP helps individuals and families in filling out applications for public housing and/or Housing Choice Vouchers. FCRHA works closely with other County agencies and has a cooperative agreement with the TANF Agency (DFS), to share information and/or target supportive services. The FCRHA/HCD and the DFS have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing, Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. The DFS and HCD are two departments within the Fairfax County government structure and the service collaboration predates current cooperative agreements. Representatives of DFS and other agencies sit on the FSS Program Coordinating Committee. FSS participants' service plans include the use of a Release of Information that permits the exchange of information between the agencies. Project Homes, which also serves families in transitional housing, is another joint venture of DFS and HCD.

Other coordination efforts between the FCRHA and TANF agency include client referrals; Information-sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the FCRHA and TANF agency administer an allocation of Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

#### *Coordination to Serve Homeless Persons and Families, Persons with Physical or Mental Disabilities*

The FCRHA and the HCD continually work to facilitate more coordination in addressing the housing needs of persons who are homeless and persons with disabilities. For example, HCD and the Fairfax County Office to Prevent and End Homelessness (OPEH) co-convene the county's "Housing Options Work Group", which is made up of a variety of non-profit groups serving the homeless and staff from the Fairfax-Falls Church Community Services Board (CSB), the Fairfax Area Disability Services Board (FA-DSB) and the county's Department of Family Services. This group played a key role in the development of the Housing Blueprint. Its on-going charge is to identify housing options to meet the metrics in the Blueprint, at the supportive service levels called for in the county's Ten-Year Plan to Prevent and End Homelessness.

The CSB provides a full array of services that promote resilience, recovery and self-determination to Fairfax-Falls Church residents with or at risk of developmental delay, mental illness, intellectual disabilities or alcohol or drug abuse or dependency. Services include: prevention, outreach, intake and assessment, early intervention, residential services, outpatient and day treatment services, case management, alcohol/drug detoxification, medication management, emergency services, day support, vocational, and peer-operated recovery services. The CSB either directly-operates its services or provides them through contracts with over one hundred community-based partners. Services are available at the shelters, at regional mental health centers, at agency sites, in individuals' and families' homes, and throughout the community. Emergency Shelters have outreach staff who work to connect homeless individuals and families with case management, supportive services and housing. Recent improvements to

the discharge policy will improve tracking and coordination between housing and supportive service providers and reduce the risk of homelessness.

The Fairfax Area Disability Services Board (FA-DSB) is a County-appointed advisory board that works to improve the lives of persons with all disabilities, with a portion of its efforts focused on those with physical and sensory disabilities. FA-DSB works closely with the Fairfax County DFS' Disability Services Planning and Development (DSPD) unit to provide coordinated services to persons with physical or sensory disabilities. In addition to representing the needs of persons with physical, sensory and other disabilities to local and state governments, the community and the private sector, FA-DSB works to develop and support linkages between services to improve the coordination and the array of services for persons with disabilities.

One important example of the non-profit community partnering with the county to coordinate efforts to serve populations with special needs is the Bridging Affordability program. Bridging Affordability, developed as part of the Housing Blueprint, provides rental subsidies for homeless individuals and families, those with disabilities, as well as households currently on the waiting lists for Fairfax County's housing programs. Fairfax County is operating the Bridging Affordability Program through a \$3.8 million contract with Northern Virginia Family Service (NVFS), which is leading a collaborative of nine non-profit organizations. The collaborative includes NVFS, Alternative House, FACETS, Good Shepherd Housing and Family Services, New Hope Housing, Reston Interfaith, Shelter House, United Community Ministries and Volunteers of America Chesapeake. The collaborative will provide rental subsidies and an array of supportive services to program participants.

#### *Coordination of Government Agencies and the Private Sector*

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and programs from a variety of federal and State funding sources. When appropriate and feasible, Fairfax County provides financial support to support such efforts.

Fairfax County expands opportunity for providing needed services to its citizens and augments its programs through utilizing both state and federal resources and resources from the private sector (see table in Community Development and Neighborhood Preservation section of document).

One of the best examples of coordination with other government agencies to provide services is through HOPWA. Fairfax County and 15 other Northern Virginia cities or counties work with the Northern Virginia Regional Commission (NVRC) to address the needs of Persons with AIDS (HOPWA). NVRC acts as the administrative agent for HOPWA funds in the Virginia portion of the metro Washington Eligible Metropolitan Area (EMA). These funds provide services to establish and maintain housing for low-income Persons Living with AIDS/HIV (PWAs). Through a regional approach and community-wide strategies, Fairfax County will continue to provide affordable housing and other resources for persons with HIV/AIDS in coordination with surrounding jurisdictions. The County will continue to promote community partnerships between State and local governments and community-based non-profits to create models and innovative strategies to serve the housing and related supportive service needs of persons living with HIV/AIDS and their families. The County also strives to leverage funding and will continue to identify and supply community strategies related to supportive services in conjunction with housing to ensure the needs of persons living with HIV/AIDS and their families are met.

The County works in partnership with community organizations such as the Fairfax Area Agency on Aging to help consumers access and deliver services to seniors. Fairfax Area Agency on Aging and the Commission on Aging, its advisory body, promote the needs of senior citizens and serves as liaison between the county and other governmental, public, and private groups concerned with aging issues. In addition, the County takes advantage of the Senior Community Services Employment Program, a federally subsidized employment training program that provides temporary part-time work experience and job training in community services activities for people age 55 and over who have limited income. It is often called the Title V Program because it is funded under Title V of the Older Americans Act of 1968.

Another example of how the County partners with other entities to provide services is the Fairfax County Community Health Care Network. The Fairfax County Community Health Care Network is a partnership of health professionals, physicians, hospitals and local government. It was formed to provide primary health services for low income, uninsured County residents who cannot afford primary medical care services for themselves and their families.

#### *Coordination of Economic Development Efforts*

Fairfax County should maintain its relatively prosperous economic climate and varied employment opportunities by continuing to develop and pursue a broad range of actions, including public/private partnerships, designed to enhance its long-term competitive position in regional, national, and international economic development. At the same time, the County should enhance those systems that support the employability of the population for its economic betterment.

Public-Private partnership efforts have successfully laid the ground-work for two major mixed use developments which will advance area revitalization.

The Northern Virginia Regional Partnership represents more than 1.6 million residents within four counties (Arlington, Fairfax, Loudon, and Prince William), five independent cities (Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park), and four towns (Dumfries, Herndon, Leesburg, and Vienna).<sup>10</sup>

The Northern Virginia Regional Partnership collaborated with the Northern Virginia Technology Council, a regional technology industry association with over 1,000 business members. Together, they developed The Northern Virginia Technology Workforce Development Initiative, which has the goal of developing a “world-class, knowledge-based workforce that will attract other businesses to locate in Northern Virginia.”<sup>11</sup> The following are some key elements of the Regional Partnership’s Strategic Plan that they have acted to implement:<sup>12</sup>

- Attract and train new workers into the region’s technology industries
- Expand opportunities to make career transitions toward technology jobs
- Begin to develop the region’s future technology workforce

The County’s revitalization focus has shifted to investing in mixed-use commercial areas. There is a continued effort to use public funds to leverage private sector investment to improve public infrastructure, promote new business development and jobs, retain existing businesses, reduce blight, enhance livability, and bolster the tax base to ensure the County’s ability to provide public services. The result will be the creation of meaningful jobs for the unemployed and low-

<sup>10</sup> Northern Virginia Regional Partnership, Inc.

<sup>11</sup> Northern Virginia Regional Partnership, Inc.

<sup>12</sup> Northern Virginia Regional Partnership, Inc.

and moderate-income residents of the area, preservation of affordable housing opportunities for nearby residents, as well as activities to promote the substantial revitalization of the County's neighborhoods.

## OTHER ACTIONS PLANNED FOR SPECIFIC PURPOSES

### Fostering and Maintaining Affordable/Accessible Housing

One of the priorities of the County for the use of CDBG and HOME funds, and the local Consolidated Community Funding Pool is to support the production and preservation of affordable/accessible housing. The actual allocation of these funds reflects this priority. In addition, CDBG-backed Section 108 loans have been used extensively in the production of affordable housing.

### Affordable Rent Standard

As stipulated under CDBG regulations, jurisdictions are required to adopt and make public rent standards. For this purpose, "affordable rent" shall be rent for housing that is no greater than 40 percent of a household's gross annual income for an eligible lower income household as defined under CDBG program regulations. However, the goal shall be that lower income households, as defined under CDBG program regulations, pay rent that is no more than 30% of their gross annual income. In general Fairfax County uses a standard of affordability where rent and utilities are no more than 30% of annual gross income, consistent with the federal Housing Choice Voucher Program.

### Improving Public Housing and Resident Initiatives

The FCRHA is a political subdivision of the Commonwealth of Virginia. The FCRHA is administratively supported by the Fairfax County HCD. The mission of the FCRHA is to initiate and provide opportunities for Fairfax County residents to live in safe, affordable housing and to help develop, preserve, and revitalize communities through fiscally responsible and open processes. The Fairfax County Board of Supervisors created the HCD in 1973 for the purpose of carrying out the programs and serving as the staff of the FCRHA. The Public Housing Agency (PHA) Plan is a plan that informs HUD, residents of federally subsidized housing, and the public of the PHA's mission for serving the needs of low-income and very-low income families and the PHA's strategy for addressing those needs. The PHA plan specifically focuses on the Public Housing focuses and Housing Choice Voucher (HCV) programs as required by HUD and does not encompass all programs and activities of the FCRHA or HCD.

The Federal Public Housing Program is administered by the U.S. Department of Housing and Urban Development (HUD) to provide funds for rental housing serving low income households owned and operated by local housing authorities such as the FCRHA. Federal Public Housing and Housing Choice Vouchers are among the many programs that FCRHA operates. There have been no new federal public housing units in Fairfax County since 1997 and none are anticipated in the future. FCRHA public housing priorities are concentrated on targeting populations most in need, preserving the 1,060 current units in public housing projects, reducing the waiting list for public housing units, and empowering the residents with self-sufficiency skills to move beyond public housing.

Eligibility for admission and occupancy to low-income public housing in Fairfax County requires the applicants to fulfill the following general criteria: (1) qualify as a family, (2) have annual income which does not exceed the income limits for admission to a designated development, and (3) qualify under the Local Preference if head or spouse is employed,

attending school or participating in a job training program, a combination thereof at least 20 hours per week; or is 62 or older; or is the only adult in the household, is working less than 20 hours per week and is a primary caretaker of a disabled dependent; or meets HUD's definition of being disabled. Also, applicants must be from households that pay more than 30 percent of gross income for rent and utilities or have household income at or below 50% of Area Median Income (AMI) and live or work in Fairfax County, City of Fairfax, City of Falls Church or Town of Herndon

In setting priorities for the upcoming years, and consistent with the Housing Blueprint, the County will put their emphasis on those identified as having the greatest need including the low to extremely-low income families, elderly families, and those with special needs, including families within these groups that are on the public housing waiting list. Not considering owner households, there are 28,425 renter households in Fairfax County with incomes at or below 50 percent of the area median income (based on 2009 CHAS). Of those renters, more than half pay in excess of 50 percent of their income for housing. As facilities and funding are limited, the County will use a partnership approach to offering alternative forms of housing assistance that will in turn reduce the number on the public housing waiting list. Fairfax County has developed Bridging Affordability, a program supported by local funding, that will provide funding to non-profits, via a competitive process, for use as rental subsidies and capital for acquisition of additional affordable units to address the homelessness and waiting list goals of the Housing Blueprint.

### **Fair Housing**

The Fairfax County Public Housing Program has been rated by HUD as a high performing program. Admissions and Occupancy policies for the program are governed by the Quality Housing and Work Responsibility Act of 1998 (which amended the United States Housing Act of 1937) and are consistent with the objectives of Title VI of the Civil Rights Act of 1964. The Fairfax County HCD actively participates as a member of the Fair Housing Task Force and the Fairfax County Office of Human Rights and Equity Programs participates in HUD's Fair Housing Assistance Program.

Fairfax County promotes equal opportunity and works to affirmatively further fair housing. Section 504 of the Rehabilitation Act of 1973, as amended, states that entities receiving federal funding must provide services related to securing housing or shelter, including services related to community group living, and supportive of the purposes of this Act and of the titles of this Act, and adaptive housings services (including appropriate accommodations to and modifications of any space used to serve, or occupied by, individuals with disabilities). The County will continue to undertake affirmative measures to ensure access to assisted housing regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to provide a suitable living environment for families living in assisted housing, regardless of race, color, religion, national origin, sex, familial status, and disability; to undertake affirmative measures to ensure accessible housing to persons with all varieties of disabilities regardless of unit size required; and to ensure compliance with federal, state and local fair housing policies and laws.

### **Specific Objectives**

There were 4,468 applicants on the public housing waiting list as of April 2012. Of these, 82 percent are extremely-low income (at or below 30% AMI), 16 percent are low-income (at or below 50% AMI), and 2 percent are moderate-income (at or below 80% AMI) families. Elderly families account for 13 percent and families whose head or spouse has a disability account for 15

percent. All of these groups have been identified through the Consolidated Plan process as priority needs groups. According to 2005-2007 average data from CHAS 2009, 11,110 or 77 percent of the extremely-low income renters in Fairfax County pay in excess of 50 percent of their income for housing and are most in need of housing assistance. Specific objectives to address the needs of these priority groups are shown on Table 1C of the Five-Year Consolidated Plan for FY 2011-2015.

