

ESF 9

Search and Rescue

Coordinating Agencies: *Fire and Rescue Department/Police Department*

Coordinating Agencies	Fire and Rescue Department Police Department
Cooperating Agencies	Department of Public Works and Environmental Services
	Park Authority
	Department of Public Safety Communications
	American Red Cross

I. MISSION STATEMENT

Provide coordinated search and rescue operations for missing or trapped victims following a major disaster or emergency.

II. SCOPE AND POLICIES

- All emergency response and recovery operations conducted under ESF 9 will be in accordance with the National Incident Management System (NIMS) and Incident Command System (ICS).
- The ESF 9 coordinating agency during operations is dependent upon the nature of the mission. For ground search operations, such as open spaces in parks and neighborhoods, the Police Department is the coordinating agency for search and rescue of missing or trapped. For collapsed structures, confined space, technical and water rescue, the Fire and Rescue Department is the coordinating agency.
- The coordinating agencies will actively engage the ESF 9 cooperating agencies in planning, training, and exercises to ensure an effective operation upon activation.

- ESF 9 encompasses the coordination of county rescue resources during disasters and other large-scale emergencies. ESF 9 will coordinate incoming mutual aid resources in support of search and rescue operations.
- ESF 9 will establish staging areas and logistical support bases for requested mutual aid resources in coordination with all first response agencies.

III. CONCEPT OF OPERATIONS

1. The coordinating agency monitors incidents on a continuous basis and routinely responds to incidents involving search and/or rescue operations. Most incidents will be managed by the on-scene incident commander (IC).
2. As an incident or threat escalates or the initial event has resulted in multiple emergencies, the coordinating agency may activate their Department Operations Center (DOC). In the event of multiple emergencies, the coordinating agency may transition command to a central ICP when it is expected that operations will continue for several operational periods and/or to provide overall management to several individual incidents.
3. When an ICP is established for multiple incidents and the incident will be managed as a complex, the on-scene incident commanders will become Branch Directors under the ICP.
4. In the event the size, scope, or complexity of the individual event(s) exceeds the capability of the Branch level organization, an Incident Management Team (IMT) may be established on-site. The ICP will be reconstituted to serve as an Area Command.
5. The primary function of the DOC will be to monitor the situation and ensure that continuity of field operations (other than the incident) and service to the community are maintained. DOCs will report to their respective agencies at the EOC.
6. The ICP will include a Command and General staff and section positions as appropriate for managing the operations. An Incident

Action Plan (IAP) is developed for each operational period. The ICP will provide situational briefings to the DOC and to the EOC if activated.

7. In incidents with multi-agency and/or multi-jurisdictional involvement, a unified command will be established.
8. Upon activation of the Emergency Operations Center (EOC), the coordinating agency will provide representation to address strategic level search and rescue requirements and issues.
9. ESF 9 at the EOC will coordinate ICP requests for support from other county departments and agencies, and state and/or federal resources through the Logistics Section at the EOC.
10. ESF 9 at the EOC may provide briefings to the senior policy group on incidents operations and agency activities and issues.

IV. AGENCY ROLES AND RESPONSIBILITIES

Coordinating Agency – Fire and Rescue Department

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Develop supporting plans and procedures. • Conduct training and exercises. • Develop and maintain notification rosters. • Manage resolution of ESF 9 after-action issues. • Conduct planning with designated support agencies.
Response	<ul style="list-style-type: none"> • Conduct confined space search and rescue operations. • Conduct collapsed structure search and rescue. • Conduct trench search and rescue operations. • Conduct water rescue, search and recovery. • Assist with ground search and rescue operations. • Provide emergency medical services. • Establish and operate staging areas, as necessary.
Recovery	<ul style="list-style-type: none"> • Conduct after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

Coordinating Agency – Police Department

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Participate in planning, training, and exercises. • Maintain agency notification roster. • Maintain inventory of agency resources. • Assist in resolving ESF 9 after-action issues. • Develop supporting plans and procedures.
Response	<ul style="list-style-type: none"> • Conduct ground search and rescue operations. • Assist with water rescue, search and recovery. • Provide for site access control. • Provide traffic control and management. • Provide security for search and rescue sites. • Establish and operate staging areas, as necessary.
Recovery	<ul style="list-style-type: none"> • Participate in after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

Cooperating Agency – Department of Public Works and Environmental Services

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Participate in planning, training, and exercises. • Maintain agency notification roster. • Assist in resolving ESF 9 after-action issues. • Maintain inventory of agency resources. • Develop supporting plans and procedures.
Response	<ul style="list-style-type: none"> • Provide structural evaluations of damaged structures where Fire Department does not have primary responsibility. • Provide available heavy equipment upon request. • Provide construction support (shoring), as necessary. • Provide support to ground search and rescue (personnel and equipment) upon request.
Recovery	<ul style="list-style-type: none"> • Participate in after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

Cooperating Agency – Park Authority

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Participate in planning, training, and exercises. • Maintain agency notification roster. • Train agency staff for emergency assignments. • Assist in resolving ESF 9 after-action issues. • Develop supporting plans and procedures.
Response	<ul style="list-style-type: none"> • Provide support to ground search and rescue (maps, personnel).
Recovery	<ul style="list-style-type: none"> • Participate in after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

Cooperating Agency – Department of Public Safety Communications

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Participate in planning, training, and exercises. • Maintain agency notification roster. • Assist in resolving ESF 9 after-action issues. • Develop supporting plans and procedures.
Response	<ul style="list-style-type: none"> • Provide communications capabilities/assets. • Manage primary and backup communications equipment.
Recovery	<ul style="list-style-type: none"> • Provide communications capabilities/assets. • Manage primary and backup communications equipment. • Participate in after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

Cooperating Agency – American Red Cross

Phase	Roles and Responsibilities
Preparedness	<ul style="list-style-type: none"> • Participate in planning, training, and exercises. • Maintain agency notification roster. • Maintain inventory of agency resources. • Assist in resolving ESF 9 after-action issues. • Train agency staff for emergency assignments. • Develop supporting plans and procedures.
Response	<ul style="list-style-type: none"> • Provide mass feeding as needed for rescue personnel. • In cooperation with the Fairfax-Falls Church

	Community Services Board, provide mental health services for rescue workers.
Recovery	<ul style="list-style-type: none"> • Participate in after-action review.
Mitigation	<ul style="list-style-type: none"> • As appropriate, identify potential opportunities for mitigating the impacts of future incidents.

V. SUPPORTING PLANS AND OPERATIONAL PROCEDURES

1. Federal Emergency Management Agency (FEMA) Urban Search and Rescue Response System Operations Manual (September 2003).
2. Federal Emergency Management Agency (FEMA) Urban Search and Rescue Field Operations Guide .
3. Fairfax County Fire Department Inland Water Rescue and Emergencies (March 2010)
4. 2009 Emergency Medical Services Manual (December 2009)
5. Multiple-Casualty Incident Manual (August 2008)
6. Fairfax County Marine Operations Manual (February 2002)
7. Fairfax County Technical Rescue Operations Manual (March 2006).
8. Fairfax County Technical Rescue Confined Space Manual (April 2003).
9. Fairfax County Technical Rescue Structural Collapse Manual (March 2003).
10. Fairfax County Technical Rescue Trench Manual (May 2005).
11. Fairfax County Technical Rescue Rope Manual (May 2001).
12. Fairfax County Police Department Emergency Operations Manual (2011).
13. Fairfax County Police Search and Rescue Team Standard Operating Procedures (2011).