### **Proposed Outcomes/Activities**

#### ***Improved Affordable/Accessible Housing (Objective 1-3, 6 and 7; 14-18)***

- FCRHA will exceed HUD federal targeting requirements for families at or below 30 percent of AMI in public housing and exceed HUD federal targeting requirements for families at or below 30 percent of AMI in tenant-based HCV assistance
- In addition to targeting families at or below 30 percent of AMI, the FCRHA will employ an admissions preference aimed at families with economic hardships; this preference is for families that pay more than 30 percent of gross income for rent and utilities for the past 90 days (excluding telephone and cable costs), or pay less than 30 percent of gross income for rent and utilities but earn less than 50% of AMI
- In addition to targeting families at or below 30 percent of AMI, the FCRHA will employ a preference for working families, elderly families, and disabled families
- FCRHA will employ an over-income policy in its Public Housing program that results in the termination of assistance to families above 100 percent of the AMI, thereby making those units available to families in greater need

#### ***Improved Affordable/Accessible Housing (Objective 1-3, 6 and 7; 14-18)***

- FCRHA will carry out the modifications needed in public housing based on the section 504 Needs Assessment for Public Housing (Currently, there are 100 vouchers specified for persons with physical or Mental disabilities under the Mainstream Housing for Persons with Physical or Mental Disabilities Program and administered through Medicaid-waiver vouchers)
- FCRHA will draw on partnerships with local non-profit agencies for additional support for families with disabilities
- Within the 5-year period, FCRHA will seek a Resident Opportunity and Self-Sufficiency (ROSS) grant to provide residential support services for households with disabilities and will set-aside public housing units for occupancy for disabled individuals in the Supportive Shared Housing Program administered by the Community Services Board

#### ***Improved Affordable/Accessible Housing (Objective 6)***

##### **Preserve Public Housing**

Fairfax County is dedicated to preserving, renovating, and maintaining FCRHA-owned properties and regularly allocates appropriate federal resources for this purpose. With a severe shortage of affordable housing and with market pressures accelerating the shift of units out of the affordable housing supply, it is imperative that the limited supply of deep-subsidy assisted affordable units be preserved whenever possible. Housing with deep subsidies in Fairfax County includes federal Public Housing, privately owned federally assisted housing, and housing vouchers and certificates. The supply of federal Public Housing in Fairfax County has not increased in more than a decade. In addition there are 3,527 federally-funded Housing Choice Vouchers (waiting list closed since 2007) in Fairfax County. The County is committed to assuring the continued excellent reputation of the

FCRHA through fiscally responsible policies, sound business practices, and well-maintained properties that meet the high community standards of Fairfax County. Examples of activities planned to address this goal in FY 2013 include, but are not limited to:

- Improve maintenance and limit the time units are not occupied
  - Over the time period covered by the FY 2011-2015 Plan, the County will continue to employ effective maintenance and management policies to minimize the number of public housing units off-line
  - Measures will be taken to conduct renovation activities efficiently and to reduce turnover time for vacated public housing units. In addition, FCRHA will promote use of on-line applications for housing assistance
  
- Improve communication practices
  - County will support the quality work and professionalism of the HCD staff and to provide highly effective programs by incorporating and maintaining up-to-date Information Technology solutions in FCRHA/HCD business and communication function
  - County will continue to encourage their citizens to have a sense of ownership in policies and programs through open and two-way communication of ideas and information about housing and community development challenges and opportunities

#### ***Improved Affordable/Accessible Housing (Objectives 2 and 6)***

##### **Reduce the Housing Waiting List**

FCRHA will address combined federal Public Housing and Housing Choice Voucher waiting list by providing self-sufficiency programs to current residents that will result in some residents moving on to other housing opportunities, consistent with the Housing Blueprint. Examples of activities planned in FY 2013 include, but are not limited to:

- Bolster the existing resources, by ensuring maximum lease-up in FCRHA programs and properties, establishment of a collaborative referral process with non-profit owners, and non-profit acquisitions using federal resources such as the HOME Community Housing Development Organization (CHDO) set-aside granted to Fairfax County.
- Initiate other efforts to reduce waiting lists, such as exploring tax exemption for developers of housing for persons earning extremely low-incomes, completion of FCRHA pipeline projects, and the use of voluntary cash contributions received from developers via the land use rezoning process to develop additional affordable units.
- Provide local funding to reduce waiting lists through the Bridging Affordability program and to support affordable housing development by private developers.

#### ***Suitable Living Environment (Objective 7)***

##### **Promote Family Self-Sufficiency**

FCRHA works to empower the participants in its programs with the means to become as self-sufficient as possible. In FY 2011, the FCRHA and the Fairfax County Department of Housing and Community Development (HCD) established the PROGRESS Center - an innovative model for coordinating services, opportunities and resources as a way to help families and individuals address complex challenges and move toward greater self-sufficiency. The PROGRESS Center is the Partnership for Resident Opportunities, Growth, Resources and Economic Self Sufficiency. The PROGRESS Center focuses on a number of

critical areas including employment and training opportunities and services related to affordable health insurance, eviction prevention, compliance with Public Housing Community Service Requirements, emergency medical intervention, adult protective services, mental health services, and physical and sensory disabilities. Key to connecting FCRHA residents and Housing Choice Voucher recipients to these services and resources are partnerships established with other County agencies and non-profit organizations. Other programs and resources which will be incorporated within The PROGRESS Center are volunteer services for Public Housing residents; scholarship opportunities; Section 3 opportunities; and on-site computer centers.

The FCRHA, through the PROGRESS Center, encourages and facilitates movement toward financial independence beyond the need for FCRHA services while recognizing the needs and limitations of the mentally and physically disabled, the aged, and infirm. Because the annual unit turnover rate for Public Housing programs is about 10 percent, the FCRHA will continue to focus in up-coming years on the self-sufficiency and asset development of families living in Public Housing and HCV households. Examples of activities planned beginning in FY 2013 include, but are not limited to:

- Promote programs that offer Public Housing residents and housing choice voucher recipients the skills and resources to move beyond assisted housing
- FCRHA will continue to encourage policies that support and encourage work
- FCRHA will continue its Family Self-Sufficiency Program (the anticipated FY 2013 capacity is to serve 50 participants each from Public Housing and Housing Choice Voucher Programs)
- Coordinate the Family Self-Sufficiency Program with the Welfare-to-Work and Affordable Housing initiatives

The FCRHA and the TANF Agency (DFS) share information and/or target supportive services. The agencies share information as it relates to benefit information in general—HCD verifies housing assistance benefits and uses TANF information to determine rental assistance subsidy amounts. Both agencies must have signed releases from the applicants/participants to share this information.

The FCRHA/HCD and the DFS have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing. For the FSS program HCD frequently works with VIEW participants (some of whom receive TANF initially).

Other coordination efforts between the FCRHA and TANF agency include client referrals; information sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the FCRHA and TANF agency administer an allocation of Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

### Removing Barriers to Affordable Housing

The Fairfax Board of Supervisors has adopted the following Affordable Housing Goals as part of the Housing Blueprint:

1. To End Homelessness in 10 Years
2. To Provide Affordable Housing Options to Those with Special Needs

3. To Streamline and Reduce the Waiting Lists for Affordable Housing by half in 10 Years
4. To Produce Workforce Housing Sufficient to Accommodate Projected Job Growth

In implementing these goals, it is the intention that opportunities should be available to all who live or work in Fairfax County to purchase or rent safe, decent, affordable/accessible housing within their means. Affordable/accessible housing should be located as close as possible to employment opportunities without adversely affecting quality of life standards. It should be a vital element in high density and mixed-use development projects, should be encouraged in revitalization areas, and encouraged through more flexible zoning wherever possible.

The following policies demonstrate the breadth and depth of the County's commitment to creating affordable housing opportunities for its citizens including those groups identified as having priority needs and to removing regulatory impediments.

- Provide bonus densities in exchange for affordable housing and reduce NIMBY reactions (details on the Affordable Dwelling Unit program are provided later)
- Residential rezoning should not be approved above the low end of the Plan range unless an appropriate commitment of land, dwelling units, and/or a cash contribution to the Housing Trust Fund is provided
- Capitalize the Housing Trust Fund so that it can be used as a mechanism to fund the development of affordable housing
- Encourage affordable housing as a development option for infill sites, particularly in commercial areas and near employment concentrations
- Give priority for the use of County and other government-owned buildings and land as sites for the provision of affordable housing
- Promote and facilitate innovative site design and construction techniques, as well as encourage the use of manufactured housing and manufactured housing components, when aimed at providing affordable housing
- Support the efforts of the FCRHA in producing a portion of these affordable housing units through the provision of County resources and the approval of suitable housing sites
- Encourage and facilitate home sharing as one mechanism for lowering housing costs

The County is committed to encouraging the provision of affordable housing in all parts of the County. Policies implementing this objective include:

- Expand housing opportunities in or near mixed-use Centers as a way of providing the opportunity for persons employed in the County to live near their jobs
- Promote the development of multifamily housing in both mixed-use Centers and existing residential areas, as appropriate, in an effort to diversify the housing stock and expand lower cost housing options (the County has adopted Locational Guidelines for Multifamily Residential Development as part of the Countywide Land Use)
- Promote affordable housing opportunities throughout the County, particularly in areas where existing supply is low

Fairfax County strives to conserve stable neighborhoods and encourage rehabilitation and other initiatives that will help to revitalize and promote the stability of older neighborhoods. Policies implementing this objective include:

- Address the community impacts of foreclosure Encourage redevelopment through tax abatement

- Improve and maintain existing housing and neighborhood quality by upgrading substandard housing and improving physical community facilities (e.g., streets, sidewalks, lighting) in existing neighborhoods
- Maintain housing quality in existing neighborhoods and preserve neighborhood stability through the abatement of “spot” blight
- Facilitate improvement and maintenance of existing neighborhoods by initiating community development programs, in communities where needed, with as little displacement as possible; and incorporating affordable housing units as part of all major housing rehabilitation efforts
- Retain existing below market rental housing through acquisition, rehabilitation assistance and other subsidies
- Facilitate the retention of existing mobile home parks which are identified in the Area Plans as appropriate for mobile home park use (the County has adopted Guidelines for Mobile Home Retention as part of the Countywide Land Use Plan)

To increase the supply of housing available to special populations, including the physically and mentally disabled, the homeless, and the low-income elderly, and large families, the County employs the following policies:

- Locate housing resources for special populations in all parts of the County as a way of improving accessibility to employment opportunities, County services, as well as cultural and recreational amenities
- Facilitate the development of single room occupancy residences and other types of permanent housing for homeless persons and families, as well as others in need of these housing options
- Enforce fair housing laws and nondiscriminatory practices in the sale and rental of housing to all citizens
- Promote multifamily housing for the elderly and the handicapped that is conveniently located to public transportation and community services
- Encourage the creation of handicapped accessible housing units or units that can be easily modified for use by the disabled
- Redesign of Domestic Violence service system making sheltering services community-based

The County will utilize regional approaches to address the impact of government regulations on the overall supply of housing. Fairfax County advocates “fair growth” within the region, a strategy that requires regional cooperation to assure sufficient land is planned and zoned for residential development and reduces the reliance on land use planning and rezoning as a technique to control development.

Predicted job growth through 2030 will strain the supply of new housing in Fairfax County. The challenge is to identify opportunities for increased housing development despite a decreasing supply of developable “green” land (i.e. vacant land suitable for development), as the County has become more and more “built out”. In developing the remaining areas of green land, the County will seek to reduce development cycle times by limiting development in areas that require rezoning and the associated time-consuming processes for approval.

As Fairfax County becomes increasingly built-out, the County is promoting an increased supply of housing through redevelopment. Opportunities for redevelopment will mainly occur in older,

commercial corridors, rather than in residential areas. Including mixed-income, transit-oriented residential development and mixed-use commercial redevelopment is a strategy that the County is using to generate a significant number of housing units.

Regarding types of affordable housing, staff will continue working to develop policies for consideration by the Board of Supervisors designed to encourage the private-sector production of residential studio units.

The FCRHA's accessible housing goal has been to have 5% of the agency's total housing units accessible to persons with physical disabilities and 2% accessible to persons who are sight and/or hearing impaired. This goal is being achieved by renovating designated units of the agency's existing housing stock and purchasing/developing accessible units. The principles of universal design will be incorporated in FCRHA renovated and newly constructed units to the extent feasible. All projects financed by the FCRHA will be required to provide accessible units, where economically feasible.

In addition, as units become available through the Affordable Dwelling Units (ADU) program, developers are being requested to make a minimum of 5 percent of the units accessible. Should the FCRHA purchase existing developments, sufficient units will be renovated to ensure compliance with accessibility regulations, whereby a minimum of 5% of the units must be made accessible for persons with mobility disabilities and a minimum of 2% of the units for individuals with sensory disabilities, where economically feasible.

Request for affordable housing proposals has also included a funding priority for projects that serve persons with disabilities and other special needs populations. Additionally, greater coordination of housing and human services resources is intended, in part, to encourage programs to improve the job skills and earnings of low-income residents in subsidized/assisted units, thereby enabling these families to move to unsubsidized housing and expanding the benefit of limited resources through increased unit turnover.

#### Evaluating and Reducing Lead-Based Hazards

Abatement of lead-based paint in Fairfax County's Public Housing was completed in the fall of 1997. The County is complying with regulations issued by HUD which require notification, evaluation, and reduction of lead-based paint hazards in federally owned residential properties and other housing receiving federal assistance. Telephone consultation, literature, and referrals to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community.

In the summer of 2006, HCD staff attended a Training Seminar on Implementing the Lead Safe Housing Rule in CPD-Funded Programs. The County is implementing procedures for compliance with regulations issued by HUD which established new requirements for notification, evaluation, and reduction of lead-based paint hazards in federally owned residential property and housing receiving federal assistance. All CDBG/HOME funded projects receive Environmental Reviews and as part of the review a determination is made on any potential lead paint hazards and need for testing and abatement. Maintenance staff has been trained in the EPA lead base paint certification program and HCD is certified by the EPA to conduct Lead based paint activities for renovation and repair.

The Fairfax County Health Department conducts environmental blood lead level evaluations for all reported cases of lead poisoning in children under 6. The evaluation is used to create a Lead

Hazard Control Plan for interim lead controls and abatement of lead hazards. An investigation of the source of the contamination takes place including the child's home. If the source is determined to be from the home, siblings will be tested and the Health Department will counsel the family on steps to take to remove the source of contamination. Retesting of the children is required. The Department of Family Services may be asked to intervene if the family does not properly remove the lead contaminants. If necessary, the child or children could be removed from the home until appropriate measures have been taken.

The Fairfax County website displays a lead poisoning prevention page (<http://www.fairfaxcounty.gov/hd/eh/lead/>). The webpage defines some of the major sources of lead in people's homes: dust from deteriorating lead-based paint primarily due to opening and closing windows in older homes (built pre-1978), residual lead dust in residential soils, and lead pipes. In addition, the Health Department educates the household members about reducing lead exposure. To reduce risk of lead poisoning, the County recommends that residents remove peeling paint and chips from the home, not allow for children to be present when scraping or cleaning up paint chips, minimize dust through frequent damp mopping of floors and using wet cloths to wipe down windows, and discourage children from playing in bare soil surrounding the home. In addition, the Fairfax County lead poisoning prevention website provides links to numerous websites with information on lead exposure. Telephone consultation, literature, and referrals to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community.

#### Reducing the Number of Households with Incomes Below Poverty

Agencies in Fairfax County work together and coordinate services to help combat poverty and help low-income residents to become self-sufficient. Funds from the Consolidated Community Funding Pool (CCFP) support programs that target households with incomes below poverty.

One of the funding priorities in the CCFP is to provide the supports people need to be self-sufficient. Programs funded through the CCFP with CSBG funds are specifically targeted toward households with incomes at or below the poverty program guidelines. The FCRHA, DFS, and the Community Action Advisory Board (CAAB) share responsibilities in combating poverty.

The CAAB serves as an advisory body to the Fairfax County Board of Supervisors. The CAAB advises the Board on the needs, concerns and aspirations of low-income persons and recommends policies that promote meaningful change. The following are goals established by CAAB:

- Identify review and develop policies as they relate to low-income residents
- Support actions that minimize reductions to programs and services providing the greatest supports to low-income families and individuals
- Maximize opportunities to provide input based on identified priority areas
- Oversee the disposition of Community Service Block Grant funds, to include:
  - Researching and assessing community needs
  - Allocating funds
  - Approving programs and contracts with community organizations serving low-income persons
- Educate the Board of Supervisors and other County officials, other agencies and civic groups, the low-income community and citizens of Fairfax County in support of the CAAB mission

Community Action Programs (CAPs) are public-private partnerships, locally managed and controlled by volunteer boards of directors, for the purpose of reducing poverty and promoting self-sufficiency of the poor.<sup>13</sup>

Several anti-poverty services and programs are offered to residents and participants in FCRHA programs. The FCRHA employs several policies to enhance the economic and social self-sufficiency of assisted families. These policies include:

- Public housing rent determination policies
- Public housing admissions policies (Working Preference)
- HCV admissions policies (Working Preference)
- Preference/eligibility for HCV homeownership option participation
- Housing and Community Development Corporation and FCRHA Resolutions Implementing Economic Uplift and Self-Sufficiency
- Adoption of First-Time Homebuyers - Direct Sales
- Adoption of Policies and Regulations Concerning the Sale and Rental of Affordable Dwelling Units (First Time Homebuyers' Program)
- Establishment of the PROGRESS Center, including the continuation of the Family Self Sufficiency Program and the establishment of the Service Coordinator and Section 3 Programs
- The PPH initiative comes through OPEH and the participants are referred from homeless shelters or transitional programs by local non-profits. The program is to offer homeownership opportunities to families that have skills that will bring them to self-sufficiency in a fairly short time period. The former Ross Grant Program was grant funded and offered homeownership opportunities to Public Housing residents.

## FAIR HOUSING ISSUES AND ANALYSIS OF IMPEDIMENTS

Federal regulations issued by HUD governing the Consolidated Plan require jurisdictions to complete an Analysis of Impediments (AI) to fair housing choice. In June 1997, the Board of Supervisors adopted the Fairfax County Fair Housing Analysis of Impediments. In 2007, the Fairfax County Office of Human Rights and Equity Programs, Human Rights Division, amended its Fair Housing Plan. The Plan includes a list of past activities implemented to address fair housing, and a summary of current impediments to fair housing. The Board of Supervisors adopted the Fair Housing Analysis of Impediments, as amended, in July 2007.

In 2010-2011 Fairfax County updated the Fair Housing Analysis of Impediments Five-Year Fair Housing Planning Document (2011-2015) and conducted a new Analysis of Impediments (AI) to identify impediments to fair housing and projects to undertake to address the impediments listed. The document was submitted to the Fairfax County Board of Supervisors for review in July 2011. The Board directed staff to utilize the revised Local Plan to continue to insure that impediments to fair housing in Fairfax County are fully addressed. A copy of this document is available on line at: <http://www.fairfaxcounty.gov/ohrep/hrd/fairfaxai4262011.pdf>.

The Board of Supervisors has designated the Fairfax County Office of Human Rights and Equity Programs, Human Rights Division, as the agency responsible for implementation and oversight

<sup>13</sup> Fairfax County Proposed Five-Year Consolidated Plan for FY 2011-2015, Antipoverty section. Approved Fairfax County Consolidated Plan One-Year Action Plan for FY 2013

of actions addressing impediments to fair housing choice on behalf of the Fairfax County Human Rights Commission.

## MINORITY OUTREACH PROGRAM

Fairfax County has a Supplier Diversity Program with the objective to undertake every effort to increase the opportunity for utilization of small, women-owned and minority-owned (SWAM) vendors in all aspects of procurement. The program operates under the auspices of the Department of Purchasing and Supply Management (DPSM) Contracts Division. The objectives of the County regarding this program are:

- To actively and diligently provide the procurement of facilities, equipment, supplies and services from SWAM businesses, in an equally competitive manner.
- To actively and diligently work toward accentuating the positive education and outreach oriented elements of this program so as to increase rather than decrease competition and thereby maximize the value received for the taxpayers' dollars expended on goods and services bought by the County.

In order to meet the objective of ensuring maximum opportunity for the participation of SWAM firms in the County procurement activities, it is necessary to initiate outreach efforts to identify these firms and opportunities for them to learn about doing business with the County. The County's outreach efforts include participating in local and regional conferences and seminars.

The DPSM has developed a *Selling to Fairfax County* workshop for SWAM businesses interested in providing goods and services to the County. The workshop is held on the third Wednesday of every month and the workshop instructors are the contract administrators from DPSM.

DPSM hosts the Annual Vendor Forum, a reverse trade show where Fairfax County agency decision makers are made available for open networking and where educational sessions for small businesses are held at no cost to the vendor community. This show is held in the first quarter of the calendar year.

In addition, a Small Business Commission (SBC) was created by the Fairfax County Board of Supervisors to advise and assist the Board, County Executive, and County purchasing agent, on any matter that will enhance the capability of small, minority, and women-owned businesses, as well as those owned by disabled persons, to succeed and to obtain contracts with the County. The SBC is made up of twelve representatives appointed by the Board of Supervisors, all of whom serve without compensation.

## MONITORING STANDARDS AND PROCEDURES

HCD monitors and reports to the CCFAC, the FCRHA for some activities, the Board of Supervisors and the public on progress and achievements of programs funded under and covered by the goals of the Consolidated Plan.

For the Consolidated Community Funding Pool (CCFP), which uses CDBG, County General Funds and the Community Services Block Grant (CSBG), funding awards are made by the Board of Supervisors and contracts are executed with the nonprofit sub-grantees. The contracts include each sub-grantee's proposal descriptions, goals, projected outcomes, and budget. These elements form the basis for monitoring each program and for the program's evaluation.

The Department of Administration for Human Services and HCD have the responsibility for monitoring the performance of CCFP programs funded by CSBG, CDBG, and County General Funds. There are certain standard contract requirements (including federal requirements) which are common to all CCFP performance evaluations. A monitoring checklist is used for these standard contract requirements. In addition, staff also reviews each sub-grantee's annual audit.<sup>14</sup>

The Fairfax County HCD, Department of Neighborhood and Community Services, and Department of Administration for Human Services collaborate with various entities to provide training to nonprofit organizations in monitoring and accountability. Outcome measurement is a funding requirement and assists organizations to: (1) focus on their mission, (2) track program results, and (3) develop consistent procedures for reporting services delivered as well as a basis for determining the effectiveness of funded programs.

## COMMENTS

The CCFAC held a public hearing on Housing and Community Needs on November 15, 2011. These comments are summarized below. The Fairfax County Board of Supervisors held a public hearing on the draft Proposed Consolidated Plan One-Year Action Plan for FY 2013 on March 20, 2012. These comments follow below.

### CCFAC Housing and Community Development Needs Hearing on November 15, 2011

**Sharon LeGrande, Northern Virginia Family Services** – Critical Needs mentioned concerns for the following:

- 1) Homelessness Services
- 2) Dental Service for lower income persons
- 3) Case Management and Therapeutic Services
- 4) Language and Cultural Sensitivities
- 5) Job Training and economic stability

Trends – seeing younger population not able to access job market right away; foreclosure issue

**Marjorie Bleiweis, Northern Virginia Mediation Service** spoke about students who have been impacted by harm; restorative justice conferencing. Per her testimony, there are no other comparable services in the County.

**Christina Kuders, Long Term Care Coordinating Council** discussed many people who have disabilities but not eligible for some services, otherwise referred to as “gap persons”. She expressed concerns in regards to finding housing for gap persons – needs affordable housing, sees fit in all six categories that were in notice.

<sup>14</sup> Fairfax County Five-Year Consolidated Plan for FY 2011-2015.  
Approved Fairfax County Consolidated Plan One-Year Action Plan for FY 2013

**Joan Packer, Northern Virginia Mediation Service** Testimony was in support of Restorative Justice, needs of students in school system and community, importance of dialoging.

**Rebecca Beck, Scan of Northern Virginia** Testimony was in support of economic self-sufficiency priority, applauded focus on helping youth succeed, support of prevention.

**Doris Ray, Director of Advocacy and Outreach for the Northern Virginia region for the ENDependence Center** thanked CCFAC for their efforts in amending Action Plan to include HOME dollars for TBRA for non-elderly persons transitioning from institutions, Hopes CCFAC will recommend that TBRA vouchers continue to be designated for persons transitioning from nursing homes, thanked CCFAC for working so that there are regulations in CCFP for having ADA requirements. She asked to monitor closely the testing that Office of Human Rights does and further asked to see in this round or next, testing be done to ensure that accessible housing is available; she advocates an incentive program for an increase in accessible, affordable housing, if they set their sight for 10% of units as accessible. She expressed concerns regarding fully accessible units not having roll-in showers but tubs; she advocated requiring units to have roll-in showers.

Board of Supervisors Public Hearing on March 20, 2012

**Jim Edwards-Hewitt, Chair of the Consolidated Community Funding Advisory Committee (CCFAC)**, indicated that the proposed Consolidated Plan One-Year Action Plan for FY 2013 reflects the priorities of the Housing Blueprint that was adopted by the Board of Supervisors. Mr. Edwards-Hewitt indicated that the funding levels in the proposed Action Plan reflected deep cuts in federal funding and that to offset the cuts and minimize their impact, the one-time reallocation of older, unused funds was recommended. He noted that, while it was important to utilize those prior year balances, it will not be possible to use such balances to cover future substantial federal funding reductions and indicated that the CCFAC recommended that the Board of Supervisors make plans to compensate for federal reductions in future fiscal years with county funds, beginning in FY 2014. He added that the budget for FY 2012 included a reserve of funds to compensate for possible reductions in previously awarded federal funding during the budget cycle and asked the Board to consider including a similar reserve in the FY 2013 budget. Regarding the Consolidated Community Funding Pool (CCFP), Mr. Edwards-Hewitt indicated that the CCFAC was pleased to see that the County Executive included an approximately \$450,000 increase in County General Funds for the CCFP, but noted that, due to CDBG cuts, the amount of CDBG funds for Targeted Public Services in the proposed Action Plan is \$307,336 less than the level the county provided for FY 2012. Mr. Edwards-Hewitt noted that, while the FY 2013 Advertised Budget Plan did include an increase for CCFP, the federal grant amounts were not yet available when the budget was being created, and the CCFAC believed that the County Executive intended that amount to be an actual increase and not to have the majority eaten up by federal cuts. Regarding the FY 2013 Housing Blueprint, Mr. Edwards-Hewitt voiced the CCFAC's support for increased funding for this to make up for the difference in what is contained in the County Executive's Advertised Budget and what is recommended in the Housing Blueprint. He specifically cited the need for \$2 million for the Partner Acquisition of Multifamily Affordable Housing Property initiative and \$2.6 million for the Blueprint Community Challenge goal. He indicated that the CCFAC viewed the goals of the housing Blueprint as high priorities for the county and that the federal funds contained in the proposed Action Plan and additional revenues from the county are critical to meeting the goals of the FY 2013 Housing Blueprint. Mr. Edwards-Hewitt concluded by urging the Board's continued support of CDBG, the HOME Program, and the Housing Blueprint and by thanking the Board for their support of the CCFP.

**Ji-Young Cho, Executive Director of Korean Community Service Center (KCSC)** thanked the Board of Supervisors for their support of the Korean community. Ms. Cho indicated that KCSC was an organization that tries to be a bridge between the Korean culture and the community and she spoke of a client who received KCSC's help and was able to improve his life. Ms. Cho indicated that KCSC needs continued support of the county and council/Board members.

**Jina Kim, Board member, Korean Community Service Center** supports KCSC. Ms. Kim spoke of mental health programs and clinic services that received support from Fairfax County and specifically identified Consolidated Community Funding Pool support regarding the KCSC mental health service. Ms. Kim spoke of increased needs and the type of needs, including youth dealing with depression, ADHD, and autism and adults dealing with depression, PTSD, and Asperger's disorder.

**Doris Ray, Director of Advocacy and Outreach for the Northern Virginia region for the ENDependence Center of Northern Virginia**, spoke on behalf of ENDependence Center and thanked the Board of Supervisors, the Consolidated Community Funding Advisory Committee, and staff. Ms. Ray spoke of HOME funding from the Tenant-Based Rental Assistance (TBRA) project to assist people from nursing homes. Ms. Ray cited page 26 of the proposed FY 2013 Action Plan and applauded the county's adding "elderly" to the TBRA description. Ms. Ray spoke of the TBRA item in the FY 2012 Action Plan, and indicated it was specified that the population of those in institutions would be assisted. Ms. Ray requested that the Board specify this again. Ms. Ray indicated that the Board was supporting Olmstead in this way and that she hoped that the Board continues Fair Housing and bridging programs.

#### Additional Comments Received (Written)

**Rock H. Schuler, CFRE, Director of Development, Community Residences, Inc. (CRI)** wrote and commented on five areas: 1) CRI noted a lack of advocacy within the proposed Action Plan for FY 2013 for new, local revenue sources to compensate for cuts in federal funding and encouraged county staff to work with both the for-profit and nonprofit sectors and with elected officials to determine short- and long-range strategies for increasing revenue on the local level. 2) Mr. Schuler referred to the settlement between the U.S. Department of Justice and the Commonwealth of Virginia that will result in the referral of additional individuals to the county for long-term, community-based supported housing with services, and recommended that county officials convene relevant nonprofit providers and other stakeholders to determine a comprehensive approach to the needs expected to arise from the settlement. 3) CRI saw a central information clearinghouse that describes all currently available supported housing programs and subsidies as a good, low-cost start to matching resources with needs when it comes to rental subsidies for relatively high-functioning individuals with intellectual disabilities or mental illnesses who reside in independent living arrangements with varying levels of ongoing social supports. CRI indicated that current supports are inadequate, commended the county for innovative approaches such as Bridging Affordability, and encouraged additional similar efforts as well as an exploration of enhanced public-private partnership ventures. 4) CRI was supportive of the effort to re-balance Consolidated Community Funding Pool priorities so that Crisis Intervention and Long-Term Supportive Services more closely match Self-Sufficiency allocations. 5) CRI viewed the suggestions outlined on pages 44-45 of the proposed Action Plan to reduce the county's housing waiting list as inadequate and advocated affordable housing fees and taxes as a significant part of any realistic and serious long-term housing financing solution. Mr. Schuler concluded by indicating that CRI stood ready to partner with the county and other

stakeholders to develop a continuum of housing options and services for Fairfax citizens with mental health needs or intellectual disabilities.

**Elisabeth Lardner, Chair of the Fairfax County Redevelopment and Housing Authority (FCRHA)**, wrote on behalf of the FCRHA in support of the proposed Consolidated Plan One-Year Action Plan for FY 2013. Ms. Lardner thanked the CCFAC and the joint CCFAC/FCRHA Working Advisory Group for their work on the development of the proposed Plan. Ms. Lardner indicated that the funding levels for two key programs in the Consolidated Plan, Community Development Block Grant and HOME Investment Partnerships Program, reflect deep cuts and that to minimize the impact of the cuts and the ability to meet the goals of the FY 2013 Housing Blueprint, a one-time reallocation of unused prior-year funds was recommended. Ms. Lardner noted that the county is fortunate that these funds are available to be reallocated, but using such balances to cover federal funding reductions as a practice is not sustainable. The CCFAC/FCRHA Working Advisory Group recommended that the Board of Supervisors consider funding these gaps for federal reductions in future fiscal years, beginning in FY 2013, to the greatest extent possible. Regarding the Consolidated Community Funding Pool, Ms. Lardner indicated that CDBG reductions had a negative impact on this, necessitating a reduction in the CCFP CDBG-funded Targeted Public Services amount. The FCRHA supported the Working Advisory Group recommendation that the Board consider restoring the CCFP FY 2012 funding level by allocating County General Funds to make up the difference for Targeted Public Services, and noted that an increase totaling \$448,534 in the General Fund transfer to the CCFP was recommended in the FY 2013 Advertised Budget Plan. Ms. Lardner asked the Board of Supervisors for their support of CDBG and HOME, and thanked the Board for its continued commitment to affordable housing and to the CDBG and HOME programs.

#### How the Public Comments were Addressed

The CCFAC considered the public comments on the proposed Consolidated Plan One-Year Action Plan for FY 2013 at its meeting on April 10, 2012. There were no changes required to be made to the document regarding the comments from the Chairs of the CCFAC and the FCRHA as well as those from the representatives of the Korean Community Service Center, as these comments were in support of the Consolidated Community Funding Pool and the proposed One-Year Action Plan for FY 2013.

Regarding the comments from the Director at ENDependence Center, the CCFAC added language from the FY 2012 Consolidated Plan One-Year Action Plan to the Project Description for Project #9 in the FY 2013 Action Plan. The FY 2013 Action Plan includes the following sentences: "Rental assistance to prevent families/individuals from becoming homeless and rental assistance for non-elderly and elderly disabled households. Non-elderly disabled households includes, but is not limited to, disabled households that meet the Commonwealth of Virginia DMAS definition of being at risk of institutionalization or who want to return to the community from institutions." And regarding the Director's hope that the Board of Supervisors continues Fair Housing and bridging programs, it is anticipated that the Board will be continuing the Fair Housing and Bridging Affordability activities.

Regarding the comments from the Director of Development at Community Residences, Inc., the CCFAC acknowledged that the settlement between the U.S. Department of Justice and the Commonwealth of Virginia will result in the referral of additional individuals to the county for long-term, community-based supported housing with services and is aware of its implications. They appreciated the Directors comments regarding this. Regarding the comments on a central information clearinghouse that describes all currently available supported housing programs and

subsidies and the encouragement of innovative approaches, such as Bridging Affordability, as well as an exploration of enhanced public-private partnership ventures, the CCFAC noted that as part of the THRIVE initiative, the Fairfax County Redevelopment and Housing Authority (FCRHA) is engaged in a redesign of its Housing Application Center to take a more holistic and customer-oriented approach. This is consistent with the Lines of Business Study provided to the Board of Supervisors in November 2010. And, regarding realistic and long-term housing financing solutions, the CCFAC will explore the tax incentives issue in conjunction with the FCRHA. The CCFAC acknowledged CRI's advocacy for affordable housing fees and taxes; however, the CCFAC also recognizes the inherent limitations that the Board of Supervisors faces under the Dillon Rule.

## CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Anti-displacement and Relocation Plan** --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104( d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace** --It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about --(a) The dangers of drug abuse in the workplace; (b) The grantee's policy of maintaining a drug-free workplace; (c) Any available drug counseling, rehabilitation, and employee assistance programs; and (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
  - (a) Abide by the terms of the statement; and
  - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
  - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
  - (b) Requiring such employee to participate satisfactorily in a drug abuse

assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

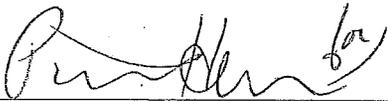
**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency; a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** --The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3** --It will comply with Section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.



Edward L. Long, Jr.

5/8/2012  
Date

County Executive

Title

## Specific CDBG Certifications

The Entitlement Community certifies that:

**Citizen Participation** --It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** --Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan** --It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

**Use of Funds** --It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including Section 108 guaranteed loans during program year(s) Fairfax County Fiscal Years 2012, 2013 and 2014, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made

against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

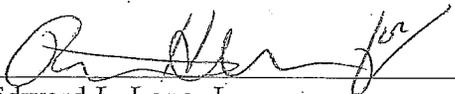
**Excessive Force** --It has adopted and is enforcing:

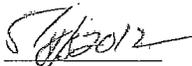
1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws** --The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint** --Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

**Compliance with Laws** --It will comply with applicable laws.

  
\_\_\_\_\_  
Edward L. Long, Jr.

  
\_\_\_\_\_  
Date

County Executive  
\_\_\_\_\_  
Title

### Specific HOME Certifications

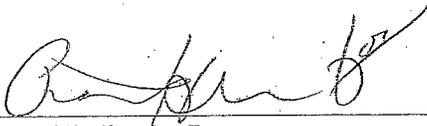
The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** --If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** --it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** --before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;



Edward L. Long, Jr.



Date

County Executive

Title

### ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

**Major rehabilitation/conversion** – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

**Essential Services and Operating Costs** – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long as the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

**Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services** – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for such individuals.

**Matching Funds** – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

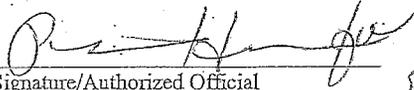
**Confidentiality** – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

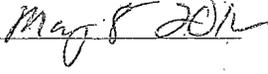
**Homeless Persons Involvement** – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

**Consolidated Plan** – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction's consolidated plan.

**Discharge Policy** – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

  
Signature/Authorized Official  
Edward L Wong  
County Executive  
Title

  
Date

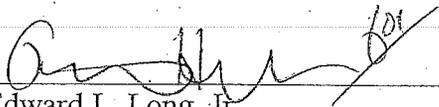
## HOPWA Certifications

The HOPWA grantee certifies that:

**Activities** --Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** --Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

  
Edward L. Long, Jr.

May 8 2012  
Date

County Executive  
Title

## APPENDIX 1 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

### INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

#### A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U. S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

#### B. Drug-Free Workplace Certification

1. By signing and/ or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e. g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code):

County of Fairfax Department of Housing and Community Development, at:  
3700 Pender Drive, Fairfax, Fairfax County, Virginia 22030  
One University Plaza, Fairfax, Fairfax County, Virginia 22030  
4530 University Drive, Fairfax, Fairfax County, Virginia 22030  
South County Government Center Office, 8350 Richmond Highway,  
Alexandria, Fairfax County, Virginia 22309

Check  if there are workplaces on file that are not identified here.

This information with regard to the drug-free workplace is required by 24 CFR part 21.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

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"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U. S. C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

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"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e. g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub-recipients or subcontractors in covered workplaces).

## APPENDIX 2 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

### RESALE / RECAPTURE GUIDELINES FOR HOMEBUYER ACTIVITIES USING HOME FUNDS:

When using HOME funds in any FCRHA program involving homebuyer activities, the program will incorporate the following provisions as appropriate:

#### RECAPTURE

If the HOME recipient decides to sell the house within the affordability period at whatever price the market will bear, the FCRHA will require recapture of all or a portion of the direct HOME subsidy as follows:

- Sharing of the net proceeds: when the net proceeds are insufficient to repay the direct HOME subsidy and the homebuyer's investment, the net proceeds may be shared in either of two ways:

- 1) Recapture of the HOME funds may be based on the ratio of the HOME subsidy to the sum of the homeowner's investment (down payment and any capital improvement investment made by the owner since purchase), plus the HOME subsidy:

$$\frac{\text{HOME Subsidy}}{\text{HOME Subsidy} + \text{Homeowner Investment}} \times \text{Net Proceeds} = \text{HOME recapture}$$

- 2) The homebuyer's investment may be repaid in full before any HOME funds are recaptured. The FCRHA may choose to use the available proceeds from the resale to repay the homeowner's investment first. The HOME subsidy is then repaid to the extent that proceeds are available.
- Excess Proceeds: When net proceeds exceed the amount necessary to repay both the homeowners investment and the HOME subsidy, the excess proceeds may be paid to the homeowner, retained by the FCRHA, or shared by both parties.
  - Exception: Development subsidies are not subject to recapture. For properties that receive development subsidies only, and there is no direct financial assistance to the homebuyer, the resale requirements below will apply.

#### RESALE

Under certain FCRHA programs, the HOME-assisted units must remain affordable over the entire affordability term, and therefore those units will be designated as "affordable units." If a unit is so designated, and is sold during the affordability period, the sale must meet the following criteria:

- The new purchaser must be low-income, meeting the HOME Program definition, and occupy the property as the family's principal residence.
- The sales price will be controlled by the FCRHA so as to be "affordable" to the new purchaser.
- The original homebuyer, now the home seller, must receive a "fair return" on their investment, as defined by the FCRHA.
- The FCRHA will use deed restrictions, land covenants or other similar legal mechanisms to enforce the resale restrictions.

**PRIORITIES FOR THE  
CONSOLIDATED COMMUNITY FUNDING POOL (CCFP)  
for Fiscal Years 2013-2014**

Approved by the Fairfax County Board of Supervisors, July 12, 2011

**I. PREVENTION**

**Outcome:** Families and individuals remain independent and have the tools and resources to prevent future dependence. Communities increase their ability to support their members in preventing dependence.

Services in this category are intended to help those who are at risk of falling into but are not yet in situations which would require significant, multiple, or ongoing interventions or services. Those who are repeatedly falling into difficulties generally need more extensive and complex services than "prevention." This category also includes community and neighborhood development programs that provide early and positive public engagement to identify emerging problems and solutions and develop community-based prevention activities.

**Target Funding Range:** 10-20%

**Service Examples** (may include some of the following examples, but not limited to):

- Mentoring programs for youth, adults, and families
- Conflict resolution and anger management training and counseling
- After-school or other programs that provide positive alternatives to risky behavior
- Courses that teach language or culture to help groups interact positively
- Life skills and healthy choices programs
- Financial literacy/management training and counseling to foresee and prevent financial crises
- Health fairs and health screening clinics, dental clinics; inoculations, nutrition education
- Community or neighborhood need/asset assessments to engage local resources for implementing community-based prevention programs

**II. CRISIS INTERVENTION**

**Outcome:** Individuals, families, or communities in crisis overcome short-term problems (generally not more than three months) and quickly move back to independence.

Services in this category assist individuals and families that need (due to personal or social crises such as those related to the economic downturn of 2008-09, a health crisis, or temporary disability) short-term or one-time assistance with basic needs (food, shelter, transportation, counseling) to avoid falling more deeply into dependency on public support. In addition, providers of these programs should conduct initial assessments or referrals to identify longer term or chronic issues and steer recipients toward resources to address these more complex

problems. This category would not cover ongoing services to address more chronic conditions such as illiteracy, substance abuse, long-term poverty, ongoing illness, or permanent disability.

**Target Funding Range:** 15-25%

**Service Examples:**

- Food pantry
- Utility payments
- Rental assistance
- Financial counseling
- Furniture collection and distribution
- Disaster response
- Services to victims of domestic violence and their families
- Emergency medical assistance, including emergency counseling and pharmaceutical assistance
- Provision of temporary or emergency shelter to the homeless

**III. SELF-SUFFICIENCY**

**Outcome:** Families, individuals, neighborhoods, and communities attain self-sufficiency over a period of three months to three years.

Services in this category recognize that many social problems are complex in origin and require complex intervention. Sophisticated assessment, coordination, collaboration, and case management are generally required to provide these services effectively. Individuals, families, neighborhoods, and communities served have long-term but not permanent problems. Services in this category may link to prevention services, but should not be confused with them. This category should not include emergency short-term (category II) or ongoing needs (category IV) services for individuals or families.

**Target Funding Range:** 45-55%

**Service Examples:**

- Evaluation of long-term needs
- Development of a comprehensive plan to achieve self-sufficiency, which may include phased services and/or referrals
- Acquiring/preserving/rehabilitating/constructing affordable, accessible, and stable housing with accessible supportive social services
- Transition assistance requiring involvement with individuals or families over a period of more than three months
- Employment training/job skills/awareness of economic opportunities
- Primary medical/dental services
- Counseling services

- Trauma recovery
- Adult education
- Language and cross-cultural assistance
- Child care to help parents stay employed
- Legal services
- Transportation to provide access to existing programs or services
- Financial asset formation
- Services for homeless families and individuals, including homeless youth

#### **IV. LONG-TERM SUPPORTIVE SERVICES**

**Outcome:** Individuals who have continuing long-term needs and who therefore may not become self-sufficient, achieve and/or maintain healthy, safe, and independent lives to the maximum extent possible.

Services in this category meet the needs of individuals who, because of age or other permanent conditions, will need ongoing help and likely will never achieve self-sufficiency. It may be difficult to initially assess whether an individual or family needs services from this category, as compared to another category. Indeed, those receiving ongoing services may also benefit from preventive programs, require emergency services, or move from dependence to self-sufficiency in some areas of their lives while needing ongoing assistance in others. Programs to help neighborhoods or communities address growing ongoing supportive service needs within the community would also fall into this category.

**Target Funding Range:** 10-20%

**Service Examples:**

- Affordable, accessible, and stable long-term housing with supportive social services
- Services to assist individuals transitioning from institutional to home or community-based care
- Personal assistance with routine tasks
- Transportation to medical appointments
- Social environments for isolated individuals
- Home health visits
- Individual and family counseling
- Respite services to help caregivers
- Nutrition assistance
- Supportive employment

*Capital Projects from the Community Development Block Grant  
may be awarded in multiple categories (generally self-sufficiency and long-term supportive  
services)  
independently of the target funding percentage.*

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# # #

**ADVISORY GROUPS AND OTHER ORGANIZATIONS**

**Consolidated Community Funding Advisory Committee**

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The CCFAC, which is responsible for the overall citizen and community input process and for preparation of the Consolidated Plan and the annual update to the One-Year Action Plan, is composed of representatives from the following:

Advisory Social Services Board  
Community Action Advisory Board  
Community Partnership to Prevent and End Homelessness  
Fairfax Area Commission on Aging  
Fairfax Area Disabilities Services Board  
Fairfax County Alliance for Human Services  
Fairfax County Health Care Advisory Board  
Fairfax County Human Services Council  
Fairfax County Public Schools/PTA Community  
Fairfax County Redevelopment and Housing Authority  
Fairfax-Falls Church Community Services Board  
Fairfax-Falls Church United Way

These groups and the Directors and staff contacts of the respective County agencies or organizations received notification of the availability and link to the Proposed Action Plan for review and comment to the CCFAC or to prepare formal public comment for consideration by the Board of Supervisors.

**Participating and Cooperating Jurisdictions**

Access to the Consolidated Plan is also furnished to the Towns and Cities which participate in the Fairfax County CDBG and HOME Program, and to the City of Falls Church, which contracts with Fairfax County for emergency shelter and services to the homeless (but does not participate in the County's CDBG and HOME program). The following jurisdictions are included.

Town of Herndon  
Town of Clifton  
Town of Vienna  
City of Fairfax  
City of Falls Church

## **Additional Citizen Organizations and Advisory Groups**

The following additional citizen organizations, councils, boards and advisory groups, which are not specified in the Citizen Participation Plan and may not be represented directly on the CCFAC, and/or staff contacts for these groups, are given the opportunity to provide comments and input to the CCFAC or the Board of Supervisors on the Proposed Action Plan for FY 2013.

Affordable Dwelling Unit Advisory Board  
Economic Development Authority  
Human Rights Commission  
Tenant-Landlord Commission  
Commission for Women  
FCRHA Resident Advisory Council  
Planning Commission  
Northern Virginia Private Industry Council  
Northern Virginia Regional Commission  
Therapeutic Recreation Services Advisory Council  
Employer Child Care Council  
Advisory Social Services Board  
Route 1 Task Force for Human Services  
Federation of Citizens Associations  
Magisterial District Councils  
Chambers of Commerce  
Fairfax County Athletic Council  
Fairfax County Community Center Coalition  
Community Improvement Committee  
Community Policy & Management Team  
Resource Advisory Program  
SACC Parent Advisory Council  
Head Start Parent Policy Council  
Medical Care for Children Project  
Juvenile Court Citizens Advisory Board  
Commission on Organ & Tissue Donation & Transplantation  
Mt. Vernon Mental Health Center Advisory Board  
Northwest Center for Community Mental Health Advisory Board  
Northern Virginia Mental Health Foundation

## **Associations and Nonprofit Organizations**

Approximately 400 associations and nonprofit organizations involved in affordable housing, community development, emergency assistance, homeless services, and supportive housing programs were involved in the development of the Consolidated Community Funding Pool targeted funding priorities and in review of the draft proposal evaluation criteria. These organizations, and those which requested a copy of the FY 2012-13 Application Package for the Consolidated Community Funding Pool, were also given the opportunity to provide comments on the proposed One Year Action Plan for FY 2013 to the CCFAC or to prepare formal comments for the Board of Supervisors.

APPENDIX C

CONSOLIDATED COMMUNITY FUNDING ADVISORY COMMITTEE TIMELINE  
FOR FISCAL YEAR 2012

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September 2011

\*9/13 *Consolidated Community Funding Advisory Committee (CCFAC) meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232*

October 2011

\*10/11 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232*

Discuss – Possible topics and speakers for public hearing on housing and community development needs

November 2011

\*11/15 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232*

Fairfax County Public Hearing on Housing and Community Development Needs  
Appointment of Working Advisory Group (WAG) Members

December 2011

\*12/13 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232 - Cancelled*

\*\*12/21 *CCFAC/Fairfax County Redevelopment and Housing Authority (FCRHA) Working Advisory Group (WAG) meeting 7:30 pm, Fairfax County Department of Housing and Community Development, HCD Center*

January 2012

\*\*1/5 *CCFAC/Fairfax County Redevelopment and Housing Authority (FCRHA) Working Advisory Group (WAG) meeting 7:30 pm, Fairfax County Department of Housing and Community Development, HCD Center*

1/10 *Board of Supervisors (Board) meeting 10:00 am, Board Auditorium, Fairfax County Government Center*

\*1/10 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10*

1/19 FCRHA meeting 7:00 p.m., One University Plaza  
Consideration of WAG recommendations and Adoption of recommendations for the use of FY 2013 CDBG and HOME funds

1/24 *Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

## February 2012

\*2/2 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232*

*Note: This is not the regular February CCFAC Meeting Date*

Action: Consideration of WAG recommendations and Adoption of recommendations for the use of FY 2013 CDBG and HOME funds

Action: Approval of release of Proposed One-Year Action Plan for FY 2013 (including adoption of recommendations for use of FY 2013 CDBG, HOME, ESG, and HOPWA funds) for Public Comment

2/17 Release of Proposed Consolidated Plan One-Year Action Plan for FY 2013

30-day public comment period begins

2/23 FCRHA meeting 7:00 p.m., One University Plaza

2/28 *Board meeting, 10:00 am, Board Auditorium, Fairfax County Government Center*

Authorization to Advertise a Public Hearing for March 20, 2012 on the Proposed Consolidated Plan One-Year Action Plan for FY 2013

## March 2012

3/6 *Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

\*3/13 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10*

3/20 *Board meeting, 4:30 p.m., Board Auditorium, Fairfax County Government Center*

The Board of Supervisors holds Public Hearing on the Proposed Consolidated Plan One-Year Action Plan for FY 2013

Public comment period ends for Proposed Consolidated Plan One-Year Action Plan for FY 2013

April 2012

4/10-12

*Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

Board Public Hearing on the Budget

~~\*4/10~~

~~*CCFAC Meeting, 7:30 p.m., Fairfax County Government Center, Conference Room 9/10*~~

~~Consider public comments on Proposed Consolidated Plan One-Year Action Plan for FY 2013 prior to forwarding of the Plan to the Board of Supervisors for approval.~~

~~**Action: Approval of forwarding the Proposed Consolidated Plan One-Year Action Plan for FY 2013 to the Board of Supervisors for approval**~~

4/19

FCRHA meeting 7:00 p.m., One University Plaza

4/24

*Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center  
Board Budget Markup*

May 2012

5/1

*Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center  
Budget Adoption*

Approval of Proposed Consolidated Plan One-Year Action Plan for FY 2013

Consolidated Community Funding Pool Awards for FY 2013

\*5/8

*CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10*

5/11

Submit to HUD the adopted Consolidated Plan One-Year Action Plan for FY 2013, implementation to begin July 1, 2012.

5/22

*Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

June 2012

6/5

*Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

\*6/12

*CCFAC meeting 7:30 p.m., Fairfax County Government Center, Executive Conference Room 232*

Election of Officers

6/14

FCRHA meeting 7:00 p.m., One University Plaza

6/19 *Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

July 2012

7/10 *Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center*

FY 2013 CCFP projects begin  
CDBG Program Year 38 (FY13) begins  
HOME Program Year 21 (FY13) begins

\*7/10 *CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10*

7/19 FCRHA meeting 7:00 p.m., One University Plaza

7/31 *Board meeting, 10:00 a.m., Board Auditorium, Fairfax County*

\*Denotes Regular CCFAC Meetings

\*\*Denotes WAG's role in overall process

RESOURCES EXPECTED TO BE AVAILABLE

Federal Resources

HOME Investment Partnerships Program (HOME): HOME is an entitlement program which provides flexible housing grants to be used for: the acquisition, rehabilitation, and new construction of affordable housing, tenant based assistance, home buyer assistance, planning, and support services. Fifteen percent (15%) of the annual funding must be set aside for housing development activities of Community Housing Development Organizations (CHDOs), as defined by HUD.

HOPE for Youth: The Youth Build program provides assistance for activities and services to assist economically disadvantaged youth to obtain education and employment skills and to expand the supply of permanent affordable housing. It can be used for planning grants, or implementation grants that can include: architectural and engineering work, acquisition, rehabilitation, construction, relocation, administrative costs, education and job training services, counseling, leadership skill development, support services, wages, stipends and benefits to participants, operating expenses, replacement reserves, legal fees, training and technical assistance for the applicant.

Community Development Block Grant (CDBG): CDBG is a federal annual entitlement grant program which funds activities to carry out one of three national objectives: benefit low/moderate-income families; aid in the prevention or elimination of slums or blight; or address urgent needs where conditions pose a serious and immediate threat to the health and welfare of the community. Types of projects generally eligible for funding include: acquisition, rehabilitation, development of public improvements, facilities and housing; public services (up to 15 percent of grant); restoration of historic properties; removal of architectural barriers; special economic development activities; program planning and administration; relocation payments; and other assistance related to community development projects.

CDBG Section 108 Loan Guarantee: This program provides federal loans, secured by a pledge of future CDBG grants and other security, to help fund large-scale development projects. Loan funds may be used for real property acquisition, rehabilitation of publicly owned real property, housing rehabilitation, relocation, clearance, and site improvements, interest payments on guaranteed loan and issuance costs, and debt service reserves.

Emergency Solutions Grants (ESG): This is an entitlement program that provides grants to improve the quality of existing emergency shelters and to increase the number of shelters developed for the homeless, and can be used for: renovation, conversion of buildings, rehabilitation, essential social services, and operating costs (excluding staff payroll).

Housing Opportunities for Persons with AIDS (HOPWA): This is primarily an entitlement program that provides both entitlement and competitive grants for housing assistance and supportive services for low-income persons with AIDS or related diseases and their families. It can be used for: acquisition, rehabilitation, conversion, lease, repair

of facilities, new construction, project-based or tenant-based rental assistance, planning, support services, operating costs, short-term payments (rent, mortgage, utility), and administrative expenses.

Public Housing Operating Subsidy: The FCRHA receives some operating subsidy for public housing units which were developed through acquisition, rehabilitation, or new construction using public housing development funds.

Capital Fund Grant Program: This formula-based program provides funding for the FCRHA to make physical and management improvements or development in public housing, and can be used to upgrade living conditions, correct physical deficiencies, and achieve operating efficiency.

Community Services Block Grant (CSBG): As part of the County's Consolidated Community Funding Pool, the CSBG provides funding for Community Action Program anti-poverty activities, housing counseling, emergency assistance, and other supportive services.

Department of Energy (DOE)/Other Energy Programs: DOE programs may provide funds for rehabilitation (or weatherization), and new construction.

Low-Income Housing Tax Credits: This program, administered by the Virginia Housing Development Authority, provides federal tax credits to investors who provide financial support for development of approved low-income housing projects.

Preservation Programs: Various programs provide financial incentives to retain project subsidies for housing where federal assistance is expiring, or to sell the project to a purchaser who will keep it for low-income persons. Housing Choice vouchers may be provided to qualified low-income residents in certain projects to preserve their housing assistance after the project mortgage restrictions are removed or the subsidy contract terminates.

Housing Choice Voucher Program (Formerly Section 8): This program provides rental assistance payments to private owners who lease their units to assisted families and individuals. New allocations of funds for rental assistance are awarded on a competitive basis.

Housing Choice Voucher Homeownership Program: This is a pilot program that assists first-time homebuyers that have been in the Housing Choice Voucher Program for at least one year. 25 families currently have achieved homeownership to participate have their Housing Assistance Payment applied to their mortgage.

Supportive Housing for Persons with Disabilities (Section 811): This is a competitive grant program which provides funding to expand housing with supportive services in independent living facilities or group homes, and can be a source of financing for capital advances or project rental assistance.

Supportive Housing of the Elderly (Section 202): This program provides capital advances to finance elderly housing that offers supportive services, and project rental

assistance (exclusive of debt service) which can be used for: acquisition, rehabilitation, new construction, rental assistance, support services.

Surplus Housing for Use to Assist the Homeless: This program provides rent-free, suitable federally-owned properties that are leased to homeless organizations, which must pay the operating and any rehabilitation and/or renovation costs.

Veterans Affairs Supportive Housing (VASH): The Fairfax County Redevelopment and Housing Authority (FCRHA) has 35 housing vouchers, awarded under a partnership between HUD and the Department of Veterans Affairs, to house homeless U.S. veterans in the community. The HUD-VASH program combines federal Housing Choice Voucher rental assistance, administered by the FCRHA, with case management and clinical services provided by VA at its medical centers and within the community.

*The following federal programs are administered by HUD under the Homeless Assistance Grants program in a competitive funding process.*

The Supportive Housing Program (SHP): This program provides grants which can be used for acquisition, rehabilitation, new construction (limited), leasing of structures, operating costs, and supportive service costs of housing, such as transitional housing and permanent supportive housing, which includes a planned service component to serve persons with special needs. Two formerly separate programs (*The Supplemental Assistance for Facilities to Assist the Homeless (SAFAH)* program and *The Safe Havens* program) are now consolidated as *The Safe Havens* program, which offers grants to provide very-low-income housing for homeless persons with serious mental illnesses, and can be used for: new construction, acquisition, rehabilitation, leasing assistance, low-demand support services, outreach activities, and operating costs.

Shelter Plus Care: This program provides grants, which can be sponsor-based, project-based, or tenant-based, for rental assistance that is offered with support services to homeless persons with disabilities.

#### Other Public Resources: State Programs

Virginia Housing Development Authority (VHDA) Loans and Grants: The VHDA offers below-market interest loans and grants to fund low-income housing in the State through acquisition, construction, rehabilitation, and homebuyer assistance.

Virginia Housing Partnership Fund: This fund was designed to offer grants and loans as match funds for other grant programs providing for the acquisition, rehabilitation, and construction of low-income housing in the Commonwealth, but it is currently not supported with appropriations from the General Assembly. It does receive some State HOME program funds and has repayments from prior loans to loan again.

Homeless Intervention Program: State funds to provide grants or loans for the payment of temporary rental, mortgage, and security deposit assistance to households who are homeless or are in imminent danger of becoming homeless. A housing counseling component is directed toward the goal of financial independence and self-sufficiency for the program recipients. The program is operated by a Nonprofit with a contract directly with the state.

State Tax Credit for Elderly/Disabled Housing: This program provides a State tax credit to landlords in return for reduced rent charged to tenants who are elderly or have disabilities.

#### Other Public Resources: Local Programs

Bridging Affordability: The Bridging Affordability program is funded by Fairfax County and is designed to address the county's Housing Blueprint goals of ending homelessness in ten (10) years and reducing the county's waiting lists for affordable housing by half in ten (10) years. The program provides funding to a consortium of non-profit organizations to provide rental subsidies to homeless individuals and families, persons with disabilities, and households on the county's affordable housing waiting lists.

Consolidated Community Funding Pool (CCFP): Since FY 2000, an allocation of County General Funds has been combined with federal/State Community Services Block Grant funds and an allocation of Community Development Block Grant funds to provide a pool of dollars for community-based nonprofit programs funded through a competitive solicitation process.

County Funds (including Housing Trust Fund): These funds provide funding for a variety of housing-related activities, including acquisition of property and structures, rehabilitation, construction, rental assistance, financial leveraging, and revolving loans. These include the Housing Trust Fund, the Preservation Loan Fund, and the Affordable Housing Partnership Fund described below.

Affordable Housing Partnership Program (AHPP): This fund provides financial assistance to nonprofits and other developers of affordable housing. The program not only supports new housing stock but will encourage preservation of existing affordable housing that may be at risk. The program provides funding for predevelopment expenses, gap and bridge financing as well as technical assistance.

Fairfax County Rental Program: This operating program supports the acquisition, rehabilitation, maintenance, and operating costs of housing owned by the FCRHA for rent to eligible low- and moderate-income residents who may not meet federal assistance guidelines.

Home Improvement Loan Program: This program provides loans for home-improvement loans and technical assistance to low- and moderate-income homeowners with priority for those homes that do not meet health and building code requirements.

Home Repair for the Elderly Program: This program provides funding for minor home repairs for the elderly as well as handicapped and disabled homeowners at no cost to the homeowners. The program provides a crew to do up to one week's labor, up to \$500 in material expenses, to complete necessary repairs and maintenance.

Homeownership Assistance Program: This program provides a second-trust mortgage loan up to \$5,000 to FCRHA tenants, program participants and others who live and work in Fairfax County. The buyers make affordable monthly payments on the second-trust loan and must provide one-half of the down payments from their own funds. The Fairfax

County Employees Homeowner Program assists employees to purchase a home in Fairfax County.

Emergency Housing and Shelter Program: This program provides for the contract operation of the County's six community shelters for homeless individuals and families, supportive services, and payments for emergency motel placements.

Emergency Assistance Program: This program provides loans for security deposits, rent or mortgage assistance, and utility payments to prevent evictions; and it provides grants for moving and storage fees to assist clients in relocating to affordable housing after an eviction.

*There are many private for-profit and nonprofit organizations which contribute to residential construction and community development activities in Fairfax County. The resources which these organizations use can vary over time and may be specific to particular projects. Such resources are described here in general categories.*

#### Private Resources: For-Profit

Financial Institutions: Involvement of the banking community is crucial to structuring the multi-layered financing arrangements that have become necessary to produce and preserve affordable housing. In a time of reduced and constrained public resources, the financing of a large project can involve more than a dozen funding elements from different sources. One private bank provided the essential elements for the acquisition and rehabilitation of a 240-unit apartment complex in a financing arrangement that involved 13 separate sources of funds. Public/private partnerships have also been negotiated for other preservation projects. Bank loans are critical for new construction activity, and are usually part of the package for a household purchasing a home through a first-time homebuyer assistance program. Banks also participate in a public/private partnership for a small and minority business loan program.

Private Developers: Many private development companies are involved in housing production in Fairfax County. The Low-Income Housing Tax Credit Program, along with multi-family development loans from VHDA or the Virginia Housing Partnership Fund, has become a combination attractive to development companies to finance construction of multi-family housing developments that would be affordable to people with incomes at 50-60 percent of median income. With limited funding available, applications for these programs have been highly competitive. For projects with 50 units or more, the County's Affordable Dwelling Unit Ordinance provides a bonus density incentive for developers to provide a percentage of units in new construction as affordable housing. The FCRHA has the option to acquire or lease up to one-third of the units, and the balance are for direct sale to eligible low/moderate income homebuyers, or rental to eligible renters.

Other Private Businesses: Many private businesses contribute goods, services, volunteer time and money to nonprofit community-based organizations to assist with a variety of programs, including emergency assistance, food, and home repairs for elderly or other low-income households. For example, there is private support given for the purpose of establishing computer-learning centers for low-income families. Additionally, there is an initiative underway in which the FCRHA will develop magnet housing whereby

affordable housing and jobs are linked. This concept will provide a living/ learning/ working environment that is tied to employers and educational institutions.

#### Private Resources: Nonprofit

Nonprofit Housing Development Corporations: Several nonprofit housing development corporations are active in Fairfax County. Like for-profit developers, these organizations have also applied for the Low-Income Housing Tax Credit Program and multi-family loan programs available through VHDA. Some applications of the nonprofit developers have been oriented toward acquisition and rehabilitation of older garden-apartment complexes to preserve these units as part of the affordable housing inventory. Nonprofit developers can also work closely with service organizations to develop programs, such as transitional housing, where intensive support services and case management may be essential. Some of the federal grant programs for new construction are only available to nonprofit organizations. Utilization of these programs usually means that the nonprofit has to provide any required matching funds from other resources. These organizations thereby add significantly to the overall level of resources for affordable housing in the County.

Nonprofit Service Organizations: Fairfax County is fortunate to have a long-standing tradition of active community-based nonprofit organizations that provide a wide variety of social services support and assistance to people in need. While some of these groups are directly involved in developing housing, they contribute immeasurably to activities to prevent homelessness through emergency rental assistance, utility payments, and security deposits, as well as providing families and individuals with food, clothing and assistance in locating housing. Four such nonprofit agencies are contracted to operate the five community shelters in the County. While many of these service organizations receive some funding from the County, they also develop other sources of funds that add to the overall level of resources benefiting the communities they serve.

Low Income Housing Tax Credit Investors: When nonprofit housing development corporations receive an award of tax credits from VHDA, they form partnerships with tax credit investors to syndicate the tax credits. The tax credit investors provide equity to the project in return for an annual tax credit for each of ten years. The equity is an important part of the total financing package for the development of affordable rental housing. The nonprofit is usually the managing general partner of the partnership and the tax credit investor has limited involvement. The project must maintain affordable rents and be occupied by households at specific income levels for a minimum of 30 years.

**Appendix E**

**Charts:**

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**Continuum of Care and**

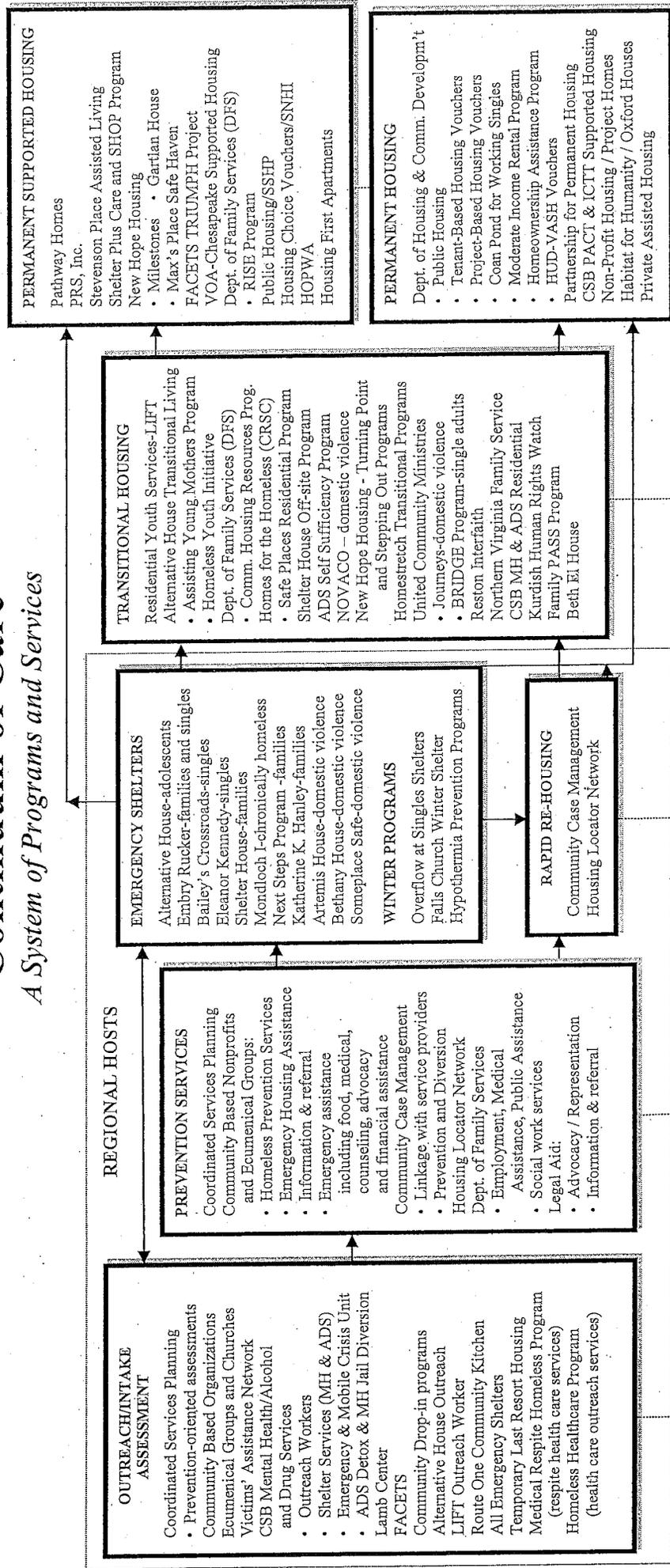
**Fairfax-Falls Church Community Partnership to  
Prevent and End Homelessness**

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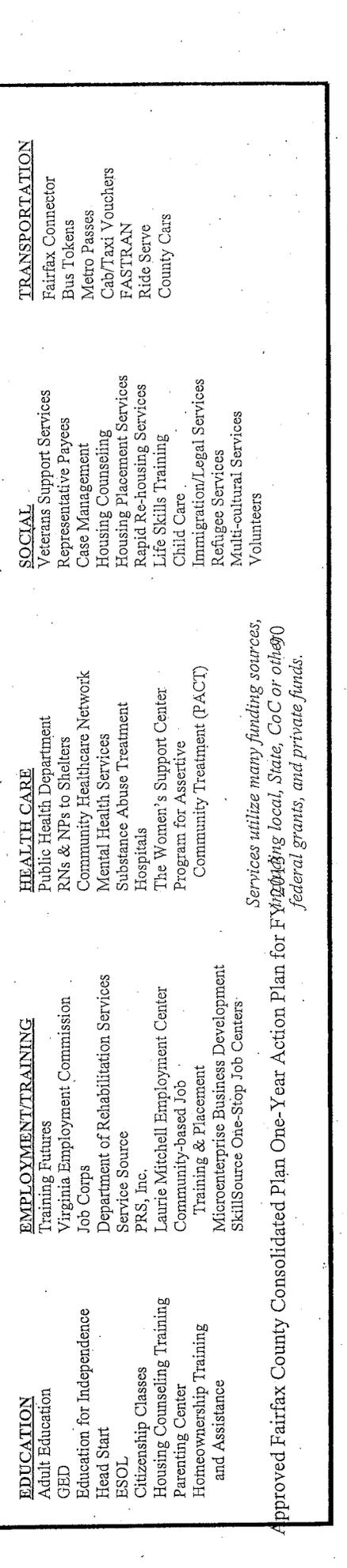
# Continuum of Care

## A System of Programs and Services

Revised April 2012

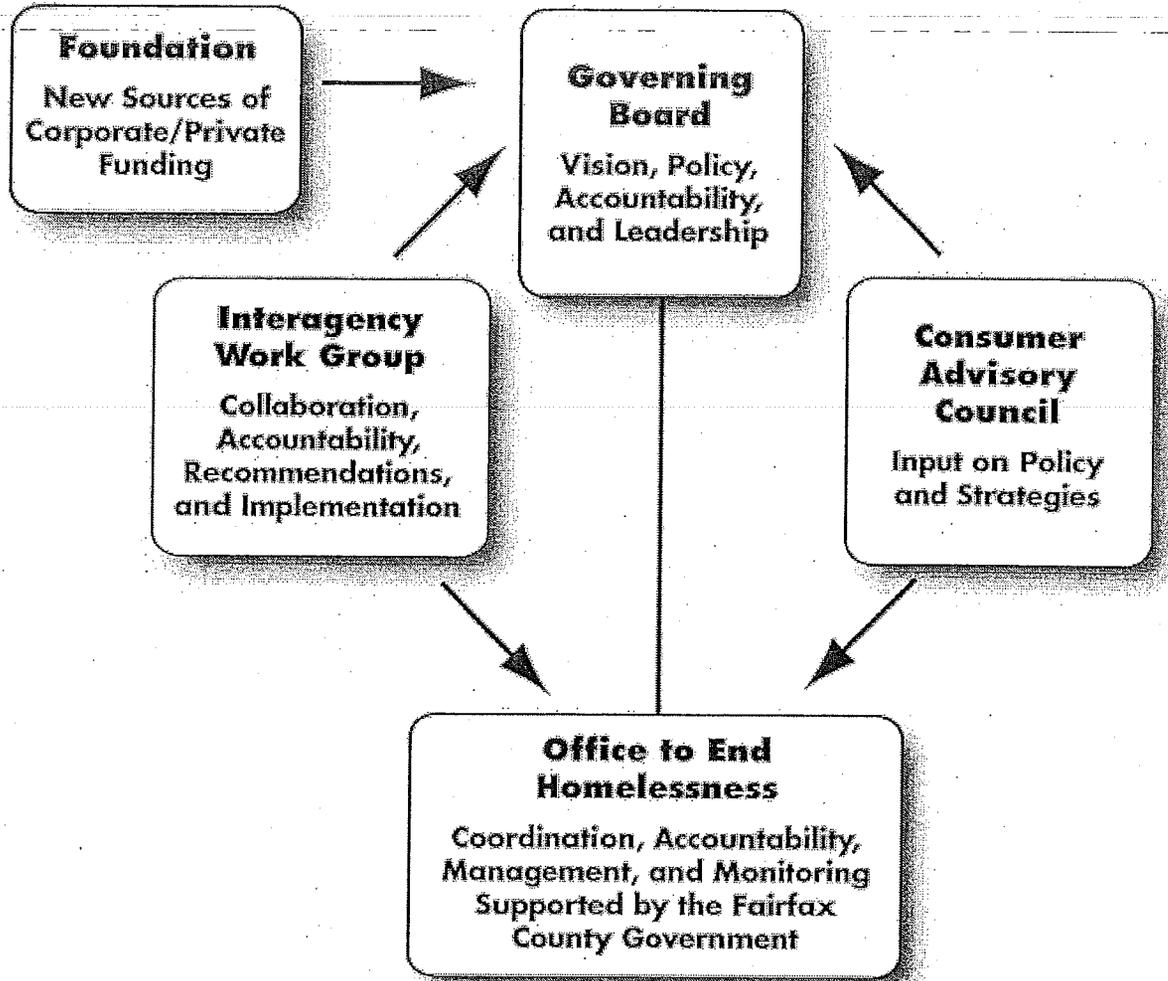


### MAINSTREAM RESOURCES (SUPPORT SERVICES)



Approved Fairfax County Consolidated Plan One-Year Action Plan for FY2013-2014

## The Fairfax-Falls Church Community Partnership to Prevent and End Homelessness



The Governing Board and Office to Prevent and End Homelessness were formed late in FY 2009 and became fully operational in FY 2010. The Consumer Advisory Council is being formed in FY 2012. The Interagency Work Group has been established as two groups: an Interagency Work Group on Housing Options and an Interagency Work Group on HOST Services. A Foundation to support the overall partnership approach was formed in FY 2011.

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## **MARKETING OF AFFORDABLE HOUSING PROGRAMS**

On behalf of the FCRHA, the Fairfax County HCD markets its programs, both rental and home ownership, and other agency services, on an ongoing basis using a variety of methods and media through the county Office of Public Affairs (OPA). HCD has developed a close working relationship with OPA for the purpose of marketing. In addition, all outreach is offered in alternative formats to ensure accessibility for persons with disabilities.

The FCHRA has been successfully and actively marketing its programs to persons with disabilities. Approximately one-third of all households served in FCRHA programs include a person with a disability. A most recent example of a program marketing to persons with disabilities is the Bridging Affordability Program. The program serves both persons with Fairfax-Falls Church Community Services Board-eligible disabilities and persons with physical and sensory disabilities using rental subsidies.

### **Print Media**

HCD prepares and distributes printed materials – brochures, flyers, posters, fact sheets, etc. which always include affirmation of our commitments to Equal Housing and access for persons with disabilities, as provided under the Americans with Disabilities Act (ADA). These printed materials are distributed to targeted audiences and also made available for pick-up in several public areas throughout the County, including Board of Supervisors' offices, libraries, the Government Center, etc.

### **Video/Broadcast Media**

HCD produces programs for broadcast through our local cable channel (Channel 16) highlighting programs and services offered by this agency, including programs funded using federal funds. These are joint efforts with the County's Cable Programming office and are available for viewing by all subscribers to Cox Communications cable in the County. The programs are targeted to raise the awareness of low and moderate income households to opportunities for affordable housing and homeownership, but the programs also serve as an educational tool for all citizens of the services being offered by the County and the Housing Authority. Each program also demonstrates not only the diversity of our community, as well as the diversity of the staff serving the community.

### **News Releases/Public Service Announcements**

Periodically, HCD issues press releases on affordable housing opportunities and initiatives in its rental, homeownership and community development programs, as well as its down payment and closing cost assistance programs. These announcements are sent to a diverse media market representing the cultural, ethnic and racial diversity of the region. Media lists are updated regularly. News Releases are also distributed through the county's Newswire webpage.

### **Forums/Special Events**

HCD regularly hosts special events to promote and market agency programs, projects, initiatives and accomplishments such as, ground breaking and ribbon cutting ceremonies for new properties; forums on affordable housing for the general public and our partners; and press conferences to promote innovative projects and strategies developed by the agency and county. In conjunction with its first-time homebuyer programs, HCD regularly holds orientations to promote its homeownership programs and to help potential purchasers prepare for the home buying experience. These sessions have been conducted in a variety of languages and in various locations throughout the County.

COUNTY OF FAIRFAX, VIRGINIA

**CITIZEN PARTICIPATION PLAN  
FOR THE CONSOLIDATED PLAN**

**Adopted by the Board of Supervisors  
December 8, 1997**

**Amended by the Board of Supervisors  
February 11, 2002**

**Revised and Amended Citizen Participation Plan  
Approved by the Board of Supervisors  
April 30, 2007**

**Purpose of the Citizen Participation Plan**

As an Urban County, Fairfax County, Virginia is eligible to apply for funds under the federal Community Development Block Grant (CDBG), Emergency Shelter Grants (ESG), HOME Investment Partnerships Program (HOME), and Housing Opportunities for Persons with AIDS (HOPWA) which are provided to the County through the U.S. Department of Housing and Urban Development (HUD). Federal regulations were revised in 1994 to provide for the consolidated submission of documents (the Consolidated Plan) which cover the planning and application aspects of the CDBG, ESG, HOME, and HOPWA programs (federal funding sources).

Beginning Fiscal Year (FY) 2000, the Consolidated Plan will also include local funding sources and federal Community Services Block Grant (CSBG) funds appropriated by the Board of Supervisors. In addition, the Consolidated Plan includes a description of the Continuum of Care for homeless services and programs, and may include federal funding for these programs at such time as these funds are made available through the federal funding allocation process for the Consolidated Plan.

The Fairfax County Citizen Participation Plan provides a guide for public input and participation in the Consolidated Plan process. The purpose of the Citizen Participation Plan is to encourage citizen participation in the definition of housing, community development and public services needs; services to be provided by community-based organizations; the funding priorities for programs and target populations to be served through resources available in the Consolidated

Plan, and in any amendments, as well as to the Consolidated Plan and the annual performance report as may be required by HUD.

The Citizen Participation Plan includes the following objectives and describes how each will be met to ensure compliance with federal regulations. The objectives of the Citizen Participation Plan are to:

- Encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development housing activities, public services and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds;
- Provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds under federal funding sources are used or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments;
- Provide citizens, public agencies, and all other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years;
- Provide technical assistance to groups representing very low and low income persons and to interested residents that request such assistance in developing proposals for funding assistance under federal and local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County;
- Conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents;
- Gather community input, through a variety of methods such as, community meetings, focus groups, surveys and other appropriate forums, regarding funding priorities for services provided by community-based organizations;
- Prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when

preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable; and

- Provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

### **Notice of Consolidated Plan Schedule**

The County will encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development and housing activities, public services, and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds.

The annual Consolidated Plan schedule will be mailed to neighborhoods, groups, associations, nonprofit, ecumenical, business and other community organizations and other interested individuals which have been involved in past funding cycles for each program. Other neighborhoods, groups, associations, organizations, and individuals will be added to the list upon request to HCD.

Information which will be available will include the amount of funding expected to be available under all the federal funding sources and programs in the Consolidated Plan, including estimated program income, program and application requirements, the proposed activities which will benefit very low and low income persons, plans for minimizing displacement caused by proposed activities and assistance opportunities for persons displaced, opportunities for citizen input, submission of project proposals, and schedules for proposed and final applications. This information may be obtained from the HCD.

An advertisement of the Proposed Consolidated Plan will be published in a newspaper(s) of general circulation and a copy of the Proposed Consolidated Plan will be available to the public for review and comment at least 30 days prior to submission to HUD. The proposed Consolidated Plan will be available for review 1) at the HCD, 2) at the information desk of the County Government Center at 12000 Government Center Parkway, Fairfax, Virginia 22035; and 3) at the information desk of all branches of the Fairfax County Public Library system. The final submission to HUD will also be distributed to these locations.

### **Citizen Participation Process**

The County will provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds are used

or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments.

The County will provide citizens, public agencies, and other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years.

Citizens will have an opportunity to comment on housing, community development, public service needs, and population and program priority needs identified to be addressed by community-based organizations and the proposed Consolidated Plan prior to its submission to HUD at public hearings, meetings, or by directly contacting the appropriate County agency. Information on the Consolidated Plan schedule will be disseminated to local agencies and nonprofit organizations working with minority, non-English speaking, and physically impaired residents to afford as many people as possible the opportunity for full citizen participation.

The County will work closely with the FCRHA to encourage the participation of residents of public and assisted housing developments in the development and implementation of the Consolidated Plan. The County will apprise the FCRHA of housing and community development activities related to its developments and surrounding communities so the FCRHA can make such information available at the annual public hearing on the Comprehensive Grant program.

Citizen input on housing, community development, and needs for services to be provided by community-based organizations will be received annually at one or more public hearings to be held before the Consolidated Community Funding Advisory Committee. The Committee is composed of one representative each from the FCRHA, Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Homeless Oversight Committee, Fairfax-Falls Church United Way, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board, Fairfax County Alliance for Human Services, representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members shall be appointed by the County Executive and shall serve for a term of three years. The role and responsibilities of the Consolidated Community Funding Advisory Committee will be to:

- Solicit community input
- Advise the Board of Supervisors on the development and implementation of the federally required Consolidated Plan
  - Advise the Board of Supervisors on issues relating to the coordinated funding process:
    - Policy considerations
    - Funding priorities
    - Selection criteria
    - Performance measures

- Coordinate with the Community Action Advisory Board in implementation of the CSBG process
- Implement the combined solicitation process and, if deemed appropriate, make comments on Selection Advisory Committee recommendations forwarded by the County Executive to the Board of Supervisors
- Monitor the Consolidated Plan process and report to the Board of Supervisors on its effectiveness relative to defined goals
- Consider and evaluate the potential for including other County and community processes in the Consolidated Plan process.

Based on the comments received from citizens through needs hearing(s) and other community input strategies from interested Nonprofit, ecumenical, business and other civic organizations and County agencies, the Consolidated Community Funding Advisory Committee will prepare a Proposed Consolidated Plan. The Proposed Consolidated Plan will be submitted for review and comment to organizations and individuals on the mailing list.

Comments received will be addressed by the Consolidated Community Funding Advisory Committee and included with the submission of the Proposed Consolidated Plan to the Board of Supervisors.

A public hearing will be held by the Board of Supervisors on the Proposed Consolidated Plan. Final approval of program priorities and funding recommendations included in the Consolidated Plan will be made by the Board of Supervisors.

Reasonable and timely access will be given to citizens, public agencies, and other interested parties to information and records relating to previous funding applications and allocations for the programs included in the Consolidated Plan for the preceding five (5) years.

### Technical Assistance

The County will provide technical assistance to groups representing very low and low income persons, as well as to community-based organizations and interested residents that request such assistance in developing proposals for funding assistance under any of federal or local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County.

This technical assistance could include activities such as training on grant writing, small/minority business support offered through the Purchasing and Supply Management agency, Internet information links, pamphlets and brochures/information packets on resources available in the community.

County staff will be available upon request to answer any questions concerning the requirements of federal and local funding sources included in the Consolidated Plan, such as available funding amounts, funding priorities, eligible activities, environmental review procedures, equal opportunity requirements, relocation provisions, citizen participation requirements and any other requirements of federal and local funding sources. In cases where staff can not answer questions pertaining to federal HUD funds, assistance will be requested from HUD.

As part of the on-going citizen participation effort, County staff will meet with citizen groups in Fairfax County which represent very low, and low and moderate income residents such as neighborhood conservation and redevelopment areas, and with citizen groups in other areas of the County which express interest in participating in federal and/or local funding sources included in the Consolidated Plan, to explain program and application procedures. These meetings will be held in facilities convenient to the neighborhood or groups requesting the meetings.

County staff will provide technical assistance when requested to neighborhood groups, minority groups, community-based organizations, and other residents interested in participating in federal and local funding sources included in the Consolidated Plan. All such groups, including the disabled and elderly, and those serving non-English speaking ethnic/minority populations, will be encouraged and assisted as requested in submitting their views and proposals. County staff will be available to provide assistance in the development and submission of program funding requests and other input. Any persons requiring assistance should contact the Division of Real Estate Finance and Grants Management at HCD at 246-5170 or the TTY number 385-3578.

### **Public Hearings**

The County will conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents.

A minimum of two public hearings will be held prior to the submission of the Consolidated Plan to HUD.

One or more public hearings will be held by the Consolidated Community Funding Advisory Committee at the beginning of the Consolidated Plan process to solicit citizen comments on housing and community development needs, needs for services to be provided by community-based organizations, proposed activities, and program performance. Testimony received at this hearing will be considered by the Consolidated Community Funding Advisory Committee in preparing the Proposed Consolidated Plan. In addition, the Consolidated Community Funding Advisory Committee may gather community input through a variety of means, such as forums and focus groups, in the development of funding priorities and criteria.

Prior to the submission of the Consolidated Plan to HUD, the Board of Supervisors will hold a public hearing on the Proposed Consolidated Plan as recommended by the Consolidated Community Funding Advisory Committee.

Public hearings will be held at times convenient to potential and actual beneficiaries of the programs to be funded. Public hearings will be held in the Fairfax County Government Center Board Auditorium located at 12000 Government Center Parkway, or in other locations which are convenient to potential and actual beneficiaries, and which are accessible to persons with

disabilities. At public hearings where a significant number of non-English speaking residents are expected to participate, Fairfax County will address their needs by providing an interpreter.

Notice of public hearings on the Consolidated Plan will be advertised in a newspaper(s) of general circulation and at least one minority and non-English speaking publication 15 days prior to the date of the public hearing. The notice will include sufficient information about the purpose of the public hearing to permit informed comment from citizens.

Notice of public hearings on the Consolidated Plan will also be advertised in all branches of the County Library system and press releases issued by the Fairfax County Office of Public Affairs.

### **Response to Citizen Comments**

The County will prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable.

Written or oral comments received from citizens as a result of public hearings or other activities to gather community input held on the Consolidated Plan will be given serious consideration in the preparation of the final Plan document, amendments to the Plan, or the performance report. A summary of the comments received from citizens, both accepted and not accepted, will be attached to the final Consolidated Plan, Plan amendments, or performance report.

Comments, complaints, or grievances concerning the Consolidated Plan should be addressed to the Division of Real Estate Finance and Grants Management, Department of Housing and Community Development, 3700 Pender Drive, Suite 300, Fairfax, Virginia 22030.

Every effort will be made to respond in writing to written complaints within 15 working days of receipt of the complaint. If additional time is required, written notice will be provided.

### **Amendment of the Consolidated Plan**

The County will provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

The Consolidated Plan may be amended with the approval of the Fairfax County Board of Supervisors.

The County will amend the approved Plan whenever it makes one of the following decisions representing a substantial change or adjustment:

- 1) To carry out a project, using funds from any of the four federal HUD programs covered by the Consolidated Plan (including program income) not previously described in the action plan; or
- 2) To eliminate a project from any of the four federal programs covered by the Consolidated Plan (including program income) for which funds were previously approved by the Board of Supervisors.

In general, any substantial change or adjustment to a Consolidated Plan project budget will be treated as an amendment subject to public notice, review, and comment through the County's quarterly budget review process. Adjustments required to Consolidated Plan project budgets will be included in the third quarter and carryover budget reviews, and will be subject to public comment during the public hearing process held on each of these reviews.

In some circumstances, Consolidated Plan program objectives may be addressed through the appropriation of funds outside of the quarterly budget review process for an activity not previously approved in the Consolidated Plan. In such cases, public notice will be given before the Board of Supervisors is scheduled to take action on such an appropriation.

Substantive amendments to the Consolidated Plan will be publicly advertised at least 30 days prior to consideration of the amendments by the Board of Supervisors to allow time for public comment.

#### **Adoption and Amendment of the Citizen Participation Plan**

Proposed changes to the Citizen Participation Plan will be publicly advertised at least 30 days prior to the adoption or amendment of the Citizen Participation Plan by the Board of Supervisors to allow time for public comment.

The proposed revisions to the Fairfax County Citizen Participation Plan for the Consolidated Plan will become effective upon the date of the Board of Supervisors' approval for the planning and implementation process of the Consolidated Plan.

**SUPPLEMENTAL INFORMATION TO FAIRFAX COUNTY  
CONSOLIDATED PLAN ANNUAL ACTION PLAN  
FOR FISCAL YEAR (FY) 2013 TO INCORPORATE FUNDING  
AND ACTIVITIES UNDER FY 2013 EMERGENCY SOLUTIONS  
GRANTS FUNDING**

**1) Standard Form 424**

Standard Form 424 will be submitted with the full Consolidated Plan One-Year Action Plan by May 15, 2012.

**2) Follow consultation requirements at 24 CFR 91.100(d) and description of CoC consultation**

The Fairfax County Office to Prevent and End Homelessness consulted with other public and private agencies that provide assisted housing, health services, and social and fair housing services during the preparation of the following Emergency Solutions Grant (ESG) amendment as required by 24 CFR 91.100(d).

The Office to Prevent and End Homelessness (OPEH) facilitates a monthly meeting of public and private housing and service providers, called the "Interagency Workgroup on HOST Services", which consists of representatives from the following public and private agencies: Fairfax County's Department of Housing and Community Development, Department of Family Services, Community Services Board, Department of Health, and Department of Administration for Human Services, as well as staff from non-profit community-based organizations providing housing and homeless services in the local community. These organizations work together to develop performance standards for, and evaluate the outcomes of, projects and activities assisted by ESG funds.

**3) Citizen participation plan and process**

Fairfax County is following the citizen participation process for substantial amendments identified in the county's Citizen Participation Plan for the Consolidated Plan. Due to the nature of this amendment, the county did not include this in its quarterly budget review process, but rather has addressed it outside of that process.

The Citizen Participation Plan calls for the public advertisement of this amendment for at least 30 days prior to consideration of the amendment by the Board of Supervisors to allow time for public comment. The notice is being published in The Washington Times on March 23, 2012 and copies of the amendment are available for review online at <http://www.fairfaxcounty.gov/rha>, at <http://www.fairfaxcounty.gov/homeless> and at the Citizen Information Desk located on the lobby level of the Fairfax County Government Center, 12000 Government Center Parkway, Fairfax, Virginia 22035. Copies may be obtained at the Fairfax County Department of Housing and Community Development, 3700 Pender Drive, Suite 300, Fairfax, Virginia 22030 or 8350 Richmond Highway, Suite 527, Alexandria, Virginia, 22309. All of the above mentioned locations are accessible to persons with disabilities.

The public is instructed that to obtain additional information or to write comments, citizens should please contact the Fairfax County Department of Housing and Community Development, Attention: Stephen Knippler, Senior Program Manager, 3700 Pender Drive, Fairfax, Virginia 22030-6039 (Telephone: 703-246-5170, e-mail: [stephen.knippler@fairfaxcounty.gov](mailto:stephen.knippler@fairfaxcounty.gov), TTY: 703-385-3578). Written comments should be received at the above Pender Drive building address or e-mail address by 12 Noon,

April 23, 2012. At its regular meeting on May 1, 2012, the Board of Supervisors will take action on the proposed Consolidated One-Year Action Plan for FY 2013 and use of ESG funds.

*No public comments were received.*

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#### **4) Matching dollars for allocation of HUD FY 2012 ESG funds**

The total HUD FY 2012 ESG funds for the Fairfax County CoC is \$469,222. The full amount will go to financial assistance and ESG tenant-based rental assistance.

A total of \$140,767 is budgeted to be spent on Rapid Re-Housing activities, with \$19,707 budgeted for Housing Relocation and Stabilization Services as Financial Assistance and \$121,059 on ESG tenant-based Rental Assistance. A total of \$328,455 is budgeted to be spent on Homelessness Prevention activities with \$45,984 budgeted for Housing Relocation and Stabilization Services as Financial Assistance and \$282,472 on ESG tenant-based Rental Assistance.

Expenditures will be matched on a dollar-to-dollar basis with expenditures from local funds appropriated to support homelessness prevention and rapid re-housing activities. The funds will be matched dollar-to-dollar to each activity type, as noted in the attached table 3C, to provide Housing Relocation and Stabilization Services in the form of financial assistance, as well as ESG tenant-based Rental Assistance.

#### **5) Funded activity details**

The Five-Year and One-Year Consolidated Plan documents identify the homeless population and the 10-Year Plan goal of ending homelessness as high priorities. Specific priorities to be addressed to end homelessness in 10 years include bolstering existing resources, including providing housing opportunities funded with re-targeted and additional federal resources, and using local resources, if appropriated, to fund nonprofit rental subsidy programs, short-term emergency assistance, and nonprofit housing acquisitions. The local Short-Term assistance program provides this emergency assistance, but the demand for these prevention and rapid re-housing resources exceeds the capacity of the available funding. The use of Emergency Solutions Grant funds to enhance these services will significantly increase the ability to meet the needs of extremely low-income households in order to prevent them from becoming homeless or to rapidly re-house individuals and families who do enter the homeless services system.

##### Rapid Re-Housing

A total of \$140,767 in Federal ESG funds is budgeted for rapid re-housing services for people who are homeless. This amount includes a total of \$19,707 for housing relocation and stabilization services in the form of financial assistance and \$121,059 for ESG tenant-based rental assistance. It is anticipated that the spending of the HUD FY 2012 ESG funds will begin in October 2012 and be fully expended by the end of September 2013.

The standard objective of the ESG-funded rapid re-housing programs is the provision of decent housing with the desired outcome to ensure availability and accessibility of housing. To this end, ESG-funded rapid re-housing programs in the Fairfax County CoC are expected to help a total of 45 homeless households, consisting of 117 people, move quickly into permanent housing and achieve stability. This assistance will be provided to program participants who meet the criteria under paragraph (1) of the

“homeless” definition in 24 CFR 576.2 or meet the criteria under paragraph (4) of the “homeless” definition and live in an emergency shelter or other place described in paragraph (1) of the “homeless” definition.

It is anticipated that 75% of those households served by ESG-funded rapid rehousing services will exit to permanent destination, which includes units rented by the client with or without subsidy and living situations with friends or family that are expected to be of permanent tenure.

Activity	Total Budgeted for Activity	Number of Persons in Households Served by ESG-funded Programs	Households Served by ESG-funded Programs	Pct. Exiting to Permanent Destinations
<b>Rapid Re-housing (Total)</b>	<b>\$140,767</b>	<b>117</b>	<b>45</b>	<b>75%</b>
<i>Housing Relocation and Stabilization Services</i>	\$19,707	43	16	
<i>ESG tenant-based Rental Assistance</i>	\$121,059	104	40	

Homelessness Prevention

A total of \$328,455 of HUD ESG 12 funds is budgeted for homelessness prevention services. This amount includes a total of \$45,984 for housing relocation and stabilization services in the form of financial assistance and \$282,472 for ESG tenant-based rental assistance. It is anticipated that the spending of funds will begin in October 2012 and be fully expended by the end of September 2013.

The standard objective of the ESG-funded homelessness prevention programs is the provision of decent housing with the desired outcome to sustain housing for families and individuals. To this end, ESG-funded homelessness prevention programs in the Fairfax County CoC are expected to help a total of 104 households, consisting of 274 people, remain in permanent housing options. This assistance will be provided to households that fit the “at-risk” category definitions, or “homeless” categories under paragraph two (2) or three (3) under 24 CFR 576.2 are referred to “Community Case Managers”. The Community Case Manager conducts a more thorough assessment to document the determination of ESG eligibility.

It is anticipated that 75% of those households served by ESG-funded homelessness prevention services will remain in permanent housing options, which includes units rented by the client with or without subsidy and living situations with friends or family that are expected to be of permanent tenure.

Activity	Total Budgeted for Activity	Number of Persons in Households Served by ESG-funded Programs	Households Served by ESG-funded Programs	Pct. Remaining in Permanent Housing After Receiving Services
<b>Homelessness Prevention (Total)</b>	<b>\$328,455</b>	<b>274</b>	<b>104</b>	<b>75%</b>

<i>Housing Relocation and Stabilization Services</i>	\$45,984	101	38	
<i>ESG tenant-based Rental Assistance</i>	\$282,472	242	92	

**6) Reasons for funding the proposed activities at the amounts specified**

Data from the utilization of HPRP and the local Short-Term Assistance program were reviewed. With HPRP, nearly 90 percent of the expenditures were for prevention, and in the Short-Term Assistance program nearly 70 percent is for prevention. This is consistent with the policy shift to promote rapid re-housing as a high priority. This proportion is continued in the proposed use of ESG funds.

The proposed use of ESG funds will contribute to the national goal to prevent and end homelessness for families, youth, and children in 10 years through Objective 3 in the federal plan: **Provide affordable housing to people experiencing or most at risk of homelessness**. Specifically, the proposed use will support rental housing subsidies through federal, state, local, and private resources to individuals and families experiencing or most at risk of homelessness.

Homeless individuals and families in the Northern Virginia area face common barriers to housing, such disabilities, low income, poor credit and lack of transportation. The unique rental market in Northern Virginia sets an especially high housing barrier in terms of housing affordability for homeless individuals and families. Rental costs are very high. The fair market rent for a one-bedroom apartment in the community is \$1,328 per month and for a two-bedroom apartment is it \$1,506 per month. To afford this, a household would need to earn over \$5,000 per month, and single parent working full-time would have to earn nearly \$29 per hour. Yet the annual median income for Fairfax County is over \$100,000 for a family of four so competition for apartments is high and vacancies are low.

**7) Detailed Budget**

A detailed budget is attached in the form of Table 3.

**8) Written Standards for providing the proposed ESG assistance**

All HUD ESG FY 2012 funds will be used for Housing Relocation and Stabilization Financial Assistance and ESG tenant-based Rental Assistance and implemented under oversight of the "Interagency Workgroup", which ensures the coordination and integration of these ESG-funded programs with other homeless assistance programs. Service providers will utilize consistent client eligibility requirements for financial and rental assistance.

Homelessness Prevention

Client households in need of homelessness prevention services contact "Coordinated Services Planning" (CSP), a centralized coordinated information and referral hotline for Fairfax County. CSP social workers conduct a brief assessment to determine if households reporting to live in unstable housing situations fit ESG "homeless" or "at-risk" categories. Households that fit the "at-risk" category definitions or "homeless" categories under paragraph two (2) or three (3) under 24 CFR 576.2 are referred to "Community Case Managers". The Community Case Manager conducts a more thorough assessment to document the determination of ESG eligibility.

All households receiving ESG funded financial and rental assistance for homelessness prevention 1) must have an income below 30 percent of the median family income for the area, as determined by HUD, and 2) must not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter or another place described in paragraph 1 of the "homeless" definition in 24 CFR 576.2.

Community Case Managers create a rental assistance agreement with the client household focused on preventing the household from becoming homeless. In most cases the household will remain in the same housing unit in which they began receiving services but in some cases the household will be assisted in finding more affordable housing options, therefore diverting them from ever entering shelter. The receipt of rental assistance is limited to twelve (12) months, excluding arrearages, which are capped at 3 months' worth. In HUD FY 2012 the Fairfax CoC will consider, based on financial and staffing capacity, the extension of rental assistance up to twenty four (24) months in cases where it would be appropriate.

Rental assistance is tiered by length of time and level of assistance:

Tier 1 – during the first three months of participation households are eligible for a maximum of 100% of rental costs based on income and approved budget, not to exceed current Fair Market Rent. For households whose income does not support the housing they are living in, a plan for diversion to a more affordable unit must be put in place during the first 3 months of participation.

Tier 2 – during the second three months of participation, households are eligible for a maximum of 75% of rent, as long as total rent does not exceed 40% of total household income, based on approved budget

Tier 3 – during the third three months of participation, households are eligible for a maximum of 50% of rent, as long as total rent does not exceed 40% of total household income, based on approved budget

Tier 4 – during the final three months of participation, households are eligible for a maximum of 25% of rent, as long as total rent does not exceed 40% of total household income based on approved budget

Client households receiving ongoing rental assistance, not in a one-time payment, must be recertified for eligibility at least once every three months; financial assistance is terminated immediately if a household is determined to be ineligible at the time of recertification.

Limits on financial assistance for rental application fees, security deposits, last month's rent, utility deposits, moving costs, and storage are all based on regulations documented in 24 CFR 576.105.

#### Rapid Re-Housing

Intake Coordinators and Case Managers at emergency shelters conduct ESG eligibility screening of client households for rapid re-housing services and document eligibility determination through forms that are consistent across the CoC. All households receiving ESG-funded financial and rental assistance for rapid re-housing must have an income below 30 percent of the median family income for the area, as determined by HUD, and meet the "homeless" definitions or categories as described in paragraph 1 or 4 of the "homeless" definition in 24 CFR 576.2.

Policies and procedures for the payment of ESG tenant-based rental assistance and financial assistance is the same as those listed under Homelessness Prevention services above.

#### **9) Process for making sub-awards**

All of the ESG funds are being used for financial assistance and ESG tenant-based rental assistance and are not supporting any staffing costs for Housing Relocation and Stabilization Services. However, there are currently locally-funded contracts for homelessness prevention and rapid re-housing services in the form of staffing (Community Case Managers and Housing Locators), as well as financial assistance. Sub-awards will be allocated in support of existing homelessness prevention and rapid re-housing services and be added via amendments to these existing contracts.

#### **10) Plan to consult with homeless or formerly homeless individuals in considering and making policies and decisions regarding any ESG-funded facilities, services, or other assistance in accordance with section 576.405(b) of the regulations**

The Office to Prevent and End Homelessness (OPEH) is currently in the process of recruiting and selecting members for a Consumer Advisory Council (CAC) for the Fairfax-Falls Church Community Partnership to Prevent and End Homelessness (PPEH). The first formal meeting of the CAC is expected to occur in the Spring of 2012. The CAC will consist of a diverse mix of 11 members, who are either currently or formerly homeless, and come from a variety of backgrounds in terms of household composition, race, ethnicity, ages and experience. The CAC is designed to provide policy recommendations to the Governing Board of the PPEH on various homelessness prevention and rapid re-housing activities funded by ESG.

#### **11) Performance standards for evaluating ESG activities**

ESG-funded service providers will be evaluated by consistent performance standards developed in consultation with the CoC. The primary performance standards against which service providers will be measured is their ability to shorten the length of time individuals and families spend in homelessness. The Fairfax-Falls Church Community's Ten-Year Plan to Prevent and End Homelessness sets the reduction of the average length of time in homelessness as one of the primary goals.

The CoC is also in the process of developing an additional standard to measure service providers on their ability to reduce housing barriers and increase self-sufficiency. An adapted version of the Arizona Self-Sufficiency Matrix has begun to be implemented as service providers are trained on how to properly implement the Matrix and record client households' progress. Finally, as a third performance standard, the CoC is now measuring service providers' ability to move people to housing stability. This measure is tracked via the Homeless Management Information System (HMIS) in terms of recidivism, or the rate at which people moving to permanent destinations return to homelessness in twenty-four (24) months. In FY 2011 the CoC was able to report for the first time that of those who entered homelessness during that year, one hundred and eighteen (118) people were placed into permanent housing within the previous twenty four (24) months. The CoC is now refining this measure to determine a rate of return, or percentage, as well as assessing more fully how it can limit the number of people returning to homelessness after exiting to a permanent destination.

#### **12) New ESG certifications in accordance with 24 CFR 91.225(c)**

The new ESG certification documents are attached to the back of this document.

**13) Written standards to use part of the second allocation of HUD FY 11 funds for emergency shelter and street outreach activities**

(Not applicable) The Fairfax CoC has decided to use the full amount of the second allocation of ESG HUD FY 11 funds for ESG tenant-based rental assistance and financial assistance.

**14) Requirements for recipients who plan to use the risk factor under paragraph (1)(iii)(G) of the "At Risk of Homelessness" definition**

The Fairfax County CoC has not established at this time any specific type of housing that has characteristics association with instability and increased risk of homelessness. Therefore no others types of housing, outside of what is already established in the ESG regulations for the "at-risk" population, will be considered.

**15) There are requirements for optional changes to the County's FY 12 Annual Action Plan**

(Not applicable) The Fairfax CoC does not at this time need to make any changes to the County's FY 2012 Annual Action plan in regards to the implementation of a centralized, coordinated assessment system or monitoring procedures for compliance.

FY 2013 Detailed Budget Table 3					
First Allocation	\$469,222.00	FY 2013			
Second Allocation	\$0.00	Emergency Shelter Grants/Emergency Solutions Grants			
Grant Amount	\$469,222.00	Program Allocations			
Total Administration	\$35,191.65				
		First Allocation		Second Allocation	Total Fiscal Year 2011
	Eligible Activities	Activity Amount	Reprogrammed Amount	Activity Amount	Activity Amount
Emergency Shelter Grants Program	Homeless Assistance	\$0.00	\$0.00		\$0.00
	Rehab/Conversion	\$0.00	\$0.00		\$0.00
	Operations	\$0.00	\$0.00		\$0.00
	Essential Services	\$0.00	\$0.00		\$0.00
	Homelessness Prevention	\$0.00	\$0.00		\$0.00
	Administration	\$0.00	\$0.00		\$0.00
	<b>Emergency Shelter Grants Subtotal</b>	<b>\$0.00</b>	<b>\$0.00</b>		<b>\$0.00</b>
Emergency Solutions Grants Program	Emergency Shelter**			\$0.00	\$0.00
	Renovation**			\$0.00	\$0.00
	Operation**			\$0.00	\$0.00
	Essential Service**			\$0.00	\$0.00
	URA Assistance**			\$0.00	\$0.00
	Street Outreach - Essential Services**			\$0.00	\$0.00
	HMIS		\$0.00	\$0.00	\$0.00
	Rapid Re-housing		\$0.00	\$140,766.60	\$140,766.60
	Housing Relocation and Stabilization Services		\$0.00	\$19,707.32	\$19,707.32
	Tenant-Based Rental Assistance		\$0.00	\$121,059.28	\$121,059.28
	Project-Based Rental Assistance		\$0.00	\$0.00	\$0.00
	Homelessness Prevention		\$0.00	\$328,455.40	\$328,455.40
	Housing Relocation and Stabilization Services		\$0.00	\$45,983.76	\$45,984
	Tenant-Based Rental Assistance		\$0.00	\$282,471.64	\$282,472
	Project-Based Rental Assistance		\$0.00	\$0.00	\$0.00
	Administration			\$0.00	\$0.00
	<b>Emergency Solutions Grants Subtotal</b>		<b>\$0.00</b>	<b>\$469,222.00</b>	<b>\$469,222.00</b>
			<b>Total Grant Amount:</b>		<b>\$469,222.00</b>

\*\*Allowable only if the amount obligated for homeless assistance activities using funds from the first allocation is less than the expenditure limit for emergency shelter and street outreach activities (see Section III.B. of this Notice).

## ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

**Major rehabilitation/conversion** – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

**Essential Services and Operating Costs** – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

**Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services** – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

**Matching Funds** – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

**Confidentiality** – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement** – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

**Consolidated Plan** – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction’s consolidated plan.

**Discharge Policy** – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

\_\_\_\_\_  
Signature/Authorized Official

\_\_\_\_\_  
Date

\_\_\_\_\_  
Title

